

Cultural Heritage Committee Agenda & Reports

15 November 2021

Our Vision

*A City which values its heritage, cultural diversity,
sense of place and natural environment.*

*A progressive City which is prosperous, sustainable
and socially cohesive, with a strong community spirit.*

City of Norwood Payneham & St Peters
175 The Parade, Norwood SA 5067

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City of
Norwood
Payneham
& St Peters

11 November 2021

To all Members of the Cultural Heritage Committee

Committee Members

- Cr Christel Mex (Presiding Member)
- Cr Kester Moorhouse
- Cr Carlo Dottore
- Cr Evonne Moore
- Cr Scott Sims
- Cr Sue Whittington

Staff

- Lisa Mara (General Manager, Governance & Community Affairs)
- Denise Schumann (Cultural Heritage Adviser)

NOTICE OF MEETING

I wish to advise that pursuant to Sections 87 and 88 of the *Local Government Act 1999*, the next Ordinary Meeting of the Cultural Heritage Committee, will be held in the Cultural Heritage Centre, 2/101 Payneham Road, St Peters on:

Monday 15 November 2021, commencing at 6.00pm

Please advise me on 83664549 or email lmara@npsp.sa.gov.au, if you are unable to attend this meeting or will be late.

Yours faithfully



Lisa Mara
ACTING CHIEF EXECUTIVE OFFICER

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City of
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VENUE Cultural Heritage Centre, 2/101 Payneham Road, St Peters

HOUR

PRESENT

Committee Members

Staff

APOLOGIES

ABSENT

TERMS OF REFERENCE:

The Cultural Heritage Committee is established to fulfil the following functions:

- *to act in an advisory role on the management and execution of the Council's Cultural Heritage Program; and*
- *to do anything necessary, expedient or incidental to performing or discharging the functions of the Committee as listed herein or to achieving its objectives.*

1. **CONFIRMATION OF THE MINUTES OF THE MEETING OF THE CULTURAL HERITAGE COMMITTEE HELD ON 16 AUGUST 2021**

2. **PRESIDING MEMBER'S COMMUNICATION**

3. **QUESTIONS WITHOUT NOTICE**

4. **QUESTIONS WITH NOTICE**
Nil

5. **WRITTEN NOTICES OF MOTION**
Nil

6. **STAFF REPORTS**

6.1 LOCAL HERITAGE PLACE PLAQUES PROGRAM

REPORT AUTHOR: Cultural Heritage Adviser
GENERAL MANAGER: General Manager, Governance & Community Affairs
CONTACT NUMBER: 8334 0262
FILE REFERENCE:
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to present information to the Cultural Heritage Committee regarding the Local Heritage Place Plaques Program.

BACKGROUND

The former Historic Plaques Program played a key role in contributing to the cultural identity of the City. The aim of the program was to identify, mark and link places of significant historical and cultural interest across the City.

Over a period of time, the Cultural Heritage Committee (the Committee), has reviewed the purpose of historic plaques as part of a strategy to highlight the City's built heritage.

The development of *Local Heritage Place Plaques* will replace the traditional bronze plaques which were used for many years to denote the significance of a place within the Council.

The new Local Heritage Place Plaque is a marker which will denote that a building has been classified as Local Heritage Place.

The new Local Heritage Place Plaques will provide historical information on the listed building and if relevant, information regarding anyone of significance who may have resided at the property.

The primary objective of the Local Heritage Place Plaques Program is to raise awareness of what is a Local Heritage Place and as a result seek to increase the community's understanding and appreciation of the City's built heritage.

The Council **has adopted** the following strategy with respect to the implementation of the Local Heritage Place Plaques Program:

- *plaques be installed on Local Heritage Places, as contained within the Council's Development Plan; and*
- *plaques be installed, where possible, on front fences of Local Heritage Place properties in the City of Norwood Payneham & St Peters.*

In addition, the Council resolved that the installation of plaques on Local Heritage Places commence in The Avenues Policy Area as designated within the Council's Development Plan and that a minimum of six (6) and not more than twelve (12) Local Heritage Place Plaques, be installed during a financial year.

The Council also took into account the following in determining a suitable program:

- the appropriateness of this style of plaque in the 21st century;
- the effectiveness of this style of plaque in conveying a message; and
- the cost and fabrication of materials measured against other forms of signage.

The Council also acknowledged that the new Local Heritage Place Plaque is not:

- a personal memorial;
- a commemorative plaque; and
- signage other than heritage recognition in the form of historical information on the Local Heritage Place Plaque.

The Local Heritage Place Plaque is essentially a 'marker' specifically used to identify a building which has been classified as Local Heritage Place. It will consist of text which provides some historical information which identifies the building as a Local Heritage Place and if relevant, information regarding any person of significance who may have resided at the property or associated with the property.

The primary objective of the Local Heritage Place Plaques Program is to provide a positive means of improving the community's understanding and appreciation of the City's built heritage.

It was agreed that the new Local Heritage Plaques will be made of vitrified enamel, oval-shaped and produced according to a standardised template produced by the City of Norwood Payneham & St Peters.

A sample of the plaque is contained within *Attachment A*.

The Local Heritage Place Plaques have been designed to be identifiable, yet discreet and to have the capacity to be installed in most circumstances preferably on front fences or walls fronting the street.

The plaques will be installed in locations where they are visible from the footpath allowing interaction between the building, the plaque and citizens. The location of the plaque will take into consideration the heritage buildings fabric, size and style and have minimal physical impact on the building.

The City of Norwood Payneham & St Peters Local Heritage Place plaques specifications are:

- vitreous enamel;
- 280mm wide X 205 mm height;
- text 70-120 words; and
- attached to the surface by 2 or 4 metal lugs (30mm depth by 4mm width) with non-damaging adhesive.

The Local Heritage Place Plaques will be manufactured and installed at the Council's expense by an experienced contractor engaged by the Council.

The plaques will only be produced and installed if the owner of the relevant building wishes to participate in the program.

The Committee has requested that a second component be considered as part of the Program to include other heritage buildings (is those buildings not Local Heritage Place listed), as part of the Program.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Outcomes and Objectives in *CityPlan 2030* are:

Outcome 2: Cultural Vitality

A culturally rich and diverse City, with a strong identity, history and sense of place.

Objectives:

2.3 *A City which values and promotes its rich cultural and build heritage.*

2.3.2 *Reflect our City's history through cultural heritage programs and initiatives.*

FINANCIAL AND BUDGET IMPLICATIONS

The Council has allocated \$5000 to the Local Heritage Place Plaques Program. This will provide for the manufacture and installation of a minimum of six (6) and not more than twelve (12) Local Heritage Place Plaques each year, depending on installation costs.

EXTERNAL ECONOMIC IMPLICATIONS

Not Applicable.

SOCIAL ISSUES

The Local Heritage Place Plaques Program seeks to enhance the community's understanding and appreciation of the value and importance of preserving and celebrating the built heritage of the City and explain its significance to the community.

CULTURAL ISSUES

The Local Heritage Place Plaques Program seeks to provide important historical information about the unique built heritage of the City, from early settler cottages to grand villas which contribute to the unique cultural heritage character of the City, setting it apart from other areas.

The Program is an important element in educating the community about the role that preservation of significant buildings plays in the culture of the City of Norwood Payneham & St Peters.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

Text for (6) Local Heritage Plaques has been drafted. A standard design template and layout has been developed and approved.

The implementation of the Program will be managed by the Council staff.

This will include the development of guidelines, selection of the Local Heritage Places and consultation with property owners regarding approval and the location of plaques and installation arrangements.

RISK MANAGEMENT

The design, engineering specifications, materials specifications, production and installation of any product or future product associated with the Local Heritage Plaques Program and the Heritage Plaques Program must be in accordance with Standards Australia and will require the supplier to guarantee certification.

The plaques will be required to be installed by a suitably qualified contractor, engaged by the Council, specifically as part of the program and to minimise any risk associated with the installation process.

CONSULTATION

- **Elected Members**
Not Applicable.
- **Community**
Not Applicable.
- **Staff**
Manager, Development Assessment
Manager, Urban Planning & Sustainability
- **Other Agencies**
Not Applicable

DISCUSSION

As set out above, the endorsed Local Place Heritage Plaque Program will apply to buildings which are listed in the City of Norwood Payneham and St Peters Local Heritage Place Register.

These buildings which have been identified and listed have met the following criteria as set out in the former *Development Act 1993 (Section 23(4))*:

- (a) *it displays historical, economic or social themes that are of importance to the local area;*
- (b) *it represents customs or ways of life that are characteristic of the local area;*
- (c) *it has played an important part in the lives of local residents;*
- (d) *it displays aesthetic merit, design characteristics or construction techniques of significance to the local area;*
- (e) *it is associated with a notable local personality or event; (f) it is a notable landmark in the area;*
- (g) *in the case of a tree (without limiting a preceding paragraph) – it is of special historical or social significance, or of importance within the local area.*

The formal listing of a property against such criteria provides a legislative approach to heritage protection with the intention of conserving these properties as part of the City's built environment.

However, it is also acknowledged that not all historic buildings are captured by this listing process.

In addition to this formal process of Local Heritage Place listing within a Local Government area, the impact of recent changes to South Australia's planning system must be considered.

South Australia's seventy-two local Development Plans have now been condensed into one State-wide Planning & Development Code.

In the face of rapid change, culture is often measured by what is valued from the past and celebrated. As such, Local Heritage Place listing is a recognised means of interpreting the complex history of a place or a community.

The understanding of what comprises 'heritage' in any community is shaped by the immediate local and historical circumstances in which it is defined. This may not always be captured by a legislative mechanism or a regulatory definition.

However, in South Australia the listing of buildings with historical significance is based upon a legislative process which has also provided additional development controls over such properties.

This process has also been included in the *Planning Development and Infrastructure Act 2016 (Section 67)*, which sets out the following in respect to Local Heritage:

- (1) *The Planning and Design Code may designate a place as a place of local heritage value if -*
 - (a) *it displays historical, economic or social themes that are of importance to the local area; or (b) it represents customs or ways of life that are characteristic of the local area; or*
 - (c) *it has played an important part in the lives of local residents; or*
 - (d) *it displays aesthetic merit, design characteristics or construction techniques of significance to the local area; or*
 - (e) *it is associated with a notable local personality or event; or (f) it is a notable landmark in the area;*
or
 - (g) *in the case of a tree (without limiting a preceding paragraph)—it is of special historical or social significance or importance within the local area.*

Many owners of old buildings are proud of the way their buildings contribute to the City. However, the intent of the Local Place Heritage Plaque Program is to highlight those properties which have formally been recognised through a recognised legislative process.

It is worth noting that the Council has commenced investigations to identify key risks and opportunities for the Council in respect to its unprotected built heritage and where appropriate, make recommendations to the Council regarding any action the Council should consider taking to increase protection for such buildings.

Depending on the outcome of these investigations, a number of buildings located throughout the City which have not been already recognised as Local Heritage Places, may be included at some stage in the future.

There are currently 661 Local Heritage Listed Places located within the City. As such, as this is a new Program, the focus for this new Program should be those properties which are registered as Local Heritage Places.

OPTIONS

The Council has two (2) options available to it in respect to the Local Heritage Place Plaques Program.

Option 1

The Council can determine to maintain the Local Heritage Place Plaques Program in its current form and to broaden the existing Program to include a separate category of plaque for non- Heritage Listed Places.

Option 2

It is recommended that the Council resolves to maintain the Local Heritage Place Plaques Program in its current form and not extend the program to include other non-Heritage Listed properties.

CONCLUSION

The Local Heritage Place Plaques program has been developed and approved by the Council to give priority to the 661 Local Heritage Places within the City.

COMMENTS

Nil

RECOMMENDATION

That the Cultural Heritage Committee recommends to the Council that the Local Heritage Place Plaque Program does not include non-Local Heritage Listed buildings.

Attachment A

Local Heritage Place Plaques Program

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Baroona

1901

This asymmetrical Federation residence illustrates a shift away from conservative Victorian traditions towards contemporary design styles. The building is characterised by projecting gables, recessed windows and curved arches. A coachhouse and stables are located at the rear of the property.

Baroona was built by Robert Coombs, a successful Woolbroker and Auctioneer. He named Baroona after the place on the Murray River where his barges transported wool from the western districts for export overseas. Devoted to civic duty, he served as Mayor of St Peters and was Vice President of the Norwood Football Club.



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Local Heritage Place

7. **OTHER BUSINESS**
(Of an urgent nature only)
8. **NEXT MEETING**
9. **CLOSURE**