

Council Meeting Minutes

7 October 2025

Our Vision

*A City which values its heritage, cultural diversity,
sense of place and natural environment.*

*A progressive City which is prosperous, sustainable
and socially cohesive, with a strong community spirit.*

City of Norwood Payneham & St Peters
175 The Parade, Norwood SA 5067

Telephone 8366 4555
Email townhall@npsp.sa.gov.au
Website www.npsp.sa.gov.au
Socials [f /cityofnpsp](https://www.facebook.com/cityofnpsp) [@cityofnpsp](https://www.instagram.com/cityofnpsp)



City of
Norwood
Payneham
& St Peters

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VENUE Council Chambers, Norwood Town Hall

HOUR 7.00pm

PRESENT

Council Members Mayor Robert Bria
Cr Kester Moorhouse
Cr Rita Excell
Cr Garry Knoblauch
Cr Hugh Holfeld
Cr Josh Robinson
Cr Kevin Duke
Cr Connie Granozio
Cr Victoria McFarlane
Cr Scott Sims
Cr Grant Piggott
Cr John Callisto
Cr Christel Mex

Staff Mario Barone (Chief Executive Officer)
Carlos Buzzetti (General Manager, Urban Planning & Environment)
Andrew Hamilton (General Manager, Community Development)
Lisa Mara (General Manager, Governance & Civic Affairs)
Natalia Axenova (Chief Financial Officer)
Nick Carr (Manager, Assets & Projects)
Michael Moshos (Project Manager, Civil)
Navian Iseut (Manager, Arts, Culture & Community Connections)
Pasqui D'aloia (Manager, Strategy & Performance)
Jordan Ward (Manager, Traffic & Integrated Transport)
Allison Kane (Manager, Strategic Communications & Advocacy)
Marina Fischetti (Governance Officer)
Giulia Flowers (Executive Assistant, Chief Executive's Office)

APOLOGIES Nil

ABSENT Nil

1. KAURNA ACKNOWLEDGEMENT

2. OPENING PRAYER

The Opening Prayer was read by Cr Kester Moorhouse.

3. CONFIRMATION OF THE MINUTES OF THE COUNCIL MEETING HELD ON 1 SEPTEMBER 2025

Cr Sims moved that the Minutes of the Council meeting held on 1 September 2025 be taken as read and confirmed. Seconded by Cr Knoblauch and carried unanimously.

4. MAYOR'S COMMUNICATION

Monday, 1 September	• Presided over a Council meeting, Council Chamber, Norwood Town Hall.
Wednesday, 3 September	• Attended the 'Investment Roundtable: Shaping South Australia's Investment Future,' Economic Development Australia (SA), Adelaide.
Wednesday, 3 September	• Attended the 'Celebrating Community Heritage' program, East Adelaide School, St Peter
Friday, 5 September	• Attended the monthly breakfast meeting of the Eastern Region Alliance (ERA) Mayors, Adelaide.
Monday, 8 September	• Attended a meeting with Ms Claire Clutterham MP, Federal Member for Sturt, Mayor's Office, Norwood Town Hall.
Monday, 8 September	• Attended a meeting with the Chief Executive Officer, Mr Ray Thompson (President) and representatives from the Trinity Gardens Bowling Club, Norwood Town Hall.
Monday, 8 September	• Attended an Information Session: Integrated Planning & Reporting Framework, Mayor's Parlour, Norwood Town Hall.
Wednesday, 10 September	• Attended a Special Meeting of the Eastern Region Alliance (ERA) Mayors and Chief Executive Officers, City of Prospect offices, Prospect.
Thursday, 11 September	• Attended a meeting with Mr Dan Van Holst Pelekaan, Small Business Commissioner for South Australia, Adelaide.
Friday, 12 September	• Attended the AFL Adelaide versus Hawthorn Football match, Adelaide Oval, Adelaide.
Saturday, 13 September	• Attended the Opening Day for the Trinity Gardens Bowling Club 2025 season, Trinity Gardens.
Monday, 15 September	• Attended a meeting with The Hon Andrea Michaels MP, Minister for Small and Family Business, Adelaide
Monday, 15 September	• Attended a Special Meeting of the Audit & Risk Committee, Norwood Town Hall.
Tuesday, 16 September	• Interview with David Simmons (journalist with 'Indaily'), Mayor's Office, Norwood Town Hall.
Tuesday, 16 September	• Attended a meeting with the General Manager, Governance & Civic Affairs; Manager, Marketing & Place Activation and Events staff, Mayor's Office, Norwood Town Hall.
Sunday, 21 September	• Attended the pre-match function followed by the 2025 SANFL Grand Final, Adelaide Oval.
Monday, 22 September	• Attended a meeting with Ms Cressida O'Hanlon, Member for Dunstan, Mayor's Office, Norwood Town Hall.
Monday, 22 September	• Attended an Information Session: Climate Risk Governance Assessment Report, Mayor's Parlour, Norwood Town Hall.
Wednesday, 24 September	• Participated in the judging for the 2025 Mayor's Christmas Card competition, Norwood Town Hall.
Sunday, 28 September	• Participated in the procession followed by the Holy Mass of the Maria di Montevergine Festa, Saint Francis of Assisi Church, Newton.

Monday, 29 September	• Attended an Information Session: Draft Advocacy Strategy, Mayor's Parlour, Norwood Town Hall.
Monday, 29 September	• Attended an Information Session: St Peters Billabong, Mayor's Parlour, Norwood Town Hall.
Tuesday, 30 September	• Attended a meeting with Manager, Marketing & Place Activation and Co-ordinator, Place Activation & Economy, Mayor's Office, Norwood Town Hall.
Tuesday, 30 September	• Presided over a meeting of the Business & Economic Development Advisory Committee, Mayor's Parlour, Norwood Town Hall.
Thursday, 2 October	• Attended the Swearing-in Ceremony for Councillor Rita Excel, Mayor's Parlour, Norwood Town Hall.
Sunday, 5 October	• Attended the High Street Café 5th Anniversary Concert, Kensington

5. DELEGATES COMMUNICATION

- Cr Duke advised that on Tuesday, 30 September 2025, he attended on behalf of Mayor Bria, the re-opening of Kafé Schulze, Lutheran Homes, Glynde.

6. ELECTED MEMBER DECLARATION OF INTEREST

Cr Excell declared an interest in relation to Items 9.1, 11.1, 13.2 and 13.14 of the Agenda.

Cr Moorhouse declared an interest in relation to Item 13.1 of the Agenda.

Cr Mex declared an interest in relation to Item 13.1 of the Agenda.

7. ADJOURNED ITEMS

Nil

8. QUESTIONS WITHOUT NOTICE

Nil

9. QUESTIONS WITH NOTICE

9.1 QUESTIONS WITH NOTICE – ST PETERS BILLABONG, THE PARADE MASTERPLAN AND COUNCIL’S BUILDING STRATEGY - SUBMITTED BY CR GRANT PIGGOTT

QUESTION WITH NOTICE:	St Peters Billabong, The Parade Masterplan and Council’s Building Strategy
SUBMITTED BY:	Cr Grant Piggott
FILE REFERENCE:	qA1040
ATTACHMENTS:	Nil

BACKGROUND

Cr Piggott has submitted the following Questions with Notice:

When will the Chief Executive Officer deliver promised updates to Council in respect to the following?:

1. Future requirements in respect to the St Peters Billabong.
2. Estimated costings for the progress of The Parade Master Plan.
3. Council’s Building Strategy.

REASONS IN SUPPORT OF QUESTIONS

Nil

**RESPONSE TO QUESTIONS
PREPARED BY CHIEF EXECUTIVE OFFICER**

Question 1:

An information Briefing was held on Monday 30 September 2025. As advised, a report will be presented to the November 2025 Council meeting.

Question 2:

Work on this Project is progressing and preliminary cost estimates and possible funding options, will be presented to the Council in February 2026.

Question 3:

Work on this issue is progressing and an Elected Members’ Information Session is being scheduled for 10 November 2025.

10. DEPUTATIONS

10.1 DEPUTATION – FELIXSTOW (ALDERSGATE) INTERGENERATIONAL COMMUNITY CODE AMENDMENT

REPORT AUTHOR: General Manager, Urban Planning & Environment
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4509
FILE REFERENCE: qA1041
ATTACHMENTS: Nil

SPEAKER/S

Mr Graham Hunter

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Graham Hunter has written to the Council requesting that he be permitted to address the Council in relation to the Felixstow (Aldersgate) Intergenerational Community Code Amendment.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Graham Hunter has been given approval to address the Council.

Mr Graham Hunter addressed the Council on this matter.

10.2 DEPUTATION – NINTH AVENUE CHRISTMAS LIGHTS

REPORT AUTHOR: General Manager, Governance & Civic Affairs
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4543
FILE REFERENCE: qA1041
ATTACHMENTS: Nil

SPEAKER/S

Mr Stuart Mathews

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Stuart Mathews has written to the Council requesting that he be permitted to address the Council in relation to the Ninth Avenue Christmas Lights.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Stuart Mathews has been given approval to address the Council.

Mr Stuart Mathews addressed the Council on this matter.

10.3 DEPUTATION – PROPOSED STOBIE POLE GUIDELINES

REPORT AUTHOR: General Manager, Community Development
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4578
FILE REFERENCE: qA1041
ATTACHMENTS: Nil

SPEAKER/S

Mr Travis Cox

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Travis Cox has written to the Council requesting that he be permitted to address the Council in relation to the proposed Stobie Pole Guidelines.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Travis Cox has been given approval to address the Council.

Cr Robinson left the meeting at 7.54pm
Cr Robinson returned to the meeting at 7.56pm

Mr Travis Cox addressed the Council on this matter.

11. PETITIONS

11.1 PETITION – REDUCTION OF SPEED LIMIT – MAGILL ROAD

REPORT AUTHOR: Governance Officer
GENERAL MANAGER: General Manager, Governance & Civic Affairs
CONTACT NUMBER: 8366 4533
FILE REFERENCE: qA186265
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to present a petition to the Council regarding a request to implement a reduced speed limit along Magill Road, between Fullarton Road and Portrush Road.

BACKGROUND

The Petitioners are requesting that the Council work with the South Australian Government to implement a reduced speed limit of 50km/h along Magill Road between Fullarton Road and Portrush Road. This section of Magill Road currently operates under a 60km/h speed limit and serves as a significant arterial route connecting the eastern suburbs with the Adelaide CBD.

As Magill Road is controlled by the State Government, the Council is not the responsible road manager and is unable to directly make changes to this road. In addition, the Council does not have any authority under the *Road Traffic Act 1961*, to alter or amend speed limits. The Council can however, advocate to the Department for Infrastructure & Transport as the responsible road manager, for these changes.

A copy of the Petition is contained in **Attachment A**.

The Petition has been signed by a total of 20 citizens, who all reside within the vicinity of Magill Road.

In accordance with the Council's *Privacy Policy*, the personal information of the Petitioners, (i.e. the street addresses) have been redacted from the petition. The names of the signatories and the suburb which have been included on the petition have not been redacted from the petition.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Goals contained in *CityPlan 2030* are:

Outcome 1: Social Equity

Objective1.2: A people friendly, integrated and sustainable transport network.

Strategy:

1.2.4 Provide appropriate traffic management to enhance residential amenity.

DISCUSSION

As Magill Road is not under the Council's care and control, the assessment of issues such as traffic volumes and speed limits must rely on publicly available data. While sufficient for high-level analysis, this data does not always provide the same depth of detail as internal or site-specific traffic surveys.

Movement

Magill Road carries approximately 21,000–26,000 vehicles per day between Portrush Road and Fullarton Road, serving an important east–west arterial movement function. The corridor also accommodates multiple public transport routes and features timed on-road bicycle lanes, reinforcing its role as a key movement link in the network.

Place

The section of Magill Road referred to by the Petitioners, functions as a mixed-use commercial corridor with a diverse range of businesses and built form. Development is predominantly low-rise, comprising a mix of heritage shopfronts, mid-century commercial premises, and contemporary refurbishments. The business profile is characterised by homewares, antiques, and design showrooms, supported by cafés, restaurants, professional services, and health providers. Some residual light industrial and automotive uses remain.

Lowering the speed limit represents a relatively simple intervention to prioritise the 'place' function of the corridor. A reduced limit would create a calmer, safer, and more pedestrian-friendly environment in support of the surrounding land uses.

Guidelines

The Department for Infrastructure and Transport (DIT) has established a *Speed Limit Guideline* for South Australia to ensure consistency in the application of speed limits. This document outlines the process for reviewing existing limits and sets out that requests for changes to speed limits on Commissioner of Highways' roads must be referred to DIT's Traffic Services for assessment and approval.

The Guidelines indicate that a 50 km/h limit is appropriate where there is a high concentration of pedestrian and cyclist activity, roadside development, on-street parking manoeuvres, and turning traffic. Such conditions are typical of retail and commercial main streets, with examples including The Parade, Goodwood Road, Grange Road and the more recent reduction on Unley Road.

While Magill Road is currently subject to a 60 km/h speed limit that is consistent with its function as an urban arterial, there is a clear basis under the Guidelines for considering a reduction to 50 km/h along the section between Portrush Road and Fullarton Road. Any such change would need to balance the corridor's important movement role within the broader network against its local place function.

The Department for Infrastructure & Transport as the responsible road manager, are best placed to undertake the detailed assessment and make this determination, however Council staff are supportive of the proposal.

RECOMMENDATION

1. That the Minister for Infrastructure and Transport, be advised that the Council supports the introduction of a 50km/hr speed limit for Magill Road (between Portrush Road and Fullarton Road) and requests that the Department for Infrastructure & Transport undertake a formal speed limit review considering the movement and place framework for this section of Magill Road.
2. That the Convenor of the petition be advised of the Council's decision.

Cr Excell declared a general conflict of interest in this matter, as her husband is an employee of the Department for Infrastructure and Transport. Cr Excell advised that she would remain in the meeting and take part in the discussion and voting regarding this matter.

Cr Duke moved:

1. *That the Minister for Infrastructure and Transport, be advised that the Council supports the introduction of a 50km/hr speed limit for Magill Road (between Portrush Road and Fullarton Road) and requests that the Department for Infrastructure & Transport undertake a formal speed limit review considering the movement and place framework for this section of Magill Road.*
2. *That the Convenor of the petition be advised of the Council's decision.*

Seconded by Cr Moorhouse and carried.

12. WRITTEN NOTICES OF MOTION

12.1 WRITTEN NOTICE OF MOTION – LEASE OF A PORTION OF RICHARDS PARK – RESCISSION OF MOTION – SUBMITTED BY CR KEVIN DUKE

NOTICE OF MOTION: Lease of a Portion of Richards Park – Rescission of Motion
SUBMITTED BY: Cr Kevin Duke
FILE REFERENCE: qA1039
ATTACHMENTS: A

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Cr Kevin Duke.

NOTICE OF MOTION

That the Council's decision made at the Council Meeting held on 1 September 2025 (Item 13.5, page 21 of the Minutes), which reads as follows:

That the draft Lease between the Council and the Minister for Education and Child Development as contained in Attachment A, as amended to include an annual rent of \$10.00, for the exclusive use of a portion of Richards Park, for a ten (10) year period commencing on 1 July 2025 and expiring on 30 June 2035, be approved.

be rescinded.

If the above resolution is rescinded, Cr Duke intends to move the following Motion:

That the draft Lease between the Council and the Minister for Education and Child Development as contained in Attachment A, be amended to include an annual rent of \$7,200 for the exclusive use of a portion of Richards Park, for a ten (10) year period commencing 1 July 2025, be approved.

REASONS IN SUPPORT OF MOTION

The contract for the lease of the exclusive use land in Richards Park, by Margaret Ives Community Children Centre, is between the Council and the Education Department of the State Government NOT between the Council and the Margaret Ives Community Children's Centre and as such, the Education Department is responsible for the payment of any leasing fees.

There is a precedent for establishing lease fees between the Council and a Department of State Government based on the use of the leased property and if it is being used by the State Government directly, or it is intended to be sub-leased to another party. I refer to the lease fee regarding the Council's previously owned property at 68 Nelson Street, Stepney leased to the Mental Health Services of SA Health. As the State Government were the direct users of the property, the fee for this lease was set at 100% of the Market Rental Value which the State Government paid.

As the land leased to the State Government for the exclusive use of part of Richards Park will be part of a sub-lease arrangements between the State Government and a community child care centre, the use of the land and therefore the lease fee payable by the State Government should be 20% of the Market Rental Value as agreed by the State Government. As an independent valuer has valued the Market Rental Value as \$36,000, the lease fee payable by the State Government should be \$7,200 in keeping with the Council's existing policy.

If the Education Department chooses to pass on any leasing fee to the Margaret Ives Community Children's Centre, that is their decision not something imposed by the Council.

This is clearly where it is appropriate for the Local Member for Dunstan to lobby with the Minister for Education and Child Development.

STAFF COMMENT

Nil

Cr Duke moved:

That the Council's decision made at the Council Meeting held on 1 September 2025 (Item 13.5, page 21 of the Minutes), which reads as follows:

That the draft Lease between the Council and the Minister for Education and Child Development as contained in Attachment A, as amended to include an annual rent of \$10.00, for the exclusive use of a portion of Richards Park, for a ten (10) year period commencing on 1 July 2025 and expiring on 30 June 2035, be approved.

be rescinded.

Seconded by Cr Knoblauch and the motion was tied.

Upon the casting vote of the Mayor, the motion was carried.

Cr Duke moved:

That the draft Lease between the Council and the Minister for Education and Child Development as contained in Attachment A, be amended to include an annual rent of \$7,200 for the exclusive use of a portion of Richards Park, for a ten (10) year period commencing 1 July 2025, be approved.

Seconded by Cr Knoblauch.

Amendment

Cr Piggott moved:

- 1. That the draft Lease between the Council and the Minister for Education and Child Development as contained in Attachment A, be amended to include an annual rent of \$7,200 for the exclusive use of a portion of Richards Park, for a ten (10) year period commencing 1 July 2025, be approved.*
- 2. That in the event the State Government chooses to pass on the lease fee to the Margaret Ives Community Centre, the Council agrees to waive the first two (2) years of the Lease Fee.*

Seconded by Cr Sims.

The amendment was put and carried.

The motion, as amended, was put and carried.

12.2 WRITTEN NOTICE OF MOTION – AGNES GOODE – 100 YEAR ANNIVERSARY – SUBMITTED BY CR KESTER MOORHOUSE

NOTICE OF MOTION:	Agnes Goode – 100 Year Anniversary
SUBMITTED BY:	Cr Kester Moorhouse
FILE REFERENCE:	qA1039
ATTACHMENTS:	Nil

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Cr Kester Moorhouse

NOTICE OF MOTION

1. That the Council acknowledges that this December marks the one hundred year anniversary of Agnes Goode becoming the first woman in South Australia to be elected as a councillor, representing Hackney Ward on the St Peters Council.
2. That an article outlining Agnes Goode's accomplishments and legacy be included in the Christmas edition of Look East.

REASONS IN SUPPORT OF MOTION

Agnes Goode was a trailblazing local figure who has left a lasting legacy. The Agnes Goode Kindergarten in Stepney still bears her name. As it was at the St Peters Council that the first woman was elected as a councillor in South Australia, it is fitting that we acknowledge the centenary of this milestone. The St Peters Residents Association will be hosting a public meeting on the 5th of November at 7.00pm at the St Peters Banquet Hall, featuring a talk on Agnes Goode, and other local residents that helped establish the Hackney Free Kindergarten on Richmond Street, College Park. This will be presented by historian and cultural heritage consultant Denise Schumann. Below is a brief biography of Agnes Goode written by Denise.

“Agnes Knight Goode (1872-1947) Local Government Community Activist and Social Reformer

Agnes Knight Goode was born on 31 January 1872 in Strathalbyn. She was the daughter of James and Charlotte Fleming and was a schoolteacher before her marriage in 1896 to William Goode, a sheep farmer, of White's River near Port Lincoln.

Agnes Goode, influenced by her experiences and the suffrage movement of the 1890s, argued that legal justice and representation for women and children were fundamental rights. She believed that law reform should be pursued in all areas of civic life. Key issues for Agnes Goode included the education and welfare of young children, the role of female police officers, and equal guardianship rights for women.

In 1915, the family moved to Adelaide, where Agnes Goode was prominent in the “Win-the-War Campaign” and became Vice-President of the Women's State Recruiting Committee. In 1916, she was appointed Justice of Peace. In 1919, she presided over South Australia's State Children's Court and also served on the National Council of Women.

At this time, she was also Treasurer, Secretary and author of the newsletter for the Liberal Federation of Women's Association. She became a Visiting Justice to the Adelaide Gaol and the Institution for Inebriates from 1923 to 1930, and also an official visitor to the Parkside Mental Hospital from 1919 to 1925.

In 1924, Agnes Goode became the first woman preselected as a parliamentary candidate for a major party in South Australia when she stood as the Liberal Federation candidate for the seat of Adelaide. Later that year, she stood for a seat on the Adelaide City Council, again without success.

In 1925, Agnes Goode made history by becoming the first woman elected to local government in South Australia when she became a member of the Corporation of the Town of St Peters Council. She represented the Hackney Ward until 1935.

Agnes Goode was an advocate for the education of young children and played a role in establishing the Hackney Free Kindergarten, in the Methodist Mission Hall on Park Street (now Richmond Street) on 26 July 1926.

Agnes Goode was a strong and forceful woman who didn't hesitate to challenge others or ideas. She passed away on 20 February 1947, and the Agnes Goode Kindergarten in Cornish Street, Stepney, was named in her honour in 1949."

STAFF COMMENT

PREPARED BY GENERAL MANAGER, GOVERNANCE & CIVIC AFFAIRS

An article can be included in Look East, as requested in the Notice of Motion.

Cr Moorhouse moved:

- 1. That the Council acknowledges that this December marks the one hundred year anniversary of Agnes Goode becoming the first woman in South Australia to be elected as a councillor, representing Hackney Ward on the St Peters Council.*
- 2. That an article outlining Agnes Goode's accomplishments and legacy be included in the Christmas edition of Look East.*

Seconded by Cr Mex and carried unanimously.

13. STAFF REPORTS

Section 1 – Strategy & Policy

Reports

13.1 FELIXSTOW (ALDERSGATE) INTERGENERATIONAL COMMUNITY CODE AMENDMENT

REPORT AUTHOR: General Manager, Urban Planning & Environment
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4501
FILE REFERENCE: qA144248
ATTACHMENTS: A - E

PURPOSE OF REPORT

The purpose of this report is to advise the Council of a Private Code Amendment, which proposes to rezone 2.3 hectares of land that is located adjacent to the intersection of O.G. Road and Turner Street, Felixstow and to seek Council endorsement of a draft submission on the proposed rezoning.

BACKGROUND

A private proponent (*Erwin Vogt Foundation Inc.*) has released the draft *Felixstow (Aldersgate) Intergenerational Community Code Amendment*, for consultation.

The draft Code Amendment is contained in **Attachment A**, together with an accompanying Fact Sheet prepared by the proponent's consultant Ekistics, which is contained in **Attachment B**.

The land proposed to be rezoned by the draft Code Amendment, consists of approximately 2.3 hectares of land across three allotments within the General Neighbourhood Zone of the *Planning & Design Code*. The current zoning provides for low-rise, low and medium-density housing that supports a range of needs and lifestyles as the preferred development outcome for this property.

The area affected by the draft Code Amendment is located on the northern side of Turner Street and is adjacent to the intersection with O.G. Road. The site currently contains the Uniting Communities Aldersgate Residential Aged Care Facility, which includes the State Heritage listed 'Forsyth House', a former residential dwelling that is currently utilised for administration, training and meeting purposes. Independent Living Units (ILU) are located adjacent to O.G. Road and Turner Street. The Third Creek drainage reserve, which contains an open concrete culvert, is located to the immediate east of the Aldersgate site.

The surrounding locality contains a mix of uses, including the Payneham Library, Payneham Memorial Swimming Centre and Patterson Sportsground on the southern side of Turner Street. The areas to the east, north and west of the Aldersgate site generally comprises predominantly single storey residential dwellings at low densities. A range of community, commercial, educational and religious facilities are present in the broader locality.

The Aldersgate property is serviced by public bus routes and bus stops on O.G. Road and Turner Street and is located approximately 550 metres from the Klemzig O-Bahn bus interchange.

The *Planning Development and Infrastructure Act 2016*, enables a person who has an interest in land, to propose an amendment to the *Planning & Design Code*. For the purposes of this process, an 'interest' is taken to be a financial or legal interest, such as a property owner. As the *Planning & Design Code* is a State-wide document, there are limitations in respect to the extent of change which can be proposed by a private proponent, such that a landowner, can only propose to change from one form of zone to an alternative zone, but not change any of the generic policy wording because this could affect thousands of other properties across the State.

The Proponent seeks to rezone the affected land from the General Neighbourhood Zone to the Urban Corridor (Boulevard) Zone in the Code.

Community engagement material that has been provided by the Proponent, states in part, that Uniting Communities, which is the Controlling Entity of the Erwin Vogt Foundation Inc., have developed a Master Plan for the Aldersgate site with the following objective:

“Open, accessible, and uplifting, UC Felixstow will be an integrated community of diverse individuals and shared experiences. A place for all ages and all walks of life. Where participation and interaction are facilitated by inspiring spaces and engaging design. Where an innovative mix of residence, learning, community partnerships and holistic healthcare services enrich life in new ways.”

Following the development of the Master Plan, the Proponent has identified the following key land uses as being needed or desired for the Aldersgate site:

- Residential aged care (nursing home);
- Independent retirement living units (retirement village);
- Social/Affordable Housing units;
- Build to Rent units;
- Specialist and independent disability living units;
- Early Learning Centre (child care facility);
- Specialised Assistance School for Youth;
- Medical and Allied Health consulting rooms;
- Community facilities; and
- Supportive food and beverage offerings.

Initiation of the Code Amendment, which is the first formal approval step in the re-zoning process, was approved by the Minister for Planning on 3 February 2025, with the following conditions:

- the scope of the proposed Code Amendment does not include the creation of new planning rules and is limited to the spatial application of zones, subzones, overlays, or technical and numerical variations provided for under the published *Planning and Design Code* on the date the Amendment is released for engagement;
- the Code Amendment is prepared by a person with qualifications and experience that is equivalent to an Accredited Professional—Planning Level 1 under the Act; and
- Prior to adoption of the Code Amendment, the Designated Entity must demonstrate to the satisfaction of the Minister for Planning that all necessary agreements or deeds are fully executed as required to secure the funding and/or delivery of all infrastructure required to accommodate the development of the affected area, as proposed by the Code Amendment (to the satisfaction of all relevant infrastructure providers).

The Proponent was also required to undertake the following investigations in addition to those outlined in the Proposal to Initiate:

- in investigating building heights, consider bulk and scale at the residential interface and demonstrate the transition of heights to the zone boundary, including the use of a concept plan.

As a precursor to the Minister considering whether to approve a Proposal to Initiate a Code Amendment, the Proponent must demonstrate that it has discussed the proposal with the relevant Council. The Proponent initiated discussions with Council staff regarding the proposal to Initiate a Code Amendment in early 2024.

On 1 March 2024, the General Manager, Urban Planning & Environment responded in writing to a request, made on behalf of the Proponent, for comment, indicating, among other things, that:

“The Council reserves the right to provide further comments and form a position of support or otherwise on a proposed rezoning when the draft Code Amendment is available for review”,

and providing preliminary comments covering zoning, heritage, interface between land uses, traffic impact, flood management and opportunity for a concept plan. A copy of the letter is contained in **Attachment C**.

Subsequent to this, Ekistics provided a briefing for Elected Members on 15 January 2025 in respect to the Code Amendment.

The six-week public consultation period concludes on 17 October 2025.

The Proponent's Engagement Plan includes the following key actions:

- early engagement with the Council;
- display of Code Amendment on Plan SA Website and at the Council office and libraries;
- fact sheet and FAQs;
- direct letters to key stakeholders including, but not limited to, adjacent and nearby property owners and occupiers, government agencies, the Council, utility providers, Local Members of Parliament;
- two Drop-in sessions for members of the public, which were held on 9 and 11 September 2025;
- Preparation of an Engagement Report post-consultation, including a "What We Heard" factsheet.

A copy of the Engagement Plan is contained in **Attachment D**.

The Proponent undertaking a Code Amendment (rezoning) determines how the consultation process will be conducted, in accordance with the State Planning Commission's *Community Engagement Charter*. Through this consultation process, the Council has an opportunity to provide a submission on the proposed rezoning, which reflects the purpose of this report.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The following provisions of the Council's Strategic Management Plan, *CityPlan 2030*, are of relevance to this report.

Outcome 1: Social Equity

An inclusive, connected, accessible and friendly community

Objective:

1.4 A strong, healthy, resilient and inclusive community.

Strategy:

1.4.4 Facilitate a range of housing options to assist in maintaining social and cultural diversity and affordability.

Outcome 2: Cultural Vitality

A culturally rich and diverse city, with a strong identity, history and sense of place

Objective:

2.4 Pleasant, well designed, and sustainable urban environments

Strategy:

2.4.1 Encourage sustainable and quality developments and urban design outcomes.

2.4.2 Facilitate a mix of land uses in appropriate locations in balance with amenity and character.

2.4.5 Encourage infill development to balance housing diversity with the liveability and character of established neighbourhoods.

Outcome 3: Economic Prosperity

A dynamic and thriving centre for business and services

Objective:

3.1 A diverse range of businesses and services.

3.5 A local economy supporting and supported by its community.

The following provisions of the Council's Built Heritage Strategy are of relevance to this report.

Outcome 1: Celebrate, Promote and Support Built Heritage

Objective:

1.1 Support owners of heritage places and buildings in historic areas.

Initiative:

1.1.4 Facilitate appropriate and sensitive building improvements and adaptive reuse.

The following provisions of the Council's Access and Inclusion Strategy are of relevance to this report.

Priority 2: Inclusive Living and Lifestyle

Goal:

The Council will facilitate and support initiatives that promote inclusiveness and enhance the lifestyle, health and safety of all citizens.

FINANCIAL AND BUDGET IMPLICATIONS

Not Applicable.

EXTERNAL ECONOMIC IMPLICATIONS

If approved, the draft Code Amendment is likely to have economic implications relating to the value of land and economic returns on development. If development opportunities are realised, the potential impacts include increased employment opportunities relating to construction, food and beverage and medical and allied health offerings.

SOCIAL ISSUES

The draft Code Amendment seeks to facilitate of a range of residential aged care, social and affordable housing, supported living, medical and allied health services and education services to cater for diverse individuals. If realised, the re-development of the Aldersgate property will have some potential for impacts on the amenity of the local area, including through increased building heights and densities and traffic generation. These issues are considered further in the Discussion section of this report. In addition, the diversity of future occupants in social and affordable housing may be of some concern to some local residents. In this regard, it is worth noting that the social and affordable housing offerings will be managed and controlled by the Proponent and will not be traditional social housing that is under the care and control of the South Australian Housing Trust. As such, the Proponent will determine the suitability of residents and occupants for the Aldersgate site.

In 2019, Uniting Communities opened the U City development in Franklin Street, Adelaide. U City offers a range of land uses within a 'vertical village' setting and integrates residential aged care and supported living, together with social services, commercial offerings and community facilities. The U City development is considered a good example of a sustainable, inclusive and thriving community, evidenced by, among other things, the fact that there is a waiting lists for occupancy opportunities. Uniting communities is seeking to replicate the integrated living and services model for the Aldersgate site, together with educational services to support a broad demographic of citizens.

CULTURAL ISSUES

Nil.

ENVIRONMENTAL ISSUES

The *Planning & Design Code* contains a range of policies encouraging sustainable development outcomes. However, due to the spatial application of the Code there are some limitations on which policies can be applied during the assessment of a Development Application. The relevant environmental policies are addressed in further detail in the discussion of this report.

RESOURCE ISSUES

Not Applicable.

RISK MANAGEMENT

There is a risk that the proposed rezoning and associated potential development outcomes, such as the proposed building heights, social services and increased traffic in local streets, will not be supported by some citizens in the local community residing or working in and around the affected site. The Council can provide its views on the proposed rezoning proposal, but ultimately the risk of not achieving full community support is a matter for the State Planning Commission and Minister for Planning to consider and manage.

CONSULTATION

- **Elected Members**

An Elected Member Information Session regarding the proposed Code Amendment was provided to Elected Members on 15 January 2025.

- **Community**

Planning consultant Ekistics, on behalf of the proponent, is conducting consultation for a period of six (6) weeks from 3 September to 17 October 2025.

- **Staff**

General Manager, Urban Planning & Environment
Manager, Urban Planning & Sustainability
Manager, Development & Regulatory Services
Manager, Traffic & Integrated Transport
Senior Urban Planner

- **Other Agencies**

Not Applicable.

DISCUSSION

The Proposal

The draft Code Amendment proposes to amend the *Planning & Design Code* by rezoning the Aldersgate site located at 160-168 O.G. Road, Felixstow from General Neighbourhood Zone to Urban Corridor (Boulevard) Zone.

The draft Code Amendment has the stated intent of facilitating the development of a range of land uses including Residential Aged Care, a Nursing Home, Independent Living Units, Build to Rent Units, Specialist and Independent Disability Living Units, an Early Learning Centre, Specialised Assistance School for Youth, Medical and Allied Health Consulting Rooms, Community Facilities and Food and Beverage offerings. This range of land uses is intended to create an integrated community of diverse individuals and shared experiences and be a place for “all ages and all walks of life”. A range of building heights across the property will accommodate the proposed land uses with a maximum building height of six storeys proposed.

The draft Code Amendment notes that Uniting Communities Master Plan for the Aldersgate property has been informed by academic research into multigenerational household and intergenerational living that, among other things, has shown that “*intergenerational communities were found to “create a safe and nurturing environment for both children and adults and that intergenerational relationships gave those in their later years a sense of life during a time when their involvement in society and contact with other ages is often decreasing”*”.

The draft Code Amendment seeks to rezone the property to the Urban Corridor (Boulevard) Zone to provide a more supportive policy framework to facilitate a variety of dwelling typologies and services to cater for all family types and age demographics.

The site includes the State Heritage listed ‘Forsyth House’, a former residential dwelling that is currently utilised for administration, training and meeting purposes. The redevelopment of the Aldersgate site that will be facilitated by the Code Amendment will enable further investment, repair and ongoing maintenance to Forsyth House.

The Proponent has stated that it will retain full ownership of the Aldersgate property and that construction of all building assets proposed in their Master Plan, will be facilitated by this Code Amendment. The Proponent has also stated in the draft Code Amendment that as a large, amalgamated land holding that is located adjacent to significant community facilities, the Code Amendment seeks to rezone the Aldersgate site to facilitate taller built form to maximise use of the significant regional level facilities nearby and create an active and vibrant community focussed mixed use precinct that also provides for a well landscaped and inviting setting.

Existing Zone Policies

The Aldersgate property is located entirely within the General Neighbourhood Zone, which has the following Desired Outcomes:

DO1: Low-rise, low and medium-density housing that supports a range of needs and lifestyles located within easy reach of services and facilities. Employment and community service uses contribute to making the neighbourhood a convenient place to live without compromising residential amenity.

The current maximum building height is two (2) storeys.

The existing Zone provisions envisage some small-scale non-residential development (ie. offices, shops and consulting rooms) to improve community accessibility to services. Community services such as educational facilities, community centres, places of worship, child-care facilities and other health and welfare services, as well as services and facilities ancillary to the function or operation of supported accommodation or retirement facilities are also envisaged for the zone, provided they complement and maintain existing residential character and amenity of the neighbourhood.

Proposed Zone Policies

A switch to the *Urban Corridor (Boulevard) Zone* introduces the following Desired Outcomes (replacing those for the General Neighbourhood Zone above):

Urban Corridor (Boulevard) Zone

DO1: Buildings that achieve a consistent, tall, uniform façade to frame the primary road corridor (eg. a State maintained road with similar attributes) that are consistently well set back with areas of significant open space in front, other than in specified areas where a lesser or no setback is desired. Buildings accommodate a mix of compatible residential and non-residential uses including shops and other business activities at ground floor levels with residential land uses above.

Performance Outcome 1.1 of the Urban Corridor (Boulevard) Zone sets out that land can be used to accommodate:

PO 1.1: A vibrant mix of land uses adding to the vitality of the area and extend activities outside shop hours including restaurants, educational, community and cultural facilities and visitor and residential accommodation.

Medium to high density accommodation is encouraged within the Urban Corridor (Boulevard) Zone either as part of a mixed-use development or wholly residential development. In addition, the zoning encourages the establishment of non-residential land uses on the primary street frontage to contribute to and activate the street frontage.

Other key Performance Outcome provisions of the Urban Corridor (Boulevard) Zone that will apply to the Aldersgate site if the draft Code Amendment is approved and provide guidance on the form and type of developments contemplated for this zone include:

PO 1.3: Dwellings developed in conjunction with non-residential uses that positively contribute to making the public realm of the primary street frontage, open space frontage and pedestrian thoroughfares safe, walkable, comfortable, pleasant and vibrant spaces.

- PO 1.4 *Development of medium to high density accommodation options either as part of a mixed-use development or wholly residential development.*
- PO 2.1 *Buildings contribute to a consistent framing of the primary road corridor (e.g. a State maintained road or a road with similar attributes), open spaces and provide visual relief from building mass at street level.*
- PO 2.3 *Buildings designed to create visual connection between the public realm and ground level interior, to ensure an active interface with the primary street frontage and maximise passive surveillance.*
- PO 2.4 *Buildings setback from the primary street boundaries to provide a consistent streetscape edge with generous landscaping and tall articulated building facades, except in locations where a lesser or no setback is desired to achieve a more prominent, strongly defined, and continuous built form presence to the primary street frontage.*
- PO 4.2 *Buildings on an allotment fronting a road that is not the primary road corridor (e.g., a State maintained road or a road with similar attributes) and where land on the opposite side of the road is within a neighbourhood-type zone, provides an orderly transition to the built form scale envisaged in the adjacent zone to complement the streetscape character.*

The draft Code Amendment includes a statement that due to the size and street frontage of the Aldersgate property, which exceeds 2500m² and includes a frontage exceeding 25 metres to a State maintained road, the property would satisfy the criteria for designation as a 'significant development site' under the proposed Urban Corridor (Boulevard) Zone.

Significant development site provisions in the Code are aimed at facilitating increased development yield, provided that off-site impacts can be managed and broader community benefit is achieved in terms of design quality, community services, affordable housing provision or sustainability features.

The practical implication of the significant development site provisions is that a Proponent may be able to gain an additional 30% increase above the maximum building height specified in Zone, rounded to the nearest whole number, provided that the site incorporates the retention, conservation and reuse of a building that is heritage listed and that more than 15% of affordable housing is provided and that high quality open space, or among other things, a child care centre, is provided, all of which can be achieved in the future re-development of the Aldersgate site.

Given the above context, it is worth noting that if the re-zoning is approved, the Proponent could submit a future Development Application for an eight-storey development that could conform to the significant development site provisions of the Code, despite the fact that the maximum building height proposed in the draft Code Amendment is six (6) storeys for the Aldersgate site.

The inclusion of significant development site provisions in the Urban Corridor (Boulevard) Zone, create a degree of uncertainty as to what scale and height of development can be reasonably anticipated for the Aldersgate property because the Proponent can facilitate developments with a greater yield, scale and intensity than what is specified by the maximum building height provisions in the Zone.

In respect to the Aldersgate property, it is considered that any future development of an eight-storey building, would create a built form that is too visually jarring and excessive for the locality and would most likely create an overall form that would loom large over adjacent existing low-rise, low-density residential developments. In addition, a larger scale and intensity of development than that which is anticipated for with Zone provisions, such as a maximum building height, is likely to create additional amenity impacts, particularly with respect to visual amenity and traffic and parking issues that may be problematic.

It is conceded that the setting of a maximum building height is only one design parameter and that it is entirely possible to design eight-storey buildings for the property that can have lesser impacts than buildings of a lesser height. However, notwithstanding this, it is considered reasonable and desirable that the local community is provided with a high degree of certainty in terms of what maximum building height should be anticipated within the affected area of the draft Code Amendment and that the maximum building height be capped at a level that will not create significant adverse impacts on residential amenity.

Given the above context, it is recommended that the Council object to the proposed maximum building height, unless the significant development site provisions can be removed for the Urban Corridor (Boulevard) Zone provisions for the Aldersgate property. If this is not possible (which is understood to be the case), it is recommended that the Council advise the Proponent and the Minister of its concerns and request that the maximum building height for the Aldersgate property be capped at a maximum of six (6) storeys, by which ever Zone provisions allow the greatest building height and development yield to be achieved. In this regard, if the significant development site provisions have to be retained in the Urban Corridor (Boulevard) Zone, then it is recommended that the Council advocates for the maximum building height for the Aldersgate property be reduced to four (4) storeys, noting that the Proponent could still achieve a six (6) storey future built form outcome for the site, by relying on the significant development site provisions of the Zone to justify a building height that is above the maximum building height provisions specified in the Urban Corridor (Boulevard) Zone.

The concerns and objection to the proposed building height are articulated in the draft submission contained in **Attachment E**.

Overlays

The draft Code Amendment includes the removal of the Stormwater Management Overlay and Urban Tree Canopy Overlay, which are only applied in the *Planning & Design Code* in conjunction with Neighbourhood Zones. The intent to remove two Overlays is in accordance with State requirements, but it is considered an undesirable outcome.

Stormwater Management

The draft Code Amendment will remove the application of the Stormwater Management Overlay, which addresses stormwater runoff from building roof surfaces. The Proponent is unable to propose otherwise due to the guidelines for amending the Code, which has been adopted by State planning authorities.

Notwithstanding this, other policies addressing the impact of stormwater runoff from carparks and driveway areas in the General Provisions of the Code, which encourage a high level of onsite stormwater retention and limit hard paved stormwater catchment area, remain applicable for the Aldersgate property and this will enable a robust stormwater management assessment of future development applications for the site to be undertaken. On such a significant sized property that is located in very close proximity to the Third Creek drainage reserve, with potentially large future roof areas, the potential runoff impact is not insignificant.

The Proponent has engaged FMG Engineers to investigate the management of stormwater and flood waters over the Aldersgate property. The FMG report includes an assumption that future development on the property will have a lower impervious footprint than is currently the case and that this will negate the need for further stormwater detention storage on the site. Whilst the assumption has some merit, it is not possible to accurately predict the extent of impervious footprint the completely re-developed property will include. As such, the consideration of stormwater management, will need to be carefully considered as part of the assessment of future development applications for the site.

The FMG report does not raise any serious stormwater management issues for the Aldersgate property and the findings are considered reasonable given that the site is currently developed and has a high impervious to pervious building footprint ratio of 80:20 and that any future development is highly unlikely to have an impervious footprint above 80%, due to landscaping and setback requirements contained in the *Planning & Design Code*.

Urban Tree Canopy

The draft Code Amendment will remove the application of the Urban Tree Canopy Overlay, which includes a Desired Outcome that seeks *residential development that preserves and enhances urban tree canopy through the planting of new trees and retention of existing mature trees where practicable*. The Proponent is unable to propose otherwise due to the guidelines for amending the Code, which has been adopted by State planning authorities.

Notwithstanding that the Urban Tree Canopy Overlay will no longer apply to the Aldersgate site, the retention of the Regulated and Significant Tree Overlay is proposed. The Desired Outcome for the Regulated and Significant Tree Overlay seeks *conservation of Regulated and Significant trees to provide aesthetic and environmental benefits and mitigate tree loss*.

Arborman (consultants) have undertaken a Tree Assessment of the Aldersgate property and have identified that the site contains six (6) Significant Trees and thirty-seven (37) Regulated trees, together with eight (8) tree that are exempt from tree protection rules.

Arborman has formed an opinion that *“none of the tree are considered to provide important aesthetic and/or environmental benefit and as such, their protection as Regulated and Significant trees that prevents an otherwise reasonable and expected development is not warranted, with the exception of one significant tree that is located adjacent to O.G. Road”*.

Notwithstanding Arborman’s opinion, further detailed consideration and further arboricultural advice, will need to be considered as part of the assessment of Development Applications to re-development the property.

Other Policy Changes

The draft Code Amendment proposes the introduction of numerous Technical and Numerical Variations (TNVs), which are rules that apply to account for local variations to standard zoning requirements. For the Aldersgate site, the following TNV’s are proposed:

- A concept Plan to guide design for future development proposals. The Concept Plan, a draft of which is contained in **Attachment A25**, provides guidance with respect to the transition of building heights scaling down to a maximum of three (3) levels adjacent to the eastern and northern boundaries of the Aldersgate site to ensure that new buildings incorporate a scale that is more compatible with adjacent existing dwellings rather than allowing six (6) storey development across the entire Aldersgate site. Design guidance is also provided with respect to the preservation of view lines to Forsyth House as well as indicative landscaping interface adjacent the northern and eastern boundaries of the site.
- Maximum building height of six (6) storeys or 23 metres. This building height TNV must be considered in the context of the significant development site provisions that would apply to the Aldersgate site.
- Minimum primary street setback of three (3) metres.
- Interface height. This TNV requires that development should be constructed within a 45- degree plane, measured three (3) metres above natural ground level at the boundary of an allotment. The intent of the TNV is to ensure that the scale of new buildings includes a suitable transition in scale away from the allotment boundary to provide visual relief for occupants of adjoining properties. The interface height requirement is depicted in **Attachment A26**.

Strategic Impact of the proposed Rezoning

The draft Code Amendment is considered to align well with the Greater Adelaide Regional Plan (GARP), as it supports dwelling diversity and employment growth in a highly accessible location that is well served by public transport services (buses along O.G. Road and Turner Street and the nearby O-Bahn bus route). The draft Code Amendment aligns with the “living locally” principles of the of the GARP, which espouse, among other things, walkability, housing choices at all stages of life, public transport options, local learning opportunities and a sense of community.

State Planning Policies (SPP’s) mandate consideration of the principles of good planning, in preparing Code Amendments. The Proponent has articulated the extent to which the Code Amendment aligns with the relevant SPP’s in **Appendix C** of the draft Code Amendment. In this regard, the Code Amendment’s strategic alignment with the following Policies are considered noteworthy:

SPP 1: Integrated Planning

- 1.7 *Regenerate neighbourhoods to improve the quality and diversity of housing in appropriate locations supported by infrastructure, services and facilities.*

The draft Code Amendment seeks to facilitate the re-development of an ageing residential aged care complex, which includes some living units that have reached the end of their useful life. The draft Code Amendment will also facilitate diversity of housing and the site is well located with respect to accessible public transport, open space and community facilities.

SPP 2: Design Quality

- 2.5 *Prioritise performance-based design quality outcomes in... places where medium-rise buildings interface with lower-rise development, mixed use renewal precincts, transit corridors...*
- 2.11 *Manage the interface between modern built form of different scales with more traditional dwelling forms.*

The Aldersgate property comprises 2.3 hectares of consolidated land that provides genuine opportunities to achieve an appropriate interface to adjoining low-rise sensitive land uses as well as providing a suitable curtilage around Forsyth House.

SPP 4: Biodiversity

- 4.3 *Encourage the re-introduction of biodiversity or its components in development areas to provide life-supporting functions at low cost.*
- 4.4 *Enhance the biodiversity of urban areas and townships through a connected and diverse network of green infrastructure systems along streetscapes, major watercourses, linear parks, open space, the coast and other strategic locations*

The landscape concept provided as part of the Master Plan for the Aldersgate property seeks to provide a range of greening, including a central open lawn area flanked by trees of varying species, providing as well as extensive landscaping adjacent the allotment boundaries, providing significant opportunities to enhance biodiversity on the site.

SPP 6: Housing Supply and Diversity

- 6.3 *Develop healthy neighbourhoods that include diverse housing options; enable access to local shops, community facilities and infrastructure; promote active travel and public transport use; and provide quality open space, recreation and sporting facilities.*
- 6.5 *Locate higher density residential and mixed-use development in strategic centres and transport corridor catchments to achieve the densities required to support the economic viability of these locations and the public transport services.*
- 6.6 *A diverse range of housing types within residential areas that provide choice for different household types, life stages and lifestyle choices.*

The draft Code Amendment will facilitate new housing supply to cater for diverse living needs and demographics, together with medical and allied health services to support the residents. In addition, the location of the site has good accessibility to nearby regional scale community facilities as well as open space and public transport services.

Potential Impacts of Future Development

The specific impacts of future development on the subject site will be assessed as part of any future development application for the Aldersgate site. However, some of the implications in the context of the proposed rezoning are discussed below.

Built Form Outcomes

The three primary considerations of future potential built form include the interface impact on adjacent residential properties in Forsyth Grove and Aldersgate Drive, the retention of an appropriate curtilage around Forsyth House and the amenity impacts that a future development of the site may generate due to the foreshadowed intensity, scale and diversity of built form and services proposed in the Code Amendment and in the Uniting Communities' Master Plan.

Building Height and Interface Management

With respect to building height and interface management that may arise as a result of a future development of the Aldersgate site, it is worth noting that the Aldersgate site is located to the south and west of adjoining residential properties and as such, any future development is unlikely to have adverse overshadowing impacts on adjoining north facing habitable room windows and private open space areas. Accordingly, interface impacts mainly relate to visual aspect of any future development.

The Urban Corridor (Boulevard) Zone contains several Performance Outcomes that are aimed at mitigating the impacts of building massing on adjacent residential properties. In addition, the proposed inclusion of a Concept Plan specifies a building height transition area along the northern and eastern boundaries, which will ensure that future buildings will include a transition down in scale to a maximum of three (3) storeys near the northern and eastern allotment boundaries. This downward transition in building heights adjacent to the northern and eastern allotment boundaries, together with the application of a 45-degree building envelope policy, building set back requirements and a landscaped setting should provide an appropriate degree of transition between future buildings on the Aldersgate property and adjacent residential developments.

An overall maximum building height of six (6) storeys is considered appropriate for the property, as long as the transitional height requirements outlined in the concept plan is included in the final version of the Code Amendment.

The suitability of the property for six (6) storey development, is strongly influenced by its location being adjacent to an arterial road, in close proximity to local services, open space, recreational facilities and public transport, together with having an interface with community facilities along the southern side of Turner Street and an interface with the third creek drainage reserve along the front section of the eastern allotment boundary.

The scale of housing along the northern side of Turner Street, east of the third creek drainage reserve, is all single-storey. However, all of those dwellings, except for No. 31 Turner Street front Wisteria Grove and as such, none of the houses fronting Wisteria Grove contribute to the streetscape character of Turner Street. Rather, the northern side of Turner Street is characterised by a long, continuous expanse of colorbond fencing above a low red brick base wall and this provides little, if any, aesthetic value to the streetscape. In this context, the juxtaposition of future buildings up to six (6) storeys on the Aldersgate site will not compromise or have an adverse aesthetic impact on the existing residential streetscape character along the northern side of Turner Street.

A future six (6) storey building has the potential to look more jarring and out of character with the scale of adjacent residential properties on the O.G. Road frontage of the property, given that residential development adjacent to the Aldersgate property along O.G. Road is predominantly single storey and makes a collective positive aesthetic contribution to the streetscape character along O.G. Road within close proximity to the Aldersgate site. However, the inclusion of the Concept Plan within the Code Amendment specifies the need to retain views to Forsyth House from O.G. Road. This provision, together with the building height transition area adjacent to Forsyth House and the northern allotment boundary is considered to provide an appropriate level of policies to guide a future development outcome that will include a downward transition in building scale adjacent to the northern allotment boundary.

The proposed policy changes will facilitate the development of buildings that incorporate a staggered building height and scale that will incorporate a complementary scale and mass of development relative to existing residential development to the immediate north of the Aldersgate site. In other words, the policy changes are intended to ensure that a six (6) storey building will not be constructed 'cheek-by-jowl' with adjoining residential developments.

Heritage Adjacency

The Proponent has engaged Dash Architects to consider the potential impacts on Forsyth House, which is located within the area affected. DASH have advised that the retention of the 'State Heritage Place' Overlay and the 'Heritage Adjacency Overlay', will ensure that most development over the affected area will require a referral to the Minister responsible for the administration of the *Heritage Places Act 1993*, regardless of which part of the affected area future development is proposed for. The application of these Overlay provisions of the Code provides appropriate guidance for future developments to include a sensitive interface with Forsyth House. It is also worth noting that the Minister has the power of direction under such referrals and can direct design changes if they are not satisfied with the building design and its impacts on vistas to and the curtilage of Forsyth House.

DASH has also advised that the Heritage Overlay provisions in the Code, are considered to provide sufficient guidance for a future development to not unduly impact the heritage value of the Forsyth House.

With respect to the impact of a future development of the Aldersgate site on nearby heritage listed properties, DASH have noted that the former Payneham Primary School (now known as the Felixstow Primary School) located on Briar Road, Felixstow is the only heritage listed property near to the affected area and that it is sufficiently distant from the site such that any future development of the site will not have an adverse impact on either its physical fabric or setting.

Council staff concur with DASH's assessment of the heritage impacts of the Code Amendment.

Traffic Impacts

Traffic noise levels and volumes in the locality are primarily likely to be affected by the passing traffic on O.G. Road and Turner Street more so than movements generated by the envisaged and potential uses of the land.

A future development on the property has the potential to impact upon both traffic volumes and movements on O.G. Road, Turner Street and Forsyth Grove and to a lesser extent Samuel Place. The affected area is covered by two Code Overlays which seek to manage impacts on arterial roads – Traffic Generating Development and Urban Transport Routes Overlays. The policies contained in these Overlays operate in conjunction with a prescribed referral to the Department of Infrastructure and Transport and are considered reasonable in managing potential impacts on arterial roads. However, potential impacts on the local traffic network require further consideration.

A Transport Impact Assessment (TIS) has been prepared by CIRQA (consultants) on behalf of the Proponent and is included in **Appendix F of Attachment A**.

A summary of the CIRQA assessment is set out below:

- forecast traffic volumes and distribution are within acceptable levels of the existing road networks and, generally, reflective of existing conditions;
- a review of the Planning and Design Code policies relevant to the likely zoning has not found any specific policies which would be problematic for the anticipated uses in the Affected Area;
- given the size and configuration of the Affected Area, on-site parking and bicycle parking policies can generally be satisfied with development in the Affected Area; and
- overall, the development that will be facilitated by the proposed rezoning will have only a very minor impact on traffic volumes on the adjacent road network.

With respect to traffic generation, CIRQA forecast that future development of the Aldersgate property will generate in the order of 141 am and 115 pm peak additional traffic movements in the surrounding street network and that this would be distributed among several traffic access points proposed in the Aldersgate property including a two-way access point on Turner Street, an existing left in/left out access point on O.G. Road, a new left in/left out access point on O.G. Road and an access point on Aldersgate Drive. CIRQA concludes that such volumes would easily be within the capacities of the respective access points and that there would be relatively low levels of queuing and delay at the access points such that the resulting conditions would be well within acceptable limits for access points on both the Arterial and local roads.

The Council's Manager, Traffic & Integrated Transport has completed a high-level review of the CIRQA Traffic Impact Assessment and has not identified any major concerns with the TIS, noting that the availability of multiple access points will assist with traffic distribution in the local road network and that further detailed assessment of traffic impacts will need to be undertaken with respect to future development applications for the site.

The Manager, Traffic & Integrated Transport has identified that there will be a need to review the signal phasing at Turner Street to accommodate the increase in traffic volumes, given that the forecast traffic queue extends beyond the proposed access point to the site on Turner Street, which has the potential to create queueing issues and difficulties for occupants to enter the traffic flow on Turner Street. However, it was also noted that this could be resolved with an increased time allocation to Turner Street at the signalised intersection with O.G. Road in the peak traffic periods. This concern is noted in the Council's draft submission contained in **Attachment E**.

Noise

The Proponent has engaged Bestec (consultants) to undertake an acoustic analysis of the Aldersgate site, including an analysis of the anticipated land uses that would be facilitated by the Code Amendment.

The Bestec report identifies that traffic on O.G. Road and Turner Street, as well as activities at the Payneham Library Centre, Payneham Memorial Swimming Centre and activities at the Patterson Reserve, are key contributors to ambient noise in the area.

Bestec's findings conclude that there is sufficient policy with the General – Interface Between Land Use provisions of the Code to mitigate potential noise impacts from anticipated land uses facilitated by the rezoning.

Bestec's findings are considered acceptable. The Code contains six (6) Performance Outcomes that provide guidance for future developments to mitigate noise impacts arising from future land uses. These provisions relate not just to residential development but also non-residential development and the impacts of service and delivery vehicles, plant and equipment and outdoor workspaces to ensure that future developments are designed and site so as not to unreasonably impact the amenity of adjacent sensitive receivers

Other Amenity Impacts

The potential for overlooking will need to be carefully considered as part of the assessment of future development applications for the site. Typically, the potential for overlooking can be moderated with the design and location of windows and balconies carefully considered to reduce privacy impacts on development within the adjoining residential zone. Balconies to upper storeys can provide for passive surveillance of public areas but would need to ensure adequate privacy for occupants and neighbours.

Intensity of Development and Diversity of Service and Housing Offerings

The proposed re-zoning will facilitate a significant re-development of the Aldersgate site, which has the potential to adversely impact on residential amenity that is currently enjoyed by adjacent and nearby residents. However, for the reasons set on in the body of this report, it is considered that the Proponent has robustly demonstrated how amenity issues that may arise from a future development, such as building interface, noise, traffic, heritage, overlooking, can be appropriately mitigated through the application of the relevant provisions of the *Planning & Design Code*.

The diverse living and service offerings that this Code Amendment will facilitate is deliberately aimed at providing living, educational and allied health and social support services to all ages and demographics. In this regard, Uniting Communities' U City development in the Adelaide CBD has shown that providing a range of living, commercial offerings and social support services within an integrated vertical community can work very well. The Aldergate site is considered to be of a suitable scale and in a suitable location, with good access to public transport and a range of open space and recreational and community facilities, to accommodate a similar integrated community to that of the U City development.

Road closure

The Aldersgate site contains a portion of the Aldersgate Drive Road Reserve which has historically been incorporated into the site. The Proponent has commenced discussions with Council staff to purchase the portion of road following the conclusion of a road closing process. However, Council staff are awaiting further information from the Proponent before the matter can be progressed further. This matter will be reported to the Council separately.

OPTIONS

The Council has the following options with respect to how it responds to the draft Code Amendment.

Option 1

The Council can resolve to endorse the attached draft submission contained in **Attachment E**, with or without amendments, as being suitable for submitting to the Proponent.

This option is recommended.

Option 2

The Council can resolve to not make a submission during the consultation period, however, this would result in a missed opportunity to raise important policy issues with the Proponent.

This option is not recommended.

CONCLUSION

The Felixstow (Aldersgate) Intergenerational Community Code Amendment proposes to rezone land adjacent to an arterial road intersection in Felixstow to the Urban Corridor (Boulevard) Zone. If approved, it would result in increased development potential including for a diverse range of living opportunities for citizens of all ages and for citizens with disabilities and their carers, together with a range of educational, social support, medical, allied health and food and beverage offerings. The proposed mix of land uses is considered generally appropriate for the site, subject to the application of appropriate Code policies to address, among other things, vehicular access and traffic impacts, heritage considerations for Forsyth House and design impacts associated with building height, building mass, interface management and other amenity considerations.

As previously mentioned, significant development provisions in the Code, are aimed at facilitating an increased development yield, provided that off-site impacts can be managed and broader community benefit is achieved in terms of design quality, community services, affordable housing provision or sustainability features. However, the practical implication of the significant development provisions is that a Proponent may be able to gain an additional 30% increase above the maximum building height specified in Zone and this could in turn, result in a future eight-storey development scale on the Aldersgate property, which would be undesirable and out of context with its surrounding built form environment.

If realised, the proposed Policy parameters have the potential to create a built form that is too visually jarring and excessive for the locality and would most likely create an overall form that would loom large over adjacent existing low-rise, low-density residential developments. In addition, a larger scale and intensity of development than that which is anticipated through the maximum building height Zone provisions, is likely to create potential additional amenity impacts, particularly with respect to visual amenity and traffic and parking issues that may be problematic.

Given the above context, it is recommended that the Council advise the Proponent and the State Planning Commission of its concerns and request that the maximum building height for the Aldersgate property be capped at a maximum of six (6) storeys, by which ever Zone provisions allow the greatest building height and development yield to be achieved.

The attached draft submission recommends that the Council support the draft Code Amendment, subject to highlighting issues with the significant development site Zone provisions and that there will be a need to review the signal phasing at Turner Street, as part of any future development of the site to accommodate the increase in traffic, given that the forecast traffic queue extends beyond the proposed access point to the site on Turner Street, which has the potential to create queueing issues and difficulties for occupants to enter the traffic flow on Turner Street.

COMMENTS

Nil

RECOMMENDATION

1. That the draft submission contained in **Attachment E**, in response to the proposed *Felixstow (Aldersgate) Intergenerational Community Code Amendment*, be endorsed and the submission be forwarded to the State Planning Commission and the Proponent.
2. That the Chief Executive Officer be authorised to make any minor editorial/grammatical changes to the submission prior to the submission being lodged.

Cr Moorhouse declared a general conflict of interest in this matter, as he is the Deputy Member of the City of Norwood Payneham & St Peters' Council Assessment Panel and left the meeting at 8.31pm.

Cr Mex declared a general conflict of interest in this matter, as she is a Member of the City of Norwood Payneham & St Peters' Council Assessment Panel and left the meeting at 8.31pm.

Cr Sims left the meeting at 8.32pm.

Cr Sims returned to the meeting at 8.35pm.

Cr Robinson moved:

1. *That the draft submission contained in Attachment E, as amended to include a maximum building height of three (3) storeys, in response to the proposed Felixstow (Aldersgate) Intergenerational Community Code Amendment, be endorsed and the submission be forwarded to the State Planning Commission and the Proponent.*
2. *That the Chief Executive Officer be authorised to make any minor editorial/grammatical changes to the submission prior to the submission being lodged.*

Seconded by Cr Granozio and carried.

Cr Moorhouse returned to the meeting at 9.08pm.

Cr Mex returned to the meeting at 9.08pm.

13.2 REVIEW OF E-SCOOTER PERMITS

REPORT AUTHOR:	Manager, Traffic & Integrated Transport
GENERAL MANAGER:	General Manager, Urban Planning & Environment
CONTACT NUMBER:	8366 4507
FILE REFERENCE:	qA186434
ATTACHMENTS:	Nil

PURPOSE OF REPORT

The purpose of this report is to provide information to the Council regarding future operation of e-scooters in the City of Norwood Payneham & St Peters.

BACKGROUND

At its meeting held on 7 April 2025, the Council resolved the following:

- 1. That should the operators wish to continue in the City of Norwood Payneham & St Peters, an extension of the e-scooter permits be granted to Beam and Neuron until 31 December 2025, noting that should the City of Adelaide not extend the current permits operating in the City, then the permit to operate in the City of Norwood Payneham & St Peters will be cancelled.*
- 2. That subject to the above, the Council notes that the Chief Executive Officer will write to the Minister for Infrastructure & Transport, seeking authorisation through exemption of e-scooters under the Road Traffic Act 1961 until 31 December 2025, or until such time as the proposed PMD legislation is enacted, removing the need for this authorisation.*

The Council has been involved in the current e-scooter trial since 14 May 2021, with several extensions being granted over that period. The current permits that have been issued to the two (2) commercial operators (Beam and Neuron), will expire on 31 December 2025, noting that the City of Adelaide has also extended its permits to these operators.

The South Australian Government has recently introduced new road rules permitting the private use of e-scooters and other Personal Mobility Devices (PMDs), effective as of 13 July 2025. The State Government has also committed to reviewing the new regulatory framework in twelve (12) months' time. This review will include monitoring the use of PMDs in shared environments, such as footpaths and shared paths, to ensure pedestrian safety.

The new PMD legislation overrides the Minister's Exemption that was previously required and associated trial conditions (such as device mass and speed limits). Notwithstanding this, the Council retains the ability to enforce "no-go zones" and manage how devices are stored on Council land for shared schemes operators through a permit system.

This report considers the next steps regarding shared e-scooter schemes in the City of Norwood Payneham & St Peters, in the context of the new legislation and alignment with shared e-scooter scheme operations within the City of Adelaide. In addition this report canvasses an opportunity to harmonise the management of shared e-scooter scheme permits by collaborating with the City of Adelaide on a joint Expression of Interest Tender (EOI) process, regarding future micro-mobility operations in the City of Adelaide and City of Norwood Payneham & St Peters.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Outcomes and Objectives contained in the Council's Strategic Plan, *CityPlan 2030*, are set out below:

Outcome 1 Social Equity

An inclusive, connected, accessible and friendly community

Objective:

1.2: A people-friendly, integrated and sustainable transport network.

Outcome 3 Economic Prosperity

A dynamic and thriving centre for business and services

Objective:

3.1: A diverse range of businesses and services.

Outcome 4: Environmental Sustainability

A leader in environmental sustainability

Objective:

4.4. Mitigating and adapting to the impacts of a changing climate.

FINANCIAL AND BUDGET IMPLICATIONS

The current permits issued to operators incorporates a fee that generates an income to the Council of \$6,300 per annum, which is applied towards offsetting administrative costs to oversee the shared e-scooter schemes, such as maintaining access to the Ride Share mobility management platform, which enables Council staff to monitor performance of the schemes.

The financial model and permit can be reassessed as part of the larger body of work required as part of the EOI process, should the Council endorse the Council's participation. An alternative financial model that may be worthy of consideration, is the introduction of a base charge plus a per-device charge, which some other Councils have used. This approach would act as an internal regulator on the total number of devices deployed at any one time, subject to an agreed cap. It would also place greater responsibility on operators to optimise the number of deployed devices to maintain financial sustainability.

EXTERNAL ECONOMIC IMPLICATIONS

The transport and parking convenience offered by shared mobility devices, combined with the City's close proximity to the Adelaide CBD, means that the City of Norwood Payneham & St Peters is attractive for shared mobility device operators and users.

Increased local accessibility for citizens and visitors through micro-mobility devices can also increase the level of patronage and expenditure for local businesses and events in the Council area.

E-scooter use increases significantly during major events, such as the AFL Gather Round, Adelaide 500 and the Adelaide Fringe.

SOCIAL ISSUES

Shared mobility device schemes offer a convenient and affordable mode of transport to people who may not have the capacity or desire to travel by private car, ride share or taxi. This in turn can contribute to a healthier, more connected and more active community.

The flexibility offered by shared mobility devices can contribute to a reduction in reliance on car use and ownership, as part of a growing diversity of available options for accessible and convenient transport alternatives.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Shared mobility devices, such as e-scooters, can be used to replace car journeys and therefore reduce carbon emissions and air pollution and congestion. Additionally, shared mobility device schemes provide a link for passengers to public transport, by offering a low-cost faster option of travelling to and from public transport stops (first and last mile transport).

RESOURCE ISSUES

The responsibility for managing e-scooter contracts lies with the Council's Traffic & Integrated Transport Unit.

A temporary increase in staff resources time to would be required undertake an EOI process and review elements of any future scheme design and conditions. This will create a peak demand for staff during the EOI process, however, once completed, resourcing will return to normal business levels. This can all be managed within the existing capacity of the Traffic & Integrated Transport Unit, with the short term refocusing of priorities to manage the EOI.

RISK MANAGEMENT

The recent ruling of the Victorian Civil and Administrative Tribunal (VCAT) in the matter brought forward by Shane Hryhorec, has reinforced that local councils cannot absolve themselves of responsibility in relation to upholding human rights obligations, including maintaining accessibility of footpaths for vulnerable users. VCAT specifically rejected the position that councils have no duty to protect people with disabilities, confirming that accessibility obligations must be actively managed by councils when administering shared mobility schemes such as e-scooters.

Accordingly, there are potential inherent risks to the Council should accessibility not be adequately maintained. Failure to act may expose the Council to further legal challenge, reputational damage, and erosion of public confidence in the safety and equity of shared transport programs.

To manage these risks, the Council has implemented a series of robust administrative controls that are designed to ensure that human rights are upheld and accessible footpaths are maintained, including:

- reporting processes for e-scooter storage to ensure rapid identification of issues;
- response time requirements placed on operators to remove devices obstructing footpaths;
- escalation protocols whereby Council staff will relocate devices if not addressed within the required timeframe; and
- deployment limits on the total number of devices across the City, informed by demand analyses, thereby significantly reducing the likelihood of widespread obstruction.

These controls materially reduce the Council's exposure to risks associated with obstruction of the public footpath and potential breaches of accessibility obligations. Notwithstanding, there remains residual risk should administrative controls not be consistently enforced, or should operators fail to meet required standards.

Further refinements and improvements to these processes will be assessed and incorporated as part of any future (EOI) process to ensure continuous improvement and alignment with Council's obligations under human rights law.

CONSULTATION

- **Elected Members**

The Council last considered this matter at its meeting held on 7 April 2025.

- **Community**

Not Applicable.

- **Staff**
Manager, Traffic & Integrated Transport
Traffic Engineer
- **Other Agencies**
Beam.
Neuron.
City of Adelaide.
Ride Report.

DISCUSSION

The State Government has made legislative updates legalising the use of PMD devices such as e-scooters, e-skateboards and e-solo-wheels across the state on certain public roads and paths.

There are two separate, interrelated items to consider with respect to the recent legislative changes, namely, the private use of PMDs and Shared Scheme use of PMDs.

a. Private use of PMDs

Under the new rules, individuals aged sixteen (16) and over are now permitted to ride PMDs on footpaths, bike paths and many bike lanes and roads across the state.

Key requirements for riders include mandatory wearing of helmets and the display of a flashing light when riding at night or in low light conditions. Riders must also obey the following speed limits:

- 10km/h if riding on footpaths, shared paths and road crossings;
- 25km/h if riding to the left of any road where there is no bike lane on roads where the maximum speed limit is not greater than 50km/h; and
- 25km/h if riding within an on-road bike lane if one is provided and where the maximum speed limit is not greater than 60km/h.

It is important to note that riders are not required to hold a licence or register their device.

The Department for Infrastructure and Transport (DIT) remains the primary authority for road rules, whilst SAPOL is responsible for enforcing their use in accordance with the new laws.

The general management and enforcement of the operation of private PMDs are beyond the role of local government. Private PMDs remain prohibited in areas explicitly marked with 'no bicycle' or 'no wheeled recreational devices or toys' signs, and on public transport.

Where it can be demonstrated by the Council that the use of PMDs is not suitable on footpaths or other areas within the City of Norwood Payneham & St Peters, primarily due to concerns for safety of pedestrians, the use of these devices may be prohibited. This requires staff to prepare an application to DIT detailing the location, reasons and proposed method of prohibition of PMD users, accompanied by a traffic impact statement. The DIT Operational Instruction states that Safety factors will be the sole criteria for assessing applications.

The South Australian Government is committed to reviewing these new rules within twelve months of their implementation. This review will specifically monitor the impact of PMD use on shared infrastructure environments, with a particular focus on pedestrian safety.

The Local Government Association has indicated its intention to consult with councils during this review process, providing an opportunity for local government input and feedback on the practical implications of these changes.

b. Shared scheme use of PMDs

(I) Shared scheme operators

The Council has issued two (2) permits to shared scheme operators to operate publicly accessible e-scooters within the City of Norwood Payneham & St Peters and these permits expire on 31 December 2025. On 2 July 2025, the parent companies of Neuron and Beam, the two e-scooter operators within the City of Norwood Payneham & St Peters, announced their intention to merge. At present, both Beam and Neuron continue to operate separately, with consolidation planned in the future. In the meantime, Council is managing two separate permits.

The Council has the authority to set conditions for these permits, including rules regarding where e-scooters can be parked or stored on footpaths, the use of geofencing technology to control operational areas and requirements for companies to hold appropriate insurance. However, the Council does not have the ability to set conditions that are captured in the legislation, such as speed limit, device mass limits etc.

As a result of the legislative changes, Permits can now be issued under Section 222 of the *Local Government Act 1999*, without the need for a Ministerial Exemption. This reduces the barriers for operators and provides greater certainty regarding rules and regulations.

Operators have advised Council staff that the trial conditions created uncertainty, particularly around mass limits and device requirements. Because these rules were subject to change, operators were less willing to invest in new fleet upgrades. As a result, many of the older e-scooter models were deployed in South Australia, compared to other regions in Australia. By contrast, legislative updates provide greater certainty and confidence in the rules and regulations, giving operators clearer requirements to invest against.

(II) Shared scheme operators – usages and data

A comparison of the usage trends between 2023-2024 and 2024-2025 has been completed by staff using data sourced from the Ride Share mobility platform for e-scooter use within the City of Norwood Payneham & St Peters. The key findings are summarised below:

- 73% of all trips had either an origin or destination within the City of Adelaide;
- in 2024-2025, the average number of trips per day per e-scooter was 0.61, consistent with 0.62 in 2023-2024, indicating stable utilisation per scooter despite an overall decline in total trips and fleet size;
- usage shows strong seasonality, with peak demand in March–April (aligning with events such as the Adelaide Fringe, Adelaide 500, and Gather Round) and the lowest demand recorded in June–July;
- between 2023-2024 and 2024-2025, total trips declined by 15% and total travel distance decreased by 27%;
- fleet deployment reduced by 17%, in line with the decrease in demand;
- the average trip length reduced from 1.84 km in 2023-2024 to 1.58 km in 2024-2025;
- a total of 27,058 trips were completed in 2024-2025; and
- an average of 115 e-scooters were deployed each day within Norwood Payneham & St Peters during 2024-2025.

Another unknown consideration is how the new PMD legislation, which allows private use of e-scooters and other devices, will affect demand for shared e-scooters, as there has not yet been sufficient time to establish clear trends.

What is clear is that demand for e-scooters has gradually reduced since 2023. It is difficult to know whether this demand is close to plateauing and what a future stable demand level is likely to be. Regardless, even with a lower demand, deployed numbers of e-scooters can be adjusted by operators assuming that continued operation in this market is deemed to be viable by them.

Lower demand for the shared e-scooter scheme is not necessarily a concern for the Council, if the Council is satisfied that the operators can continue to operate at the levels of compliance stipulated by permit conditions, in terms of things such as safety, amenity, operational responsiveness and reporting. Even at lower numbers, shared e-scooters can still provide a sustainable alternative transport option to car use.

(III) Mobility as a service

Mobility as a Service (MaaS) is an emerging transport concept that integrates different modes of travel—such as public transport, rideshare, car hire, e-scooters, bike share, and taxis—into a single, unified service. Instead of relying on private vehicle ownership, users can plan, book, and pay for trips across multiple modes using a smartphone or other digital platform.

The aim of MaaS is to deliver a seamless, flexible, and user-centred transport experience. By enabling easier access to a range of mobility options, MaaS can reduce reliance on private cars, optimise use of existing infrastructure, lower congestion and encourage more sustainable and active transport choices. It also has the potential to improve accessibility for people who may not have access to a private vehicle.

While MaaS has gained traction internationally, it remains an emerging concept in Australia and has not yet achieved full integration or market maturity. At present, shared e-scooter schemes operating in many cities represent an early and limited example of how individual services can form part of a broader MaaS ecosystem.

To realise the benefits of MaaS, significant advancements are still required in the digital integration across all transport modes, consistent payment systems, data sharing better public and private transport operators. Public transport services must be frequent, reliable, and well-connected to first- and last-mile options like e-scooters. Policy needs to support innovation and partnerships between government and private providers. These set the foundations for a user orientated transport system that doesn't rely on use of private motor vehicles.

It is important to be aware of this concept, especially noting the increase in higher density developments occurring within the Council area and the opportunity to reduce the reliance on private vehicles for these households.

(IV) Shared scheme operators – Next steps

There has been significant changes to the environment within which shared scheme e-scooters operate in 2025. As such, there is a need to explore the future of micro-mobility operators within this City.

Council staff approached other metropolitan Councils to gauge interest in participating in a Joint Expression of Interest process for e-scooter operators noting the recent changes in the legislation. Undertaking a Joint EOI would improve the viability of operations as this would seek to remove Local Government boundaries as barriers to users completing a seamless trip with like-for-like operating parameters. However, no other Councils expressed an interest, with the exception of the City of Adelaide.

At its meeting held on 26 August 2025, the City of Adelaide endorsed the following resolutions regarding e-scooter operations:

- *Administration to prepare a report setting out the standards that the City of Adelaide expects parties entering into an expression of interest process would be required to meet, including minimum safety and geo fencing parameters*
- *any recommended areas, for example, main streets or narrow footpaths, not suitable for e-scooter use, and*
- *the manner in which bike hire arrangements would be incorporated into the policy.*
- *Endorses the extension of the current e-scooter permits until Council determines its policy in relation to Business Operating Permits for e-scooters and bike hire in the City of Adelaide.*

As such, an indefinite extension has been awarded to the current operators, while the City of Adelaide staff prepare the required documentation to inform an EOI process.

Whilst the City of Adelaide has not yet formally endorsed the ongoing operation of e-scooters within the City, there are strong indications that this is likely to occur. These include:

- the inclusion of micromobility as a strategic direction within the City of Adelaide's Integrated Transport Strategy; and
- the indefinite extension of the current permit arrangements, pending the outcome of a report from Council staff, regarding the expectations and standards for any future Expression of Interest (EOI).

These actions demonstrate that a robust and considered approach is being taken with respect to the controls and governance of any future shared e-scooter scheme.

Council staff have continued to collaborate with staff from the City of Adelaide throughout the trial period, noting that the current e-scooter operations in this City remains conditional on the City of Adelaide maintaining e-scooter operations. As such, this Council is inherently tied to the City of Adelaide for e-scooter operations and realistically for any further permits, noting that most trips (73%) have the origin or destination with the City of Adelaide.

For the Council to extend the operation of e-scooter services beyond the current permit expiry date of 31 December 2025, it is considered important to collaborate with the City of Adelaide to establish shared expectations and standards that will guide a future Joint EOI process, if the Council is prepared to continue to support the operation of shared e-scooter schemes within the Council area.

This Council alone does not generate sufficient demand for shared e-scooters to justify developing this process and associated requirements independently, as the critical mass sits with viable e-scooter operations in the City of Adelaide. A joint approach will also avoid creating unnecessary complexity for operators if differing conditions, standards and reporting were imposed across neighbouring councils.

Given the above context, it is recommended that the Council authorise staff to enter into a joint Expression of Interest process with the City of Adelaide to inform the consideration of future shared scheme e-scooter operations in the City of Norwood Payneham & St Peters.

OPTIONS

Option 1: Extension of e-scooter operations in the City, with a longer term view

This option provides greater certainty to operators regarding the ongoing use of shared e-scooter schemes within the Council area.

Council staff would collaborate with the City of Adelaide to develop and agree on shared expectations and standards that would guide a future joint EOI process.

This approach enables staff to carefully work through requirements and expectations in advance of a considered market approach.

This process is expected to extend beyond the current permit expiry date of 31 December 2025. To maintain service continuity, an interim extension of the current permits would be required until the outcome of the Joint EOI process is finalised.

It is not considered viable for the Council to undertake its own EOI process independently of the City of Adelaide, as the two Local Government Areas are inherently linked in terms of commercial viability and trip options for users.

Option 2: Discontinue shared e-scooter operations

The Council could choose not to extend the shared e-scooter scheme permits due to public perceptions relating to public nuisance and safety concerns, with operations ceasing at the end of the current permit period being 31 December 2025.

This is not the recommended option. Recent legislative changes have made the operating and commercial environment in metropolitan Adelaide clearer for Operators and the City of Adelaide has demonstrated that it will likely continue e-scooter operation into future. In addition, the continuation of shared e-scooter scheme operations within the City of Norwood Payneham & St Peters demonstrates environmental leadership and shared mobility device schemes provide an important link for passengers to public transport, by offering a low-cost faster option of travelling to and from public transport stops (first and last mile transport).

CONCLUSION

E-scooters continue to provide a valuable and sustainable transport option for residents and visitors within the City of Norwood Payneham & St Peters. Despite some fluctuations in demand, approximately 27,000 trips were undertaken in 2024-2025, which reflects strong demand for e-scooters in the Council area. Shared e-scooter schemes remain an important element of the City's integrated transport network, offering affordable, flexible, and low-emission mobility alternatives that reduce reliance on private vehicles and support the City's climate and liveability objectives. Their proven role in connecting people to public transport, supporting local businesses and catering for major events further reinforces their strategic importance.

The recent introduction of State legislation provides greater clarity and consistency for both private and shared use of personal mobility devices, removing previous uncertainties and restrictions that constrained operator investment. By collaborating with the City of Adelaide on a joint EOI process, the Council can ensure that robust standards are applied, risks are effectively managed, and users experience a seamless and well-regulated service across council boundaries.

On this basis, the continuation of shared e-scooter operations, through a coordinated and carefully governed approach, is considered the most effective way to maximise the benefits of micro-mobility while supporting Council's broader transport, economic, and environmental objectives.

COMMENTS

If the City of Adelaide does not agree to enter into a joint EOI tendering process to guide the assessment of future operations of shared e-scooter schemes in the Council area and the City of Adelaide, a further report will be presented to the Council to canvass alternative approaches.

RECOMMENDATION

1. That the Council authorises the Chief Executive Officer to enter into a Joint Expression of Interest tendering process with the City of Adelaide for the future operation of e-scooter shared schemes in the Council area and the City of Adelaide.
 2. That the Council authorises the Chief Executive Officer to grant an extension of the existing shared scheme e-scooter permits up until 31 December 2026, to maintain service continuity, until such time as a Joint Expression of Interest Tender process has concluded and new permits have been awarded.
 3. The Council notes that a report will be presented to the Council, regarding the outcome of the Joint Expression of Interest Tender process with the City of Adelaide, noting that the final decision to approve a shared e-scooter scheme will be made by the Council.
-

Cr Excell declared a general conflict of interest in this matter, as she has previously provided services (advice) to a shared e-scooter company. On the basis that the company is not mentioned in this report, Cr Excell advised that she would remain in the meeting and take part in the discussion and voting regarding this matter.

Cr Sims moved:

- 1. That the Council authorises the Chief Executive Officer to enter into a Joint Expression of Interest tendering process with the City of Adelaide for the future operation of e-scooter shared schemes in the Council area and the City of Adelaide.*
- 2. That the Council authorises the Chief Executive Officer to grant an extension of the existing shared scheme e-scooter permits up until 31 December 2026, to maintain service continuity, until such time as a Joint Expression of Interest Tender process has concluded and new permits have been awarded.*
- 3. The Council notes that a report will be presented to the Council, regarding the outcome of the Joint Expression of Interest Tender process with the City of Adelaide, noting that the final decision to approve a shared e-scooter scheme will be made by the Council.*

Seconded by Cr Robinson and carried unanimously.

13.3 STOBIE POLE ART APPROVAL PROCESS

REPORT AUTHOR:	Manager, Arts, Culture & Community Connections
GENERAL MANAGER:	General Manager, Community Development
CONTACT NUMBER:	8366 4550
FILE REFERENCE:	A1252859
ATTACHMENTS:	A - B

PURPOSE OF REPORT

The purpose of the report is to seek the Council's approval of a new administration process to guide and approve the installation of artwork on stobie poles within the City.

BACKGROUND

Stobie pole art is a recognised way to add visual interest to local streets. As the asset owner, (i.e. the stobie poles) SA Power Networks (SAPN) manage the approval process when requests are made to install artwork on stobie poles. As a part of this process, SAPN requests applicants to consider obtaining approval from the local council where the pole is located.

The Council's *2024-2027 Arts and Culture Plan* identified the action of developing a stobie pole artwork approval process and scheduled it as a task to be undertaken in 2025.

At an Elected Member Information Briefing that was held on 28 July 2025 Elected Members were provided an opportunity to provide feedback on a draft Stobie Pole Art approval process.

Attachment A outlines the process to obtain Council approval to decorate a stobie pole.

Attachment B contains a neighbour approval template to assist applicants gain approval from their neighbours to decorate a stobie pole.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

- Arts and Culture Plan 2024-2027.
-

The relevant Strategic Outcomes and Objectives as set out in the Council's Strategic Management Plan *City Plan 2030: Shaping Our Future - update 2024* are as follows:

Outcome 2: Cultural Vitality

Objective 2.1: An artistic, creative, cultural & visually interesting City.

Strategy 2.1.1 Use the arts to enliven public spaces and create 'a sense of place.

Objective 2.2: A community embracing and celebrating its social and cultural diversity.

Strategy 2.5.3 Provide features or experiences in public spaces, that surprise, encourage reflection or celebrate our community and heritage.

FINANCIAL AND BUDGET IMPLICATIONS

There are no financial and budget implications associated with the Stobie Pole Art approval process.

EXTERNAL ECONOMIC IMPLICATIONS

There are no external economic implications associated with the Stobie Pole Art approval process.

SOCIAL ISSUES

Community led public artwork, such as stobie pole art, has the potential to foster connection among community members and provides an opportunity for residents to contribute to creating dynamic and memorable landmarks, creating a unique sense of place that reflects the local character.

CULTURAL ISSUES

Community art fosters community pride and identity and can reflect and celebrate local culture, heritage, and diversity, strengthening a sense of community and facilitates a dialogue that creates a shared sense of belonging.

ENVIRONMENTAL ISSUES

Nil

RESOURCE ISSUES

Nil

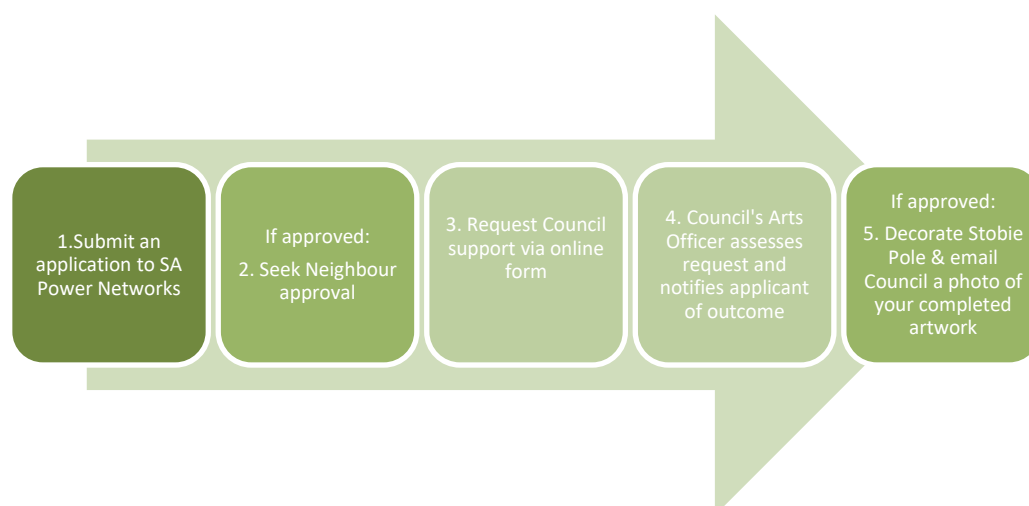
CONSULTATION

- **Elected Members**
An Elected Member Information Briefing held on 28 July 2025, where Elected Members were provided an opportunity to provide feedback on a draft Stobie Pole Art approval process.
- **Community**
The need for a transparent process for the Council to review and to provide support for the installation of artwork on stobie poles was identified during community consultation associated with the development of the *Arts and Culture Plan 2024-2027*.
- **Staff**
Not Applicable.
- **Other Agencies**
A review of eleven (11) South Australian Council's stobie pole art approval processes was undertaken to inform the Council's stobie pole art administration process.

DISCUSSION

Whilst stobie pole art can enhance the amenity of streetscapes, the utilisation of guidelines and an approval process must be in place to assist in ensuring that the art-work reflects community interests and the desired amenity. In addition, guidelines assist an artist to understand the scope of their works and any associated technical requirements.

Recognising the value of the artistic treatment of stobie poles, a simple and accessible process has been developed which incorporates the following main steps:



The proposed guidelines are included as **Attachment A**.

To assist the application process, a dedicated web page will be established on the Council's website to support residents and artists with instructions, an online application form and template letter to support obtaining neighbour approval which is included as **Attachment B**.

When considering requests, the Council's Arts Officer will consider the following:

- inoffensive content (i.e. themes that are overly religious, offensive, violent, sexual, discriminatory, not in the public interest or inconsistent with the Council's Public Art Policy);
- social acceptability (considers the amenity of the surrounding area); and
- originality (artwork is the original work of the applicant) or have the written permission of the artist).

If an individual resident or artist intends to decorate five (5) or more stobie poles within a specific street (total includes previously approved stobie pole artworks and new applications) the following will also be taken into consideration:

- relationship of the artwork to the site and the host community (how it serves to activate or enhance public space and/or how it impacts on the entire streetscape);
- curation (how the artwork relates to one another as a curated whole, i.e. appropriateness of the scale of artworks, colours and themes); and
- potential audience engagement and level of community involvement (i.e. is it a participatory project involving residents on the street).

OPTIONS

The Council can choose to adopt the proposed Guidelines as recommended or it can choose not to have Guidelines or it can amend the proposed Guidelines. It is recommended that the proposed Guidelines as presented be adopted.

CONCLUSION

Recognising the value of the artistic treatment of stobie poles, the proposed *Stobie Pole Art Guidelines* seeks to establish an accessible process to support residents and artists when considering applying art to stobie poles.

COMMENTS

Nil.

RECOMMENDATION

1. That the report be received and noted.
 2. That the Stobie Pole Art Guidelines as contained in Attachment A – Stobie Pole Art Guidelines, be adopted.
-

Cr Robinson left the meeting at 9.10pm.
Cr Robinson returned to the meeting at 9.12pm.

Cr Sims moved:

- 1. That the report be received and noted.*
- 2. That the guidelines for Stobie Pole Art, based on the guidelines prepared by the Town of Walkerville, be endorsed.*

Seconded by Cr Granozio.

Variation

Cr Sims, as the mover of the motion, with the consent of Cr Granozio as the seconder, sought leave of the meeting to vary the motion with the addition of point 3, as follows:

- 3. That these guidelines be trialled for a 12 month period.*

The Mayor put the request for leave to the meeting.

The meeting granted leave and the motion was varied as set out above.

Amendment

Cr McFarlane moved:

That the matter be deferred until November 2025 to allow the Council to obtain and review the Town of Walkerville's guidelines and bring the matter back in November for decision.

Seconded by Cr Excell.

The amendment was put and carried.

The motion, as amended, was put and the vote was tied.

Upon the casting vote of the Mayor, the motion was carried.

Cr Moorhouse moved:

That Item 13.12 be brought forward for consideration.

Seconded by Cr Holfeld and carried unanimously.

13.12 NINTH AVENUE CHRISTMAS LIGHTS

REPORT AUTHOR: General Manager, Governance & Civic Affairs
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4549
FILE REFERENCE: fA30411
ATTACHMENTS: A - B

PURPOSE OF REPORT

The purpose of this report is to provide information to the Council regarding the arrangements for the 2025 Ninth Avenue Christmas Lights.

BACKGROUND

In about 2002, two (2) property owners living adjacent to each other in Ninth Avenue, St Peters installed Christmas lights in the front gardens of their respective properties. Since that time, the number of lighting displays has grown and in 2024, 74 property owners took part in the display of Christmas lights.

This tradition is now well known in South Australia and is referred to as the “*Ninth Avenue Christmas Lights*” (the event).

The event runs for the entire month of December.

Whilst not a Council initiated and run event, over the last few years, as a result of the popularity of the event, the Council has provided operational assistance to the organisers (ie. supply of waste bins, signage to indicate “Community Event Ahead, etc) to ensure the safety of patrons when attending the event.

The Council has, at the request of residents, also assisted with monitoring the on-street parking in Ninth Avenue and the surrounding streets, to ensure that patrons attending the event do not park across driveways and/or in a dangerous manner during the event.

In addition, during the COVID-19 Pandemic, the Council assisted with signage to ensure the COVID-19 restrictions which were in place at the time, were communicated to patrons attending the event.

As Elected Members are aware, the event has grown in popularity and has reached a point where, following the 2023 event, a number of residents contacted the Council to raise a number of concerns associated with the event, including the following:

- traffic management;
- safety of residents and visitors to the event;
- liability in the event of someone being injured whilst attending the event;
- emergency services access to the street during the event;
- duration of the event;
- electrical cords being placed over the footpaths and onto street trees;
- food trucks parked in inappropriate locations;
- damage to private property;
- noise, waste; and
- vehicles parked over driveways.

It was identified that whilst there were a number of issues associated with the event that must rest with the individual property owners who participate in the event, there were a number of risk management and traffic management issues associated with the event, which required assistance from the Council in terms of managing these issues.

On this basis, at its meeting held on 8 October 2024, following consideration of the issues, the Council resolved the following:

1. *That the Council allocates \$40,000 to provide traffic management for the 2024 Ninth Avenue Christmas Lights.*
2. *That the residents of Ninth Avenue be advised that the traffic management provided by the Council, will be provided at peak times during the event for a period not exceeding 20 days.*
3. *The Council notes that a report will be presented to the Council in March 2025 following a review of the 2024 event, which will include community consultation.*
4. *That the General Manager, Governance & Civic Affairs, seek to establish a contact person for the Ninth Avenue Christmas Lights.*

Following the 2024 event and in the lead up to the 2025 event, a review of the 2024 event and associated traffic management arrangements has been undertaken. Consultation has also been undertaken with the various stakeholders with a view to implement improvements for the 2025 event.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Goals contained in *CityPlan 2030* are:

Outcome 2 Cultural Vitality

Objective 2.5 Dynamic community life in public spaces and precincts.

2.5.2 Host and facilitate community events and activities.

FINANCIAL AND BUDGET IMPLICATIONS

The Council has allocated \$50,000 as part of the 2025-2026 Budget to support the Ninth Avenue Christmas Lights event.

EXTERNAL ECONOMIC IMPLICATIONS

Not Applicable.

SOCIAL ISSUES

Not Applicable.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

Not Applicable.

RISK MANAGEMENT

As previously advised, there are a number of risk management issues associated with the Ninth Avenue Christmas Lights which are set out in the Discussion section of this report.

CONSULTATION

- **Elected Members**
Nil.
- **Community**
Nil.
- **Staff**
Manager, Traffic & Integrated Transport
Manager, Governance
Manager, Marketing & Place Activation
Senior Traffic Engineer
- **Other Agencies**
South Australian Police (SAPOL).

DISCUSSION

The Ninth Avenue Christmas Lights event is held in the section of Ninth Avenue between Stephens Terrace and Battams Road, St Peters.

A map showing the section of Ninth Avenue is contained in **Attachment A**.

2024 Event

The 2024 event was held in December 2024. As stated previously, 74 property owners participated in the 2024 event.

a. Observational Surveys

To gain a better understanding of the issues that have been raised by residents and how the event is managed, HDS Australia (HDS) (traffic engineering consultants), were engaged to undertake observational surveys involving pedestrians, parking and traffic flow along Ninth Avenue during the 2024 event.

A copy of the HDS report, *Ninth Avenue Christmas Lights Traffic, Pedestrian and Parking Observations* (the Report), is contained in **Attachment B**.

Surveys were undertaken along the section of Ninth Avenue from Stephens Terrace to Battams Road, for a three-hour period (8.00pm to 11.00pm) on the following dates:

- Friday, 13 December 2024;
- Saturday, 14 December 2024;
- Monday, 16 December 2024;
- Thursday, 19 December 2024;
- Friday, 20 December 2024;
- Saturday, 21 December 2024;
- Sunday, 22 December 2024;
- Monday, 23 December 2024;
- Tuesday, 24 December 2024; and
- Friday 27 December 2024.

Each evening, two (2) HDS contractors staff were on site to record observations, incidents and any perceived safety concerns and to provide some quantitative data.

At approximately 8:30pm, 9:30pm and 10:30pm each evening staff patrolled the survey area and undertook a count of the number of pedestrians they observed, and the number of vehicles parked on the road.

A summary of the observations is set out below.

- Pedestrian Volumes

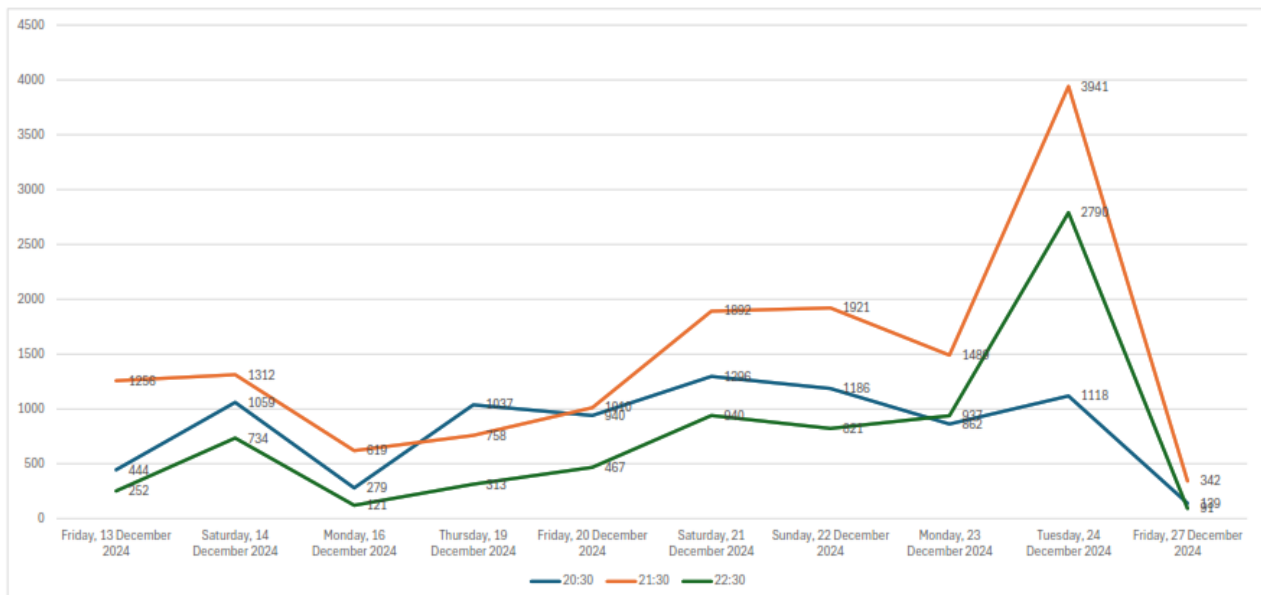
Pedestrian activity along Ninth Avenue during the event was observed to steadily increase throughout the evening, peaking at around 9:30pm before tapering off by 10:30pm. There was an average of 3,000 pedestrians per night.

A graph indicating the attendances at the event is set out in Figure 1 below.

Across the survey period, an average of 1,012 pedestrians were counted per observation, with numbers ranging from over 3,000 at 9:30pm on 24 December (Christmas Eve) to 91 at 10:30pm on 27 December 2024.

Large family groups, often with strollers, were common earlier in the evening, while the later part of the evening saw a higher proportion of adults and couples. At peak times, movement along Ninth Avenue became congested, particularly on the eastern side between Werrina Avenue and Winchester Street, where pedestrian numbers were estimated at over 2,000 in a 300 metre area.

FIGURE 1: PEDESTRIAN VOLUMES



- Pedestrian Signage

Signage was erected by Council staff to assist with pedestrian flow by requesting that pedestrians on the eastern side of Ninth Avenue move in a south-westerly direction and those on the western side of Ninth Avenue in a north-easterly direction.

Observations highlighted that when pedestrian volumes were lower, this directional flow worked well, however, as the number of pedestrians increased, more and more pedestrians would travel in both directions on each side of the road.

- Congestion Points

It was observed that congestion occurred in those locations where food trucks were set up (without Council approval), and those properties with more elaborate displays (pedestrians would linger longer to view the displays and take photographs).

At peak times on Christmas Eve the footpaths in these areas were at a standstill and there was an overflow onto the roadway up to six (6) pedestrians deep.

- Visitor Behaviour

Overall, visitors were considered to be well behaved and orderly and in a festive mood enjoying the event.

- Event Risks – Pedestrians Walking on the Road

It was observed that one of the highest risks associated with the event, is the movement of pedestrians along the road when footpaths are congested or as a result of the high number of people congregating around food vans.

The risk of pedestrian conflict with vehicles resulting in accident / injury was somewhat mitigated by the fact the traffic was slow moving.

b. Car Parking

- Occupancy Rates

Three (3) samples were conducted each evening to determine the number of vehicles parked on the street along Ninth Avenue.

The trend was for the highest number of vehicles to be recorded at the 8:30pm survey, a similar number at 9:30pm and then a lower number later in the evening at 10:30pm.

Peak occupancy rates were recorded at 88% on Saturday, 14 December at 9:30pm and Sunday, 22 December at 8:30pm.

It was observed that some residents deliberately parked between two (2) spaces early in the evening or placing rubbish bins or bunting in parks outside their homes.

The adjacent side roads were often parked to capacity.

- Illegal Parking

Council staff patrolled the area from a vehicle which may have acted as a deterrent in some cases.

Parking of vehicles across driveways was quite common and at times, local residents were pointing out vehicles parked illegally to field staff.

It was observed that on average about 6-8 vehicles were illegally parked each evening.

Several vehicles were observed stopping across driveways to pick up / drop off passengers.

c. Traffic Counts

Austraffic were engaged to install MetroCount units at two (2) locations on Ninth Avenue and in adjacent streets. Data was collected from 2 December 2024 to 29 December 2024.

- Traffic Congestion and Queueing

During the 2024 event, traffic in Ninth Avenue was often at a standstill, particularly in the southern portion of the survey area, where vehicles were queued to exit onto Stephen Terrace or were queued in a northbound direction from the Winchester Street roundabout. Some queues were observed to take 10 minutes or more to dissipate.

The attraction of more elaborate light displays at the houses between Winchester Street and Werrina Avenue generally saw traffic slowest in this section.

On most occasions traffic flow was considered to be slow and steady and vehicles would not stop in the flow of traffic. Winchester Avenue appeared to have the most traffic for the side roads with queueing regularly observed in all directions at the roundabout.

On Christmas Eve there was considerable queueing observed at the northern end of the survey area with traffic trying to get to Ninth Avenue queued well into Battams Avenue.

- Traffic Volumes

The general trends observed on Ninth Avenue were:

- a short peak on the first weekend of December (7 December), followed by a reduction in traffic;
- an equal highest peak on the first weekend of the school holidays (14 December), before dropping again;
- very high and consistent between 20–24 December 2024; and
- an equal highest peak on Christmas Day, followed by a sharp decline.

Two-way traffic volumes on Ninth Avenue ranged between 1,200 and 1,400 vehicles during the core event period (7:00 pm to 12:00 midnight).

Significant traffic queueing of up to 200 metres occurred on Stephen Terrace.

The traffic volumes on Ninth Avenue in the section between Stephen Terrace and Winchester Street and Werrina Avenue and Lambert Road are highlighted in Figures 2 and 3 below.

FIGURE 2: VEHICLE VOLUMES – NINTH AVENUE (SECTION BETWEEN STEPHEN TERRACE & WINCHESTER STREET 2 -29 DECEMBER 2024

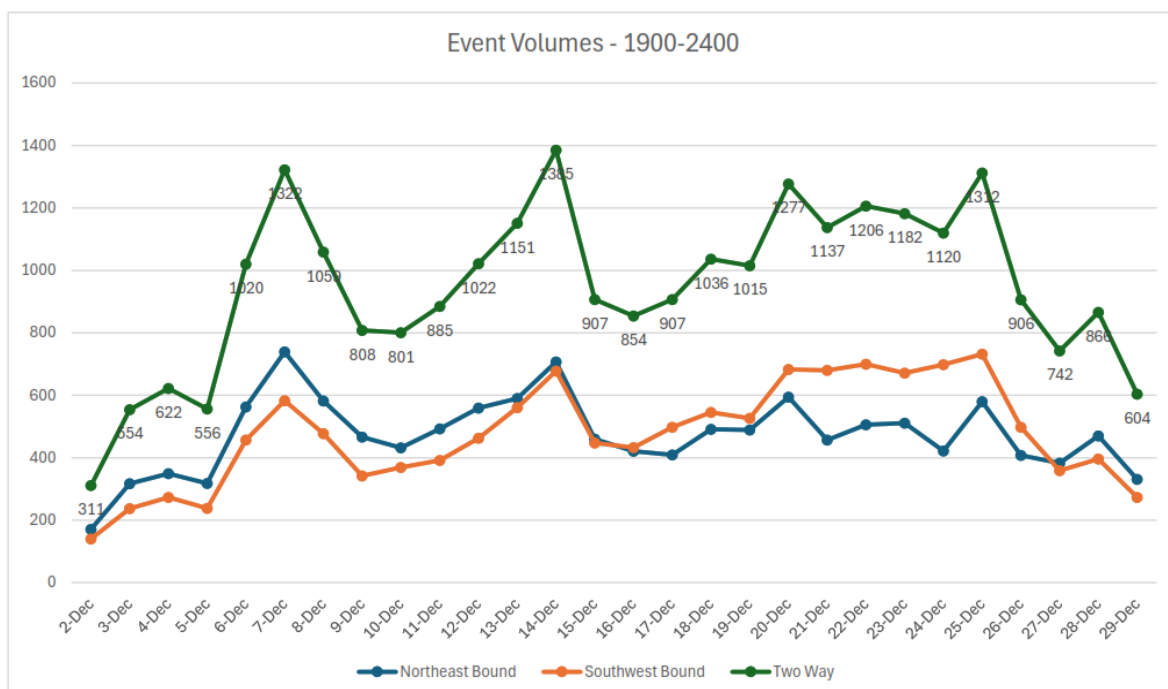
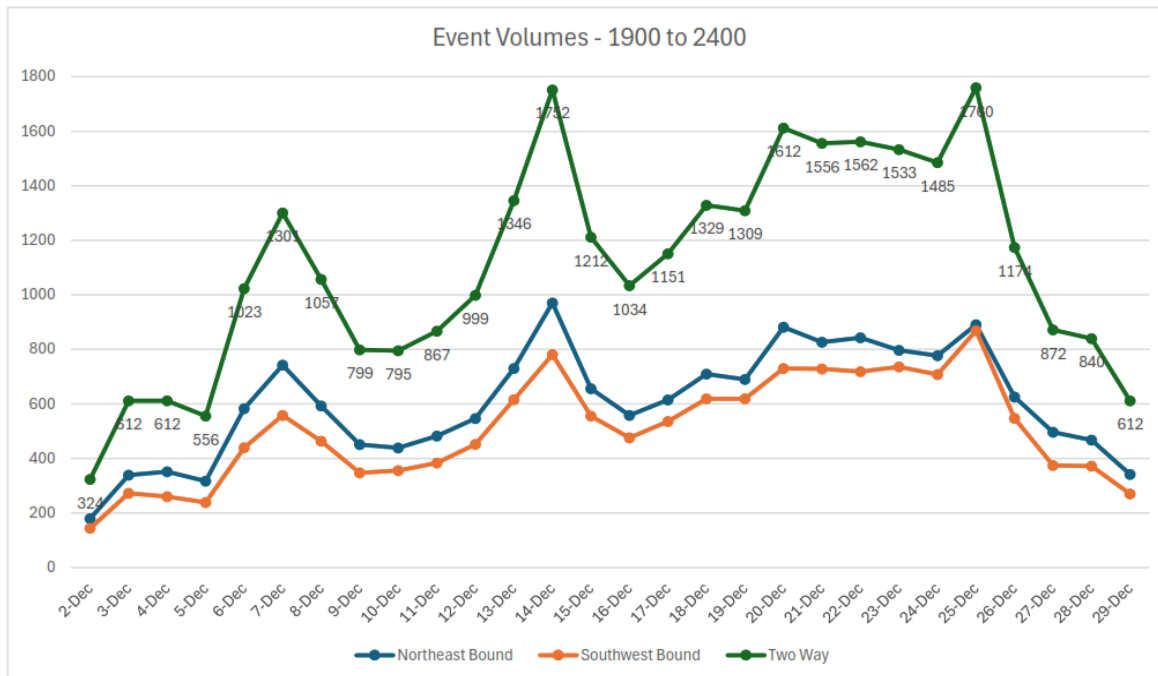


FIGURE 3: VEHICLE VOLUMES – NINTH AVENUE (SECTION BETWEEN WERRINA AVENUE & LAMBERT ROAD 2-29 DECEMBER 2024



- Traffic Management

As Elected Members are aware, as part of the 2024-2025 Budget, the Council allocated \$50,000 for traffic management to improve road safety and reduce traffic congestion during the event. Following investigations regarding the traffic management issues, it was determined that the option to ban all right turn movements into and out of Ninth Avenue, for the duration of the event, was the most effective.

Staff also consulted with SAPOL's Traffic Planning Coordinator for Emergency and Major Events, who agreed that the 4-way intersection of Stephen Terrace and Ninth Avenue created a difficult situation to manage and confirmed that the only option was to ban all right turn movements into and out of Ninth Avenue.

To facilitate this, traffic control equipment (ie barriers) was required to be erected and taken down each day of the event and traffic controllers would need to be on site at all times.

Due to the significant costs associated with the installation and monitoring of traffic management measures, it was considered that traffic management would not be required for the first week of the event and would be provided during the peak period of the event only.

On this basis traffic management controls were in place every night from 13 December until 27 December 2024, from 7:30pm to 10:30pm, each night.

Specifically, the following controls were put in place to improve vehicle and pedestrian safety:

- a speed reduction to 25km/h for the entire length of Ninth Avenue and the intersection with Stephens Terrace;
- movement restrictions at the intersection of Stephen Terrace and Ninth Avenue which ensured vehicles could not make a right hand turn into Ninth Avenue from Stephen Terrace or right hand turn out of Ninth Avenue into Stephen Terrace; and
- traffic controllers were also present at this intersection to assist pedestrians with crossing Stephens Terrace.

2025 Event

Following the review of the 2024 event, as set out above, consultation has been undertaken with the various stakeholders, including the property owners who **do not** participate in the event, property owners who **do** participate in the event and other agencies such as SAPOL and Emergency Services.

The property owners who do **not** participate in the event continue to raise the same issues as those raised in 2024, which includes the following:

- traffic management;
- safety of residents and visitors to the event;
- emergency services access to the street during the event;
- duration of the event;
- electrical cords being placed over the footpaths and onto street trees;
- food trucks parked in inappropriate locations;
- damage to private property;
- noise, waste; and
- vehicles parked over driveways.

Notwithstanding the above, the property owners who do **not** participate in the event, were appreciative of the traffic management measures that were implemented by the Council and the impact these measures had on controlling traffic during the event.

Despite the Council's advice which was set out in a letter to all property owners in the vicinity that electrical cords were not be placed over the footpath and that food trucks would not be permitted, these issues continued to occur during the 2024 event.

In addition, the property owners who do **not** participate in the event suggested that the Council could address the issues associated with the noise and the timing of the event (in turns of implementing a blanket "turn off the lights" time each night) through the *Local Nuisance and Litter Control Act 2016* (the Act).

In respect to this suggestion, the Ninth Avenue Christmas Lights Display, in its current form, would **not** constitute a local nuisance under the Act, and therefore this Act and the powers that Council may have under the Act do not apply to this situation.

Under the Act, Section 17 defines a local nuisance defined as:

(a) *any adverse effect on an amenity value of an area that—*

(i) *is caused by—*

- (A) *noise, odour, smoke, fumes, aerosols or dust; or*
- (B) *animals, whether dead or alive; or*
- (C) *any other agent or class of agent declared by Schedule 1; and*

(ii) *unreasonably interferes with or is likely to interfere unreasonably with the enjoyment of the area by persons occupying a place within, or lawfully resorting to, the area; or*

(b) *insanitary conditions on premises that unreasonably interfere with or are likely to interfere unreasonably with the enjoyment of premises occupied by persons in the vicinity; or*

(c) *unsightly conditions, of a kind declared by Schedule 1, on premises caused by human activity or a failure to act; or*

(d) *a contravention of, or failure to comply with a provision of an environment protection policy, or of any other Act or law, declared by Schedule 1; or*

(e) *anything declared by Schedule 1 to constitute local nuisance,*

but does not include anything declared by Schedule 1 not to constitute local nuisance.

Schedule 1 Clause 5 of the Act sets out various things that are not a local nuisance. Schedule 1 Clause 5(t)(xvii) states that **“light emitted by Christmas lights displays” does not** constitute local nuisance for the purposes of Section 17(1) of the Act.

In terms of the noise issues, the Act is specific in that noise constitutes a local nuisance when noise levels have an adverse effect on the amenity value of the area and unreasonably interfere with the enjoyment of the area by persons occupying a place within, or lawfully resorting to, the area.

However, relevant factors when considering a noise “*nuisance*” include the duration and frequency of the noise generated (i.e. in this instance at limited times of the year and again at limited times of day), the intensity of the noise, whether the noise actually has an adverse impact on amenity (noting most residents in the street get involved and the event actually attracts people to the area), and finally, and how to actually attribute the noise.

In terms of “*attributing the noise*” this means that in relation to the Ninth Avenue Christmas Lights events there is not actually a legal entity or official group that runs the event – rather, it is a group of individuals who all do something at the same time (put up lights). It is not technically an official event.

People attend the area and walk along public roads at their own volition to look at the lights, however each individual house has its own display rather than all falling under some collective banner or event. On that basis, attributing any purported liability to anyone would be very difficult, as each individual property would need to be dealt with on its own merit.

The other issues associated with the event, (ie things like traffic, electrical cords, food trucks, damage to private property, cars parked across driveways, etc), do not fall under the definition of local nuisance.

It was agreed that staff would again raise the various issues with the property owners who participate in the event, to determine if some compromises could be made to alleviate some of the issues associated with the event.

South Australian Police (SAPOL)

The issues which have been raised by the property owners have also been raised with SAPOL.

SAPOL have advised that they will undertake patrols of the area in the later stages of the evening to assist with deterring unruly behaviour and any “*hoon*” driving.

Staff have also been advised that Emergency Services responders (ie Ambulance, Fire Brigade) are equipped to manage access to congested areas and can request SAPOL assistance if required.

In this regard, a resident who provided feedback to staff in respect to the 2024 event, advised that she was impressed when she witnessed an ambulance being prioritised on one particular night of the event.

Notwithstanding this, any measures to improve Emergency Services access need to be considered.

There are a number of issues which can be resolved by Council staff (ie by advising residents that lighting is not permitted in the Council's street trees and electrical cables are not to be laid on public land, patrolling on-street parking, etc).

Consultation with Participants of the Ninth Avenue Christmas Lights

An invitation was extended to all participants in the event to meet with staff to discuss the various issues and arrangements for the 2025 event. Of the 74 property owners who participated in the 2024 event, eight (8) participants attended the meeting with Council staff.

Representatives from SAPOL's Planning Department were also in attendance to discuss SAPOL's role in terms of the following:

- community safety and public order management;
- law enforcement;
- emergency response; and
- working in partnership with Council to improve safety.

In terms of providing clarity regarding the Council's role, the following matters were discussed with those property owners in attendance at the meeting:

- safety of residents and visitors to the event and liability if someone is injured;
- emergency services access to the street during the event;
- electrical cords being placed over the footpaths and onto street trees;
- food trucks parked in inappropriate locations;
- damage to private property;
- noise, waste; and
- vehicles parked over driveways.

In summary, the property owners have been advised of the following:

- Food Trucks and Vendors

The Council will **not** be issuing permits for Food Trucks or vendors.

Council staff will monitor the area to ensure that food trucks and other vendors do not attend the event.

It was however acknowledged that it would be difficult to monitor the small-scale street vendor who sets up on the footpath during the event, later in the evening.

- Lights in Street Trees

Property owners can apply to the Council to install lights in the street trees provided they intend to install solar lights and agree to remove them immediately after the event.

- Electrical Cords over Footpaths

No electrical cables are to extend outside the property boundaries onto the footpath.

- Displays

All displays are to be located within the property boundaries and not placed on Council land.

- Pedestrian Signage

The Council will aim to improve the pedestrian movement directional signage to ensure that it is visible for pedestrians approaching in both directions.

Signage will, where possible, be installed at the entrances to Ninth Avenue from the side streets to inform pedestrians of the suggested direction of travel.

In addition, signage will be installed advising motorists not to park over driveways and, as has been the case in previous events, reminding attendees at the event to be respectful of the local residents.

Parking

During the event, on-street parking demand is consistently high, with the catchment extending beyond Ninth Avenue into surrounding streets. The nature of the event generates medium to high turnover of spaces, with most visitors staying between one (1) and two (2) hours to view the lights. Managing parking supply under these conditions remains challenging.

Observational surveys undertaken by the traffic consultant between 13 and 27 December 2025 (at 8:30pm, 9:30pm and 10:30pm) recorded a maximum occupancy rate of 88%, with typical occupancy around 80%. Demand peaked between 8:30pm and 9:30pm.

Introducing Resident Parking Permits has been considered however this is not supported, as this would likely displace parking pressure onto the neighbouring streets and trigger further requests for broader controls.

The concept of creating two (2) to three (3) dedicated “resident parking corrals” was also explored. However, this would require a bespoke permit system, rely heavily on visitor compliance and be difficult to enforce given the limited parking enforcement during the event.

On balance, it is recommended that the existing parking arrangements be retained. This may require some residents to make minor adjustments, such as ensuring returning household members use available on-site parking during peak periods. Most properties along Ninth Avenue have access to off-street parking, which remains the most suitable location for residents’ vehicles.

Potential for a “Hostile Vehicle”

As part of planning for the 2025 lights display, a ‘hostile vehicle’ scenario was raised as a hypothetical risk. To ensure this was appropriately considered, Council staff undertook a review of the literature and technical guidance provided by *Australian National Security Department – the responsible Federal Government Body*. This also included the completion of a national *Risk Assessment*. This process did not trigger any specific follow-up actions, indicating that the overall risk profile was low.

To strengthen this assessment, Council staff proactively sought advice from SAPOL’s Security Preparedness Unit. Various documents were considered, including the traffic review from the 2024 event and details of implemented traffic management measures. During these discussions, it became evident that the nature of the event presented challenges that limited the feasibility of many interventions. In some cases, proposed measures introduced further risks or operational challenges, resulting in a cascading effect.

Through this process, Council staff and SAPOL agreed that the hostile vehicle risk was satisfactorily low and that traditional traffic management measures remain both appropriate and proportionate for the event.

Some of the identified risk mitigations for the event include:

- deployment of event-specific Traffic Management and Traffic Controllers;
- a low-speed environment, created through the temporary 25 km/h event speed limit and natural traffic congestion;
- traffic congestion and high utilisation of on-street parking, which result in a constrained corridor; and
- while not a formal barrier system, on-street parking provides a degree of separation between pedestrians and the roadway.

Collectively, these measures limit vehicle speeds and reduce the potential impact of an errant or hostile vehicle on vulnerable road users along Ninth Avenue.

Traffic Management

The most significant issue associated with this event relates to traffic management.

The Council's Manager, Traffic & Integrated Transport has undertaken investigations to identify options in terms of the type of traffic management measures that could be undertaken to improve road safety and reduce traffic congestion during the Ninth Avenue Christmas Lights Event.

Any improvements have also been considered against the Council's approved budget of \$50,000 as part of the 2025-2026 Annual Business Plan for this event. These funds will be used for traffic management, traffic data collection, signage and other event management costs.

In this respect, costs have been obtained on the basis of implementing the same traffic management measures that the Council implemented in 2024 for the 2025 event:

- 25km/hr event speed limit; and
- movement restrictions at the intersection Stephen Terrace and Ninth Avenue, including traffic controllers in attendance to assist with pedestrian safety when crossing Stephen Terrace.

These measures are estimated to cost \$41,500 which can be accommodated within the existing approved budget.

Costs have also been obtained to implement some additional measures to improve traffic onto Ninth Avenue from the adjoining minor side roads. This which would involve the closure of the following side streets:

- Koolaman Street;
- Werrina Avenue;
- Oaklands Avenue;
- Hooking Avenue; and
- Bide Street.

The key benefits of the minor side road closures along Ninth Avenue are:

- improved pedestrian safety – reducing conflict points at side roads makes it easier and safer for pedestrians to cross;
- better emergency service access – multiple clear entry points along Ninth Avenue ensure reliable access for emergency vehicles; and
- more predictable traffic movements – restricting access to higher-order roads and intersections creates a simpler and more consistent traffic flow during the event.

These measures, together with the costs of implementing the 25km per hour event speed limit restrictions and movement restrictions at the intersection of Stephen Terrace and Ninth Avenue are estimated to cost \$58,500 which exceeds the adopted budget for the event.

If the Council endorses the implementation of these improvements, the allocated budget would need to be increased.

In addition, due to the congestion issues at River Street and Battams Road, it is recommended that additional traffic controllers be deployed at the intersection of River Street and Battams Road to assist with access and congestion during the event.

This measure would however only be required for the seven (7) days in the peak period leading up to and including Christmas day.

The key benefits for additional traffic management at River Street and Battams Road are:

- traffic movement – improved management for all road users, with traffic controllers assisting both vehicle flow and pedestrian crossings.
- Emergency Service access – enhanced access for emergency vehicles, with traffic controllers able to facilitate entry from the northern end.

Traffic data collected throughout the 2024 event, shows a clear peak in traffic in the week leading up to Christmas. The additional controls at River St and Battams Rd are only recommended for this peak period.

The provision of traffic controllers at this location is estimated to cost \$4,600.

The additional traffic management improvement options were presented by staff at the Ninth Avenue Christmas Lights Participants Community Meeting. Feedback was very positive, with strong support for including both measures, which were seen as a logical and reasonable improvement on last year's controls.

If the Council agrees to implement the additional traffic management measures as set out above, the allocated budget would need to be adjusted by an additional \$13,000.

Traffic Data Collection

In 2024, the Council engaged a traffic engineering consultant to undertake site observations between 13 and 27 December. During this period, traffic volume data was collected along Ninth Avenue and surrounding streets to complement the observational surveys. A traffic report was then prepared to assess traffic flows and volumes, pedestrian movements, parking issues, and traffic-related risks during the event.

This work was important in establishing a baseline understanding of traffic conditions and management, enabling data-led decision making. The assessment was also used to evaluate the effectiveness of existing traffic management measures and to inform the improvement options presented in this report.

In 2025, Council staff will collect additional traffic survey data at key locations on Ninth Avenue and selected nearby streets, together with targeted observational surveys on specific nights of the event. This program will not be as extensive as the 2024 investigation, given that a baseline has now been established. Instead, the 2025 surveys will build on the existing body of knowledge, helping to monitor the effectiveness of current traffic management controls and identify opportunities for further improvement.

This work will be undertaken within the existing operating budget of the Traffic & Integrated Transport Unit.

Suggestions to Participants in the Event

To provide clarity regarding the role of the property owners who participate in the event, the following matters were discussed with the property owners who participate in the event at the meeting with staff:

- Insurance/Liability

Participants were again advised to consider their position and seek advice regarding their obligations in terms of insurance/liability matters.

- Duration of the event and timing of the Lights Display

It was suggested that the participants should consider reducing the duration of the event.

A discussion ensued regarding the impact on the local amenity for such a continuous period of time (ie the whole of December), and that this would be seen as a good compromise for those residents who do not participate in the event.

For example, the Lights of Lobethal Festival was held from 7 December to 22 December 2024 which ensures the local residents are not impacted by the event in the final lead up to Christmas.

It was also suggested that the participants should consider turning the lights off at a determined time each night (ie the lights could be turned off at 10.30pm on a weeknight and 11.30pm on a weekend). This has not been agreed to by many of the participants (including the "event organisers").

- Security

As part of the discussions with SAPOL, it was suggested that the participants could also consider engaging Security Personnel to patrol to assist with congestion and pedestrian safety and asking people that are congregating around properties that are not participating to move on. The costs associated with this would be required to be met by the participants.

OPTIONS

On the basis that the Council has been made aware of the traffic management issues associated with the Ninth Avenue Lights, the Council has no option other than to consider and seek to minimise or remove and/or manage the risks associated with the event that impact on Council property.

Option one

The Council can determine to implement the traffic management measures that were implemented as part of the 2024 event. The costs associated with these measures have been included as part of the 2025-2026 Budget.

Option Two

The Council can determine to implement the traffic management measures that were installed as part of the 2024 event and provide the additional traffic management measures that have been suggested within this report (ie additional road closures of minor side roads and traffic controllers at the River Street and Battams Road).

On the basis that the additional traffic measures will improve traffic flows and congestion and pedestrian safety, Option Two is recommended.

CONCLUSION

It is important to note that the Ninth Avenue Christmas Lights event is not a Council event and therefore, the Council cannot impose restrictions on the property owners who **do** participate in respect to the duration of the event and the times associated with the display of the lights. However, the management of the various issues associated with the event is necessary to reduce any risks associated with the event for the attendees to the event and all residents of Ninth Avenue.

COMMENTS

Nil.

RECOMMENDATION

1. That the report be received and noted.
2. That the Council allocates an additional \$13,000 to provide traffic management for the 2025 Ninth Avenue Christmas Lights.
3. That the property owners who participate in the Ninth Avenue Christmas Lights event be requested to consider reducing the duration of the event and turning all the lights off at each property at a determined time each night to minimise the impact of the event on the local amenity.

Cr Duke moved:

- 1. That the report be received and noted.*
- 2. That the Council does not fund the traffic management measures for the 2025 Ninth Avenue Christmas Lights.*
- 3. That all residents of Ninth Avenue be advised of the Council's decision.*

Seconded by Cr Robinson and lost.

Cr McFarlane moved:

- 1. That the report be received and noted.*
- 2. That the Council allocates an additional \$13,000 to provide traffic management for the 2025 Ninth Avenue Christmas Lights.*
- 3. That the property owners who participate in the Ninth Avenue Christmas Lights event be requested to consider reducing the duration of the event and turning all the lights off at each property at a determined time each night to minimise the impact of the event on the local amenity.*
- 4. Council write to the known organisers of the Ninth Avenue Christmas Lights Event requesting they become an incorporated body.*

Seconded by Cr Piggott.

Amendment

Cr Excell moved:

- 1. That the report be received and noted.*
- 2. That the Council allocates an additional \$13,000 to provide traffic management for the 2025 Ninth Avenue Christmas Lights.*
- 3. That the property owners who participate in the Ninth Avenue Christmas Lights event be requested to consider reducing the duration of the event and turning all the lights off at each property at a determined time each night to minimise the impact of the event on the local amenity.*
- 4. Council write to the known organisers of the Ninth Avenue Christmas Lights Event requesting they become an incorporated body.*
- 5. That following the 2025 Ninth Avenue Christmas Lights event the Council reviews the traffic management measures for Stephen Terrace and Ninth Avenue.*

Seconded by Cr Moorhouse.

The amendment was put and carried.

The motion, as amended, was put and carried.

Adjournment of Council Meeting

At 10.25pm Cr McFarlane moved:

That the Council meeting be adjourned for 2 minutes.

Seconded by Cr Sims and carried.

Resumption of Council Meeting

At 10.29pm the Council meeting resumed.

13.4 2024-2027 ARTS & CULTURE PLAN - YEAR 2 (6 MONTH STATUS UPDATE)

REPORT AUTHOR:	Manager, Arts, Culture & Community Connections
GENERAL MANAGER:	General Manager, Community Development
CONTACT NUMBER:	8366 4550
FILE REFERENCE:	A1227425
ATTACHMENTS:	A

PURPOSE OF REPORT

The purpose of this report is to report on the mid-year implementation progress of the 'Year Two' actions of the *2024-2027 Arts & Culture Plan*.

BACKGROUND

At its meeting held on 22 January 2024, the Council endorsed the *Arts and Culture Plan 2024-2027*. The *Arts and Culture Plan 2024-2027* outlines the Council's initiatives and actions that underpin the achievement of Cultural Vitality Objectives of the *City Plan: 2030: Shaping our Future*.

At its meeting held on 3 February 2025, the Council resolved the following:

1. *That staff prepare a progress report on the implementation of the City of Norwood Payneham & St Peters Arts and Culture Plan 2024-2027 ("the Plan") to be presented to the Ordinary Council meeting scheduled for 7 April 2025, and that the report includes examples of Council's updates to and communications with the local arts and culture community as part of the implementation of the Plan.*
2. *That the Council be presented with additional progress reports on the Plan in October 2025 and April 2026, prior to the review and development of a new Arts and Culture Plan, beginning in 2027.*

At its meeting held on 3 March 2025, the Council considered the 'Year One' progress report on the 2024-2027 Arts & Culture Plan and resolved the following:

1. *That the report be received and noted.*
2. *The Council notes and endorses the following:*
 - a. *Revised timing of actions due to resource or other considerations; and*
 - b. *The revised list of actions to be progressed during the second year of implementation.*

At its meeting held on 1 September 2025, the Council considered the Cultural Heritage Program Review Report and resolved the following:

- (d) *That the responsibilities relating to the Cultural Heritage Program as outlined in the Council's 2024-2027 Arts & Culture plan be considered as part of a future Arts & Culture Plan.*

This report provides a six-month update on the status of the revised and endorsed 'Year Two' actions of the Council's 2024-2027 Arts & Culture Plan.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Strategic Outcomes and Objectives as set out in the Council's Strategic Management Plan *City Plan 2030: Shaping Our Future - update 2024* are as follows:

Outcome 2: Cultural Vitality

Objective 2.1: An artistic, creative, cultural & visually interesting City.

Strategy 2.1.1 Use the arts to enliven public spaces and create 'a sense of place.'

Strategy 2.1.3 Attract and support cultural and creative organisations, businesses, and individuals.

- Objective 2.2: A community embracing and celebrating its social and cultural diversity.
- Strategy 2.2.1 Acknowledge, protect, and celebrate local Aboriginal heritage.
- Strategy 2.2.2 Work with cultural groups to support cultural inclusion and opportunities for cultural expression and celebration.
- Strategy 2.2.3 Promote understanding of and respect for our cultures and heritage.
- Objective 2.5: Dynamic community life in public spaces & precincts.
- Strategy 2.5.2 Host and facilitate community events and activities.
- Strategy 2.5.3 Provide features or experiences in public spaces, that surprise, encourage reflection or celebrate our community and heritage.

FINANCIAL AND BUDGET IMPLICATIONS

The Council approved the following budget allocations as part of the 2025-2026 budget process to support the implementation of the Plan:

TABLE 1: ARTS AND CULTURE PLAN 2025 - 2026 BUDGET

What	Expenditure	Progress
Consultants & Contractors	\$25,000	Budget on track to be expended in 2025-2026
- Digitisation Project (external scanning - stage 2)		

EXTERNAL ECONOMIC IMPLICATIONS

Art and culture are significant contributors to the development of civic pride, supporting a City where people want to live and visit. Cities with high levels of civic pride typically experience improved social capital, urban amenity, and economic opportunity.

SOCIAL ISSUES

The development and implementation of the *2024-2027 Arts and Culture Plan* recognises the vital role art, culture and creativity continue to play in the social, economic, cultural and health and wellbeing outcomes of the City's citizens.

CULTURAL ISSUES

Through fostering innovation, imagination, and creative expression across all areas of arts and culture, the Plan seeks to engage and challenge new audiences to connect with local arts and cultural experiences. In addition, through genuine collaboration with both First Nations people and the City's strong multi-cultural community, the Plan assists the Council to bridge gaps and cultivate authentic cultural experiences and connection.

ENVIRONMENTAL ISSUES

There are no environmental issues associated with the implementation of the Plan.

RESOURCE ISSUES

Nil.

CONSULTATION

- **Elected Members**
Not Applicable.
- **Community**
Not Applicable.
- **Staff**
Not Applicable.
- **Other Agencies**
Not Applicable.

DISCUSSION

The implementation of the *2024-2027 Arts and Culture Plan* commenced in January 2024. An important aspect of the Plan included acknowledgement of a need to monitor each year's implementation progress through annual reporting. The Council recently resolved to increase progress reporting to bi-annual.

A copy of the *2024-2027 Arts and Culture Plan* is included as **Attachment A - Arts and Culture Plan 2024-2027**.

Implementation progress of the Plan remains on track. **Table 2** below provides an overview of the Plan's 2025 actions and their status. This is followed by commentary which provides further detail of the implementation status.

TABLE 2: 2024-2027 ARTS & CULTURE PLAN – YEAR 2 (6 MONTH STATUS UPDATE)

Action	Status	Projected Completion
Develop a Public Art Masterplan.	In Progress	Multi-year project due for completion in 2027
Develop stobie pole art guidelines.	Complete – subject to Council approval	2025
Review and update the artist register on the Council's website.	In Progress	2026
Investigate Artists in residence program, including, collaborative partnerships with arts and culture organisations and businesses to co-deliver the program.	Complete	2025
Encourage local music in businesses and at Council funded events.	Complete & ongoing	2025
Identify and support participatory literary arts opportunities.	Complete & ongoing	2025
Provision of rehearsal spaces for hire to develop new theatre productions.	In Progress	2025
Collaborative cultural heritage programming partnership with First Nations cultural workers and artists.	In Progress	2025
Showcase contemporary First Nations artists.	Complete & Ongoing	2025
Build connections with established and emerging cultural organisations.	In Progress	Multi-year project to 2027
Explore being part of Play Streets.	Complete	2025

PROGRESS UPDATE

- **Develop a Public Art Masterplan**

Stage 1: Discovery (in progress)

Found Wayfinding Pty Ltd have been commissioned to document all public artwork in the City. The project utilises the Council's ArcGIS mobile data collection tool to document core information of Council and privately commissioned public artwork in the City for the purpose of:

- Creating an online interactive map which will be accessible to the community to support self-guided public art walks/discovery.
- Public art collection audit, detailing proximity, typology and spread of existing artwork to inform the development of the Public Art Masterplan that will identify places of potential for future public art outcomes.
- Public art collection asset management of Council owned artworks, providing information on annual condition inspections and insurance valuations.

Public Art Masterplan Next Steps (scheduled for completion in December 2025)

Stage 2: Foundation

Develop place assessment criteria to aid the selection of places/locations of potential for future artwork.

Stage 3: Analysis

Analysis of public art mapping at a precinct level to identify clusters of public art to support place activation strategies and conduct a place assessment of places of potential for future public artworks.

Public Art Masterplan 2026 Project Stages

Stage 4: Development

Draft Public Art Masterplan document and create Public Art interactive map on the Council's website.

Stage 5: Consultation

Community and Council consultation on draft Public Art Masterplan.

Stage 6: Final Plan

Develop final Public Art Masterplan.

Public Art Masterplan 2027 Project Stages

Step 7: Launch

Promote Public Art Masterplan and identified community-led public art location opportunities.

- **Develop Stobie Pole Art Guidelines**

At an Elected Member Information Briefing Session held on 28 July 2025, Elected Members were invited to provide feedback on the development of Stobie Pole Art Guidelines. The final draft of the Council's Stobie Pole Art Guidelines will be presented for the Council's consideration at its meeting on 7 October 2025.

- **Review and update the artist register on the Council's website**

Planning has commenced to update the Artist Register on the Council's website to connect local artists, community and businesses, showcase local artistic talent, strengthening the community's cultural identity and increasing visibility of local artists across all media. Updates will include a new look and improved interface that provides a list of artists living and/or working across various media (visual, performing, public, literary, moving image or digital art). The new artist register is due for completion in mid-2026.

- ***Investigate Artists in residence programs, including, collaborative partnerships with arts and culture organisations and businesses to co-deliver the program***

A partnership with the Helpmann Academy and local studios, fab Studio and 215 Magill, has culminated in four (4) emerging artists who created work as a part of their residencies, exhibiting their work in the exhibition, *Thick and Thin* at the Gallery at St Peters Town Hall Complex, a feature of the Adelaide Fringe Festival 2025. The partnership with the Helpmann Academy is expected to grow in 2026 with further collaborations currently being planned for the Adelaide Fringe Festival 2026.

- ***Encourage local music in businesses and at Council funded events***

In 2025, eleven (11) local musicians or groups were showcased as part of eight (8) Council run events.

- ***Identify and support participatory literary arts opportunities***

The Council hosted nineteen (19) literary arts activities within libraries and community venues between March and July 2025, attracting over one thousand (1,000) participants.

Literary art opportunities included 'meet the author' events and talks, live streaming and conversation as part of Adelaide Writers' Week and Sydney Writers' Festival, Dreaming Storytime with First Nations artists, as well as poetry and writing workshops.

- ***Provision of rehearsal spaces for hire to develop new theatre productions***

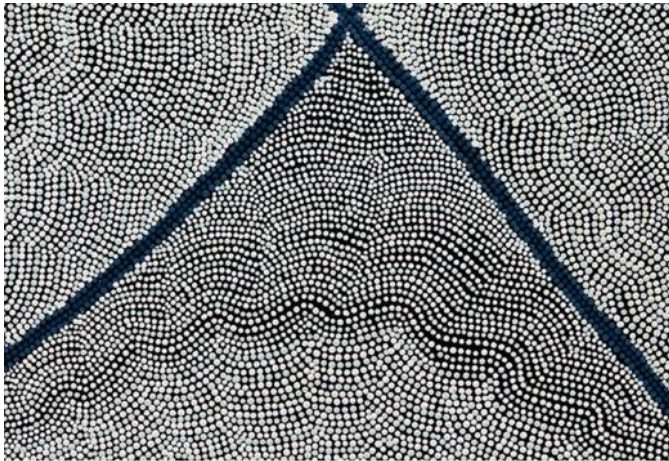
The following performance groups regularly utilise the Council's community venues for hire to prepare theatre productions and Adelaide Fringe Festival events, and deliver theatre education workshops:

- Panache French Theatre Company, an amateur, not-for-profit theatre group performing French language theatre productions with English subtitles.
- Theatre Bugs, who offer a range of singing, dancing and acting-skills classes and school holiday programs for the 3 to 5 years age group and programs aimed at building confidence, creativity, perseverance and teamwork for the 5-14 years age group.
- Centre Stage Dance Academy who offer classes in musical theatre and dance.
- Tango Adelaide who offer Tango workshops and practice sessions to prepare for milongas (Tango social dance) which are held each month.
- Soul Song Choirs, representing an all-inclusive community where singers of all experience and ability come together to sing. Weekly rehearsal sessions include vocal warm-ups before working on two songs and finishing with a celebratory song at the end of the session, known as the Soulster Parade.

Create SA, located within the Department of the Premier and Cabinet, is currently developing a new initiative aimed at supporting local arts and creative community to connect with available venues and spaces that are suitable for rehearsals and workshops. The Venue Hire Officer is working with Create SA to provide information about the Council's suitable facilities for hire for inclusion on the statewide shared resource.

- ***Collaborative cultural heritage programming partnership with First Nations cultural workers and artists***

In 2024, the Council partnered with Iwiri Arts Corporation and First Nations artists to deliver a successful NAIDOC Week exhibition, *tjukula tjuta*, celebrating with a theme of waterholes filling up after rain and brought together by eighteen (18) Anangu artists. The opening event included an interview with one of the artists in his native language, translated by Dr Sam Osborne, Regional Engagement (APY Lands), UniSA.



tjukula tjuta

- **Showcase contemporary First Nations artists**

Embracing NAIDOC Week in July 2025, the Gallery hosted two (2) exhibitions featuring the works of Twenty-Two (22) First Nations artists. *Gathered - Art in Connection* in the Main Gallery, showcased a collective of four (4) makers, two (2) painters, a weaver and a woodcarver, whose works are all grounded in shared traditions of storytelling, deep listening and cultural resilience.



gathered:art in connection

- **Build connections with established and emerging cultural organisations**

Ngani Pari-Arra Cultural Centre (formerly the Otherway Centre) invited the Arts, Culture & Community Connections Unit staff to the official opening of the newly named Ngani Pari-Arra Cultural Centre at a celebration entitled *Reawakening the Spirit of the Otherway Centre*, during NAIDOC Week 2025. The opening event featured guest speakers Uncle in Residence, Uncle Les Wanganeen, and respected visual artist, Allan Sumner. Other festivities included cultural performances by First Nations performance artists, Nancy Bates and the Dusty Feet Mob, and the opening of a Healing Garden. Connections with Ngani Pari-Arra Cultural Centre continue to grow and conversations continue with Uncle Les and First Nations people connected with the Cultural Centre to further foster this connection and identify collaborative opportunities.

- **Explore being part of Play Streets**

Council staff, in partnership with the Traffic & Integrated Transport Unit, have commenced early investigations into the feasibility of implementing *Play Streets* within the City.

BUSINESS AS USUAL PROJECTS

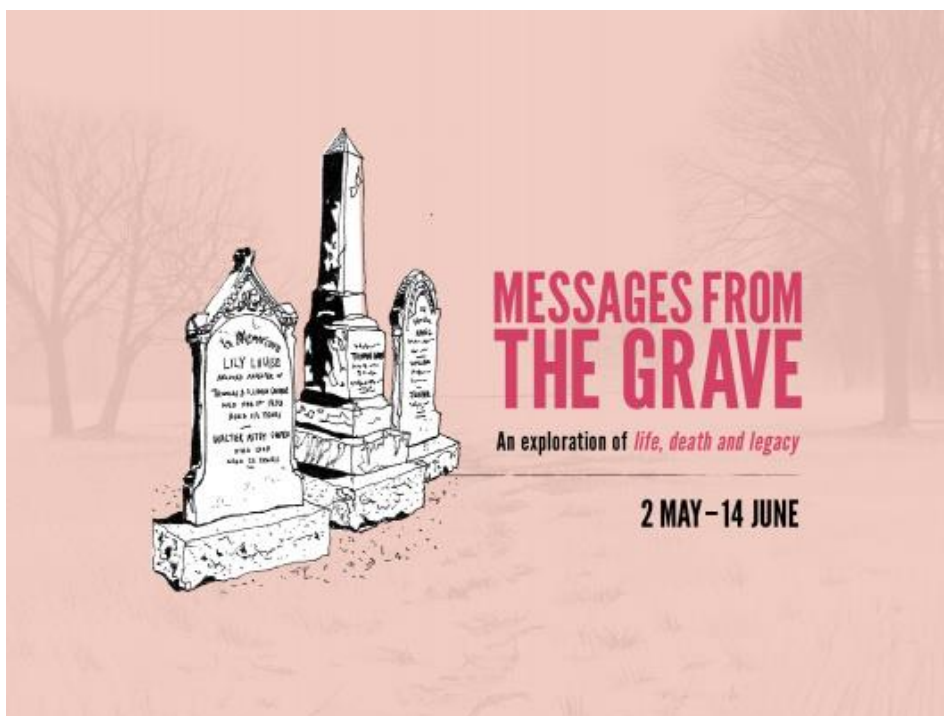
In addition to actions identified within *Arts and Culture Plan 2024-2027*, a range of other activities have been progressed during 2025, including:

- *The Quadrennial Public Art Commission* - at its meeting on 3 February 2025, the Council endorsed the location of the fifth Quadrennial Public Art Commission project. Will's Projects concept design, '*rain*' has been awarded the commission, and the artists are currently developing the detailed design package. The project is scheduled for completion in June 2026.

The Council has been successful in its application through *CreateSA* for \$100,000 funding to support the fabrication and installation of the Quadrennial Public Artwork Project.

- *Art on Parade* – a collaborative initiative with The Parade precinct to activate The Parade with art to attract visitation during the South Australian Living Artists Festival (SALA) 2025. Thirteen (13) businesses participated, showcasing the works of fifty-nine (59) artists.
- *Gallery activation, year 2* – at its meeting on 2 September 2024, the Council was presented with an overview of the first year of activation (2023-2024) of the Gallery. Momentum has continued in the second year, hosting:
 - 11 exhibitions
 - Showcased works of 62 artists
 - Delivered 6 arts and culture workshops.

A feature event during the annual exhibition program included the Council's *Messages from the Grave*. As part of South Australia's much-loved History Festival, *Messages from the Grave* offered a moving and imaginative exploration of how cemeteries can deepen our understanding of the past. This thought-provoking exhibition uncovered the symbolism and stories of cemeteries, not only as final resting places but as rich historical texts in their own right.



The history month program also included a series of community workshops, tours and talks covering topics such as:

- online genealogy;
- organ donation;
- end of Life Doula talks;
- donateLife SA talk, The gift of life, Gleny's story;
- wills, estate planning, Power of Attorney;
- tombstone sketching and life journal workshops;
- tour of the Hampstead Rehabilitation Centre;
- crematorium, Buddhist and Natural Burials talk and tour at Enfield Memorial Park;
- Darrock House tour and funeral Q&A session;
- Wills, estate planning, Powers of Attorney and advance care directives talk; and
- compassionate communities, palliative care in South Australia talk.

OPTIONS

Not Applicable.

CONCLUSION

The *2024-2027 Arts and Culture Plan* reflects the Council's commitment to leverage, promote and foster arts, cultural development and cultural vitality within the City to build civic pride and prosperity.

Cultural vitality in communities is not achieved by one large action, rather, through a range of inter-related activities that create, disseminate, validate, and support arts and culture as a dimension of everyday life for our community.

Actions achieved within the first year and a half of implementing the Plan have formed a strong foundation for successful execution of the remaining objectives.

COMMENTS

Nil.

RECOMMENDATION

That the report be received and noted.

Cr Knoblauch moved:

That the report be received and noted.

Seconded by Cr Granozio and carried unanimously.

13.5 INTEGRATED PLANNING AND REPORTING FRAMEWORK

REPORT AUTHOR: Manager, Strategy & Performance
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4626
FILE REFERENCE: A1242922
ATTACHMENTS: A - B

PURPOSE OF REPORT

The purpose of this report is to present the proposed Strategic Integrated Planning and Reporting Framework to the Council for endorsement.

BACKGROUND

At its meeting held on 5 May 2025, the Council considered the Chief Executive Officer's Key Performance Indicators for 2025-2026.

Following consideration of the matter, the Council adopted a number of KPIs, which included the *development of a framework to ensure implementation of the actions as set out in the Council's key strategy documents (i.e. Economic Development Strategy, Tree Strategy, etc.) and reporting to the Council.*

The purpose of an Integrated Planning and Reporting Framework serves as a foundational tool to strategically plan, execute and evaluate activities in alignment with the Council's overarching Strategic Management Plan, *City Plan 2030*.

The Council has a number of strategies and plans and it is therefore important to ensure the delivery of the relevant actions as set out within the various strategies and plans, as well as ensuring that the strategies and delivery of actions are integrated.

A list of all Council Strategies and Plans is contained within **Attachment A**.

In accordance with the Chief Executive Officer's KPI, an Integrated Planning & Reporting Framework (IPRF) has now been prepared.

A copy of the (IPRF) is contained within **Attachment B**.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

Not Applicable.

FINANCIAL AND BUDGET IMPLICATIONS

Not Applicable.

EXTERNAL ECONOMIC IMPLICATIONS

Not Applicable.

SOCIAL ISSUES

Not Applicable.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

The Manager, Strategy & Performance will coordinate the IPRF and work with staff from across the organisation to deliver the IPRF.

RISK MANAGEMENT

The IPRF is an important tool to ensure the delivery of strategic outcomes and a structure for reporting against the actions set out in the various strategies and plans.

CONSULTATION

- **Elected Members**
An Information Session was held with Elected Members to Monday 8th September 2025 at which the Integrated Planning & Reporting Framework was presented.
- **Community**
Not Applicable.
- **Staff**
A presentation regarding the IPRF was provided to the Executive Leadership Team was provided 9 September 2025.

Staff will undergo awareness and training as part of the implementation of the IPRF.

- **Other Agencies**
Not Applicable.

DISCUSSION

The objective of the Strategic Integrated Planning and Reporting Framework is to ensure that all Council Plans, Strategies and activities work together and align with the Vision and objectives as set out in City Plan 2030.

The objective of the IPRF is to ensure that there is an ongoing focus of the delivery of the endorsed council strategy what the current and future needs of the community. At the same time, the IPRF will ensure monitoring of the relevant actions set out within the various strategies and plans to ensure transparency in terms of reporting against the strategies and plans to the community.

The IPRF is intended to add value to the Council's operations through the following:

- the IPRF will align all strategies and plans with *City Plan 2030*. This alignment will focus the Council on achieving the desired community outcomes;
- the IPRF is designed to ensure the organisation is accountable for the delivery of the outcomes and outputs. This will be achieved by ensures that the relevant Department/Project Lead who is accountable for the delivery of the outcomes;
- the IPRF will ensure collaboration across the organisation in terms of the delivery of the strategies, activities and outcomes; and
- a strong reporting component that will ensure staff report on the status of the strategies and outcomes, (including the progress, success or limitations), on an annual basis.

The introduction of a Corporate Plan as part of the proposed funding allocation IPRF will replace the need for financial ‘bidding’ for projects as the Corporate Plan will contain the strategies, outcomes, activities and associated budget allocations over a four (4) year period; and

A Staff Working Group will be established to implement the IPRF over the following four (4) stages:

- Phase 1: Planning, Establishing the Strategic Hierarchy;
- Phase 2: Development of Corporate Plan & Business Delivery Plans;
- Phase 3: Monitoring and reporting; and
- Phase 4: Check and Adjust.

The Working Group will meet monthly to discuss the progress of the implementation of the IPRF, which will include the preparation of reporting templates, a review of the current strategies and the design of future strategic documents. Quarterly reports will be provided to the council.

The working group will also establish success indicators and determine data sources to measure these indicators.

At this stage it is anticipated that the IPRF will be fully implemented by December 2026.

OPTIONS

CONCLUSION

The IPRF will activate the Council's Strategic Planning Framework and create engagement and structure for the various Strategies and Plans for the City. The IPRF will drive consistent and desired outcomes for the community.

COMMENTS

Nil

RECOMMENDATION

That the report be received and noted and the Integrated Planning and Reporting framework, as contained in the Attachment B, be endorsed.

Cr McFarlane moved:

That the report be received and noted and the Integrated Planning and Reporting framework, as contained in the Attachment B, be endorsed.

Seconded by Cr Knoblauch and carried unanimously.

13.6 DRAFT 2025–2030 ADVOCACY STRATEGY

REPORT AUTHOR: Manager, Strategic Communications & Advocacy
GENERAL MANAGER: General Manager, Governance & Civic Affairs
CONTACT NUMBER: 8366 4549
FILE REFERENCE:
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to present the draft 2025–2030 Advocacy Strategy to the Council for adoption.

BACKGROUND

Advocacy is the process of creating, influencing or gaining support for change and progressive initiatives, and is a long-term and consistent commitment that often responds to complex and large-scale issues and strategic opportunities.

The draft 2025–2030 Advocacy Strategy has been developed with the objective of establishing a framework that provides focus, ensures that the Council is guided by clear and defined priorities and enables the Council to engage with the right levels of Government and stakeholders with distinct and meaningful purpose.

A copy of the draft 2025–2030 Advocacy Strategy is contained in Attachment A.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The Council's Advocacy Strategy and priorities are informed and underpinned by the following:

- *CityPlan 2030: Shaping Our Future*;
- Long-term Financial Plan;
- Annual Business Plan and Budget;
- Infrastructure and Asset Management Plans;
- Strategic Management Plan; and
- Other strategies and plans such as the Economic Development Strategy, Tree Strategy, Youth Strategy etc.

The draft Advocacy Strategy builds on the Council's existing suite of thematic policies and strategies to enhance the City of Norwood Payneham & St Peters capacity to deliver the outcomes and community aspirations identified in *CityPlan 2030*.

In a South Australian context, advocacy is also influenced by key State Government policies and plans including the Greater Adelaide Regional Plan and the 20-year State Infrastructure Strategy.

The framework outlined in the draft Strategy will ensure that advocacy activities assist the Council to deliver on a range of its Objectives set out in *CityPlan 2030* by identifying resourcing and strategic partnership opportunities to support the delivery of key projects and initiatives.

FINANCIAL AND BUDGET IMPLICATIONS

Not Applicable.

EXTERNAL ECONOMIC IMPLICATIONS

Not Applicable.

SOCIAL ISSUES

Not Applicable.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

Not Applicable.

RISK MANAGEMENT

Without an Advocacy Strategy and structured approach to advocacy activities, the Council risks missing or overlooking funding opportunities that are strategically aligned with the Council's priorities and Long-term Financial Plan.

CONSULTATION

- **Elected Members**
An information session was held with Elected Members on the draft 2025–2030 Advocacy Strategy on Monday 29 September 2025.
- **Staff**
Targeted consultation has been undertaken with key staff to help inform the direction and intent of the Strategy.

The Council's Executive Leadership Team was consulted through a workshop and feedback provided on the approach and framework has been incorporated into the draft Advocacy Strategy 2025–2030.

DISCUSSION

Historically, the Council has undertaken advocacy activities on an as needs basis, opportunistically applying for available grants and seeking the support of State and Federal Members of Parliament and Government departments often without any clear structure guiding the process.

Efforts to date have resulted in successful outcomes with some significant new infrastructure and renewal projects securing financial support through State and Federal Government avenues. A formalised process will ensure the integrity and relevance of and strategic approach to advocacy activities.

The Council works closely with the community in setting the vision for our future but without timely and targeted investment, we will fall short on delivering the best outcomes at the right time.

In order to build on previous activities, the draft Advocacy Strategy is intended to formalise the process to ensure strategic focus on the level of resourcing, focus of priorities and is undertaken by the right people to achieve maximum impact.

The Advocacy Strategy serves as a 'roadmap' to secure the support, funding and partnerships required to meet the evolving needs of our community and deliver on key projects that will bolster our City as one of the most liveable cities in the nation.

Methodology

In the development of this draft Strategy, a desktop review of the Council's previous advocacy efforts, advocacy strategies and plans of other Local Government Authorities and relevant organisations was undertaken and incorporated into the Strategy, together with the input and feedback of target staff members and the Executive Leadership Team.

In addition, methods for assessing advocacy activities and priorities were considered with a framework identified that will help shape and guide advocacy activities over the five-year implementation period of this document.

Advocacy Framework

The framework contained in the draft Strategy sets out the vision and objectives of the Council's advocacy activities and the guiding principles that underpin and shape our approach, ensuring that our efforts are considered, consistent, targeted and impactful, and serve to strengthen integrity, trust and credibility.

Advocacy vision

The Council builds relationships with key stakeholders that will unlock the resources and partnerships required to deliver the best outcomes for our community.

Advocacy objectives

1. Set the Council's strategic advocacy agenda and priorities.
2. Identify and build strategic relationships with stakeholders.
3. Influence decision makers to improve outcomes for the Norwood Payneham & St Peters community through investment and policy reforms.
4. Secure funding for Council projects, services and initiatives.
5. Build community trust and confidence in Council and its activities.
6. Develop an Advocacy Toolkit, including an assessment framework, to enhance decision making and advocacy planning and activities.

Three-tier approach

While all advocacy issues and opportunities are important, it is not realistic nor effective to apply the same focus, intensity or resources to all. A coordinated three-level approach enables each potential opportunity and issue to be considered through a realistic lens to ensure effective allocation of resources and attention, and the best possible political impact and chance of success.

TABLE 1: THREE-TIER ADVOCACY FRAMEWORK

Tier	Advocacy Approach	Description	Key Attributes
1 Transformational outcomes	Targeted and proactive advocacy approach	Tier 1 advocacy priorities are projects that have been endorsed by the Council and included in the Council's Long-term Financial Plan. They deliver transformational outcomes for the City of Norwood Payneham & St Peters and the community, and will require a targeted and proactive approach to advocacy activities.	• Transformational, intergenerational, broad reaching impact • Strong alignment with <i>CityPlan 2030</i> strategic objectives • Strong alignment with Federal/ State government priorities/ funding streams • Economic benefits and social, cultural and environmental sustainability outcomes that enhance community well-being • Ready to implement with a comprehensive project plan in place.
2 High impact with clear need and evidence	Planned and opportunistic advocacy approach	Tier 2 advocacy priorities are currently unfunded and not considered in the Long-term Financial Plan but have been identified as projects of high impact for the community with a clearly defined need that is supported by compelling evidence. Advocacy activities for tier two priorities will require a planned and opportunistic approach.	• Alignment with <i>CityPlan 2030</i> strategic objectives. • Alignment with Federal/State government policy/service delivery • Established need and evidence-based • Positive impacts on community well-being and liveability
3 Supported and aligned	Identified as possible projects and take an active 'business as usual' advocacy approach	Tier advocacy priorities are supported in principle as a possible project and align with the Council's strategic plan and objectives but have not been considered for funding in the annual budget process or identified in the Long-term Financial Plan. These priorities will require an active 'business as usual' approach to seeking support.	• Alignment with <i>CityPlan 2030</i> strategic objectives. • Identified and/or scheduled as part of business-as-usual operations • In principle support for delivery • Not funded through the Council's annual budget process.

In an effort to ensure that the Council's advocacy is timely, targeted, impactful and resourced accordingly, a range of factors are considered to determine a level of priority and impact, which in turn will inform how advocacy is undertaken.

The Council can leverage a range of tools and mechanisms to support advocacy priorities and encourage stakeholders to invest in the future of our community, including direct engagement, strategic promotion, influencing government policy and decisions, seeking grants and funding, strategic partnerships and joint advocacy.

Roles and responsibilities

Advocacy is the responsibility of many across the organisation with the Mayor as the Principal Spokesperson and representative of the Council. At the Mayor's discretion, advocacy duties may be delegated to Elected Members. The Chief Executive Officer assumes responsibility as the primary spokesperson or representative to senior public servants and where necessary will delegate responsibilities to the organisations' Executive Leadership Team. The Manager, Strategic Communications & Advocacy supports the Mayor, Elected Members, the Chief Executive Officer and staff to undertake advocacy activities and is a spokesperson or representative to senior public servants and others as delegated by the Chief Executive Officer.

Advocacy Priorities 2025–2030

Advocacy priorities constantly evolve and change in response to community needs, societal shifts and trends and as aligned with priorities or other tiers of government.

Advocacy priorities are influenced by a range of inputs including *CityPlan 2030* objectives, Council priorities, policies and strategies, Council resolutions, community feedback, internal consultation with administration, State and Federal government election and budget cycles, State and Federal Government strategic investment and priority areas.

As such, the Council's approach to setting advocacy priorities must remain flexible and adaptable, reflecting the dynamic nature of advocacy and identifying and responding to timely opportunities.

The draft Advocacy Strategy sets out current priorities under the three-tier approach and centres around five pillars of transport infrastructure, community and sporting infrastructure, economic development, liveability and environmental sustainability, and service delivery.

A dynamic document, the current priorities are listed within the Strategy as a guide but are fluid and responsive, and will be regularly reviewed. Tier one priorities are considered in more detail with fact sheets on each demonstrating connection with the framework and the Council's strategic objectives while providing an overview of key deliverables and benefits to the community.

Beyond the information set out in the draft Advocacy Strategy, the framework will also guide the development of bespoke approaches and plans to undertake tailored and relevant advocacy activities for identified priorities.

CONCLUSION

The City of Norwood Payneham & St Peters has a strong track record of working with other tiers of government to secure financial support and partnerships that enable us to successfully deliver key infrastructure projects, programs and services for the community,

The draft 2025–2030 Advocacy Strategy consolidates and builds upon this success by providing a road map to secure the support, funding and partnerships required to meet the evolving needs of our community and deliver on key projects that will bolster our City as one of the most liveable cities in the nation.

RECOMMENDATION

1. That the draft 2025–2030 Advocacy Strategy, as contained in Attachment A, be endorsed.
 2. That the Chief Executive Officer be authorised to make any minor amendments to the draft 2025–2030 Advocacy Strategy resulting from consideration of this report and as necessary to finalise the document.
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Cr McFarlane moved:

1. *That the draft 2025–2030 Advocacy Strategy, as contained in Attachment A, be endorsed.*
2. *That the Chief Executive Officer be authorised to make any minor amendments to the draft 2025–2030 Advocacy Strategy resulting from consideration of this report and as necessary to finalise the document.*

Seconded by Cr Mex and carried.

Section 2 – Corporate & Finance

Reports

13.7 2024-2025 WORKS IN PROGRESS

REPORT AUTHOR: Chief Financial Officer
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4548
FILE REFERENCE:
ATTACHMENTS: Nil

PURPOSE OF REPORT

The purpose of this report is to present for the Council's consideration the 2024-2025 Works in Progress which continue to progress in 2025-2026.

BACKGROUND

At its meeting held on 7 July 2025, the Council adopted the 2025-2026 Annual Business Plan and Budget. The 2025-2026 Budget included funding for new projects, services and programs and the Capital Works program.

At that time, the Council was advised that the adoption of the 2025-2026 Annual Business Plan and Budget, did not include provisions for those Works in Progress (WIPs), often referred to as Carried Forwards. These projects were funded as part of the 2024-2025 Budget, on which basis the Council had allocated funding as part of the 2024-2025 Annual Business Plan and Budget.

The Council was also advised that details of the 2024-2025 Works in Progress would be provided to the Council at a later date, following the finalisation of the 2024-2025 Financial year end results.

RELEVANT STRATEGIC DIRECTIONS AND POLICIES

Not Applicable

FINANCIAL AND BUDGET IMPLICATIONS

Based on the status of the 2024-2025 Works in Progress, a total of \$32,922,162 will be Carried Forward to the 2025-2026 Financial year consisting of \$329,663 Operational projects and \$32,592,499 Capital Projects associated with projects that are being delivered over multiple years.

This will ensure the successful completion of these projects, maintain fiscal responsibility and capitalise on emerging opportunities that have been identified.

DISCUSSION

A detailed review of various projects and initiatives contained in the 2024-2025 Works in Progress, including the financial status of these items, has been conducted. The review has considered the impact on unspent grant funding and other factors affecting the delivery of these items.

During 2024-2025, the Council has been advised on the progress of projects over the course of the year and the status of the allocated budgets was considered as part of the Quarterly Budget Reviews that have been undertaken.

The 2024-2025 Works in Progress – Capital Projects total of \$32,592,449 which will be carried forward to the 2025-2026 Financial year, with the details set out in Table 1 below.

TABLE 1: 2024-2025 WORKS IN PROGRESS - CAPITAL

Project	Amount to be Carried Forward
BLACK SPOT GRANT	\$1,112,793
Design work has been completed for the George Street/Giles Street/Kensington Road intersection upgrade and construction tender has been released. Construction scheduled to commence in January 2026, so that it aligns with completion of the George Street Upgrade Project to minimise disruptions during Christmas period.	
LANGMAN GROVE SPEED CUSHIONS	\$143,840
Balance is required to be carried forward to 2025-2026 Financial year as Project was scheduled to be completed by the end of September 2025.	
GEORGE STREET UPGRADE (including stormwater network upgrade)	\$2,869,671
As Elected Members have been previously advised, this project has commenced following rescheduling to enable stakeholder engagement process. Scheduled to be completed by the end of the 2025-2026 Financial Year.	
TRAFFIC MANAGEMENT PAYNEHAM SOUTH, FIRLE & TRINITY GARDENS	\$70,000
Project rescheduled to ensure alignment with proposed bikeway project (St. Morris Bikeway). Consultation and concept design works is ongoing and scheduled to be completed in the first half of 2026.	
PAYNEHAM MEMORIAL SWIMMING CENTRE UPGRADE	\$11,563,318
This multiyear project is progressing to schedule for practical completion by end of April 2026. The project is on track to be completed as scheduled.	
PRIVATE LANEWAY	\$97,874
Balance is required to be carried forward to 2025-2026 Financial year as Rosemont Lane upgrade construction works scheduled for practical completion in September 2025.	
40KM SPEED LIMIT HACKNEY TO MARDEN	\$5,000
All 40km/hour signs (over 400 signs) have been installed and are currently being checked. Project finalisation is scheduled by the end of November 2025.	
THE PARADE MASTER IMPLEMENTATION	\$970,226
This multiyear project is progressing with carried forward allocation for detailed design and cost and constructability assessments. The cost and constructability assessments will be prepared as the detailed design progresses throughout the 2025-2026 Financial year.	
STANDBY POWER FOR ST PETERS LIBRARY	\$78,550
The allocation for the Standby Power at St Peters will now be considered as part of the Council Business Continuity Plan and IT Strategy.	
RICHMOND STREET, HACKNEY & EIGHTH AVENUE, ST PETERS	\$50,000
Budget relates to design works. Construction works rescheduled to enable integration with the proposed Richmond Street Bikeway. Consultation and concept design works will be undertaken towards the end of 2025-2026 Financial Year.	
RENEWAL PROGRAM - REC & OPEN SPACE	\$997,113
Budget relates mainly to the construction works for the St. Morris Reserve which is integrated with the timing of Stage 4 Trinity Valley Stormwater Drainage Project which will be completed by the end of 2025. Design of the Joslin Reserve tennis courts and the Scott Reserve playground equipment are progressing, and construction works scheduled towards the end of the 2025-2026 Financial year.	
RENEWAL PROGRAM - ROAD RESEALING	\$1,217,560
Some major street renewals were completed in July and August 2025. The balance of the budget will be expended as part of the George Street Upgrade and Stage 4 of the Trinity Valley Stormwater Drainage Program in St Morris to ensure integration of works.	
RENEWAL PROGRAM - KERB	\$444,571

Some components of the work to be completed in second half of 2025-2026 Financial year as a part of George Street Upgrade (Harris Street) and Stage 4 of Trinity Valley program (Seventh Avenue, Gage Street to Green Street) which will be completed towards the end of 2025.

RENEWAL PROGRAM - FOOTPATHS	\$644,446
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Construction work on some projects has been rescheduled to align with the George Street Upgrade as part of the renewal component of the Project. In addition, several footpaths were added to the endorsed program following successful grant funding (Battams Road, Royston Park, Devitt Avenue, Marian Road). As a result, some footpaths were rescheduled to prioritise the timely completion of the grant-funded projects.

RENEWAL PROGRAM - DRAINAGE (incl Trinity Valley)	\$10,787,002
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The majority of the carry forward amount (\$10.45 million) is associated with the Trinity Valley Stormwater Drainage Project. There have been delays in progressing both Stage 4 & Stage 1 works. This multiyear project is scheduled to be completed in the 2025–2026 Financial year. The current stage (Stage 4 involving St. Morris Reserve) is scheduled for completion by the end of 2025. Stage 1 will commence construction in the first quarter of 2026 as the project has been rescheduled due to the complexity of the detailed design where the new drainage infrastructure needs to navigate an extensive network of underground services in narrow streets whilst ensuring that the performance of the new drainage system meets flood management objectives.

RENEWAL PROGRAM - BUILDING	\$1,420,834
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Balance is required to be carried forward to 2025-2026 Financial year as some projects are currently under review, such as the upgrades of the changing rooms of Norwood Swimming Centre. Other works are already underway including the Norwood Town Hall office refurbishment, Norwood Concert Hall stage, carpet, and chair upgrades, as well as other building renewal works.

RENEWAL PROGRAM - CIVIL CAPITAL UPGRADE	\$119,700
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Allocation relates to the design of traffic control devices to enable integration with the proposed bikeway projects (e.g. Richmond Street and St Morris Bikeway). Consultation and concept design works are ongoing and scheduled to be completed in the first half of 2026.

The **2024-2025** Works in Progress - Operating total of \$329,663 to be carried forward to the **2025-2026** Financial year, as set out in Table 2 below.

TABLE 2: 2024-2025 WORKS IN PROGRESS - OPERATING

Project	Amount to be Carried Forward
Dog and Cat Management Plan As the Dog & Cat Management Plan is currently being reviewed, unspent budget is proposed to be carried forward to be utilised for printing and advertising in the 2025-2026 financial year as part of the new education plan.	\$7,248
Art & Culture Plan The Public Art Mapping program carry-forward budget is required to proceed with the preparation of Audit and Final Report phases.	\$20,000
IT Strategy The carry forward funds are to be utilised towards the implementation of the IT Strategy recommendations.	\$107,415
Food Secrets of Glynde The event is to take place at the end of 2025-2026 Financial year as a result of a change in event scope to attract more interest.	\$30,489
Verge Upgrade Verge Incentive Program offered to eligible residents; budget needs to carry forward 2025-2026.	\$20,000
St Peters Billabong	\$50,615

Balance is required to be carried forward to 2025-2026 Financial year to fund final Consultant work. Reporting to Council to occur in November 2025 seeking endorsement of recommendations.

Marryatville Precinct Master Plan

The Project was completed in July 2025 jointly with the City of Burnside with the budget leftover to be carried forward to offset against final consultant costs recognised in the 2025-2026 Financial year. \$19,205

Glynde Heavy Vehicle Traffic Study

The Project Scope and Consultant brief commenced in 2024-2025. The proposed carry forward funds are to be utilised to complete the traffic & parking investigation, including community consultation in the 2025-2026 Financial year. \$25,000

Heritage Protection Opportunities

The project continues to be implemented. Due to timing restrictions associated with the Code Amendment processes, it is requested that the remaining funds be carried over to the 2025-2026 Financial year. \$49,691

CONCLUSION

The 2024-2025 Works in Progress are scheduled for completion by the end of the 2025-2026 Financial year with exception of projects budget for multiple years.

COMMENTS

Nil

RECOMMENDATION

That the report be received and noted.

Cr Sims moved:

That the report be received and noted.

Seconded by Cr Duke and carried unanimously.

13.8 2025-2026 FIRST BUDGET UPDATE

REPORT AUTHOR:	Chief Financial Officer
GENERAL MANAGER:	Chief Executive Officer
CONTACT NUMBER:	8366 4548
FILE REFERENCE:	
ATTACHMENTS:	A - C

PURPOSE OF REPORT

The purpose of this report is to provide the Council with a summary of the forecast Budget position for the year ended 30 June 2026, following the First Budget Update.

BACKGROUND

Pursuant to Section 123 (13) of the *Local Government Act 1999*, the Council must, as required by the Regulations, reconsider its Annual Business Plan or its Budget during the course of a financial year and if necessary or appropriate, make any revisions.

The Budget Reporting Framework set out in Regulation 9 of the *Local Government (Financial Management) Regulations 2011* ("the Regulations") comprises two (2) types of reports, namely;

1. Budget Update; and
2. Mid-year Budget Review.

1. Budget Update

A Budget Update Report sets out a revised forecast of the Council's Operating and Capital investment activities compared with the estimates for those activities which are set out in the 2025-2026 Adopted Budget. The Budget Update Report is required to be presented in a manner which is consistent with the note in the Model Financial Statements entitled *Uniform Presentation of Finances*.

The Budget Update Report must be considered by the Council at least twice per year between 30 September and 31 May (both dates inclusive) in the relevant financial year, with at least one (1) Budget Update Report being considered by the Council prior to consideration of the Mid-Year Budget Review Report.

The Regulations require that a Budget Update Report must include a revised forecast of the Council's Operating and Capital investment activities compared with estimates set out in the Adopted Budget.

2. Mid-Year Review

A Mid-Year Budget Review must be considered by the Council between 30 November and 15 March (both dates inclusive), in the relevant financial year. The Mid-Year Budget Review Report sets out a revised forecast of each item shown in its Budgeted Financial Statements compared with estimates set out in the Adopted Budget presented in a manner consistent with the Model Financial Statements. This report must also include revised forecasts for the relevant financial year of the council's operating surplus ratio, net financial liabilities ratio and asset sustainability ratio compared with estimates set out in the budget presented in a manner consistent with the note in the Model Financial Statements entitled *Financial Indicators*.

The Mid-year Budget Review is a comprehensive review of the Council's Budget and includes the four principal financial statements, as required by the Model Financial Statement, detailing:

- the year-to-date result;
- any variances sought to the Adopted Budget; and
- a revised full year forecast of each item in the budgeted financial statements compared with estimates set out in the Adopted budget.

The Mid-year Budget Review Report should also include information detailing the revised forecasts of financial indicators compared with targets established in the Adopted Budget and a summary report of operating and capital activities consistent with the note in the Model Financial Statements entitled *Uniform Presentation of Finances*.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

Not Applicable.

FINANCIAL AND BUDGET IMPLICATIONS

The First Budget Update for the 2025-2026 Financial Year, provides an opportunity to amend the 2025-2026 Adopted Budget, to reflect any changes in projections based on;

- audited results to 30 June 2025 (if available); and
- new decisions by the Council, subsequent to the adoption of the Budget on 7 July 2025.

Details of material movements in the forecast from the Adopted Budget are contained in the Discussion section of this Report.

EXTERNAL ECONOMIC IMPLICATIONS

This report provides information on the planned financial performance of the Council for the year ended 30 June 2026 and has no direct external economic impacts.

SOCIAL ISSUES

Not Applicable.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

There are no resource implications arising from this issue.

RISK MANAGEMENT

There are no risk management issues arising from this issue. All documents have been prepared in accordance with the statutory requirements.

CONSULTATION

- **Elected Members**
Not Applicable.
- **Community**
Not Applicable.
- **Staff**
Responsible Officers and General Managers.
- **Other Agencies**
Not Applicable.

DISCUSSION

Budget Update

In determining the Adopted Operating Surplus, the Council considers the financial resources which are required to provide the ongoing Council services (Recurrent Operating Budget), which encompass the basic responsibilities, the Council is required to provide under the *Local Government Act 1999* and other relevant legislation plus ongoing services and programs as a result of community interest and expectation.

The extensive range of ongoing services provided by the Council include inspectorial services (animal management/parking management), street cleaning and rubbish collection, maintenance of basic infrastructure including roads, footpaths, parks, public open space, street lighting and storm-water drainage, development planning and control, library and learning services, community support programs, environmental programs, community events, community recreational facilities and home assistance service.

As Elected Members may recall, the 2025–2026 Adopted Operating Budget reflects an Operating Surplus of \$754,356. Following the First Budget Update, the Operating Surplus is projected to be an Operating Surplus of \$424,693, representing a decrease of \$329,663.

Considering that the majority of Recurrent and Operating Projects expenditure for 2025-2026 are in their early stages of delivery, no cost variances have been recommended to be made to the 2025–2026 Adopted Project Budget during the First Budget Review with the exception of Carry Forwards from 2024-2025 for Operating Projects. A further reassessment will be conducted during the Mid-Year Review.

A. Recurrent Operating Budget changes to the Adopted Budget – none required.

The 2025-2026 Recurrent Operating Budget Surplus of \$ 2,073,656 to remain unchanged. No additional funds request proposed.

B. Operating Projects Budget changes to the Adopted Budget - \$329,663

The Adopted Budget includes an estimate of Operating Projects expenditure for the year under review in addition to previously approved and Carried Forward Projects from the prior financial years.

Following the First Budget Update, the total expenditure for the 2025-2026 Adopted Operating Projects Budget, originally set at \$1,319,300 will be increased by \$329,663 to accommodate the Carry Forwards from the 2024-2025 financial year. As a result, the revised total estimated expenditure for Operating Projects is now \$1,648,963.

Details of the Operating Projects that proposed to be carried forward to the 2025-2026 Financial Year are contained in **Attachment A**.

Change to the adopted Operational Projects budget is provided in Table 2 below.

TABLE 2: MOVEMENT IN OPERATING PROJECTS BUDGET FROM THE ADOPTED BUDGET

Service Initiative	Increase/ (Decrease) \$
Work in progress (Carry forwards from 2024- 2025)	329,663

C. Capital Projects - changes to the Adopted Budget - \$32,592,499

The Council approved a Capital Expenditure Budget of \$25,966,971 for the 2025-2026 Financial year, encompassing funding for new capital projects (\$11.98 million) and upgrades to existing assets (\$ 13.99 million). Subsequent to the First Budget Update, the forecasted capital expenditure is \$58,559,470, representing an increase of \$32,592,499 due to Carry Forward Works in Progress from 2024-2025. A summary is provided in Table 3 below.

Details of the Capital Projects which have been carried forward from the 2024-2025 Financial Year, are contained in **Attachment B**.

TABLE 3: MOVEMENT IN CAPITAL PROJECTS EXPENDITURE FROM THE ADOPTED BUDGET

Capital Project	Increase/ (Decrease) \$
Work in progress (Carry forwards from 2024-2025)	32,592,499

The increase is a result of timing of previously approved expenditure, hence no additional borrowings will be required to fund the increase in capital expenditure. The unused funds, from last year borrowings, will be utilised to fund the Carry Forwards. The borrowing requirements will be re-assessed when a review of projects is undertaken as part of the Mid-Year Budget Review.

Regulation 9 (1) (a) of the Regulations states the Council must consider

“at least twice, between 30 September and 31 May (both dates inclusive) in the relevant financial year..... a report showing a revised forecast of its operating and capital investment activities for the relevant financial year compared with the estimates for those activities set out in the budget presented in a manner consistent with the note in the Model Financial Statements entitled Uniform Presentation of Finances”.

The revised budgeted Uniform Presentation of Finances resulting from the First Budget Update is included in **Attachment C**.

OPTIONS

Not Applicable.

CONCLUSION

Nil

COMMENTS

Nil

RECOMMENDATION

1. That the First Budget Update Report be received and noted.
2. That project progress reports contained in **Attachments A** and **B** be received and noted.
3. That pursuant to Regulation 9 (1) (a) of the *Local Government (Financial Management) Regulations 2011*, the Budgeted Uniform Presentation of Finances as contained within **Attachment C**, be adopted.

Cr Callisto moved:

- 1. That the First Budget Update Report be received and noted.*
- 2. That project progress reports contained in Attachments A and B be received and noted.*
- 3. That pursuant to Regulation 9 (1) (a) of the Local Government (Financial Management) Regulations 2011, the Budgeted Uniform Presentation of Finances as contained within Attachment C, be adopted.*

Seconded by Cr Knoblauch and carried unanimously.

13.9 COMMUNITY FACILITIES FOR HIRE 2024-2025 OPERATING REPORT

REPORT AUTHOR: Manager, Arts, Culture & Community Connections
GENERAL MANAGER: General Manager, Community Development
CONTACT NUMBER: 8366 4550
FILE REFERENCE: A1240709
ATTACHMENTS: A - B

PURPOSE OF REPORT

The purpose of this report is to provide a summary of the community facilities for hire operations for the 2024-2025 financial year.

BACKGROUND

Community facilities play an important role in the social fabric of a community. Best practice and research indicate that access to community facilities builds stronger, healthier and connected communities. Community Facilities assist in building community cohesion and wellbeing by providing important gathering places that enable lifelong learning, creative expression, access to essential services, opportunities for people to meet and share skills and resources.

The Council's four (4) community facilities have been operating as venues for hire and provide flexible spaces for a range of activities and include:

1. Payneham Community Centre;
2. St Peters Youth Centre;
3. St Peters Town Hall Complex - Banquet Hall; and
4. Payneham Library and Community Facilities - Community facilities

Hirers include citizens, community groups, clubs, organisations and private hirers who leverage the Council's tiered hire fee structure to support a diversity of activation types.

The Council's Norwood Concert Hall (Main Hall and the Don Pyatt Hall) are excluded from this report as their operations are reported separately.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The Council's Strategic Management Plan *City Plan 2030: Shaping Our Future* through:

Outcome 1: Social Equity

Objective 1.1 Convenient and accessible services, information, and facilities.

Strategy 1.1.3 Design and provide safe, high-quality facilities and spaces for all people.

FINANCIAL AND BUDGET IMPLICATIONS

For the 2024-2025 financial year, the four (4) community facilities reported a total income of \$111,926 and total expenses of \$87,086 (including staff salaries, security contractor fees, and parts and consumables and excludes corporate overhead allocations) resulting in an Operating Surplus of \$24,840 against a budgeted operating deficit of \$41,798.

A Summary of the community facilities hire income for the previous three financial years is included in **Table 1** below:

TABLE 1: COMMUNITY FACILITIES HIRE INCOME FOR THE PREVIOUS THREE (3) FINANCIAL YEARS

Community Hire Facility	2022-2023 Actuals	2023-2024 Actuals	2024-2025 Actuals
Payneham Community Centre	35,087	29,996	36,590
Payneham Library Community Facilities	20,449	24,596	28,846
St Peters Town Hall Complex	8,370	13,808	19,613
St Peters Youth Centre	22,477	21,203	26,875
Total Income	86,383	89,603	111,924

A total of 1,213 facility bookings were for Council led programming in the 2024-2025 financial year. These bookings do not generate hire income.

EXTERNAL ECONOMIC IMPLICATIONS

Nil

SOCIAL ISSUES

Nil

CULTURAL ISSUES

Community facilities serve as hubs for shared experience, encourage creative, social and lifelong learning pursuits. The Council's tiered hire fee structure improves accessibility by assisting to reduce financial barriers.

ENVIRONMENTAL ISSUES

Nil

RESOURCE ISSUES

Administration of the community facilities for hire is supported by the Venue Hire Officer, a full-time position which manages all stages of venue booking administration from initial enquiry, site visits, responding to venue specific questions, hire agreements, bonds and invoices, venue calendar management, scheduling security and cleaning contractors to arranging venue key collection, inspections and bond refunds.

Similar to the Norwood Concert Hall Coordinator, the independent nature of the Venue Hire Officer role negates redundancy for continuity of service in time of absence, or an ability to scale in line with demand.

In addition, the nature of the community facilities operations shares some alignment with the Norwood Concert Hall functions, particularly as it relates to the interface with customers.

To strengthen both functions, during 2024-2025 the reporting relationship of the Venue Hire Officer position was modified from the Manager, Arts, Culture & Community Connections to the Norwood Concert Hall Coordinator. Whilst both roles continue to operate as discreet functions, this arrangement has enabled a small degree of critical redundancy, knowledge transfer and shared consideration of business improvement opportunities.

CONSULTATION

- **Elected Members**
Not Applicable.
- **Community**
Not Applicable.
- **Staff**
Not Applicable.
- **Other Agencies**
Not Applicable.

DISCUSSION

The administration of the Council's community facilities for hire are principally managed using manual processes. As a result, performance reporting is resource intensive and limited to the types of information collected. In addition, the improvement and evolution of these systems means that some data sources do not have historical records from which to make comparisons.

The following data types inform the bases of performance reporting within this report:

- utilisation (days) (this data has not been captured in previous financial years);
- number of bookings (community versus Council led activations), including comparison to 2023-2024 and 2022-2023 financial years, as well as pre Covid-19 bookings in the 2018-2019 financial year;
- number of unique hirers, including comparison to 2023-2024 and 2022-2023 financial years, as well as pre Covid-19 hirers in the 2018-2019 financial year;
- utilisation data for each room including day of week and time-period for multi-room facilities i.e. the Payneham Community Centre and the Payneham Library community facilities (this data has not been captured in previous financial years);
- regular hirers;
- top six cultural communities utilising the community facilities (this data has not been captured in previous financial years); and
- suburb where hirers are coming from (this data has not been captured in previous financial years).

Utilisation (Days)

The average number of days of utilisation across the four (4) community facilities for the period 1 July 2024 to 30 June 2025, was 304 days, realising an average 83% utilisation rate (i.e. utilisation of a venue on a particular day or part there-of) as outlined in **Table 2** below.

TABLE 2: UTILISATION ACROSS ALL FOUR (4) FACILITIES FOR HIRE 2024-2025

Facility	Number (days)	Percentage
Payneham Community Centre	360	98%
St Peters Youth Centre	275	77%
Banquet Hall (St Peters Town Hall Complex)	284	75%
Payneham Library Community Facilities	297	81%
Average Used Days across all 4 venues	304	83%

Activation (Number of Bookings and Unique Hirers)

A total of 3,898 individual bookings were made across the four facilities in the 2024-2025 financial year. Of these, 1,213 were Council led programming and the remaining 2,685 were for community led activities.

Table 3 below outlines the number of bookings at each of the four community facilities for the period 1 July 2024 to 30 June 2025.

TABLE 3: Number of bookings across all four (4) facilities for hire 2024-2025

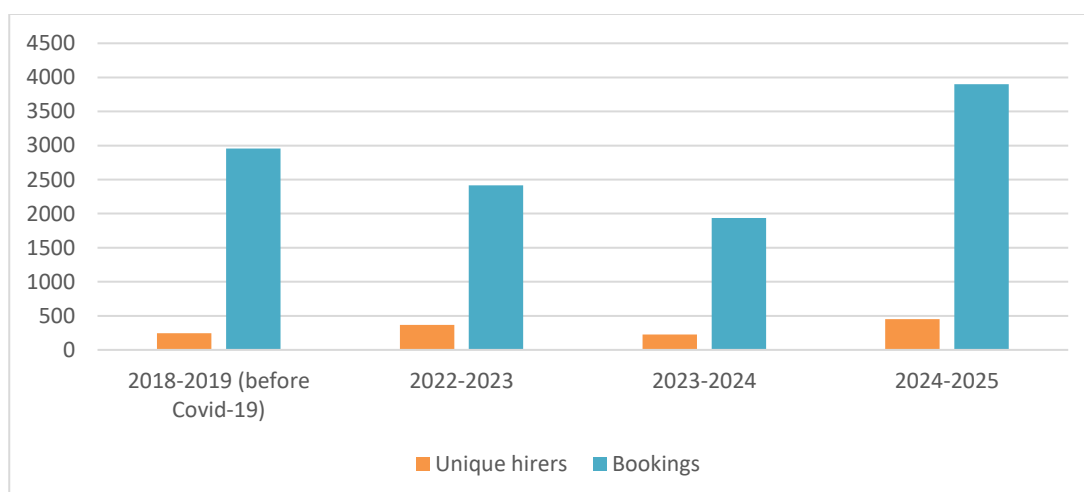
Facility	Total Number (Community bookings)	Total Number (Council led programming)
Payneham Community Centre	1,609	97
St Peters Youth Centre	394	20
Banquet Hall (St Peters Town Hall Complex)	405	392
Payneham Library Community Facilities	277	704
Total Bookings (Community versus Council use)	2,685 (68.9%)	1,213 (31.1%)
TOTAL COMBINED BOOKINGS FOR 2024-2025	3,898	

In comparison to previous years, 2024-2025 experienced:

- a 100% increase in number of hirers utilising the four community facilities when compared to 2023-2024, a 23% increase when compared to 2022-2023 and 46% increase when compared to 2018-2019 (pre Covid-19);
- 453 unique hirers compared to 226 unique hirers in 2023-2024;
- 93 (20.5%) unique hirers were private hirers; and
- an increase of over 101% in the number of bookings when compared to the 2023-2024 financial year and over 61% when compared to the 2022-2023 financial year and 24% increase when compared to 2018-2019, pre Covid-19 booking activity.

Table 4 below illustrates the number of unique hirers and numbers of bookings over the previous three financial years and the financial year before Covid-19:

TABLE 4: VENUE BOOKING & UNIQUE HIRER COMPARISON, MID-2022 TO MID-2025



Multi-room Facilities Booking Summary: Payneham Community Centre and Payneham Library Community Facilities

Both the Payneham Community Centre and Payneham Library community facilities provide multi-room facilities.

In relation to the Payneham Community Centre utilisation:

- peak occupancy periods for the period during 2024-2025 was Monday to Friday, 8.00 am to 10.00 pm;
- the highest vacancy period was on Sundays 5.00pm to 10.00pm;
- Room 2, providing for a capacity of 30 people (seated), is the most utilised room. As the room has vinyl flooring it is regularly used for small education or creative workshops; and
- there is a significant decrease in Room 1, Room 2 and Meeting Room usage from 5pm on the weekends. This is attributed to the nature of activities within these rooms being suited to community service consultations and education programs which are primarily delivered during day light hours.

Table 5 below provides detail relating to utilisation of the Payneham Community Centre during 2024-2025:

TABLE 5: PAYNEHAM COMMUNITY CENTRE: BOOKINGS PER ROOM, DAY & TIME FOR THE 2024-2025 FINANCIAL YEAR

Number of Bookings							
Room	Mon-Fri 8.00am- 12.00pm	Mon-Fri 12.00pm - 5.00pm	Mon-Fri 5.00- 10.00pm	Saturday 8.00am- 5.00pm	Saturday 5.00pm- 10.00pm	Sunday 8.00am- 5.00pm	Sunday 5.00pm- 10.00pm
Main Hall	67	87	134	34	16	52	12
Small Hall	35	39	107	55	43	43	6
Room 1	56	63	60	28	3	41	6
Room 2	156	182	115	33	7	46	4
Meeting room	30	68	8	31	2	28	1
Total Bookings (Day of week and time)	344	439	424	181	71	210	29

In relation to the Payneham Library community facilities utilisation:

- weekend evenings typically experienced lower utilisation;
- weekdays between 8am to 5pm reflect the peak usage periods. This is attributed to Council led programming bookings being predominantly during business hours.

Table 6 below provides detail relating to utilisation of the Payneham Library community facilities during 2024-2025.

TABLE 6: PAYNEHAM LIBRARY COMMUNITY FACILITIES: BOOKINGS PER ROOM, DAY & TIME FOR THE 2024-2025 FINANCIAL YEAR

Number of Bookings							
Room	Mon-Fri 8am- 12pm	Mon-Fri 12pm - 5pm	Mon-Fri 5-10pm	Saturday 8am-5pm	Saturday 5pm- 10pm	Sunday 8am-5pm	Sunday 5pm- 10pm
Payneham Room	173	133	39	44	15	27	11
Torrens Room	78	101	63	14	10	20	5
Trinity Room	70	93	25	12	12	28	8
Total Bookings (Day of week & time)	321	327	127	70	37	75	24

Regular Hirers

Nearly 50 hirers regularly hire the Council's community facilities as outlined in **Attachment A** – Community Facilities for Hire – Regular Hirers 2025. These hirers provide a diversity of community led activities, services, programs and opportunities for the community.

The top six (6) cultural communities that hire the Council's community facilities are:

1. Indian
2. Sri Lankan / Tamil
3. Sudanese
4. Samoan
5. Chinese
6. Japanese

Origin of Hirers

The four community facilities for hire enjoy positive utilisation and representation of hirers from suburbs within the City of Norwood, Payneham & St Peters. The St Peters Youth Centre utilisation has the highest representation from across the City, while the Payneham Library community facilities utilisation has the least representation from across the City.

The City of Norwood Payneham & St Peters suburbs that have not booked any of the four facilities in the 2024-2025 financial year are:

- Evandale (1,378 residents);
- Heathpool (596 residents);
- Marryatville (648 residents); and
- St Morris (1,598 residents).

The Payneham Community Centre enjoys the highest utilisation from users who originate from outside of the City of Norwood, Payneham & St Peters, while the Banquet Hall experiences the lowest level of utilisation from users who originate from outside of the City of Norwood Payneham & St Peters.

Attachment B – Origin of Hirers details where hirers originate from.

Business Improvement Initiatives

The Venue Hire Officer provides the community with a professional, central point of contact that delivers a professional service, clear communication, advice regarding the most suitable venue to support the hirer's needs, resolves issues that may arise and outlines and ensures compliance with the terms and conditions of use.

To further improve the facility for hire experience, the following business improvements have been implemented in recent time:

Online Booking System

An online booking form has been implemented to support:

- an improved customer experience by providing 24/7 booking convenience;
- a streamlined approach to manage bookings in one central location; and
- data capture and improved data insights and reporting capabilities.

It is intended to build upon this initiative through the provision of an online calendar view to display venue availability.

The Venue Hire Officer is currently collaborating with the Council's Finance and Information Services Units, to test online venue hire payment options and regular hirer online booking capabilities, to further improve the customer experience.

Regular Hire Application Process

An annual regular hire application process has been introduced. At the end of each calendar year, regular hirers submit a request for continued use for the following calendar year. This ensures hirers maintain an understanding of their obligations and supports consideration of the use of the Council's facilities.

Online Virtual Tour of Facilities on the Council's website

An online virtual tour of each of the four facilities for hire on the Council's website has been created, offering convenience and accessibility to assist hirer's in planning their event.

Accessibility Guide – St Peters Town Hall Complex

In partnership with Access2Arts, an access guide has been developed that outlines what to expect when you arrive at the St Peters Town Hall Complex, information about the overall facilities and its spaces, wheelchair and step-free access, wayfinding and how to get to the complex, including active transport options. This will soon be available on the Council's website. It is intended that additional access guides will be created for the other community facilities for hire.

Centralised Key and Fob Collection and Drop Off Point

A central key and fob collection and drop off point has been created at Norwood Town Hall. This provides a significantly more flexible solution for hirers than the previous process that required key collection by appointment via the Venue Hire Officer.

Smart Keyless Entry System

A temporary key code entry solution that can be sent to hirers via email has been explored and a trial of the preferred product will be conducted at the St Peters Youth Centre. If successful, this will remove the need for key / fob collection and drop off and significantly improve the security of the Council's community facilities by reducing the chance of unauthorised entry. It will also provide real time utilisation data and reduces risk of lost keys.

Improved Bond Payment Process

To ensure accurate financial record management and prompt refunds, a new bond payment process where hirers are emailed a direct payment link rather than requiring an invoice to be raised has been tested and implemented.

Promotion of Venues Suitable as Rehearsal Spaces

The Venue Hire Officer is liaising with Create SA to provide information about our facilities for hire for inclusion on a State-wide shared resource and map to support local arts and the creative community to connect with available venues and spaces that are suitable for rehearsals and workshops.

Storage at Community Facilities for Hire

Due to the volume of activity across the Council's four hire locations, capacity to store hirer's belongings is limited and any items stored on site are not covered under the Council's insurance policy. As a result, the storage of hirer's personal items is no longer offered as part of new hire arrangements.

Should a hirer require regular storage, lease and licence arrangements at other Council buildings will be explored.

Terms and Conditions

Venue hire terms and conditions have been reviewed in an effort to more clearly articulate permitted use and obligations for hiring the Council's community facilities. This process has assisted in providing clarity to users about the services provided by the Council and the responsibilities of hirers.

Further work is planned to strengthen governance arrangements for regular hirers, to apply a consistent methodology to all hirers and the conditions under which concessional of the waiving of fees may be considered/assessed.

OPTIONS

There are no options associated with this matter as the report is intended for information purposes only.

CONCLUSION

During the 2024-2025 financial year, the Council's community facilities for hire:

- realised an operating surplus of \$24,840, against a budgeted operating deficit of \$41,798;
- activated the four buildings on average 304 days, realising 83% utilisation;
- supported 3,898 individual bookings, representing a 101% increase in comparison to 2023-2024;
- attracted 453 unique hirers, representing a 100% increase in number of hirers utilising the four community facilities in comparison to 2023-2024;
- hosted 1,213 Council led programs and events, comprising 31% of total venue activations; and
- continued a focus on improving the customer experience including the introduction of an online booking process and virtual facilities tours on the Council's website.

COMMENTS

Nil.

RECOMMENDATION

That the report be received and noted.

Cr Sims moved:

That the report be received and noted.

Seconded by Cr Callisto and carried unanimously.

13.10 ANN STREET ZEBRA CROSSING

REPORT AUTHOR: Manager, Traffic & Integrated Transport
GENERAL MANAGER: General Manager, Urban Planning & Environment
CONTACT NUMBER: 8366 4507
FILE REFERENCE: qA186434
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to inform the Council of design changes to the proposed Ann Street Zebra Crossing and the consequent cost implications for the project as a result of the design changes.

BACKGROUND

In 2019, the Council completed a Local Area Traffic Management (LATM) Study covering the suburbs of Stepney, Maylands and Evandale. The LATM Study provided a detailed assessment of traffic issues across the precinct and identified a series of recommended interventions based on technical traffic analysis, community feedback and consultation with Elected Member's.

One of the recommended treatments was the installation of kerb ramps on Ann Street, near the rear access to The Avenues Shopping Centre, just south of Olive Road. This minor intervention was delivered at the end of 2019.

Despite this improvement, safety concerns have continued to be raised by residents, particularly vulnerable users such as the elderly, who report difficulty crossing Ann Street due to high traffic volumes.

In response, the provision of a zebra crossing on Ann Street adjacent to the shopping centre to improve pedestrian safety and accessibility was investigated. Zebra Crossings are at-grade pedestrian facilities that provide priority to pedestrians and cyclists entering or using the crossing, with motorists required to give way.

A consultant was engaged to undertake the necessary investigations and prepare a detailed design for the crossing. The original intent was to deliver the Zebra Crossing concurrently with the scheduled road renewal works on Ann Street, thereby streamlining delivery and minimising disruption to the community. Supplementary funding was allocated to ensure the road renewal works incorporated the Zebra Crossing and achieved the desired outcome.

During detailed design, several challenges were encountered, including changes to the relevant Australian Standards and Codes of Practice, together with technical and value management considerations to ensure a robust outcome. As a result, it was not possible to deliver the zebra crossing in conjunction with the road renewal. While Ann Street was renewed in mid-2024, the zebra crossing component was deferred, leaving no current budget allocation for its construction.

At the time of the original investigations, technical guidance for Zebra Crossings were less prescriptive and indicated that the treatment would be a modest upgrade of the existing kerb ramps. However, during the design development phase, updates to the Australian Standards required a more comprehensive approach. The original concept design was no longer compliant and the Council was unable to proceed with the project as originally scoped.

The design has since been revised to achieve compliance with all relevant Australian Standards and guidelines. While this has increased the scope and complexity of the project compared with the original concept, it has resulted in a robust, best-practice design that prioritises safety and accessibility for all road users.

The Ann Street Zebra crossing design now includes:

- new traffic control signs and lines to indicate the pedestrian priority at the crossing;
- protuberances on both sides of Ann St to achieve compliant road widths at the crossing location, along with reducing the crossing distance for pedestrians;
- new DDA compliant kerb ramps;
- lighting upgrades to comply to Australian Standards for a pedestrian priority crossing location;
- drainage upgrades to ensure that water doesn't pond over the zebra crossing, resulting in a slip hazard and overall poor outcome for the community; and
- parking controls to ensure that there are adequate sight distance for vehicles and pedestrians.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The relevant Goals contained in the Council's Strategic Management Plan, *CityPlan 2030* include:

Outcome 1: Social Equity

Objective1.2: A people friendly, integrated and sustainable transport network.

Strategy:

1.2.4 Provide appropriate traffic management to enhance residential amenity and support business.

The Stepney Maylands Evandale Local Area Traffic Management (LATM) Study:

Recommendation

Section 6.4: Provide a pedestrian crossing on Ann Street south of Olive Rd, near the shopping centre

FINANCIAL AND BUDGET IMPLICATIONS

The Council has not adopted a dedicated budget for the Ann Street Zebra Crossing, as the works were originally intended to be delivered as a supplementary component of the Ann Street road renewal project in 2024.

A notional budget allowance of \$50,000 was originally accommodated within the overall renewal budget. At that time, it was recognised that there would be significant cost efficiencies in delivering the works concurrently, as reduced expenditure would be achieved by not duplicating costs on items such as site establishment, traffic management, kerbing, pavement and reinstatement works. However, the \$50,000 allocation was made on the basis that the crossing would be a simple pedestrian crossing with no need for protuberances or infrastructure upgrades to address stormwater or lighting issues, which have since come to light.

To inform future budget considerations, Council staff engaged a Cost Estimator and Quantity Surveyor to prepare a pre-tender cost estimate for the proposed works. The estimate identified costs of \$310,000, plus a \$50,000 contingency allowance, noting that the contingency figure in this instance is considered conservative.

To gain greater certainty around the likely project costs, Council staff intend to approach the market to obtain updated cost information. Based on staff experience with the implementation of similar projects, it is anticipated that the works are likely to be delivered at a lower cost. Accordingly, a realistic project cost range is considered to be \$250,000–\$360,000, noting the Quantity Surveyor's estimate.

The timing of investment in new community infrastructure, such as the Ann Street Zebra Crossing, requires careful consideration. While the project is a priority for the community, it would require new borrowings at a time when the Council's capacity to borrow is limited. To ensure responsible financial management and preserve capacity to fund unexpected cost increases on existing projects, it may be appropriate to defer this project for future year budgets before committing funding.

EXTERNAL ECONOMIC IMPLICATIONS

Various studies have shown that improvements to pedestrian infrastructure, such as pedestrian priority crossing correlates with increased retail performance and decreased vacancy rates.

SOCIAL ISSUES

The crossing of Ann Street currently creates a barrier for vulnerable users wishing to access retail shops and services at the shopping centre.

Providing a dedicated zebra crossing at this location would:

- improve safety and confidence for pedestrians, particularly the elderly, children and those with mobility challenges; and
- support equitable access to shops and services for all community members, reducing social exclusion.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Improving pedestrian facilities, such as providing a pedestrian priority zebra crossing, is expected to encourage a greater number of trips to be undertaken by active transport modes. In particular, it supports the replacement of short car journeys with walking and cycling. This shift in travel behaviour contributes to reduced carbon emissions, lower levels of traffic-related noise pollution, and improved local air quality.

RESOURCE ISSUES

The Council has the required staff to manage the delivery of this project.

RISK MANAGEMENT

The top three risks for this project are:

Risk	Impact	Control
Budget	Without an approved FY 25/26 budget, the project cannot proceed, delaying delivery.	Seek Council approval for budget allocation; include contingency in cost estimates for unforeseen construction or design issues or defer project implementation so that the Council considers implementation in 2026-2027.
Technical compliance	Non-compliant design could expose the Council to liability and reduce pedestrian safety.	Updated design meets all relevant Australian Standards and DDA requirements are met
Reputation / Community Expectations	Failure to deliver may erode community trust and confidence in the Council's responsiveness.	Maintain communication with Ward Councillors and residents; provide a project page online; notify residents prior to construction.

CONSULTATION

- **Elected Members**

Elected Members were consulted throughout the development of the Stepney, Maylands, and Evandale Local Area Traffic Management (LATM) Study. The study recommended crossing improvements at this location and the final report was subsequently endorsed by the Council.

Staff have continued to provide Ward Councillors with regular updates throughout the design development process of the zebra crossing.

- **Community**

Community engagement was undertaken in September 2023, during which no objections were received regarding the proposed zebra crossing. Minor modifications have since been made to the design to ensure full compliance with relevant standards.

Council staff will notify all affected residents of the final design prior to the commencement of construction.

A dedicated project page will also be available on the Council website to provide further information.

- **Staff**

Not Applicable.

- **Other Agencies**

Not Applicable.

DISCUSSION

There has been a long-standing community desire for improved pedestrian facilities on Ann Street, with concerns consistently raised during the Stepney, Maylands and Evandale Local Area Traffic Management (LATM) Study and subsequent community engagement processes.

In response, the Council has undertaken detailed investigations into the provision of a pedestrian priority crossing at this location in the form of a zebra crossing. This treatment provides significant benefits, as it gives priority to pedestrians and cyclists using the crossing, while requiring motorists to give way, thereby creating a safer and more equitable transport environment.

The proposed zebra crossing directly aligns with *CityPlan 2030 Objective 1.2: A people friendly, integrated and sustainable transport network*. Projects such as this are critical to improving community mobility by enabling residents of all ages and abilities to move more easily and safely within their neighbourhood. In particular, the zebra crossing will:

- enhance pedestrian safety and confidence, especially for vulnerable users such as children, the elderly and people with mobility impairments;
- improve access to local shops and services, supporting both social inclusion and local economic activity;
- encourage walking and cycling for short trips, contributing to reduced car dependency, lower emissions and a healthier community; and
- improve the overall balance between traffic movement and pedestrian amenity.

While the detailed design process resulted in delays due to the need to revise the design of the Zebra Crossing to address updates in Standards and other technical challenges, these additional requirements have resulted in a robust, best-practice design solution. The revised design incorporates improved signage, kerb ramps, drainage, lighting and sight distance measures, ensuring the crossing meets contemporary safety and accessibility standards. This investment in high-quality infrastructure will deliver long-term benefits for the community by providing a safer and more reliable pedestrian connection across Ann Street.

A Plan of the proposed Ann Street Zebra Crossing is contained in **Attachment A**.

OPTIONS

Option 1: Considered as part of the FY26/27

Under this option, delivery of the Ann Street Zebra Crossing would be deferred, with the construction budget to be considered as part of the Council's budget process for 2026-2027 (or 2027/2028).

If Option 1 is adopted, Council staff will approach the market to inform the budget value of the funding submission request for the 2026/2027 budget, with price allowance for cost escalation.

Option 1 is recommended as this would allow the Council to consider the budget and associated implications more holistically with other budget and project considerations.

Option 2: FY 25/26 Budget approval to deliver the Ann St Zebra Crossing

This option would enable the Council to deliver the Ann Street Zebra Crossing within the current financial year, with a budget allocation of up to \$360,000 needed to proceed, noting that the actual cost could be lower, following further market testing of the project.

CONCLUSION

The proposal to establish improved pedestrians crossing facilities on Ann Street originated from the 2019 Local Area Traffic Management (LATM) Study for the suburbs of Stepney, Maylands and Evandale. This evolved into pedestrian priority crossing in the form of a zebra crossing.

The Council initially sought to deliver the Zebra Crossing as part of a broader road renewal project. However, several design challenges were identified which prevented delivery of these works in a single stage.

Revised designs have now been prepared to ensure the crossing meets all technical compliance requirements and delivers on its intended community benefit.

The estimated costs to deliver this project represents a significant cost pressure to the Council. The safety benefit that would be afforded to pedestrians through the implementation of the zebra crossing is considered to warrant the increased expenditure to implement the project and Council staff are now in a position to deliver the project. However, the timing of the project delivery must be considered in conjunction with other project and budget priorities.

COMMENTS

Not applicable

RECOMMENDATION

That staff prepare a funding submission for the construction of the Ann Street Zebra Crossing, as part of the 2026-2027 budget, given the projected increase in costs to deliver the project.

Extension of Council Meeting

At 10.45pm Cr Duke moved:

That the Council meeting be extended until 11.30pm (beyond the 11.00pm curfew).

Seconded by Cr Callisto and carried.

Cr Sims moved:

That staff prepare a funding submission for the construction of the Ann Street Zebra Crossing, as part of the 2026-2027 budget, given the projected increase in costs to deliver the project.

Seconded by Cr Granozio.

Amendment

Cr Piggott moved:

That staff prepare a funding submission for the construction of a pedestrian crossing on Ann Street, as part of the 2026-2027 Budget, given the projected increase in costs to deliver the project.

Seconded by Cr Duke.

The amendment was put and carried.

The motion, as amended, was put and carried unanimously.

Section 3 – Governance & General Reports

13.11 RAISING THE BAR ADELAIDE

REPORT AUTHOR: Manager, Marketing & Place Activation
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4555
FILE REFERENCE: A1223452
ATTACHMENTS: A - B

PURPOSE OF REPORT

The purpose of this report is to inform the Council of the outcomes of the *Raising the Bar Adelaide* event, which took place on Tuesday, 5 August 2025.

BACKGROUND

Raising the Bar Adelaide is a global initiative that aims to make education a part of a number of City's culture, by turning hotel venues into spaces for learning.

Originating in New York, the *Raising the Bar* concept has since been adopted by cities around the world.

Raising the Bar Adelaide is a unique event in South Australia, where academics, researchers and thought leaders deliver engaging and accessible talks to the public in casual, social settings. It is only held in the City of Norwood Payneham & St Peters through a licence from Raising the Bar LLC.

For one night only, ten (10) of the City's hotels are transformed into a city-wide campus, hosting twenty (20) insightful talks across a range of topics designed to inspire, inform and spark meaningful conversations within the community.

Commencing in 2018, *Raising the Bar Adelaide* is now highly regarded and a much-loved activation within the City of Norwood Payneham & St Peters' annual calendar of events. The initiative continues to attract new audiences while also maintaining strong engagement from returning attendees who continue to support the event. Importantly, the City has held exclusive licence to deliver *Raising the Bar Adelaide* in South Australia, as the event is restricted to one Local Government Area per state. This exclusivity enhances the event's uniqueness and positions the City as a leader in delivering innovative, knowledge-sharing experiences to the community.

Table 1 below, outlines the registrant-to-attendee ratio, which has remained consistent over the years, demonstrating steady and reliable audience engagement with the event.

TABLE 1: ATTENDANCES SINCE 2028

	2018	2019	2020*	2021	2022	2023	2024	2025
Registered	1304	1457	670	1344	1583	1258	1315	1325
Attendees	930	1100	516	927	1052	943	809	923

*Note: due to COVID 19 restrictions in 2020, the event hosted 10 talks instead of 20.

This report provides a comprehensive overview of the event's planning, delivery and impact, highlighting how this event contributes to the Council's goals in community engagement, lifelong learning and cultural enrichment.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

Strategic Alignment to CityPlan 2030:

Social Equity: A connected, accessible and pedestrian friendly community.

Objective 1.3 An engaged and participating community.

- *Strategy 1.3.1 Promote and facilitate volunteering opportunities in the community and within the Council.*
- *Strategy 1.3.3 Recognise and use the skills, knowledge and resources of the community.*

Objective 1.4 A strong, healthy, resilient and inclusive community.

- *Strategy 1.4.2 Encourage and provide opportunities for lifelong learning.*
- *Strategy 1.4.3 Encourage the use of spaces and facilities for people to meet, share knowledge and connect with each other.*

Cultural Vitality: A culturally rich and diverse city with a strong sense of identity, history and sense of place

Objective 2.1 An artistic, creative, cultural and visually interesting City.

- *Strategy 2.1.3 Attract and support cultural and creative organisations, businesses and individuals.*

Economic Prosperity: A dynamic and thriving centre for business and services.

Objective 3.2 Cosmopolitan business precincts contributing to the prosperity of the City.

- *Strategy 3.2.3 Promote the City as a tourist destination.*

Objective 3.5 A local economy supporting and supported by its community.

- *Strategy 3.5.1 Support opportunities for people to collaborate and interact in business precincts.*
- *Strategy 3.5.5 Encourage community support for and promote awareness of all businesses in our City.*

Strategic Alignment to the Economic Development Strategy 2021-2026:

Dynamic & Diverse City: Support the growth and viability of the City's business sectors based on their competitive strength and strategic priority.

- *Strategy 1.1 Focus on the support and growth of the City's priority sectors*

Destination City: Increase the number of people who live, work and visit the City and enhance the community well-being of existing residents, workers and visitors.

- *Strategy 2.2 Support the City's vibrant main street precincts.*
- *Strategy 2.4 Work with local business operators to strengthen the viability of precincts and enhance the customer experience.*

Innovative City: Attract and maintain competitive businesses with the capacity for resilience and ongoing sustainability, innovation and growth.

- *Strategy 3.2 Recognise businesses and business sectors that make a significant contribution to the City.*

FINANCIAL AND BUDGET IMPLICATIONS

Council endorsed a total budget of \$38,000 for Raising the Bar Adelaide with the understanding that this was to be spent on marketing and operational costs. The below table outlines current costs. Please note that additional spend is to occur for this activation as due to the timing of the event (this event is always held in August). We may have costs for the 2026 event required before the end of the financial year. If Council decided not to continue this event in 2026, the budget will not be spent in full.

TABLE 2: 2025 BUDGET

Item	Expenditure
Wages & meal allowances	\$2,600
Contracted services	\$900
Media & marketing	\$5,200
Filming & photography	\$3,800
Raising the Bar Licence*	\$12,400
2025 EVENT TOTAL	\$24,900

* Please note depending on the issue date of invoice for the 2026 event from the License Holder, an additional \$12,400 may come out of this budget as per previous years.

EXTERNAL ECONOMIC IMPLICATIONS

Participating in an event like *Raising the Bar Adelaide*, offers several benefits to participating local businesses. An event of this style and format, creates increase pedestrian traffic and exposure by attracting new and diverse visitors who might not usually visit the venue. This helps introduce the business to potential long-term customers. The event often results in increased sales and revenue due to the higher number of patrons during a Tuesday night.

Additionally, being associated with a respected educational and cultural event enhances the business's brand image, positioning it as community-minded, innovative and supportive of local initiatives.

Businesses also benefit from valuable networking opportunities, connecting with academics, community leaders and attendees, which can lead to future partnerships or collaborations. Being part of such a unique and worldwide event helps businesses differentiate themselves from competitors, attracting niche markets interested in culture and education.

SOCIAL ISSUES

Raising the Bar Adelaide creates opportunities for personal connection by bringing people together in an environment that is both social and intellectually engaging. Instead of meeting others through small talk or routine gatherings, attendees have the chance to connect over meaningful ideas and thought-provoking discussions. The format encourages people to step outside of their usual routines and share an experience that combines learning with the relaxed atmosphere of a bar or pub. This setting makes it easy for individuals to strike up conversations with strangers, reflect on what they have heard and exchange perspectives in a natural and informal way.

By gathering people who are curious, open-minded and interested in new ideas, *Raising the Bar Adelaide* fosters a sense of community and belonging. The talks act as conversation starters, sparking discussions that often continue long after the session ends, allowing connections to deepen and friendships to form. This event goes beyond simply delivering information, it creates memorable shared experiences that strengthen relationships and help people feel more connected to those around them.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Not Applicable.

RESOURCE ISSUES

This event could not have been delivered and executed successfully without the efforts and assistance of Council staff and volunteers on the night. Each host venue requires a minimum of two (2) staff and one (1) volunteer to assist with the attendees, hosting and other operations.

RISK MANAGEMENT

Not Applicable.

CONSULTATION

- **Elected Members**
Not Applicable.
- **Community**
Not Applicable.
- **Staff**
Not Applicable.
- **Other Agencies**
Not Applicable.

DISCUSSION

The 2025 *Raising the Bar Adelaide* was held on Tuesday, 5 August 2025 and was again an overall success with the final number of recorded attendees at the event over 900 people. Through the registration process the Council was able to capture details of just over 1,300 attendees.

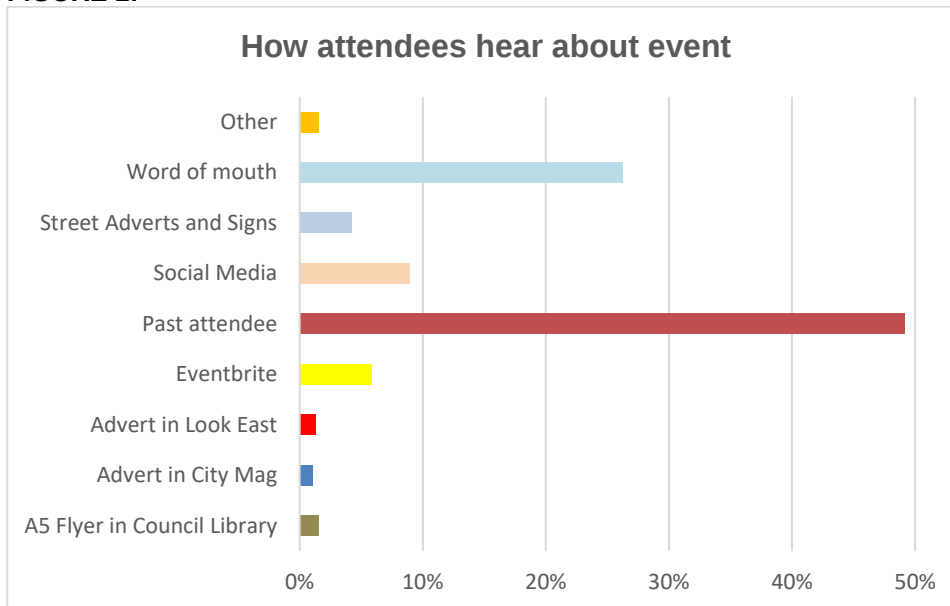
The speakers discussed a range of topics, which are listed in Table 3 below:

TABLE 3: 2025 SPEAKER AND VENUE PARTICIPATION

Venue	Speaker	Lecture
The Rising Sun Inn	Trish Evelyn	Breathless and Burnout - A silent epidemic no one is talking about.
	Ali Ahmadi	Resilience Reimagined - From refugee to industry leader
Maylands Hotel	Rose Irranca	Lead the Way: The Cycle of Wellbeing for Families and Communities
	William Ngiam	Attention! Are we losing it?
Ferg's Stepney	Dr. Tamara Fletcher	'The Past is Prologue': Returning to a warm Arctic
	Jasmin Ilic	The Cyber Crisis We're Ignoring - fear isn't the solution
The Colonist	Elle Holiday	Honey, Lemon, and Other Lies - What really keeps your voice healthy?
	Dr. Scott Zarcinas	The Bicycle Shop of the Mind: How to Build a Life of Balance, Joy & Freedom
The Alma	Shohreh Sherry Majd	How Emotional Intelligence Helps You Handle Life, People and Stress
Robin Hood Hotel	John Boland	Mallee Magic
	Chris Bryant	Urban Jungle
Payneham Tavern	Veronica Soebarto	Resilient housing for older people: How to get ready for future climates
	Susan Hazel	10 Things to Stop Doing So Your Dog Can Live a Better Life
Kensington Hotel	Dr Evangeline Mantzioris	What to Eat to Live to 100
	Dr Amy Hutchison	You are WHEN You Eat
Britannia Hotel	Zachary Read Munn	Why is 85% of Medical Research Wasted Effort?
	Elizabeth Williamson	Married at Last Sight - Why opposites attract and then drive us crazy
The Maid	Victoria Fielding	Trump, Lies and Power: Flooding the propaganda grey zone
	Sean Fewster and Daniel Panozzo	Virtual Criminality: An Artificial probe into our lawless digital world

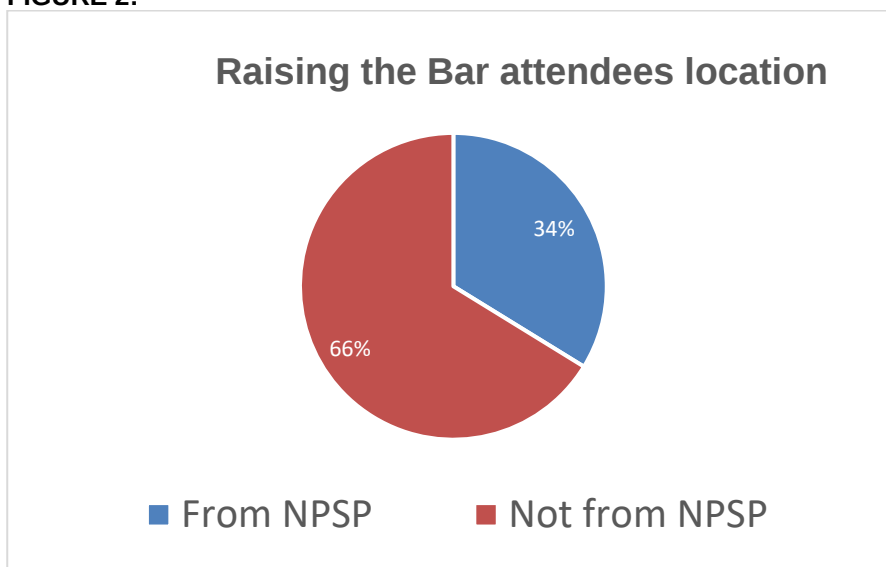
Data from this year's event revealed that nearly 50% of attendees had previously attended a *Raising the Bar Adelaide* event. "Word of mouth" and social media were also an important avenue where the majority of attendees heard about *Raising the Bar Adelaide*.

FIGURE 1:



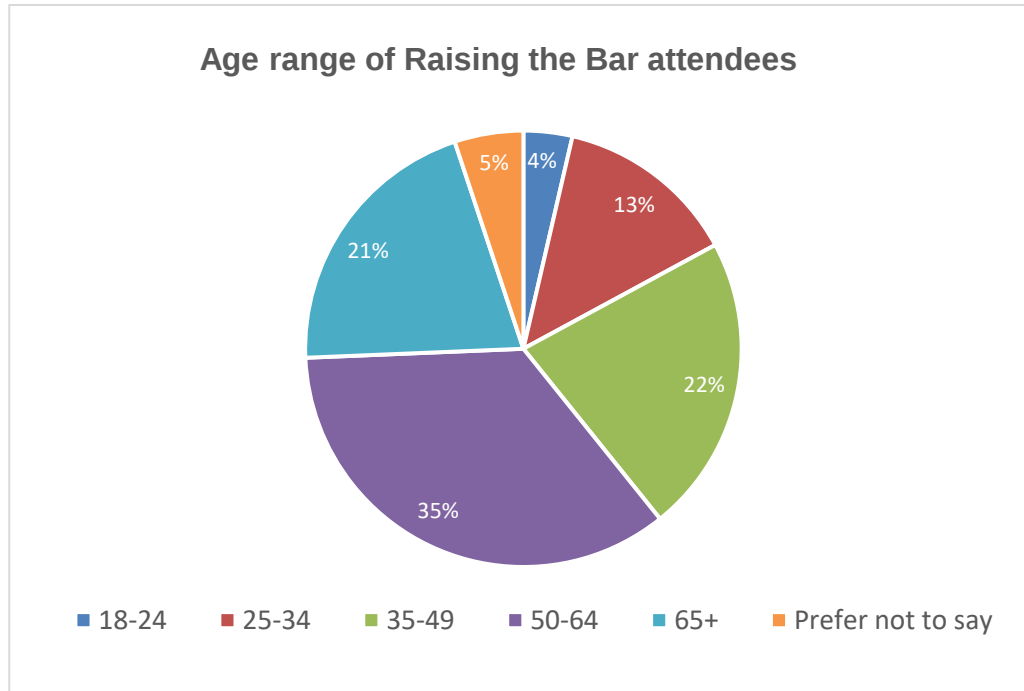
The event continues to attract a broad audience, with 66% of attendees residing outside the City of Norwood Payneham & St Peters as shown in Figure 2 below:

FIGURE 2:



While the event appeals to a wide age range, majority of attendees fall within the 50–64 age bracket as shown in Figure 3 below:

FIGURE 3:



Marketing

The event was promoted over a five (5) week period in the lead-up to the *Raising the Bar Adelaide* event and included the following initiatives:

- distribution of postcards to cafes across the City and placed at Council facilities;
- display of posters in Council venues and at various locations throughout the City, including Jolt EV charging displays;
- coasters and posters for host venue;
- bollard wraps on The Parade at the Norwood Mall pedestrian crossing;
- promotion via the Raising the Bar social media platforms;
- inclusion in *InDaily* and *CityMag* eDM;
- full-page advertisement in *CityMag* – 40under40 edition;
- full-page advertisement in Council's printed Winter Edition of *Look East*;
- promotion on the Council's website; and
- promotion through Council's social media platforms

The 2025 *Raising the Bar Adelaide* promotional campaign focused on the unique concept of the event; twenty (20) speakers, ten (10) venues, one (1) night and reinforced the concept of transforming local hotels into 'classrooms for the night', delivering big ideas in unexpected places. Targeted marketing was undertaken for select speakers and venues that required additional support to boost ticket registrations.

Host venues played a key role in extending the campaign's reach by leveraging their own follower bases. Venues were provided with individual social media tiles featuring each venue's allocated speakers and were added to the Council's Facebook event as co-host.

As this is now an established event, the community has become familiar with its timing and actively anticipates its launch each year.

This meant that the promotional strategy began with focusing on past attendees and residents who are aware of this event, notifying them of the event's return, before shifting focus to attracting new audiences through a more detailed explanation of the event and its offerings.

During the campaign period, the *Raising the Bar Adelaide* event on Council's website received a total of 2,019 views on the event listing page, with a further 2,024 views on the dedicated *Raising the Bar Adelaide* webpage. This a similar result and compares closely to the Concerts in the Park event webpage.

The Look East eDM that was sent on Monday 4 August received a further 538 clicks – showing last minute interest.

Utilising Solstice Media, paid marketing, proved valuable in reaching potential attendees, with InDaily and CityMag eDM databases reaching approximately 96,000 recipients. *Raising the Bar Adelaide* was featured in five (5) separate occasions through these channels, generating a total of 358 clicks. Allowing the event to reach viewers that don't engage with the Council's digital channels.

A copy of the marketing collateral is contained within **Attachment A**.

This year, both Council and the New York team trialled a staggered promotional approach, beginning with a soft launch followed by a complete launch. Under this method, the event website and ticketing went live five (5) weeks prior to the event, enabling people already aware of, or searching for the event to register early. Four (4) weeks prior to the event, the full social media campaign commenced and all print materials were distributed.

Ticket registration data indicated that the complete launch was significantly more effective. Within one (1) day of the complete launch, 396 tickets were sold, compared with 103 tickets sold during the entire week of the soft launch. As a result, this approach will not be repeated for *Raising the Bar Adelaide* 2026. A single launch will be adopted instead, which will also provide an additional week of full promotional activity.

Through the ticket registration process, attendees were asked if they would like to receive updates, news, and event information from the City of Norwood Payneham & St Peters via email. As a result, we have added an additional 248 people to our database for email communications, including Look East Digital.

Additionally, *Raising the Bar Adelaide* have provided the post event survey results within **Attachment B**.

Feedback

Business feedback:

'...it is great for us to be able to open up for a great community event and have more people experience Ferg's!' – Catherine, Ferg's Stepney

'This event is a great drawcard for not only our regular patrons, but we notice the large number of new people that haven't been before or not for a long time. It refreshes their memory and increases attendance, as well as a financial benefit with people buying food and drinks.' – Jacqui, The Rising Sun Inn

Speaker feedback:

'... thankyou for the opportunity to speak at Raising the Bar. I found it extremely professionally run and overall, just a wonderful event sot be part of' – Trish Evenly

'I had a great time — my audience was fun, engaged, and full of great energy. Thank you for having me as part of Raising the Bar. I really enjoyed being involved, and the focus on making higher education accessible is something I'm fully behind.' – Elle Holiday

OPTIONS

There are no options in respect to this report.

CONCLUSION

The *Raising the Bar Adelaide* event demonstrates the power of collaboration, innovation and community engagement in making knowledge more accessible and inspiring meaningful conversations and debate. By bringing expert speakers into everyday venues and creating inclusive spaces for learning, the program has not only elevated public discourse but also strengthened connections between academia, industry and the community.

The success of this event reflects the dedication of all involved — venues, speakers, Volunteers and participants alike — and highlights the potential for continued growth and impact in future iterations. As we look ahead, *Raising the Bar Adelaide* remains committed to pushing boundaries, expanding its reach and continuing to raise the standard for public engagement and lifelong learning.

COMMENTS

Nil

RECOMMENDATION

That the report be received and noted.

Cr Knoblauch moved:

That the report be received and noted.

Seconded by Cr Moorhouse and carried unanimously.

[This Item was dealt with out of sequence – Refer to Page 47 for the Minutes relating to this Item]

13.12 NINTH AVENUE CHRISTMAS LIGHTS

[This Item was dealt with out of sequence – Refer to Page 47 for the Minutes relating to this Item]

13.13 NOMINATION TO EXTERNAL BODIES – SA FLOOD WARNING CONSULTATIVE COMMITTEE

REPORT AUTHOR: Governance Officer
GENERAL MANAGER: General Manager, Governance & Civic Affairs
CONTACT NUMBER: 8366 4533
FILE REFERENCE: qA90077
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to advise the Council of the invitation from the Local Government Association of South Australia (LGA) for nominations for appointment to the SA Flood Warning Consultative Committee.

SA Flood Warning Consultative Committee

The LGA is seeking nominations for a Local Government Elected Member or staff member, to be appointed to the SA Flood Warning Consultative Committee for a two (2) year term, until October 2027.

The overall role of the South Australian Flood Warning Consultative Committee is to coordinate the development and operation of flood forecasting and warning services in South Australia, acting as an advisory body to the Bureau of Meteorology and participating State and local government agencies.

To be eligible to nominate, candidates must have:

- Local Government knowledge and experience;
- experience in asset management, particularly flood and water management for Local Government; and
- skills in project management and community engagement.

The Committee meets twice a year (normally March and October) at the Bureau of Meteorology at 431 King William Street, Adelaide, or via online participation.

The position on the SA Flood Warning Consultative Committee is non-remunerated.

Nominations addressing the Selection Criteria, together with a current Resume, must be forwarded to the LGA by 7 November 2025.

A copy of the Selection Criteria and Nomination form is contained within **Attachment A**.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

Not Applicable.

RECOMMENDATION

1. The Council notes the report and declines the invitation to submit a nomination to the Local Government Association for the SA Flood Warning Consultative Committee.

or

2. The Council nominates _____ to the Local Government Association for the SA Flood Warning Consultative Committee.
-

Cr Holfeld moved:

The Council notes the report and declines the invitation to submit a nomination to the Local Government Association for the SA Flood Warning Consultative Committee.

Seconded by Cr Robinson and carried unanimously.

13.14 GREATER ADELAIDE FREIGHT BYPASS

REPORT AUTHOR: Chief Executive Officer
GENERAL MANAGER: Not Applicable
CONTACT NUMBER: 83664568
FILE REFERENCE: qA157822 A970576
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of this report is to seek the Council's endorsement to sign a letter associated with the advocacy strategy in support of the Greater Adelaide Freight Bypass (GAFB).

BACKGROUND

As Elected Members are aware, there has been ongoing concerns from both the community and Local Government regarding the ongoing presence of large freight vehicles using the South Eastern Freeway and subsequently using roads such as Portrush Road, Glen Osmond Road and to a lesser extent Cross Road.

To eliminate the issue of freight vehicles using Portrush Road, Glen Osmond Road and Cross Road, a number of alternative routes have been proposed.

The alternative route which has the most support and has been allocated funding, is the Greater Adelaide Freight Bypass.

To progress the GAFB, both State and Federal Governments have as part of their respective budgets, committed funding to this project. To this end, the Federal Government has committed \$525m and the State Government has committed \$125m. Notwithstanding this, the project has not as yet progressed.

The impasse that is occurring appears to be based on whether the project should be funded on a 50:50 basis share between the State and Federal Government, or whether the funding should be based on the Federal Government funding 80% and the State Government 20% - as is the case for road projects of this type.

The advocacy strategy to date has involved some Local Government representatives meeting with Federal Members of Parliament. To illustrate support for GAFB, all of the Councils involved in the GAFB were requested to sign a joint letter in September 2024. A report on this was considered by the Council at its meeting held on 2 September 2024, at which the Council agreed to support the GAFB.

To continue this advocacy, the respective Councils involved in this matter have been requested to sign another letter.

As a Member of the Eastern Region Alliance of Councils (ERA), the City of Burnside has taken the lead role on this issue.

FINANCIAL AND BUDGET IMPLICATIONS

There are no financial implications associated with this issue.

A copy of correspondence from the City of Burnside and the joint letter which the Council has been requested to sign is contained in **Attachment A**.

EXTERNAL ECONOMIC IMPLICATIONS

Nil

SOCIAL ISSUES

Not Applicable.

CULTURAL ISSUES

Not Applicable.

ENVIRONMENTAL ISSUES

Removal of heavy freight vehicles from using Portrush Road and Glen Osmond Road will result in significant improvements to the local environment.

RESOURCE ISSUES

Not Applicable.

RISK MANAGEMENT

Not Applicable.

CONSULTATION

- **Elected Members**
Mayor Robert Bria is aware of this issue.
- **Community**
Nil
- **Staff**
Nil
- **Other Agencies**
City of Burnside

DISCUSSION

From this Council's perspective, its involvement in this advocacy strategy, essentially involves support for the construction of the GAFB.

This will involve co-signing the letter of support and if required, the Mayor and Chief Executive Officer meeting with Members of Parliament.

OPTIONS

The Council can choose to endorse signing of the joint letter contained in **Attachment A** or it can choose not to.

CONCLUSION

Nil

COMMENTS

Nil

RECOMMENDATION

1. The Council confirms its concerns about the safety of all road users (pedestrians, cyclists and motorists) due to the current and ever-increasing number of large freight vehicles utilising the South Eastern Freeway and subsequently using Portrush Road and Glen Osmond Road.
 2. The Council supports the progression of the Greater Adelaide Freight Bypass and acknowledges its substantial benefit to the City of Norwood Payneham & St Peters and its community.
 3. That the Mayor and Chief Executive Officer be authorised to sign the letter contained in Attachment A and be authorised to participate in other advocacy activities associated with the Greater Adelaide Freight Bypass.
-

Cr Excell declared a general conflict of interest in this matter, as her husband is an employee of the Department for Infrastructure and Transport. Cr Excell advised that she would remain in the meeting and take part in the discussion and voting regarding this matter.

Cr Sims moved:

1. *The Council confirms its concerns about the safety of all road users (pedestrians, cyclists and motorists) due to the current and ever-increasing number of large freight vehicles utilising the South Eastern Freeway and subsequently using Portrush Road and Glen Osmond Road.*
2. *The Council supports the progression of the Greater Adelaide Freight Bypass and acknowledges its substantial benefit to the City of Norwood Payneham & St Peters and its community.*
3. *That the Mayor and Chief Executive Officer be authorised to sign the letter contained in Attachment A and be authorised to participate in other advocacy activities associated with the Greater Adelaide Freight Bypass.*

Seconded by Cr Duke and carried unanimously.

14. ADOPTION OF COMMITTEE RECOMMENDATIONS

REPORT AUTHOR: General Manager, Governance & Civic Affairs
GENERAL MANAGER: Chief Executive Officer
CONTACT NUMBER: 8366 4549
FILE REFERENCE: Not Applicable
ATTACHMENTS: A

PURPOSE OF REPORT

The purpose of the report is to present to the Council the Minutes of the following Committee Meetings for the Council's consideration and adoption of the recommendations contained within the Minutes:

- Business & Economic Development Advisory Committee – (30 September 2025)
(A copy of the Minutes of the Business & Economic Development Advisory Committee meeting is contained within **Attachment A**)

ADOPTION OF COMMITTEE RECOMMENDATIONS

- **Business & Economic Development Advisory Committee**

Cr Holfeld moved that the Minutes of the meeting of the Business & Economic Development Advisory Committee held on 30 September 2025, be received and that the resolutions set out therein as recommendations to the Council are adopted as decisions of the Council. Seconded by Cr Knoblauch and carried unanimously.

- 15. **OTHER BUSINESS**
(Of an urgent nature only)
- 16. **CONFIDENTIAL REPORTS**

16.1 QUESTIONS WITH NOTICE – PAYNEHAM MEMORIAL SWIMMING CENTRE - SUBMITTED BY CR SCOTT SIMS

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999* the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (b) information the disclosure of which –
 - (i) could reasonably be expected to prejudice the commercial position of the Council; and
 - (ii) would, on balance, be contrary to the public interest;

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999* the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Cr Knoblauch moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office and Governance Officer], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (b) information the disclosure of which –*
 - (i) could reasonably be expected to prejudice the commercial position of the Council; and*
 - (ii) would, on balance, be contrary to the public interest;*

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Holfeld and carried.

Cr Sims moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Seconded by Cr Holfeld and carried unanimously.

16.2 QUESTIONS WITH NOTICE – COUNCIL RELATED MATTERS - SUBMITTED BY CR GRANT PIGGOTT

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999* the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (i) could reasonably be expected to prejudice the commercial position of the Council; and
- (ii) would, on balance, be contrary to the public interest;

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999* the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Cr Knoblauch moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office and Governance Officer], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (i) could reasonably be expected to prejudice the commercial position of the Council; and*
- (ii) would, on balance, be contrary to the public interest;*

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Callisto and carried unanimously.

Cr Granozio moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Seconded by Cr Duke and carried unanimously.

16.3 PUBLICLY ACCESSIBLE ELECTRIC VEHICLE CHARGING STATIONS

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999*, the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which—
 - (i) could reasonably be expected to confer a commercial advantage on a third party; and
 - (ii) would, on balance, be contrary to the public interest;

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt, discussion and consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999*, the Council orders that the report, discussion and minutes be kept confidential for a period of twelve (12) months.

Cr Sims moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999, the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office and Governance Officer], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which—
 - (i) could reasonably be expected to confer a commercial advantage on a third party; and
 - (ii) would, on balance, be contrary to the public interest;*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt, discussion and consideration of the information confidential.

Seconded by Cr Piggott and carried unanimously.

Cr Callisto moved:

Under Section 91(7) and (9) of the Local Government Act 1999, the Council orders that the report, discussion and minutes be kept confidential for a period of twelve (12) months.

Seconded by Cr Knoblauch and carried unanimously.

16.4 PAYNEHAM MEMORIAL SWIMMING CENTRE REDEVELOPMENT PROJECT

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999* the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (j) could reasonably be expected to prejudice the commercial position of the Council; and
- (ii) would, on balance, be contrary to the public interest;

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999* the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Cr Piggott moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office; Governance Officer and Mr Kym Holman, Independent Member, Audit & Risk Committee], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (i) could reasonably be expected to prejudice the commercial position of the Council; and*
- (ii) would, on balance, be contrary to the public interest;*

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr McFarlane and carried unanimously.

Cr Sims left the meeting at 11.10pm.

Cr Sims returned to the meeting at 11.15pm.

Extension of Council Meeting

At 11.28pm Cr Robinson moved:

That the Council meeting be extended for a further 15 minutes until 11.45pm.

Seconded by Cr Excell and carried unanimously.

Extension of Council Meeting

At 11.45pm Cr McFarlane moved:

That the Council meeting be extended for a further 15 minutes until 12.00pm.

Seconded by Cr Robinson and carried.

Cr Sims moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential until this matter is finalised.

Seconded by Cr Holfeld and carried unanimously.

16.5 REPORT OF THE AUDIT & RISK COMMITTEE

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999* the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (i) could reasonably be expected to prejudice the commercial position of the Council; and
- (ii) would, on balance, be contrary to the public interest;

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999* the Council orders that the report, discussion and minutes be kept confidential until 31 December 2025.

Cr Robinson moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office and Governance Officer], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which –

- (i) could reasonably be expected to prejudice the commercial position of the Council; and*
- (ii) would, on balance, be contrary to the public interest;*

by the disclosure of sensitive commercial and financial information and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Callisto and carried.

Cr Robinson moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential until 31 December 2025.

Seconded by Cr McFarlane and carried unanimously.

16.6 STAFF RELATED MATTER

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the *Local Government Act 1999* the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

RECOMMENDATION 2

Under Section 91(7) and (9) of the *Local Government Act 1999* the Council orders that the report, discussion and minutes be kept confidential for a period not exceeding 12 months, after which time the order will be reviewed.

Cr Granozio moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; General Manager, Community Development; Chief Financial Officer; Manager, Assets & Projects; Project Manager, Civil, Executive Assistant, Chief Executive's Office and Governance Officer], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

- (a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Sims and carried unanimously.

Cr Duke moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential for a period not exceeding 12 months, after which time the order will be reviewed.

Seconded by Cr Callisto and carried unanimously.

17. CLOSURE

There being no further business, the Mayor declared the meeting closed at 11.51pm.

Mayor Robert Bria

Minutes Confirmed on _____
(date)