Council Meeting
Minutes

7 July 2026

Our Vision

A City which values its heritage, cultural diversity, sense of place and natural environment.

A progressive City which is prosperous, sustainable and socially cohesive, with a strong community spirit.

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City of Norwood Payneham & St Peters

The Mayor declared the meeting open at 7.00pm.

PRESENT

Council Members	Mayor Robert Bria Cr Kester Moorhouse Cr Rita Excell Cr Garry Knoblauch Cr Josh Robinson Cr Kevin Duke Cr Connie Granozio Cr Victoria McFarlane Cr Scott Sims Cr Grant Piggott Cr Sandy Wilkinson Cr Christel Mex
Staff	Mario Barone (Chief Executive Officer) Lisa Mara (General Manager, Governance & Civic Affairs) Carlos Buzzetti (General Manager, Urban Planning & Environment) Jared Barnes (General Manager, Infrastructure & Major Projects) Rosanna Busolin (Acting General Manager, Community Development) Natalia Axenova (Chief Financial Officer) Jenny McFeat (Manager, Governance) Allison Kane (Manager, Strategic Communications & Advocacy) Eleanor Walters (Manager, Urban Planning & Sustainability) Navian Iseut (Manager, Arts, Culture & Community Connections) Nick Carr (Manager, Assets & Projects) Tina Zullo (Administration Assistant, Governance & Civic Affairs)
APOLOGIES	Cr John Callisto Cr Hugh Holfeld

1 KAURNA ACKNOWLEDGEMENT

2 OPENING PRAYER

The Opening Prayer was read by Cr Garry Knoblauch.

3 CONFIRMATION OF MINUTES OF THE SPECIAL COUNCIL MEETING HELD ON 9 JUNE 2026

Cr Sims moved:

That the Minutes of the Special Council Meeting held on 9 June 2026, be taken as read and confirmed.

Seconded by Cr Knoblauch and carried unanimously.

4 MAYOR'S COMMUNICATION

Tuesday, 2 June	• Presided over a Council meeting, Council Chamber, Norwood Town Hall.
Monday, 8 June	• Attended the pre-match function followed by the Sturt versus Norwood football match, Unley Oval.
Tuesday, 9 June	• Follow-up Zoom Meeting with Mr Josh Hollway (Flinders University), Norwood Town Hall.
Tuesday, 9 June	• Presided over a Special Meeting, Council Chamber, Norwood Town Hall.
Thursday, 11 June	• Attended the Farewell Reception for Mr Li Dong, Consul-General of China in South Australia, Marriott Hotel, Adelaide.
Monday, 15 June	• Presided over a Citizenship Ceremony, Norwood Town Hall.
Tuesday, 16 June	• Meeting with Ms Claire Clutterham MP and the Chief Executive Officer, Mayor's Office, Norwood Town Hall.
Tuesday, 16 June	• Presided over a meeting of the Business & Economic Development Advisory Committee, Norwood Town Hall.
Thursday, 18 June	• Attended the Eastern Regional Alliance (ERA) Mayors and Chief Executive Officers Meeting, City of Unley Council offices.
Friday, 19 June	• Attended the Mid-Year Business Networking Function, Keiser, Norwood.
Sunday, 21 June	• Attended the pre-match function followed by the Norwood versus Adelaide SANFL football match, Norwood Oval.
Tuesday, 23 June	• Information Session: Dog & Cat Management Plan, Mayor's Parlour, Norwood Town Hall.
Monday, 29 July	• Meeting with General Manager, Governance & Civic Affairs and Manager, Strategic Communications & Advocacy, Mayor's Office, Norwood Town Hall.
Wednesday, 1 July	• Attended the Media Call for the 2027 Tour Down Under, Pave Café, Norwood.
Wednesday, 1 July	• Radio interview with Angie McBride, Fiveaa.
Saturday, 4 July	• Attended the pre-match function followed by the Norwood versus Glenelg football match, Norwood Oval.
Tuesday, 7 July	• Interview on ABC Radio.
Tuesday, 7 July	• Meeting with Manager, Marketing & Place Activation, Norwood Town Hall.

5 DELEGATES COMMUNICATION

Nil

6 ELECTED MEMBER DECLARATION OF INTEREST

Cr Mex declared an interest in relation to Item 12.4.
Cr Excell declared an interest in relation to Items 12.4, 13.3 and 13.6.
Cr Sims declared an interest in relation to Item 16.3.

7 ADJOURNED ITEMS

Nil

8 QUESTIONS WITHOUT NOTICE

9 QUESTIONS WITH NOTICE

9.1 LOSS OF TREE CANOPY - TREE CANOPY OFFSET INCENTIVE SCHEME

SUBMITTED BY: Cr Moorhouse
ATTACHMENTS: Nil

BACKGROUND

Cr Moorhouse has submitted the following Questions with Notice:

1. *There is ongoing community concern over the loss of tree canopy cover in the City. What barriers are there, if any, for this Council in considering a similar framework to the City of Unley's proposed Tree Canopy Offset Incentive Scheme, which seeks to address this issue?*

2. *What progress has been made towards investigating 'loss of amenity' methodology for street tree removal as an identified action in the Council's Tree Strategy 2022-2027?*

REASONS IN SUPPORT OF QUESTION

Nil

RESPONSE TO QUESTIONS
PREPARED BY MANAGER, URBAN PLANNING & SUSTAINABILITY

The questions relate to two potential approaches to responding to tree canopy loss: a financial mechanism to incentivise canopy retention on private land and a loss-of-amenity methodology to enable the Council to charge an amenity related fee to proponents, who obtain approval to remove Council owned street trees.

The Council's *Tree Strategy 2022-2027* provides the relevant strategic direction, particularly the actions relating to tree protection, valuation and investigation of financial mechanisms, that recognise the public value of canopy and street trees.

<u>Response to Question 1 – Tree canopy offset incentive scheme</u>

The City of Unley's proposed Tree Canopy Offset Incentive Scheme is intended to address canopy loss on private land associated with development. The current proposal is a Development Application based approach, intended to apply where a proponent proposes to increase a building footprint (site coverage) via a Development Application and where such a proposal results in canopy cover below a nominated threshold. Funds collected through this fund would be directed to tree planting or land acquisition for canopy restoration.

In summary, through the proposed Scheme, the City of Unley is seeking to promote the retention and planting of trees on private property. It is understood that under the proposed Scheme, an additional fee equivalent to 10% of the Council rates applicable to the respective property would be charged to the property on which the development is being undertaken and which increases the built footprint and results in a tree canopy on the property of less than 15%.

The key opportunity is that such a scheme could provide a clearer financial signal about the value of retaining canopy on private land, particularly where infill development contributes to canopy decline. It may also create a dedicated funding source for canopy restoration and strengthen community awareness about property-level canopy outcomes.

However, a new financial mechanism of this nature would need to be carefully considered, having regard to, among other things, equity considerations, the capacity of property owners to pay an additional 10% in Council rates and the extent of community support (or lack thereof) for such a proposal.

There are also several barriers and considerations that need to be resolved before such a scheme can be applied.

Firstly, the Scheme requires State Government approval and is likely to require changes to the planning legislative framework before it can be implemented. Until the position of the Minister for Planning on the City of Unley Scheme is known, the legal pathway and transferability of such a scheme to other Localgovernment Areas remains uncertain.

Secondly, administration of such a Scheme also relies on being able to access accurate, repeatable property-level canopy data and integration with development, rates, GIS and compliance information systems. The City of Unley has invested significantly in aerial data capture, GIS capability, public-facing tools and workflow processes. As such, there would need to be an assessment of the cost, staff capacity and system changes required to administer such a scheme effectively. There may be substantial cost implications regarding the system changes that are required, however, the quantum of these costs cannot be quantified without substantial investigation being undertaken.

In considering this, the benefits and return on investment would also need to be tested. For this Council, the extent to which development is contributing to private land canopy loss would need to be quantified accurately. In addition, consideration would need to be given as to whether a threshold-based scheme would materially change behaviour and whether funds collected would be sufficient to deliver meaningful canopy outcomes on private property.

Given that the Scheme proposed by the City of Unley requires State Government approval and is likely to require changes to the planning legislative framework before it can be implemented, this barrier is considered too significant to warrant the investment of limited staff resources into investigating this matter further at this point in time. It is considered prudent to wait until such time as the State Government formally approves the City of Unley scheme and effects legislative change to support its implementation.

Response to Question 2 – Loss of amenity methodology for street tree removal

Question 2 relates to the implementation of an amenity-based fee where an applicant obtains approval to remove a street tree.

The Council's *Tree Strategy 2022-2027,* includes Action 2.1.7 (referenced below) to investigate loss-of-amenity options associated with the removal of a street tree. This relates primarily to circumstances where the removal of a street tree is sought to facilitate a development and where the broader public value of that tree warrants recognition and compensation for its loss.

Under this theme and Strategy sits an Action Plan to further advance the implementation of the protection and valuation of the City's trees.

Protect and Value *A City where the existing tree population is valued and retained.*		
Strategy 2.1 – Council owned trees are retained wherever possible and requests to remove Council owned trees are only considered where they satisfy the Council's criteria and processes.		
2.1.7	Investigate the introduction of 'loss of amenity' charges for street tree removals associated with development, to reflect the true value of the tree loss.	Year 1

Applications to remove a street tree in association with a Development Application are delegated to the Manager, Development & Regulatory Services for determination. Before making any decision to approve or reject an application, the Manager, Development & Regulatory Services takes into account advice from the Council's City Arborist about the health and amenity value of the tree as well as the consideration of all reasonable alternative design options, that would obviate the need to remove the Council owned tree.

If the Manager Development & Regulatory Services is satisfied that all reasonable alternative design options have been exhausted and determines to approve the removal of the street tree, a condition of approval is applied which requires a fee to be paid by the applicant prior to the development commencing. The fee is based on an estimate of the cost of removing the existing street tree and the cost of planting a replacement street tree elsewhere.

This process has worked extremely well since its introduction.

Since July 2020, 68 separate fee transactions have been received for street tree removals (an average of 11 times per annum). Due to the variable cost of labour and infrastructure works, applicants were charged varying amounts of between $188 to $2496 for a street tree removal and substitute planting (with an average cost of $1092 per applicant). A total of $74,301 has been received over this period.

The existing methodology used to charge proponents for the removal and replacement of a street tree, places no value on the amenity value of the tree. An alternative valuation methodology, usually referred to as "amenity value" recognises that an established public tree is worth more than just the cost of tree removal and replacement planting and could be charged to proponents in addition to the costs associated with the removal and replacement of the street tree.

Many metropolitan Councils choose to use this methodology to recover the amenity value of public trees, where a public tree is removed for private benefit. Metropolitan Adelaide Councils that charge an amenity value for the loss of street trees include the Cities of Burnside, Charles Sturt, Holdfast Bay, Marion, Tea Tree Gully, Unley, Playford and West Torrens and the Campbelltown City Council. The Mt Barker District Council also charges an amenity value for the loss of street trees.

For the City of Norwood Payneham & St Peters, the introduction of a similar methodology would reinforce the message that street trees are public assets with environmental, amenity and financial value.

The City of Melbourne tree amenity valuation methodology is a commonly referenced approach for assigning a monetary value to public trees. In simple terms, it estimates the amenity value of a tree by considering factors such as:

- the tree's size, usually based on trunk diameter;
- its species and expected performance in an urban setting;
- its health and condition;
- its useful life expectancy;
- its location, including prominence and contribution to the streetscape; and
- its broader visual, environmental and community value.

There are also alternative valuation methods to the City of Melbourne methodology available, including the Burnley method and the McAlister method, which are used by some local government authorities.

Progress in relation to Action 2.1.7 of the Councils 2022-2027 *Tree Strategy* has, to date, focussed on the procurement of ForesTree software and the auditing of the Council's street tree stock to establish a robust database of information that will in turn, allow staff to use the data to calculate the amenity value of public trees.

The audit of street trees and uploading of data to ForesTree has been completed for approximately 70% of the Council's street trees. It is worth noting that ForesTree has an embedded formula in its software that calculates the amenity value based on each tree's individual attributes. However, the extent to which the ForesTree methodology mirrors or differs from the City of Melbourne methodology has not been investigated.

If the Council seeks to introduce an amenity charge associated with the removal of a street tree, further investigations will need to be undertaken to ensure that whatever methodology is chosen, it is 'fit-for-purpose', warranted and justifiable to our community.

Now that approximately 70% of the Council's street trees have been audited with the data captured in ForesTree, staff can progress further investigate Action 2.1.7 of the *Tree Strategy 2022-2027*.

To this end, report can be prepared for the Council's consideration outlining available methodologies as well as a draft policy to clearly document how the preferred methodology would be calculated and in what circumstances it would be applied. The earliest a report can be prepared is early 2027.

9.2 ON-STREET PARKING POLICY - KENSINGTON IMPLEMENTATION

SUBMITTED BY: Cr Mex
ATTACHMENTS: Nil

BACKGROUND

Cr Mex has submitted the following Question with Notice:

Can the administration give an update on the implementation of the On-street Parking Policy in Kensington and the associated parking restrictions that were approved at the February Council Meeting, including any reasons for the delay?

REASONS IN SUPPORT OF QUESTION

At its meeting held on 3 February 2026, the Council resolved to implement the Kensington On-Street Parking Management Plan, which includes the introduction of time-limited on-street parking controls and associated signage, as recommended by the Council's Traffic Management Committee.

The Question with Notice seeks an update on this matter.

RESPONSE TO QUESTION
PREPARED BY GENERAL MANAGER, URBAN PLANNING & ENVIRONMENT

Council staff have continued to progress implementation of the Kensington On-Street Parking Management Plan following the Council's endorsement of the proposed parking controls at its meeting held on 3 February 2026.

Council staff have prepared detailed parking control signage plans in accordance with the relevant Australian Standards and traffic engineering requirements. The design process also required coordination with the proposed area-wide 40 km/h speed limit signage to ensure both projects can be implemented in a coordinated and efficient manner once State Government approval for the speed limit reduction has been received.

Following completion of the design of the signage infrastructure, Council staff undertook a procurement process to engage a suitably qualified contractor to manufacture and install the required signage. A contractor has now been appointed.

Council staff have finalised the consultation close-out material, including a mail-out to all residents and property owners within the Kensington precinct and updates to the Councils website. The close-out communications advises affected stakeholders of the Council's decision, the endorsed parking controls and the anticipated implementation timeframe. Distribution of the consultation close-out material will commence from 1 July 2026 through Council's print and mail service provider.

Subject to final project coordination and contractor programming, the new parking controls are anticipated to become operational in mid to late July 2026.

As Elected Members are aware, the Council has received a legal challenge relating to the implementation of the endorsed on-street parking controls in Kensington. This matter is being managed by Council staff.

9.3 KENSINGTON AREA-WIDE 40 KM/H SPEED LIMIT PROJECT

SUBMITTED BY: Cr Mex
ATTACHMENTS: Nil

BACKGROUND

Cr Mex has submitted the following Questions with Notice:

The Council allocated funding for a speed limit reduction in Kensington to 40kph in the 2025-2026 (current) Budget. Can administration give an update on when the new speed limit will be implemented in Kensington and provide the reasons for the delay?

REASONS IN SUPPORT OF QUESTION

Nil

RESPONSE TO QUESTIONS
PREPARED BY GENERAL MANAGER, URBAN PLANNING & ENVIRONMENT

The Kensington Area-Wide 40 km/h Speed Limit Project was subject to approval from the Department for Infrastructure and Transport (DIT).

As Council does not have delegated authority under the Road Traffic Act to introduce or amend speed limits, an application is required to be submitted to DIT for assessment and approval prior to implementation.

Historically, the approval process has typically taken between three and six months from the submission of the required documentation to the receipt of all necessary approvals.

Throughout DIT's assessment process, Council staff have responded to a number of requests for amendments to the signage plans. These requests have been received progressively throughout the process, with additional matters identified as earlier comments were addressed, resulting in an iterative review process.

In addition, Council staff identified further refinements through the coordination of the proposed 40 km/h speed limit signage with the area-wide parking control signage being implemented as part of the Kensington On-Street Parking Policy Project. This required coordination to ensure that the placement of both speed limit and parking control signage was clear, compliant and provided motorists with appropriate guidance regarding the applicable traffic controls.

As implementation of the speed limit change could not commence until the required approval had been obtained from DIT, the project extended beyond the original 2025–2026 delivery timeframe. This delivery risk was identified and reported to Council through the Quarterly Budget Review process, with a recommendation that the unspent project funding be carried forward into the 2026–2027 financial year to enable implementation once the necessary statutory approvals had been received.

Council staff received all necessary approvals from the Department for Infrastructure and Transport (DIT) on 1 July 2026, enabling the project to proceed to implementation.

Council staff will now progress to the delivery phase of the project. This will include finalising the implementation program, preparing and distributing communications to notify residents and stakeholders of the upcoming changes, procuring a contractor to install the new signage, and coordinating the installation of the new 40 km/h speed limit signage throughout the Kensington precinct. The new speed limit will be implemented as soon as practicable.

10 DEPUTATIONS

10.1 STRENGTHENING LOCAL DEMOCRACY FOR RATEPAYERS

SPEAKER/S

Mr Greg Mackie OAM

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Greg Mackie has written to the Council requesting that he be permitted to address the Council in relation to Strengthening Local Democracy for Ratepayers.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Greg Mackie has been given approval to address the Council.

Mr Greg Mackie addressed the Council on this matter.

10.2 MOTOGP EVENT TO BE HELD IN THE ADELAIDE PARKLANDS

SPEAKER/S

Mr Alan Shepard

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Alan Shepard has written to the Council requesting that he be permitted to address the Council in relation to the MotoGP event to be held in the Adelaide Parklands in November 2027.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Alan Shepard has been given approval to address the Council.

Mr Alan Shepard addressed the Council on this matter.

10.3 ST PETERS BILLABONG CARPARK - FENCE

SPEAKER/S

Ms Joan Sedsman

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

St Peters Residents Association Inc.

COMMENTS

Ms Joan Sedsman has written to the Council requesting that she be permitted to address the Council in relation to the St Peters Billabong carpark fence.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Ms Joan Sedsman has been given approval to address the Council.

Ms Joan Sedsman addressed the Council on this matter.

10.4 ST PETERS BILLABONG CARPARK - FENCE

SPEAKER/S

Mr Greg Coote

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Greg Coote has written to the Council requesting that he be permitted to address the Council in relation to the St Peters Billabong carpark fence.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Greg Coote has been given approval to address the Council.

Mr Greg Coote addressed the Council on this matter.

10.5 ST PETERS BILLABONG CARPARK - FENCE

SPEAKER/S

Ms Brianna Johnson

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Ms Brianna Johnson has written to the Council requesting that she be permitted to address the Council in relation to the St Peters Billabong carpark fence.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Ms Brianna Johnson has been given approval to address the Council.

Ms Brianna Johnson addressed the Council on this matter.

10.6 ST PETERS BILLABONG CARPARK - FENCE

SPEAKER/S

Mr Peter Nugent

ORGANISATION/GROUP REPRESENTED BY SPEAKER/S

Not Applicable.

COMMENTS

Mr Peter Nugent has written to the Council requesting that he be permitted to address the Council in relation to the St Peters Billabong carpark fence.

In accordance with the *Local Government (Procedures at Meetings) Regulations 2013*, Mr Peter Nugent has been given approval to address the Council.

Mr Peter Nugent addressed the Council on this matter.

11 PETITIONS

Nil

12 NOTICES OF MOTION

12.1 PAYNEHAM MEMORIAL SWIMMING CENTRE - GYMNASIUM AND CARPARK

SUBMITTED BY: Mayor Bria
ATTACHMENTS: Nil

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Mayor Bria.

NOTICE OF MOTION

That the Council does not include the Gymnasium and Carpark Project at the Payneham Memorial Swimming Centre as part of the 2026-2027 Annual Business Plan & Budget on the basis of the timing of the project and the associated additional borrowings of $5.9 million required to complete the project.

REASONS IN SUPPORT OF MOTION

It is my view that the Council should not proceed with the Gymnasium and carpark proposal as part of the 2026-2027 Budget and Annual Business Plan for the following reasons:

Now is not the time for the Council to add an additional $5.9million to its debt when the revised draft Long Term Financial Plan shows a more sustainable pathway with lower projected rate revenue increases in the years ahead. A number of Elected Members have cited the need to pay attention to the ESCOSA report at Council meetings, so supporting this Project would send the wrong message to our community.

In addition, it is clear from the views expressed in the submissions to the Council as part of the consultation which was undertaken regarding the draft 2026-2027 Annual Business Plan and Budget, the gymnasium is not supported by our community. Most of the Speakers at the Public Meeting held on 21 May 2026, expressed concerns about the cost of the project and/or the assumptions set out in the Prudential Report.

In addition, at no stage was this project requested by ratepayers.

Instead, I believe the Council should put its energy into the new Payneham Memorial Swimming Centre over the next three (3) years, collating the revenue data and reconciling that data against the projected revenue assumptions in the Prudential Report for the PMSC. Having collated this data, the next Council will at least have real numbers - not projected revenue - upon which to decide whether it wants to revisit the gym proposal at a later date. By that time, the next Council will be informed about the trajectory of revenue and expenses associated with the PMSC and will be in a position, should it choose, to present a sound argument to ratepayers about its intent moving forward.

I believe it is problematic for the Council to approve this project without at least pausing for a period of consolidation for the PMSC.

The third consideration is the saturated gym market within the City of Norwood Payneham & St Peters. At last count, there are more than 30 gyms operating in the Council area, with another large gym currently under construction opposite Trinity Gardens School (corner of Portrush Road and Jones Avenue). In this regard, it is not unreasonable that ratepayers are questioning why the Council as a public authority is considering entering the private market place as far as gyms are concerned, when there is already do much competition.

STAFF COMMENT
PREPARED BY GENERAL MANAGER, GOVERNANCE & CIVIC AFFAIRS

As Elected Members are aware, the Draft 2026-2027 Annual Business Plan & Budget, is being considered by the Council as a separate item as part of the Agenda for this meeting.

From a good governance perspective and in keeping with the process that is undertaken in respect to the adoption of draft Budgets by this Council, it is considered that any changes to the Draft 2026-2027 Annual Business Plan and Budget should not be considered as standalone motions that are detached from consideration of the Draft Budget by the Council.

Cr Duke moved:

That the Council does not include the Gymnasium and Carpark Project at the Payneham Memorial Swimming Centre as part of the 2026-2027 Annual Business Plan & Budget on the basis of the timing of the project and the associated additional borrowings of $5.9 million required to complete the project.

Seconded by Cr Knoblauch.

Cr Sims left the meeting at 7.45pm.
Cr Sims returned to the meeting at 7.49pm.

The motion was put and carried.

Division

Cr Granozio called for a division and the decision was set aside.

Those in favour:
Cr Knoblauch, Cr Duke, Cr Robinson, Cr Granozio, Cr Mex and Cr Excell.

Those against:
Cr Piggott, Cr Wilkinson, Cr McFarlane, Cr Sims and Cr Moorhouse.

The Mayor declared the motion carried.

12.2 ESTABLISHMENT OF A COUNCIL-WIDE CUMULATIVE COST SAVINGS REGISTER

SUBMITTED BY: Cr McFarlane
ATTACHMENTS: Nil

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Cr McFarlane.

NOTICE OF MOTION

That Council Administration:

1. *Establish a Council-wide cumulative Cost Savings Register from 2026-2027 to identify, quantify and monitor cost savings, productivity improvements, revenue enhancements and efficiency initiatives across all Council operations.*

2. *Require all realised savings and efficiency initiatives to be recorded and tracked on both a monthly and cumulative basis.*

3. *Require the Savings Register to be presented to Council at each Council meeting, including:*

   - *cost savings, productivity and debt reduction achieved during the preceding month;*
   - *year-to-date cumulative savings achieved since commencement; and*
   - *significant cost reduction initiatives underway or proposed.*

REASONS IN SUPPORT OF MOTION

Rationale

In February 2026, ESCOSA identified emerging financial sustainability risks for the Council, including rising debt levels, increasing operating costs, affordability pressures on ratepayers and reliance on achieving lower expense growth than historically achieved.

ESCOSA specifically recommended that Council:

- improve reporting of productivity improvements and debt reduction strategies;
- disclose cost savings targets and efficiency improvements;
- improve transparency and accountability in financial planning; and
- provide evidence of constraining cost growth across operations and service delivery.

Community consultation on the 2026–2027 Annual Business Plan and Budget similarly highlighted concerns regarding:

- the forecast operating deficit of more than $2.1 million;
- employee and contractor cost growth;
- increasing debt levels;
- above-inflation rate increases; and
- the need for stronger financial discipline and operational efficiency.

A cumulative Savings Register provides a practical and transparent mechanism to address both ESCOSA's recommendations and community expectations by ensuring savings and efficiency initiatives are systematically identified, measured, monitored and reported.

Expected Benefits

- Strengthen financial sustainability and cost discipline.
- Improve transparency and accountability to Council and the community.
- Support debt reduction and reduce pressure for future rate increases.
- Encourage innovation, ownership and continuous improvement across the organisation.
- Provide measurable evidence of productivity gains and operational efficiencies.
- Demonstrate Council's commitment to prudent financial management and implementation of ESCOSA's recommendations.
- Enable Council and the community to track cumulative savings and assess progress against strategic financial objectives.

STAFF COMMENT
PREPARED BY CHIEF FINANCIAL OFFICER

At its meeting held on 5 May 2026, the Council considered a report seeking endorsement of the Draft 2026-2027 Annual Business Plan and Budget.

Following consideration of the matter, the Council endorsed the Draft 2026-2027 Annual Business Plan and Budget for the purpose of undertaking community consultation in accordance with the *Local Government Act 1999*.

As part of the Council's consideration of this matter, a motion was moved by Cr McFarlane to establish a Cost Savings Register.

The motion lapsed for want of a Seconder.

Notwithstanding this, the following comments are provided in response to the Motion on Notice that is now before the Council.

The *Local Government (Financial Management) Regulations 2011,* prescribe the legislative framework for the reporting of budget performance information to the Council. This framework comprises of three (3) specific reports:

1. Budget Update (at least twice per year);
2. Mid-year Budget Review (once per year); and
3. Financial Results (a report after the completion and audit of the Council's Annual Financial Statements for the previous financial year).

These reports collectively provide a transparent and comprehensive reporting regime that allows a Council, among other things, to track performance against the financial targets set out in its Annual Budget and its Annual Business Plan including any cost savings that are achieved against the budget.

Many operational efficiencies are realised through process improvements, service redesign, procurement outcomes, technology enhancements, vacancy management, in addition to direct reductions in budgeted expenditure that are ultimately determined by the Council when it sets the annual Budget.

Efficiency initiatives and cost savings are already incorporated into the annual budget development process, and the continuous improvement activities such as Service Reviews (that are also reported to the Councils audit & Risk Committee) and the financial reporting provided to the Council.

Establishing and maintaining monthly reporting of a Council-wide Savings Register, to every Council meeting, would require additional administrative resources to collect, validate and report information across all business units. The cost of this has not been incorporated in the Draft 2026-2027 Budget and the impact on existing resources has not been determined.

Staff from across the organisation, seek to identify and implement cost savings, productivity improvements and efficiency initiatives through continuous improvement processes and these are in turn, incorporated into the annual budget.

These initiatives are reported on at a high level when preparing the Annual Business Plan (ABP) and Budget thereby demonstrating the overall financial strategies and efficiency measures that underpin the budget.

As Elected Members may also recall, at its meeting held on 5 May 2026, a report was presented to the Council in response to the Essential Services Commission of South Australia's (ESCOSA) *Local Government Advice-City of Norwood Payneham & St Peters February 2026* (the Advice).

The report that was presented to the Council, included an independent review of ESCOSA's Advice which was prepared by Ms Michele Bennetts of LGiQ, titled *April 2026 Review of ESCOSA Advice* (the LGiQ Report). The purpose of this independent report is to assist the Council with formulating a strategy to address the Advice that has been provided by ESCOSA.

The LGiQ Report recommended a "*Financial Sustainability Improvement Plan*" (the Plan), which included a series of recommended actions to respond to the issues that have been identified by ESCOSA in its Advice and to strengthen the Council's long-term financial position.

The Plan incorporates a range of initiatives to enhance transparency and ensure sustainable service delivery. The recommended actions contained within the Plan, have been prioritised over a short and medium term timeframe to ensure a cohesive, strategic and efficient approach to managing the various actions.

Following consideration of the LGiQ Report, the Council noted that a report providing an update on the progress of the implementation of the recommendations within the LGiQ Report, would be presented at the Council Meeting be held on 2 June 2026.

To this end, its meeting held on 2 June 2026, a progress report was presented to and considered by the Council regarding the implementation of the recommendations within the LGIQ Report, including the LGiQ recommendation in response to the ESCOSA Recommendation 3 in respect to cost savings or productivity improvements as set out below:

ESCOSA RECOMMENDATION 6

- *Disclose cost savings targets or productivity improvements in its Long-Term Financial Plan and Annual Business Plans (as appropriate), to provide evidence of constraining cost growth and achieving efficiency across its operations and service delivery.*

The **LGiQ Recommendation** in response to the ESCOSA Recommendation 6 is to:

Maintain an organisation of continuous improvement finding efficiencies and reducing waste and undertake formal structured reviews of:

- *Efficiency and productivity improvement across departments/service areas; and*
- *Procurement practices and contract efficiency.*

The Council was advised that:

The recommendation to improve transparency around cost savings and productivity improvements as evidence of ongoing efficiency and cost control across operations and service delivery, is supported.

While specific standalone "cost savings targets" are not currently set at an organisation-wide level within the Long-Term Financial Plan (LTFP), efficiency outcomes are implicitly embedded within key assumptions such as constrained operating expenditure growth, service prioritisation, and capital program review processes. These assumptions effectively reflect productivity and cost containment measures already applied through annual budget development.

Productivity improvements and cost control initiatives are presently managed and delivered at the service level. These are achieved through a range of mechanisms, including process and efficiency improvements overseen by the Manager, Organisational Improvement & Transformation in collaboration with Operational Managers; monthly financial reviews involving Operational Managers, General Managers, and Finance Business Partners; annual business planning processes; procurement practices; and ongoing continuous improvement activities. These efforts are undertaken in lieu of a consolidated corporate target framework.

In response to the recommendation, it is proposed to enhance future iterations of the LTFP and Annual Business Plan, by more explicitly documenting key efficiency assumptions and summarising major cost containment and productivity initiatives where appropriate. Maintain records of identified and delivered efficiency initiatives across departments, including procurement savings, service reviews, process improvements, and contract optimisation. This will improve transparency and provide clearer visibility of how the Council is managing cost growth over time while maintaining service delivery at the agreed levels.

In accordance with the Advice and Recommendations that have been provided by ESCOSA and as set out above, progression of the ESCOSA Recommendations are already in train with the associated reporting arrangements to the Council's Audi & Risk Committee. The most methodical way of progressing cost control in addition to the ongoing review of expenditure to determine both "one-off" or ongoing savings is through structured service reviews provided there is a focus on reducing costs rather than expanding a particular service.

Importantly, the ongoing review of the Council's procurement processes as recommended by ESCOSA, are also being progressed.

Cr McFarlane moved:

That Council Administration:

1. *Establish a Council-wide cumulative Cost Savings Register from 2026-2027 to identify, quantify and monitor cost savings, productivity improvements, revenue enhancements and efficiency initiatives across all Council operations.*

2. *Require all realised savings and efficiency initiatives to be recorded and tracked on both a monthly and cumulative basis.*

3. *Require the Savings Register to be presented to Council at each Council meeting, including:*

   - *cost savings, productivity and debt reduction achieved during the preceding month;*
   - *year-to-date cumulative savings achieved since commencement; and*
   - *significant cost reduction initiatives underway or proposed.*

Seconded by Cr Wilkinson.

Cr Robinson left the meeting at 8.16pm.
Cr Robinson returned to the meeting at 8.18pm.

Amendment

Cr Piggott moved:

That Council Administration:

1. *Establish a Council-wide cumulative Cost Savings Register from 2026-2027 to identify, quantify and monitor cost savings, productivity improvements, revenue enhancements and efficiency initiatives across all Council operations.*

2. *Require all realised savings and efficiency initiatives to be recorded and tracked on both a quarterly and cumulative basis.*

3. *Require the Savings Register to be presented to Council quarterly, including:*

    - *cost savings, productivity and debt reduction achieved during the preceding quarter;*
    - *year-to-date cumulative savings achieved since commencement; and*
    - *significant cost reduction initiatives underway or proposed.*

Seconded by Cr Sims.

The amendment was put and carried.

The motion, as amended, was put and lost.

Division

Cr McFarlane called for a division and the decision was set aside.

Those in favour:
Cr McFarlane, Cr Moorhouse, Cr Piggott, Cr Sims and Cr Wilkinson.

Those against:
Cr Duke, Cr Excell, Cr Granozio, Cr Knoblauch, Cr Mex and Cr Robinson

The Mayor declared the motion lost.

12.3 STRATEGIC REVIEW OF COUNCIL ASSETS AND SERVICES

SUBMITTED BY: Cr McFarlane
ATTACHMENTS: Nil

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Cr McFarlane.

NOTICE OF MOTION

That Council Administration:

1. *Undertake a Strategic Review of Council-owned assets, facilities and services associated with Council facilities, with a focus on:*

   - *underutilised, surplus or underperforming assets; and*
   - *opportunities to improve efficiency, reduce costs and strengthen financial sustainability.*

2. *Present a report to Council within twelve (12) months detailing:*

   - *findings and recommendations;*
   - *financial and service impacts;*
   - *opportunities for asset rationalisation and service efficiencies; and*
   - *implementation priorities and timelines.*

REASONS IN SUPPORT OF MOTION

Rationale

In February 2026, ESCOSA identified emerging financial sustainability risks, including rising debt, increasing operating costs, affordability pressures on ratepayers and reliance on lower expenditure growth to restore long-term sustainability.

Council subsequently engaged LGiQ to develop a Financial Sustainability Improvement Plan, which concluded that further financial, operational and governance reforms are required to strengthen Council's long-term position.

Administration has already commenced a number of initiatives in response to these findings. This motion builds on that work through a targeted review of Council's asset base, service levels and facility utilisation to identify further opportunities to improve efficiency, reduce duplication and maximise community value.

A Strategic Review will provide an evidence-based framework to ensure Council assets and services remain aligned with community priorities, service expectations and financial capacity.

Key ESCOSA Findings

ESCOSA recommended that Council:

- improve Long-Term Financial Plan transparency and review processes;
- strategically rationalise assets in consultation with the community;
- strengthen reporting of debt reduction, productivity improvement and cost savings;
- review the affordability and prioritisation of capital projects;
- improve transparency regarding financial risks and future rate impacts; and
- strengthen community consultation on major projects.

Key LGiQ Findings

LGiQ identified the following priority reforms:

- Cost Control;
- Service Level Review Program;
- Capital Program Prioritisation Framework;
- Major Project Governance Framework;
- Asset Rationalisation Strategy;
- Fees and Charges Review; and
- Asset Management Maturity Improvements.

LGiQ advised these measures would strengthen financial resilience, governance and long-term sustainability.

Expected Benefits

- Strengthen long-term financial sustainability.
- Support debt reduction and responsible financial management.
- Improve transparency and accountability.
- Align assets and services with community priorities.
- Reduce duplication and operating costs.
- Maximise value from Council-owned assets.
- Support evidence-based investment decisions.
- Demonstrate implementation of ESCOSA and LGiQ recommendations.
- Reduce pressure for future rate increases.

STAFF COMMENT
PREPARED BY GENERAL MANAGER, GOVERNANCE & CIVIC AFFAIRS

At its meeting held on 5 May 2026, a report was presented to the Council in response to the Essential Services Commission of South Australia's (ESCOSA) *Local Government Advice-City of Norwood Payneham & St Peters February 2026* (the Advice).

The report that was presented to the Council, included an independent review of ESCOSA's Advice which was prepared by Ms Michele Bennetts of LGiQ, titled *April 2026 Review of ESCOSA Advice* (the LGiQ Report). The purpose of this independent report is to assist the Council with formulating a strategy to address the Advice that has been provided by ESCOSA.

The LGiQ Report recommended a "*Financial Sustainability Improvement Plan*" (the Plan), which included a series of recommended actions to respond to the issues that have been identified by ESCOSA in its Advice and to strengthen the Council's long-term financial position.

The Plan incorporates a range of initiatives to enhance transparency and ensure sustainable service delivery. The recommended actions contained within the Plan, have been prioritised over a short and medium term timeframe to ensure a cohesive, strategic and efficient approach to managing the various actions.

Following consideration of the LGiQ Report, the Council noted that a report providing an update on the progress of the implementation of the recommendations within the LGiQ Report, would be presented at the Council Meeting be held on 2 June 2026.

To this end, its meeting held on 2 June 2026, a progress report was presented to and considered by the Council regarding the implementation of the recommendations within the LGIQ Report, including the LGiQ recommendation in response to the ESCOSA Recommendation 3 in respect to rationalising assets as set out below.

ESCOSA RECOMMENDATION 3

- *Consider strategically rationalising assets in consultation with the community, to reduce debt, streamline the Council's cost structure and provide the service standards that the community wants and is prepared to pay for, aiming for a more robust and sustainable position.*

The **LGiQ Recommendation** in response to the ESCOSA Recommendation 3 is to:

Identify and assess underutilised or non-core assets for potential disposal or repurposing to reduce costs, optimise the asset base and support debt reduction.

The Council was advised that:

the recommendation to identify and assess underutilised or non-core assets for potential disposal or repurposing to support cost reduction, asset optimisation and debt reduction is supported. The potential value of periodically reviewing the Council's asset base to ensure assets remain aligned with service requirements, community needs and long-term financial sustainability objectives, is an important action, noting that it will take some time to progress.

In response to the recommendation, consideration will be given to incorporating an assessment of underutilised and non-core assets into future strategic asset planning processes. This would involve evaluating asset utilisation, service relevance, operating and maintenance costs, potential alternative uses, and broader financial implications, including opportunities to reduce ongoing costs or support debt management outcomes.

Future consideration of asset disposal or repurposing would be undertaken carefully and in consultation with the community where appropriate, ensuring decisions are balanced against service impacts, community value, and long-term strategic objectives. Some of the expected activities include:

- *Develop an Asset Optimisation structured framework.*
- *Classify Asset Base (Core / Non-core / Discretionary). Develop a clear classification system to identify core service-delivery assets versus non-core or lower-priority assets to support decision-making.*
- *Undertake Asset Performance and Utilisation Review. Review asset utilisation, operating costs, renewal requirements, and service demand to identify underperforming or underutilised assets.*
- *Assess Financial Impact and Debt Reduction Opportunities. Evaluate the financial implications of potential rationalisation, including impacts on operating costs, maintenance expenditure, renewal liabilities, and debt reduction capacity.*
- *Develop Decision-Making Criteria for Rationalisation. Establish clear criteria and governance pathways for considering asset disposal, retention, repurposing, or consolidation, including financial, social, and service impact considerations.*
- *Align Service Standards with Affordability Framework. Link asset decisions to agreed service levels and affordability parameters to ensure alignment between community expectations and Council's financial capacity.*

As part of this process, on Tuesday, 23 June 2026 an Elected Member Information Session was held to present a strategic review of the Council's Webbe Street Carpark, Norwood.

As such, the review of the Council's assets, including the duplication of assets, as set out in the Motion on Notice, is underway and progressing and the outcomes of the review will be presented to both the Council's Audit & Risk Committee, for consideration and provision of advice and to the Council.

If the Council determines that the approach as set out above needs to be prioritised and progressed over other Projects as set out in the 2026-2027 Annual Business Plan and progressing all of the other recommendations associated with the ESCOSA Advice and in doing so, supports the Notice of Motion as set out above, funding will be required to engage an external consultant to undertake this project.

Whilst an exact estimate in terms of cost cannot be provided at this stage, discussions with another Council that has been undertaking a similar project indicate that at least $100,000-$150,000 would be required to progress such a project.

Cr McFarlane moved:

That Council Administration:

1. *Undertake a Strategic Review of Council-owned assets, facilities and services associated with Council facilities, with a focus on:*

    - *underutilised, surplus or underperforming assets; and*
    - *opportunities to improve efficiency, reduce costs and strengthen financial sustainability.*

2. *Present a report to Council within twelve (12) months detailing:*

    - *findings and recommendations;*
    - *financial and service impacts;*
    - *opportunities for asset rationalisation and service efficiencies; and*
    - *implementation priorities and timelines.*

Seconded by Cr Robinson.

Cr Sims left the meeting at 8.32pm.
Cr Sims returned to the meeting at 8.34pm.
Cr Wilkinson left the meeting at 8.41pm.
Cr Wilkinson returned to the meeting at 8.43pm.
Cr Wilkinson left the meeting at 9.01pm.
Cr Wilkinson returned to the meeting at 9.02pm.
Cr Robinson left the meeting at 9.06pm.
Cr Robinson returned to the meeting at 9.07pm.

The motion was put and lost.

Division

Cr McFarlane called for a division and the decision was set aside.

Those in favour:
Cr Excell, Cr McFarlane, Cr Piggott, Cr Robinson and Cr Sims.

Those against:
Cr Duke, Cr Granozio, Cr Knoblauch, Cr Mex, Cr Moorhouse and Cr Wilkinson.

The Mayor declared the motion lost.

12.4 INFORMATION AND CONSULTATION ON THE MOTOGP EVENT TO BE HELD IN THE ADELAIDE PARKLANDS

SUBMITTED BY: Cr Sims
ATTACHMENTS: Nil

Pursuant to Regulation 12(1) of the *Local Government (Procedures at Meetings) Regulations 2013*, the following Notice of Motion has been submitted by Cr Sims.

NOTICE OF MOTION

With the announcement by the State Government of the additional motor and motorcycle events to be held in the Park Lands, adjacent to the City of Norwood Payneham & St Peters, it is moved that

1. *The City of Norwood, Payneham & St Peters recognises and affirms the significant cultural heritage and environmental values of the Adelaide Park Lands to the local community and all South Australians.*

2. *The Mayor writes to the Premier of South Australia seeking advice on the impact of works associated with the events, including but not exclusive to the duration of likely road closures, public access to Victoria Park, where the tree removals will occur and any impact to cycling routes.*

3. *The letter addresses and acknowledges the significant concerns raised by the local community and requests consultation to be undertaken with our community and our Council.*

4. *That a copy of the letter be forwarded to the President of the Local Government Association of South Australia and that the President be requested to acknowledge receipt of the letter.*

REASONS IN SUPPORT OF MOTION

There is significant and growing community concern regarding the environmental and logistical impacts of additional motor sport activity being staged in the Park Lands adjacent to the City of Norwood Payneham & St Peters.

In February 2026, the Premier of South Australia announced that the 2027 MotoGP will be held in Adelaide, to take place as a street circuit along the former Grand Prix track. The race is planned for three (3) days in November in the period before the Adelaide Grand Final Supercar race. The legislative instrument used was the *South Australian Motor Sport Act 1984* and will be first time a MotoGP will be held on a street circuit.

Many residents have expressed profound dissatisfaction and distress over the extensive timeframe and scale of the proposed infrastructure works, particularly in Kent Town. Works will cause disruptions and closures for 159 days from 2 September 2026 until 7 February 2027.[1] This will reduce access to Victoria Park for recreation, cycling commuters, sport and general amenity.

Furthermore, the logistical fallout will heavily congest our local road networks. Commuter traffic heading into the city will be forced to divert to either North Terrace or Greenhill Road, adding significant street congestion and impacting local businesses. There will also be a significant number of trees, including Regulated and Significant, permanently felled. The MotoGP circuit and its associated infrastructure will heavily impact the Council's streets and adjacent arterial roads, including:

- Wakefield Road / Street;
- East Terrace (between Wakefield Street and Bartels Road);
- Bartels Road;
- East Terrace (between Bartels Road and Rundle Street);
- Rundle Road; and
- Dequetteville Terrace.

[1] SA Motor Sports Board Declared Area 2026

To adapt the historic Adelaide Grand Prix Circuit to meet contemporary FIM circuit and safety standards, the MotoGP track will require extensive remodelling of the Eastern Adelaide Park Lands and roads.[2]

Of greatest concern is the permanent, wholesale destruction of the environmental canopy within the Adelaide Park Lands. Impacts will include loss of trees (estimated 45 to 200[3]) key biodiversity areas including the Chequered Copper Butterfly protected area, extensive infrastructure works, significant impacts to transport and egress in and out of the CBD, major structural changes for rider safety, stormwater and power works. It will require reshaping parks and changes to the O'Bahn tunnel. All of this will seriously impact residents, lessees and businesses, with cumulative impacts arising from year-round infrastructure and event builds.

According to media reports, MotoGP riders have seen several iterations of the design for the Adelaide MotoGP track not publicly release, which cite "wholesale changes to the Victoria Park section are clearly aimed at both events"[4] (Supercars and MotoGP). The City of Adelaide has not been briefed on any of these design iterations and have only seen what has been released publicly.[5]

In the City of Adelaide agenda papers of 9 June 2026 in response to a Question on Notice, it was confirmed that the official MotoGP track alignment is yet to be provided by the State Government[6].

To provide an estimation on the number of trees likely to be removed, the City of Adelaide administration mapped the existing Adelaide Park Lands and city street trees against the MotoGP circuit layout released by the State Government on 19 February 2026. Assuming the FIM standards will be met, the administration estimates that a total of 83 trees would need to be removed to accommodate the circuit. Of those, 22 are Regulated trees and 8 are Significant (a conservate estimate).

According to the report, the above estimates relate only to the impact of the circuit and new pit area. When the addition of safety fencing, gravel pits and other safety run off areas, spectator stands, commercial and corporate areas et, the City of Adelaide administration advised that there will be more impacts to trees and other vegetation in the Adelaide Park Lands and city street infrastructure. Of note, the report also states:

- a conservative estimate when factoring in potential gravel pit safety areas for MotoGP riders could result in at least a further 100 trees to be removed. This increases the estimated tree removals required to host the Adelaide MotoGP for the next six years, towards 200 trees removed.

- it should be noted that dependant on the final Adelaide MotoGP circuit layout and the requirement for the State Government through the SAMSB to adhere to FIM standards, this number could also be higher.

- additionally, based on the current MotoGP circuit layout, there are concerns relating to other vegetation, key biodiversity areas, playgrounds, and a series of other community assets across the Adelaide Park Lands and the city's street and footpath network.

The report stresses that the above figures are estimates and deliberately conservative, noting that the final Adelaide MotoGP circuit design has not been made available publicly, nor to the City of Adelaide Council or its administration.

It is important to note that the MotoGP will also impact NPSP local city streets and adjacent roads, including Wakefield Road/Street, East Terrace between Wakefield Street and Bartels Road, Bartels Road, East Terrace between Bartels Road and Rundle Street, Rundle Road and Dequetteville Terrace.

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[2] The Federation Internationale De Motocyclisme (FIM) sets the standards for Circuits. See Circuits Standards Update 18 March 2026.
[3] City of Adelaide Council Meeting reports, 9 June 2026.
[4] Bartholomaeus, Stefan "Key details of Adelaide MotoGP track layout explained", SpeedCafe.com, 19 February 2026 and Oxley, Mat "MotoGP at an F1 street circuit? Are they insane? Motor Sport Magazine, 18 February 2026/
[5] City of Adelaide Council Meeting reports, 9 June 2026.
[6] City of Adelaide Council Meeting reports, 9 June 2026.

Being that the MotoGP will have significant impact to residents of NPSP, it is important that the State Government also consults with our Council and residents to minimise any impacts, and especially permanent changes to Vicotria Park such as the loss of trees that make Victoria Park and important asset to our residents.

According to recent media reports, the City of Adelaide was criticised by members of the State Government for raising questions about the effect of increased motor sport events in the Park Lands[7],[8],[9]. It is imperative that all Councils in South Australia retain the right to advocate for their residents on issues and developments that affect them.

The *Local Government Act 1999 (SA)* clearly affirms that the role of Councils is to advocate for their communities. This is stated in Section 6(d) where it states a principal role of a Council is to "*represent the interests of its community to the wider community*"[10]. This is the legislative basis for raising concerns from the community and why we need to ensure the Local Government Association of South Australia is aware of the Council's position.

The Act is quite clear: speaking up for residents on matters affecting their area isn't optional – it's a statutory function.

By taking this proactive step, the City of Norwood Payneham & St Peters demonstrates its strong commitment to address crucial constituent issues, protecting our shared environmental heritage, and fostering a transparent, collaborative approach to representing our community on matters of significant state policy.

STAFF COMMENT

Nil.

Cr Mex declared a General Conflict of Interest regarding this matter as she is a Committee Member of the Adelaide Parklands Association. Cr Mex advised that she would remain in the meeting and take part in the discussion and vote in regard to this matter.

Cr Excell declared a General Conflict of Interest regarding this matter as her husband is an employee of the State Government Department that is leading the project. Cr Excell advised that she would remain in the meeting and take part in the discussion and vote in regard to this matter.

[7] Dowdell, Rory "Council hopes to mend broken relationship with govt over city events", InDaily, 24 June 2026
[8] Cooper, Hamish "AUSGP Adelaide Council at War", Australian Motor Cycle, 19 June 2026
[9] Frayne, Alex "This is Adelaide .. Park lands fog", CityMag, 4 June 2026
[10] Local Government Act 1999

Cr Sims moved:

With the announcement by the State Government of the additional motor and motorcycle events to be held in the Park Lands, adjacent to the City of Norwood Payneham & St Peters, it is moved that:

1. *The City of Norwood, Payneham & St Peters recognises and affirms the significant cultural heritage and environmental values of the Adelaide Park Lands to the local community and all South Australians.*

2. *The Mayor writes to the Premier of South Australia seeking advice on the impact of works associated with the events, including but not exclusive to the duration of likely road closures, public access to Victoria Park, where the tree removals will occur and any impact to cycling routes.*

3. *The letter addresses and acknowledges the significant concerns raised by the local community and requests consultation to be undertaken with our community and our Council.*

4. *That a copy of the letter be forwarded to the President of the Local Government Association of South Australia and that the President be requested to acknowledge receipt of the letter.*

Seconded by Cr Mex and carried.

Cr Mex voted in favour of the motion.
Cr Excell voted against the motion.

Cr Piggott moved:

That Item 13.3 be brought forward for consideration.

Seconded by Cr Moorhouse and carried.

13 STAFF REPORTS

13.3 ST PETERS BILLABONG CARPARK - FENCE

REPORT AUTHOR: Manager, Assets & Projects
APPROVED BY: General Manager, Infrastructure and Major Projects
Chief Executive Officer
ATTACHMENTS: A - C

PURPOSE OF THE REPORT

The purpose of this report is to present to the Council, the findings of investigations into the feasibility of relocating the recently erected fence adjacent to the St Peters Billabong carpark.

BACKGROUND

At its meeting held on 3 November 2025, the Council considered a report regarding the assessment that was undertaken of the stability of the banks at the St Peters Billabong.

The information presented in the report was informed by various geotechnical studies which confirmed that there has been no significant change in the condition of the slope/embankment since 2000, with no greater than one (1) metre of retreat being observed over the 20-year period.

This level of natural “retreat” falls within the parameters of the estimated “retreat” rates that were quoted by Coffee (Geotechnical Consultants) in 2000. To this end, there is no evidence of significant slope slippage, either generally or localised. The advice provided by Coffee also recommended restricting public access to the top of the riverbank slopes.

The 2020 study undertaken by Golder (Consultants) recommended the establishment of an exclusion zone for the public of at least three (3) metres from the slope edge. This measure is considered critical to ensure the safety of the public due to the potential for serious injury (or worse) from tripping and falling which is exacerbated by the close vicinity of the steep embankment. Restricting public access also mitigates the risks associated with erosion and slope stability.

The Council has also been advised that every geotechnical investigation that has been undertaken since 2000, has consistently and unequivocally recommended restricting public access to the area behind the River Street and Eighth Avenue properties, between the River Street carpark and Cliff Goodwin Reserve.

The geotechnical advice provided by WSP (engineering consultants) in June 2025, recommended the implementation of non-engineering measures consistent with all previous geotechnical reports, including continuation of the monitoring program and restriction of public access.

As such, staff recommended to restrict access while retaining access for Council staff to carry out maintenance. A fence was recommended to be installed at the River Street carpark end. These works have been completed.

In summary, the various consultants that have been commissioned by the Council have recommended restricting public access to the top of the banks due to the risk to public safety and bank stability.

To this end, following consideration of the staff report on 3 November 2025, the Council unanimously resolved the following:

1. *That the implementation of an ongoing monitoring program (Observational Method), with status reporting to Council every five (5) years, covering the Billabong slopes and condition of the three (3) trees to the rear of the property of 7 River Street, St Peters and the undertaking of interim reporting if required due to monitoring findings be endorsed.*

2. *That additional fencing to restrict public access to the top of the riverbank slopes, while maintaining access for Council maintenance staff be authorised for installation.*

3. *That development controls for properties adjoining the river, be continued to be enforced and the State Government be requested to provide greater controls to restrict future development within the ten-metre exclusion zone.*

4. *That the planning or design of engineered infrastructure to further stabilise or reinforce the banks not be progressed unless a need is triggered by the results of monitoring which provides evidence of instability or significant retreat.*

Consistent with the Council's decision, fencing was subsequently installed at the River Street carpark end of the banks to restrict public access while maintaining access (via a gate) for Council staff to access and undertake any required maintenance.

Image A was included in the Council report of 3 November 2026 to show the location of where the additional fencing was proposed.

Image A – Before Additional Fencing Installed

Image B shows the same location with fencing installed in line with the Council resolution of 3 November 2026 and description provided to Council as part of the report The installation of the existing fence and locking the gate has largely eliminated the public safety risk.

Image B – After Additional Fencing Installed

Following installation of the fence, complaints have been received from some residents, the St Peters Residents Association and volunteers from the Friends of St Peters Billabong, requesting that access to this public land for passive recreation and environmental stewardship be maintained. The Council also received comments from residents who support the Council's decision to install fencing at the current location.

The Friends of St Peters Billabong are a group of Council volunteers who undertake environmental management activities such as control of invasive weeds and plantings at and around the Billabong. Their activities have previously extended to the plateau area at the top of the embankment that is accessible from near the end of the River Street carpark.

At its meeting held on 7 April 2026, the Council received three (3) deputations regarding the fence that has been installed as per the Council's resolution and requesting that public access to the plateau area be reinstated.

Following consideration of the deputations and a Motion on Notice, the Council resolved the following:

> *That WSP be engaged to provide a report to the Council into the feasibility of relocating the recently erected fence adjacent to the St Peters Billabong carpark, to enable continued safe public enjoyment of the plateau area of the community land overlooking the St Peters Billabong, behind River Street.*

The following staff comments were provided as part of the Motion on Notice, to assist the Council in its consideration of the Motion on Notice at the Council Meeting held on 7 April 2026;

"...*it is considered that the current fencing arrangement:*

a. *Is consistent with the intent of the Council's original decision;*
b. *Appropriately manages public safety and erosion risk that have been identified in reports commissioned previously by the Council;*
c. *Reflects a prudent and defensible application of the geotechnical advice that has been provided to the Council; and*
d. *Discharges the Council's duty of care to the community*."

This report presents information in response to the Council's decision, namely the advice that has been provided by WSP in respect to the feasibility of relocating the fence that has been erected.

In addition, advice has also been sought from Council's insurers, the Local Government Mutual Liability Scheme (LGMLS).

STRATEGIC DIRECTIONS

***CityPlan 2030* Alignment**

Outcome 4: Environmental Sustainability
A leader in environmental sustainability.

Objective 4.2: Generous tree canopy, and sustainable streets and open spaces.

Strategy 4.2.2: Protect, enhance, expand and link public open space.

Objective 4.3: Thriving and healthy habitats for native flora and fauna.

Strategy 4.3.1: Identify and protect existing native vegetation and enhance biodiversity habitat quality.

Strategy 4.3.2: Revegetate designated areas with local native species, including understorey plantings, where appropriate.

Strategy 4.3.3: Provide opportunities for community participation in biodiversity education, revegetation and gardening programs.

FINANCIAL AND BUDGET IMPLICATIONS

The cost of installing the fence in the location that was approved by the Council at its meeting held on 3 November 2025 was in the order of $10,000.

While quotations have yet to be obtained, the cost of erecting new fencing, as described in the Discussion section of this report, is estimated at between $25,000 and $40,000 (ex GST) as approximately 65 metres of fencing would be required. The cost of the works would be impacted by the need to undertake all works by hand (rather than with machinery) as well as site access restrictions.

The Council has not allocated funding for the works should the Council resolve to change the current access arrangements. As a new capital project, it would need to be funded from loan borrowings.

RISK MANAGEMENT

The report that was considered by the Council at its meeting held on 3 November 2025, addressed all the relevant issues associated with risks in respect to the stability of the banks and public safety.

In making a recommendation to the Council, staff sought to eliminate (not mitigate) all risks as far as it is reasonably practical. Whilst it is feasible to relocate the existing fence, the associated risks also need to be taken into consideration. In doing so, the Council needs to be cognisant of whether it is still seeking to eliminate risk as far as is practical, or whether it is seeking to mitigate risks and accept the consequent impacts of this change.

The risks associated with relocating the fence from its current location are set out in the Discussion section of this report.

CONSULTATION

Elected Members

This matter was considered by the Council at its meeting held on 3 November 2025 and again, through a Motion on Notice, at its meeting held on 7 April 2026.

Community

After the Council's decision made at its meeting held on 7 April 2026, Council staff met with representatives of the Friends of the St Peters Billabong to inspect the site and to better understand the activities that the volunteers have been undertaking on the plateau area at the top of the embankment.

Council staff have also considered the issues that have been raised via deputations that were made at the Council meeting held on 7 April 2026.

Staff
Manager, Assets & Projects
General Manager, Infrastructure & Assets
General Manager, Governance & Civic Affairs
Chief Executive Officer

Other Agencies
Local Government Mutual Liability Scheme.

DISCUSSION

Feasibility of moving the fence

In accordance with the Council's decision, WSP Australia Pty Ltd (WSP) was engaged to provide advice on the feasibility of relocating the recently erected fence. Council staff and staff from WSP, met on site on 8 May 2026 and the final advice of WSP was received on 26 May 2026. A copy of the letter setting out the advice that has been provided by WSP and supporting analysis, is contained in at **Attachment A**.

WSP's assessment has been undertaken from a slope stability perspective only, in accordance with WSP's geotechnical engineering expertise. WSP confirm that it is feasible to relocate the existing fence in accordance with their guidelines. WSP have advised that works associated with relocating the fence are not expected to affect the stability of the existing slope provided the excavation of footings for the fence posts is undertaken by hand (auger or post hole digger) and all materials and equipment are located at least three (3) metres from the crest of the embankment. In this respect, WSP have advised that using machinery to undertake this work, has the potential to generate vibrations that may affect the stability of the existing slope, so this construction methodology in not preferred.

In addition, WSP has also advised that "*people walking on or above the embankment crest will probably have negligible impact to slope stability if opportunities to access the embankment crest are minimised or discouraged through the implementation of an appropriate safety control measures.*"

Location of new fence to enable continued safe public enjoyment of the plateau

Given that the feasibility of relocating the fence has been confirmed by WSP, a new location for the fence *"to enable continued safe public enjoyment of the plateau area of the community land overlooking the St Peters Billabong, behind River Street*" as per the Council resolution of 7 April 2026, requires consideration by the Council.

An aerial map and survey of the subject area adjacent the St Peters Billabong embankment and images of the existing site conditions are contained in **Attachment B**.

In line with previous geotechnical advice, safe public enjoyment is concluded as keeping the public at least three (3) metres back from the slope edge at all locations to reduce the likelihood of a person falling from top of the embankment and being injured (or worse).

Should the Council resolve to relocate the existing fence or install a new fence "*to enable continued safe public enjoyment of the plateau area of the community land overlooking the St Peters Billabong",* it is recommended that a fence is installed adjacent to the rear of 17 River Street. This point is approximately 65 metres from the existing fence adjacent the River Street carpark. Beyond this point, the plateau narrows in width and a 3-metre exclusion zone from the top of the slope cannot be achieved before encroaching on private land.

In addition, installing a new fence parallel with the bank top to create a minimum 3-metre exclusion zone for the approximately 65 metres between the River Street carpark and the rear of 17 River Street, would be required. Signage would also be installed on the fence at regular intervals to warn public of the risks and possibility of slope instability in accordance with WSP's advice.

It is recommended that the fence that is installed to run parallel with the top of the bank be a minimum 1200mm tall post and wire (or wire mesh) fence, with no solid top rail. This type of fencing is recommended given it would be:

- visually unobtrusive, and suits the natural setting, whilst being robust;
- not easy to climb as there is no top rail;
- more flexible and easier to install around existing vegetation; and
- less expensive to install and maintain than other fencing types.

An aerial photo showing the approximate location and distance for the new fence, offset 3.0 metres from the crest of the embankment, is contained in **Attachment C**. The actual alignment of this new fence may need to vary slightly to avoid existing trees and other established vegetation.

In respect to providing assurance to the Council in respect to risk and public safety, Council staff met with a LGMLS representative on Friday 17 April 2026, to inspect the site and identify and discuss potential safety control measures (risk mitigation/elimination options) to manage public safety.

As part of its advice, the LGMLS indicated a preference to remove the risk completely (i.e. the existing arrangement-retention of the existing fence and locked gate). However, the LGMLS has advised that it understands that excluding all public access to the plateau area, may not necessarily be a practical solution or one that might be acceptable to the Council and the community.

The LGMLS has advised that if Council chooses to allow public access to the plateau area, Council will need to have ongoing monitoring of the embankment and if bank stability changes, it will be imperative that access restrictions be reviewed and addressed.

The LGMLS also suggested restricting access to the plateau after dark and keeping the existing fence and gate in its place so that if Council needs to completely restrict access, a physical barrier is in place to do so.

Recent Incident - Slippage of the Bank

On 23 June 2026, an email was forwarded to the Council from Ms Joan Sedsman, Secretary of the St Peters Residents Association to advise the Council of a soil slippage that had occurred on the bank of The Billabong below the property located at 12 Eighth Avenue, St Peters. The email queried whether the slippage could have occurred due to construction works that are currently being undertaken at 12 Eighth Avenue.

Staff subsequently conducted an inspection of the development occurring at 12 Eighth Avenue.

There was no evidence that the construction methodology or materials associated with the construction of the dwelling had destabilised the slope of the Billabong. In addition, there was no evidence of any direct run-off over the upper bank of the Billabong at the rear of the property as a result of the construction works.

Essentially the slippage, albeit minor, was attributed to natural erosion.

OPTIONS

Based on the assessment of public safety risk and the previously adopted position by the Council to eliminate, as far as is reasonably practical, the risks that have been identified, documented and brought to the Council's attention, the Council has the following options in respect to this matter.

- **Option 1: Maintain the existing fence and locked gate.**

This option retains the existing steel picket fence and gate, with the gate always locked to exclude public access to the plateau above the Billabong embankment. With this option, warning signage will be installed on the fence and/or gate to warn public of the risk of falling and possibility of slope instability.

Retaining the existing fence with locked gates fulfils the Council's prior objective to eliminate public safety risk as much as is reasonably practical.

- **Option 2: Relocate the existing fence and install new fencing at the top of the slope.**

This option seeks to strike a meaningful and pragmatic balance between public safety and public enjoyment, and comprises the following:

- retention of the existing fence that has been erected adjacent to the River Street carpark (but keep the gates open) so that in the event of any bank instability future access can be restricted if required;
- installation of a new fence adjacent to the rear of 17 River Street at the point at which a 3-metre exclusion zone can no longer be achieved;
- construction of a new post and wire (or wire mesh) fencing at minimum 3 metre distance from the crest of slope for the 65 metres between the River Street carpark and the rear of 17 River Street.
- installation of signage at regular intervals along the fencing to warn public of the risk of falling and possibility of slope instability.

A new project budget will be needed to implemented to progress this option.

CONCLUSION

Nil

RECOMMENDATION

That the report be received and noted.

Cr Excell declared a General Conflict of Interest regarding this matter as she is a Volunteer for the Friends of the Billabong. Cr Excell advised that she would remain in the meeting and take part in the discussion and vote in regard to this matter.

Cr Moorhouse declared a General Conflict of Interest regarding this matter as he is a Volunteer for the Friends of the Billabong. Cr Moorhouse advised that he would remain in the meeting and take part in the discussion and vote in regard to this matter.

Cr Wilkinson moved:

That the existing steel fence and gate and wire mesh fence adjacent the River Street carpark be removed in its entirety and that a post and wire fence be installed at 3 metres offset from the crest of the slope, between the River Street Carpark and the rear of 15 River Street, with a locked gate at the end and appropriate warning signs installed.

Seconded by Cr Mex and lost.

Cr Moorhouse moved:

1. *That the report be received and noted.*

2. *To enable continued safe public enjoyment of the plateau area of the community land overlooking the St Peters Billabong behind River Street:*

   - *the existing fence be retained;*

   - *the existing gate be unlocked to allow public access during the day and locked for safety and security at night; and*

   - *signage be installed at regular intervals along the plateau to warn the public of the risk of falling and possibility of slope instability.*

Seconded by Cr Robinson and carried unanimously.

Cr Excell voted in favour of the motion.
Cr Moorhouse voted in favour of the motion.

<u>Adjournment of Council Meeting</u>

At 9.38pm Cr Sims moved:

That the Council meeting be adjourned for 2 minutes.

Seconded by Cr McFarlane and carried.

13.1 AGED CARE WHISTLEBLOWER PROTOCOL

REPORT AUTHOR: Manager, Community Services
APPROVED BY: General Manager, Community Development
ATTACHMENTS: A

PURPOSE OF THE REPORT

The purpose of this report is to seek the Council's approval of the *draft Aged Care Whistleblower Protocol.*

BACKGROUND

The *Aged Care Act 2024 (Cth)* (the Act), came into effect from1 November 2025. The Act seeks to put the rights, dignity and well-being of older people at the centre of the aged care system. To achieve this objective, the Act introduces a broad range of measures that are designed to improve the quality, safety and accountability of aged care services.

A legal framework to protect individuals who disclose suspected breaches of aged care laws, provider obligations or conduct that may place older people at risk, has been established by the Act. This framework seeks to safeguard whistleblowers from victimisation and other detrimental treatment.

As a Registered Provider of aged care services, the Council is required under the Act to have appropriate systems and processes in place to support the reporting, assessment and management of these protected disclosures.

In response, to the new legislative requirements, a draft *Aged Care Whistleblower Protocol* has been prepared to provide a process for responding to and protecting whistleblower disclosures and to strengthen the Council's governance and risk management practices in relation to the provision of aged care services to ensure that concerns can be raised and addressed in a safe, confidential and timely manner.

The *National Aged Care Standards* require that the governing body (in this case the Council) has oversight of relevant programs, policies and procedures. In this regard, the proposed *Aged Care Whistleblower Protocol* (the Protocol) is provided in **Attachment A** for the Council's consideration and approval.

STRATEGIC DIRECTIONS

CityPlan 2030 **Alignment**

Outcome 1: Social Equity
An inclusive, connected, accessible and friendly community.

Objective 1.1: Convenient and accessible services, information and facilities.

Strategy 1.1.2: Ensure Council places, services, facilities, information and activities are inclusive and accessible to people of all abilities.

FINANCIAL AND BUDGET IMPLICATIONS

Not Applicable.

RISK MANAGEMENT

The Council currently has an *endorsed Public Interest Procedure* which is compliant with the South Australian *Public Interests Disclosure Act 2018* and includes provisions in respect to dealing with public interest disclosures which have many similarities with the whistleblower disclosures that are required under the *Aged Care Act 2024*.

There are risks associated with the Council having two (2) similar but none-the-less related processes that deal with disclosures. Given the unique range of operational, compliance, governance and reputational requirements of the whistleblower protections required under the *Aged Care Act 2024*, best practice requires a process separate from that set out in the *Public Interest Procedure*.

While the Act requires the Council to publish the adopted Protocol on the Council's website, it will also be provided directly to all recipients of the Council's aged care services as needed and the Responsible Officers (as defined in the Protocol), will ensure the correct treatment for any disclosures that are received, and this will assist to manage the risks of confusion with the two (2) processes.

CONSULTATION

Elected Members

Not Applicable.

Community

Not Applicable.

Other Agencies

- Local Government Association of South Australia
- City of Burnside

DISCUSSION

The *Aged Care Whistleblower Protocol* (the Protocol), has been developed to establish a clear, transparent and consistent framework for the reporting and management of whistleblower disclosures relating to the delivery and/or management of the Council's Commonwealth Home Support Packages (CHSP services)

The Act provides that a disclosure can be made by a person who reasonably suspects that a Registered Provider, Responsible Person or aged care worker, has contravened, is contravening or may contravene the Act, Aged Care Rules or other aged care law.

A disclosure may relate to conduct including, but not limited to:

- abuse, neglect or mistreatment of an individual receiving funded aged care services;
- failure to comply with obligations associated with aged care legislation;
- misuse of Australian Government funding;
- serious risks to the safety, health or wellbeing of individuals receiving funded aged care services;
- conduct that compromises the quality or safety of aged care services; or
- conduct that may otherwise constitute non-compliance with aged care law.

The draft Protocol applies to all Council employees, volunteers, contractors, consultants and other persons who are engaged in the delivery and/or management of CHSP services.

The draft Protocol provides a compliant framework for the Council to respond to whistleblower disclosures and provides guidance on:

- what is a whistleblower disclosure;
- how the public can submit a disclosure;
- protections for whistleblowers under the *Aged Care Act 2024*;
- confidentiality;
- processes for processing a disclosure;
- engagement with the Aged Care Quality Commission; and
- training for staff.

To ensure confidentiality for all potential whistleblowers, a dedicated email address will be established. To ensure the appropriate levels of confidentiality, access to communications that are forwarded to this email will be restricted to Responsible Officers as nominated within the Protocol.

OPTIONS

There are no options associated with this issue.

To this end, it is a legal requirement for the Council to have processes in place to respond to whistleblower disclosures as these relate to aged care services. The draft Protocol contained in **Attachment A** satisfies the Council's associated responsibilities as defined within the Act. The consequences of not adopting the Protocol include:

- legislative non-compliance;
- potential failure to detect and address issues affecting the safety, wellbeing and rights of CHSP clients;
- potential investigations, sanctions, fines or adverse findings by the Aged Care Quality and Safety Commission;
- increased exposure to legal claims, complaints and disputes arising from unmanaged or poorly managed disclosures; and
- reputational damage resulting from allegations that were not addressed.

CONCLUSION

The draft *Aged Care Whistleblower Protocol* has been developed to support the Council's compliance with the Australian *Aged Care Act 2024* and aims to strengthen governance, accountability and risk management practices associated with the delivery and management of CHSP services that are provided by the Council.

The Protocol provides a framework for the reporting, assessment and management of protected disclosures and provides safeguards for individuals who may wish to raise concerns regarding the quality, safety and integrity of aged care services and complements the Council's existing aged care services governance framework which includes the Code of Conduct for Aged Care Workers and the Council's Complaints Management processes and Risk Management Framework.

Together, these mechanisms ensure support for a culture of accountability, ethical behaviour and continuous improvement across the Council's aged care services.

RECOMMENDATION

That the Aged Care Whistleblower Protocol as contained in Attachment A, be adopted.

Resumption of Council Meeting

At 9.41pm the Council meeting resumed.

Cr Robinson moved:

That the Aged Care Whistleblower Protocol as contained in Attachment A, be adopted.

Seconded by Cr Knoblauch and carried unanimously.

13.2 INCREASING PARTICIPATION AT THE COUNCIL'S SWIMMING CENTRES

REPORT AUTHOR: Manager, Arts, Culture & Community Connections
APPROVED BY: General Manager, Community Development
ATTACHMENTS: A

PURPOSE OF THE REPORT

The purpose of this report is to:

1) outline options for the Council to acknowledge ratepayers and residents for their contribution to the construction of the Payneham Memorial Swimming Centre; and
2) seek the Council's approval to progress an engagement and marketing strategy aimed at increasing visitation to the Norwood Swimming Centre.

BACKGROUND

At its meeting held on 2 June 2026, the Council resolved the following:

1. *That administration present a report to the Council at the July 2026 meeting, detailing options for acknowledgment of the ratepayers and residents of Norwood Payneham & St Peters for their contribution to the new Payneham Memorial Swimming Centre. The report should include:*

   (a) options for free or special access to the Centre for residents of the City of Norwood Payneham & St Peters;
   (b) options which will be attractive to all age demographics of our residents and schools; and
   (c) only options which may be undertaken and completed within the 2026-2027 financial year.

2. *Staff provide a report on ways to engage the community to increase visitation at the Norwood Swimming Centre for the 2026-2027 swimming season.*

3. *That Council develops a marketing plan for the Norwood Swimming Centre with meaningful community engagement.*

STRATEGIC DIRECTIONS

CityPlan 2030 **Alignment**

Outcome 1: Social Equity
An inclusive, connected, accessible and friendly community.

Objective 1.1: Convenient and accessible services, information and facilities.

Strategy 1.1.1: Establish community hubs that integrate social support, health, recreational and commercial services, in multi-purpose spaces.

Strategy 1.1.2: Ensure Council places, services, facilities, information and activities are inclusive and accessible to people of all abilities.

Strategy 1.1.3 Design and provide safe, high-quality facilities and spaces for all people.

Strategy 1.1.5: Ensure Council facilities, services, programs and events are well promoted.

FINANCIAL AND BUDGET IMPLICATIONS

At its meeting held on the 2 June 2026, the Council approved a management contract, including an associated operating budget, for the Payneham Memorial Swimming Centre (PMSC). In addition to operational costs, the options that are available to the Council in response to the decision made at the Council meeting held on2 June 2026, if approved, will also impact on the PMSC's 2026-2027 forecast operating result and potentially increase the amount of subsidy that is required to be paid by the Council.

Whilst cost estimates are provided in this report, these should be used as a guide only. This is due to uncertainty associated with utilisation of the vouchers. Full or partial utilisation of the vouchers will have a corresponding impact on the forecast cost.

The cost estimates for each Option are outlined below:

- Option 1 - The composition of households within the City are diverse. Of the approximate 18,105 households, 9% are not occupied. Occupied households are characterised as (of total households) 60% families, 28% single person, and 4% group (e.g. shared living arrangement).

  Based on an anticipated 50% rate of utilisation, Option 1 is forecast to cost approximately $188,831 (assuming 64% at the family rate of $28 and 28% at the adult rate of $10.50). This does not include any consideration of Concessional discount that may have otherwise been claimed plus $15,000 administration costs.

  In the event full utilisation is achieved the forecast cost is $377,662 plus $15,000 administration costs.

  In the event that the Council seeks to expand Option 1 to include both households and the 8,000 businesses located within the City, an additional budget of $60,000 would be required (based on 50% utilisation). The inclusion of businesses is not, however, recommended.

- Option 2 provides the sixteen (16) schools located within the City a $500 discount for the first booking. This Option is anticipated to be fully utilised at a forecast cost of $8,000.

- Option 3 provides two (2) free swimming lessons for local school students. An estimated cost of $105,000 is based on an assumed utilisation of 2,000 students at $25 per lesson and $5,000 for administration and marketing.

- Option 4 provides every child attending pre-school or kindergarten and every primary and secondary school aged student (who either lives in the Council area or attends a school in the Council area) with one (1) voucher for free entry to the PMSC to be valid from the opening day of the 2026-2027 swimming season until, and including, the last day of the Season.

  Option 4 is forecast to cost $145,134 (excluding non-public kindergartens and early learning centres).

Norwood Swimming Centre - Engagement and Marketing Strategy

The proposed NSC management contract requires the Council's preferred manager of the NSC, to develop an annual operating budget. The proposed 2026-2027 NSC budget incorporates $32,300 for marketing and activation (representing $15,914 to promote day-to-day NSC operations and an additional $16,386 to support the promotion of the NSC's 70th anniversary). This proposed budget for the NSC, which is to be considered by the Council as part of a separate Agenda Item, incorporates this additional expenditure whilst continuing to achieve a similar financial result as currently included within the Council's 2026-2027 Draft Budget.

An additional $20,000 is proposed to support the provision of community grants for the purpose of supporting community organisations from within the City of Norwood Payneham & St Peters, to undertake activations at the NSC that promote the NSC's 70th anniversary. The Council may choose to fund this $20,000 directly or, alternatively, utilise funding from the Council's existing community grant program, noting that the outcomes of the investment algin with achieving a community benefit, albeit for a more targeted and specific purpose.

RISK MANAGEMENT

The proposed 'voucher options' are susceptible to demand. In this respect, higher levels of utilsiation than forecast will incur additional cost. Council staff will therefore need to monitor utilisation rates and advise the Council where significant increased levels of utilisaton is likely to result in a materially higher level of expense than forecast.

In addition, there is also a risk that the vouchers might be utilised by residents and ratepayers from outside the City of Norwood Payneham & St Peters. Whilst the administration process proposed will provide a degree of scrutiny, it will not be possible to verify every participant (e.g. a participating child may be a friend or grandchild etc. that resides outside of the City). However, such use may be deemed to be within the spirit of the initiative as potentially, in most of these cases a resident or ratepayer from the City of Norwood Payneham & St Peters is likely to be in attendance.

The proposed marketing and activation associated with the NSC may not result in a material increase in participation noting that the features of the NSC (i.e. the asset mix and age of facilities) may not present competitively with other aquatic centre offerings. In addition, where an increased level of participation is realised, this will not necessarily correlate with a retained level of increased participation in future swimming seasons. An assessment of the impact of the marketing and activation strategy will be undertaken as a part of the normal operational review of the NSC's performance and be reported to the Council post the 2026-2027 swimming season.

CONSULTATION

Elected Members

The Council considered this matter at the Council Meeting held on 2 June 2026.

Community

Not Applicable.

Staff

Discussions have been held between Council staff and the Councils preferred manager for the PMSC and NSC.

Other Agencies

Not Applicable.

DISCUSSION

Marketing and Engagement Plan (PMSC) – Business as Usual Context

The PMSC is an important community facility and asset which will strengthen the community through education, health and wellbeing and recreation outcomes. The Council's preferred PMSC manager, in partnership with Council staff, are in the process of developing the 2026-2027 PMSC Marketing and Engagement Plan to promote the Centre and ensure the community has a high level of awareness of the various participation opportunities.

This Plan will provide a structured framework to support participation across local communities, schools, families and priority groups through health promotion, education, inclusion and community engagement and is realised through a year-round calendar of targeted activations and offers, with a strong focus on water safety education, learn to swim promotion, inclusion initiatives, and community wellbeing partnerships.

Currently, forty-four (44) core activities are being considered as potential activations for implementation throughout 2026-2027 as a part of the PMSC Marketing and Engagement Plan. The potential activations are outlined in **Attachment A**.

In addition to the aforementioned activations being considered as a part of the development of the PMSC Marketing and Engagement Plan, four (4) additional options are outlined as a mechanism to acknowledge ratepayers and resident's contribution to the PMSC.

Options 1 – 3 are designed to operate throughout 2026-2027.

Option 1: Free Swim Pass

Option 1 is designed to reach all households within the City and provide an introductory swim offer for local residents and enable households to nominate a single use free access pass to the PMSC which reflects the size of their household.

This would be facilitated through a letterbox drop commencing in September 2026 and include the distribution of a physical pass card containing a QR code linking to an online redemption form providing a single use free swim pass up to the value of a Family Casual Swim (i.e. depending on the household composition, participants could access a single free entry up to two (2) adults and two (2) children).

Residents would be required to scan the QR code and enter basic contact details to activate the offer.

In addition to the 18,105 households within the City, there are approximately an additional 8,000 businesses. The Council can choose to also distribute the vouchers to businesses. However, it is noted that many businesses would include a much larger number of people and hence, the limitation of a maximum of a single family pass may not appear as attractive and hence, is not recommended.

Based on an anticipated 50% utilisation rate, Option 1 is forecast to cost approximately $188,831 plus $15,000 administration (total of $203,831)

Option 1 asumes the free vouchers remain eligible for use throughout 2026-2027, as this provides residents the greatest flexibility to use the vouchers and spreads the demand at the PMSC. However, the Council can reduce the period in which the vouchers are valid (e.g. to one month, or weekdays only etc.), which may assist in managing/reducing the cost of the voucher system.

Alternatively, the Council can also consider placing a cap on the number of vouchers that may be utilised. This would provide the following benefits:

1. provide greater certainty about the maximum cost of the initiative;
2. enable the Council to pre-determine an initial investment and make future adjustments based on utilisation, if required; and
3. stimulate demand as a result of limited supply.

Option1 offers the greatest versatility and access for the City's ratepayers and residents and supports recreation, health and wellbeing outcomes.

Option 2: School Booking Incentive

Option 2 aims to position the PMSC as the 'facility of choice' for schools by incentivising schools within the City, to book a swimming carnival or school swimming program.

This Option would be implemented by offering a $500 discount to schools located within the City for utilisation during the 2026-2027 financial year. The discount would be applied at the time of booking.

The incentive would be promoted directly to schools through existing education networks, with uptake managed through the standard booking processes and absorbed within existing operational resources.

It is expected that all sixteen (16) schools located within the City would utilise the offer. The estimated cost of Option 2 is $8,000 (i.e. $500 per school).

This option aims to incentivise schools located within the City to utilise the PMSC.as a part of their education programming.

Option 3: Two Free Swimming Lessons for Local School Students

Option 3 aims to increase the engagement of young people with the PMSC, by encouraging participation in structured learn to swim lessons through a free introductory offer for local school students.

This would be facilitated by providing schools located within the City with passes (e.g. cards or flyers) to distribute to students, enabling access to two free swimming lessons at the PMSC. The offer would be redeemed at the time of booking, with the discount applied through the standard learn to swim enrolment process.

There are 16 public and private schools located within the City with an estimated student population of 9,455 students. It is estimated that approximately 2,000 students would utilise the offer at an estimated cost of $105,000 (based on two (2) lessons at $25 per lesson) and $5,000 for administration and marketing.

This option assists to incentivise local school children (and families) into the Learn To Swim program at the PMSC for the purpose of education.

Option 4: Free Entry for Pre-School/Kindergarten/Primary/Secondary School Aged Student

Option 4 provides to every child attending pre-school or kindergarten and every primary and secondary school aged student (who either lives in the Council area or attends a school in the Council area) with one (1) voucher for free entry to the PMSC to be valid from the opening day of the 2026-2027 swimming season until and including, the last day of the season.

There are approximately 16,491 students enrolled in 16 public and private schools within the City of Norwood Payneham & St Peters. Of these, eight (8) are Primary schools with approximately 3,386 students, three (3) are combined Primary and Secondary with approximately 3,650 students and five (5) are Secondary with approximately 9,455 students.

Whilst the provision of free entry has a monetary value, it is difficult to determine a precise cost estimate. This is because a number of the private schools include Early Learning Centres. To avoid confusion (noting that Early Learning Centres represent a significant and different cohort of children), it is recommended that the vouchers be provided to full-time Reception to Year 12 students. Noting that as part of the contract arrangement with the Councils preferred manager of the PMSC, all children under the age of 3 will be admitted free of charge.

On the basis of the fees and charges that are proposed to be set for the PMSC, if all of the vouchers are used (i.e. a 100% take up) the cost of the proposed initiative would be $138,524.

To implement the initiative, vouchers will be prepared and then distributed directly to the schools, who would then assume responsibility for allocation of the vouchers to the students.

In respect to Pre-schools and kindergartens, the South Australian Department for Education’s website, identifies four (4) public Preschools/Kindergartens within the City. As at Term 2, 275 children were reported as enrolled.

Based on the methodology described previously, the provision of one free child / concession entry per student for a 50% take-up rate would be valued at approximately $1,155 or a 100% take-up would cost $2,310.

To ensure all pre-schoolers can be provided with a voucher, Council staff will contact all non-public kindergartens and early learning centres to determine if they include a preschool. Whilst no cost estimate is able to be provided, the cost methodology would be similar to that outlined for public pre-schools.

The total cost of printing the vouchers for Option 4 is estimated at $4,300 (excluding non-public kindergartens and early learning centres).

This option incentivises children (and families) who attend education facilities within the City to access the PMSC for the purpose of recreation.

Norwood Swimming Centre

The NSC will celebrate its 70th anniversary during the 2026-2027 swimming season. This provides a unique opportunity to leverage this milestone to promote the NSC and aim to stimulate increased participation.

As a part of the new management arrangements for the NSC, an annual marketing / activation strategy will be adopted as 'business as usual'. This is represented as a $15,914 expense in the proposed NSC operating budget.

In addition, two (2) additional strategies are proposed specifically framed around the Centre's 70th anniversary which includes: the following:

1. 70th Anniversary Promotions

   It is proposed to develop a series of activations across the 2026-2027 swimming season based on the theme '70 Years of Swimming', with these initiatives integrated within the broader 2026-2027 NSC Marketing and Communication Plan that is currently being developed.

   The activations will be delivered progressively across the season, enabling multiple touchpoints for engagement and sustained visibility throughout the year. This approach ensures that the anniversary is celebrated in an inclusive, meaningful and high-profile way and aims to:

   - celebrate the NSC's history and legacy within the community;
   - strengthen participation and social connections with users and non-users;
   - provide inclusive engagement opportunities for families, schools, long term swimmers and the broader community, supporting sustained participation throughout the season; and
   - support ongoing media, digital, and social engagement aligned to the broader marketing strategy.

   Potential activations could include:

   - a community memory wall;
   - visitor storytelling videos;
   - a school poster competition; and
   - incentives such as a '70 Lap Challenge' or anniversary passport program allowing participants to earn points or stamps across multiple visits.

   These examples are illustrative only and are subject to further development and operational planning.

   An additional budget of $16,386 would be required to support the proposed '70 Years of Swimming' promotion. It should be noted that the Council's preferred manager of the NSC has incorporated this additional expenditure into the proposed NSC 2026-2027 Budget for consideration by the Council as part of a separate Agenda Item. This proposed budget achieves a similar financial result for the NSC as currently included within the Council's 2026-2027 Draft Budget.

2. Community Grants to Activate the NSC During its 70th Anniversary

   The NSC enjoys strong local community support. This provides a unique opportunity to leverage this support during the 2026-2027 swimming season through the provision of small grants to community organisations from within the City to stimulate participation at the NSC.

   The program would open in the pre-season period (late September 2026) and support activities delivered across the 26-week season. A total funding pool of $20,000 is proposed, with individual grants of up to $4,000 available per successful applicant.

Funding will be limited to Incorporated community organisations (or community groups who are auspiced by an Incorporated community organisation) based within the City. All funded activities will be required to incorporate the 70-year Anniversary theme and demonstrate how the proposed activations will contribute to increased and sustained participation at the NSC.

The program seeks to encourage a diverse range of community led activations, strengthen local connections to the Centre's milestone and support broader awareness and participation throughout the 2026-2027 swimming season.

The Council can choose to fund this $20,000 directly or alternatively, utilise funding from the Council's Community Grant Program, noting that the outcomes of the investment algin with achieving similar community benefit, albeit for a more targeted and specific purpose.

CONCLUSION

In respect to the proposed vouchers as set out in the Councils resolution made at its meeting held on 6 June 2026, four options have been outlined in this report which aim to support the Council to acknowledge ratepayers and residents for their contribution to the construction of the Payneham Memorial Swimming Centre during 2026-2027, namely;

1. provide all households with a single use free pass to access the PMSC up to the value of a Family Casual Swim. Based on an anticipated 50% rate of utilisation, Option 1 is forecast to cost approximately $188,831 plus $15,000 administration (total cost of $203,831) or a maximum of $407,662 based on a 100% utilisation rate;

2. provide all sixteen (16) schools located within the City, with a $500 discount off the schools first hire of the PMSC for a swimming carnival or school swimming program. It is estimated that approximately 2,000 students would utilise the offer at an estimated cost of $8,000 (based on two (2) lessons at $25 per lesson);

3. provide two (2) free swimming lessons for local school students. It is estimated that approximately 2,000 students would utilise the offer at an estimated cost of $105,000 (based on two (2) lessons at $25 per lesson) and $5,000 for administration and marketing; and/or

4. provide every child attending pre-school or kindergarten and every primary and secondary school aged student (who either lives in the City or attends a school in the City) with one (1) voucher for free entry to the PMSC to be valid from the opening day of the 2026-2027 swimming season until, and including, the last day of the season. Option 4 is forecast to cost $145,134 (excluding non-public kindergartens and early learning centres).

Considering both cost and alignment with the 'business as usual' marketing and engagement plan for the PMSC, Option 2 is the preferred option as it offers the greatest value for money and assists to build relationships with schools resulting in a sustained participation benefit.

Norwood Swimming Centre Marketing and Engagement

Two strategies have been developed to leverage the NSC's 70th Anniversary during the 2026-2027 swimming season to increase participation. This includes:

1. a program of activations across the 2026-2027 swim season based on the theme '70 Years of Swimming' which are integrated within the broader 2026-2027 NSC Marketing and Communication Plan currently being developed.

   An additional budget of $16,386 would be required to support the proposed '70 Years of Swimming' promotion. It should be noted that the Council's preferred manager of the NSC has incorporated this additional expenditure into the proposed NSC 2026-2027 Budget for consideration by the Council as part of a separate Agenda Item. This proposed budget achieves a similar financial result for the NSC as currently included within the Councils 2026-2027 Draft Budget; and

2. the establishment of a community grant initiative to activate the NSC during its 70th Anniversary. Open to Incorporated community organisations (or community groups who are auspiced by an Incorporated community organisation) based within the City, the program would open in the pre-season period (late September 2026) and support activities delivered across the 26-week season. A total funding pool of $20,000 is proposed, with individual grants of up to $4,000 available per successful applicant.

   The Council can choose to fund the cost of this initiative ($20,000) directly or, alternatively, utilise funding from the Council's community grant program noting that the outcomes of the investment algin with achieving similar community benefit, albeit for a more targeted and specific purpose.

RECOMMENDATION

1. *That the Council notes that the development of the Marketing & Engagement Plans for both the Payneham Memorial Swimming Centre and Norwood Swimming Centre for the 2026-2027 financial year, are currently being finalised in consultation with the Council's preferred manager of the PMSC and NSC.*

2. *That Option 2: $500 School Booking Incentive, as outlined in this report, be approved as an additional community incentive in association with the Marketing and Engagement Plan currently being planned for the Payneham Memorial Swimming Centre.*

3. *That Option 1: 70 Years of Swimming – Engagement Activations for the Norwood Swimming Centre, as set out in this report, be approved and that an additional allocation of $16,336 be integrated into the NSC 2026-2027 marketing budget to support associated community engagement activities.*

4. *That Option 2: the establishment of a 70 Years of Swimming Community Activation Grant Program for the NSC 2026-2027 swimming season be approved and $20,000 be allocated to support the program, with individual grants of up to $4,000 to eligible community groups or organisations within the City of Norwood Payneham & St Peters.*

Cr Mex moved:

1. *That the Council notes that the development of the Marketing & Engagement Plans for both the Payneham Memorial Swimming Centre and Norwood Swimming Centre for the 2026-2027 financial year, are currently being finalised in consultation with the Council's preferred manager of the PMSC and NSC.*

2. *That Option 2: $500 School Booking Incentive, as outlined in this report, be approved as an additional community incentive in association with the Marketing and Engagement Plan currently being planned for the Payneham Memorial Swimming Centre.*

3. *That Option 1: 70 Years of Swimming – Engagement Activations for the Norwood Swimming Centre, as set out in this report, be approved and that an additional allocation of $16,336 be integrated into the NSC 2026-2027 marketing budget to support associated community engagement activities.*

4. *That Option 2: the establishment of a 70 Years of Swimming Community Activation Grant Program for the NSC 2026-2027 swimming season be approved and $20,000 be allocated to support the program, with individual grants of up to $4,000 to eligible community groups or organisations within the City of Norwood Payneham & St Peters.*

Seconded by Cr Sims and carried.

13.4 THE PAYNEHAM MEMORIAL SWIMMING CENTRE REDEVELOPMENT PROJECT - LOCAL GOVERNMENT FINANCE AUTHORITY PROGRESS REPORT

REPORT AUTHOR: Chief Financial Officer
APPROVED BY: Chief Executive Officer
ATTACHMENTS: A

PURPOSE OF THE REPORT

The purpose of this report is to provide the latest update that has been provided to the Local Government Finance Authority (LGFA) regarding the Payneham Memorial Swimming Centre.

BACKGROUND

As Elected Members are aware, the Council has entered into a Loan Arrangement with the Local Government Finance Authority (LGFA) for the Payneham Memorial Swimming Centre Project.

As part of the Special Conditions of the loan, the Council is required to provide the LGFA with information regarding the status of the Project.

On 5 June 2026, the *Payneham Memorial Swimming Centre Redevelopment Project Progress Report* (the Project Progress Report), was forwarded to the LGFA, in accordance with the Special Conditions of the loan.

A copy of the Progress Report is contained in **Attachment A**.

STRATEGIC DIRECTIONS

Not Applicable.

FINANCIAL AND BUDGET IMPLICATIONS

Not Applicable.

RISK MANAGEMENT

Not Applicable.

CONSULTATION

Elected Members

Not Applicable.

Community

Not Applicable.

Staff

Not Applicable.

Other Agencies

Not Applicable.

DISCUSSION

In compliance with the Special Conditions imposed by the Local Government Finance Authority (LGFA) on the loan approval for this Project, the Council provides the LGFA with information on the status of the Project.

The update that has been provided to the LGFA is the period ending 31 March 2026.

As stated in the Progress Report which has been provided to the LGFA, the contract works component of the Project is currently tracking on time as scheduled, with all key milestones being met in accordance with the Project Schedule and/or revised approved timeframes.

There have been no unexpected construction delays or issues to date and construction is progressing as planned. The updated cost estimate to complete the Project has been endorsed by the Council at its meeting held at its meeting held 7 October 2025. In addition, $3.05m was added to the project budget to accommodate the revised design for the Design & Construct Items (ie water slide and water play components)

Funding milestones have been met and all grant income and expenditure remain in alignment with Budget expectations. Overall, the project is well positioned, maintaining steady momentum in both delivery and financial management. Progress on the Project remains aligned with strategic goals and achievable milestones.

Final project costs will be fully reconciled and reported following practical completion of the Project. Based on current forecasts, committed expenditure and remaining works, total project costs are expected to remain within the approved budget of $63.9m, with no budget overrun currently anticipated. Financial performance will continue to be monitored and any material variations will be reported as part of the project close-out process.

A copy of the *Payneham Memorial Swimming Centre Redevelopment Project Progress Report* thsat has been provided to the LGFA South Australia, is contained in **Attachment A**.

OPTIONS

The report is provided for information purposes only.

CONCLUSION

Nil.

RECOMMENDATION

That the report be received and noted.

Cr Piggott declared a General Conflict of Interest regarding this matter as he is a Board Member of the Local Government Finance Authority of South Australia. Cr Piggott advised that he would remain in the meeting and take part in the discussion and vote in regard to this matter.

Cr Wilkinson moved:

That the report be received and noted.

Seconded by Cr Robinson and carried unanimously.

Cr Piggott voted in favour of the motion.

13.5 ERA WATER DRAFT UPDATED 2025-2034 LONG-TERM FINANCIAL PLAN

REPORT AUTHOR: General Manager, Governance & Civic Affairs
APPROVED BY: Chief Executive Officer
ATTACHMENTS: A

PURPOSE OF THE REPORT

The purpose of this report is to present to the Council for endorsement, the ERA Water Draft 2025-2034 Updated Long-Term Financial Plan.

BACKGROUND

ERA Water is a Regional Subsidiary which has been established pursuant to Section 43 of the *Local Government Act 1999*, for the primary purpose of implementing the Waterproofing Eastern Adelaide Project (the Scheme), which involves the establishment of wetland bio-filters, aquifer recharge and recovery, pipeline installations and water storage facilities. ERA Water manage the Scheme on behalf of the Constituent Councils and provide recycled stormwater for the irrigation of parks and reserves to Constituent Councils. The City of Norwood Payneham & St Peters, together with the City of Burnside and the Town of Walkerville make up the Constituent Councils of ERA Water.

Pursuant to Clause 5.5.1 pf the Charter, ERA Water must prepare and submit a Long-Term Financial Plan covering a period of at least three (3) years to the Constituent Councils for approval.

At its meeting held on 26 March 2026, the Board of ERA Water reviewed and approved the Draft 2025-2034 Updated Long-Term Financial Plan and resolved to submit the updated Plan to the Constituent Councils for approval.

A copy of ERA Water's Draft 2025-2034 Updated Long-Term Financial Plan is contained in **Attachment A**.

STRATEGIC DIRECTIONS

CityPlan 2030 **Alignment**

Not Applicable.

FINANCIAL AND BUDGET IMPLICATIONS

There are no immediate financial impacts on the Council resulting from the adoption of the ERA Water Draft 2025-2034 Updated Long-Term Financial Plan.

As a Constituent Council of ERA Water, the Council is required to account for its share of ERA Water in the Council's Financial Statements. The Council has a one-third (equal share holding with the other Constituent Councils) ownership share of ERA Water.

Based on the forecasts set out in the Plan contained in **Attachment A**, the Council will be reporting an operating loss from ERA Water of $187,081 in the 2026-2027 Financial Year.

RISK MANAGEMENT

A Long-Term Financial Plan (LTFP), is based on assumptions and information available at the time the LTFP is prepared. However, unanticipated events (ie interest rates, increased costs associated with materials and labour, climate changes (in the case of ERA Water), etc), can significantly impact the financial projections contained in a LTFP.

On this basis, a LTFP is reviewed annually to reassess assumptions and update the LTFP as required.

CONSULTATION

Elected Members

Cr Grant Piggott is a Member of the ERA Water Board.

Community

Not Applicable.

Staff

Not Applicable.

Other Agencies

Not Applicable.

DISCUSSION

ERA Water's 2025-2028 Strategic Business Plan outlines three (3) strategic priorities:

1. *Enhance supply capacity and pressure;*
2. *Optimise administrative and business processes; and*
3. *Enhance security of supply.*

These strategic priorities have provided the direction for ERA Water's Draft 2025-2034 Updated Long-Term Financial Plan (the Draft Plan).

At the same time, the Draft LTFP recognises that there are numerous external and operational factors that will impact on its financial performance.

The Draft LTFP therefore has been prepared on the basis of the following assumptions:

- Economic

  Annual cost increases have been set at 2.5% over the life of the LTFP. This assumption is intended to provide a realistic estimate of inflationary pressures over the planning period, considering historical trends and the Reserve Bank's inflation control objectives.

  The Draft LTFP assumes that ERA Water will continue to maintain a variety of debt facilities sourced from the Local Government Finance Authority (LGFA) with interest based on Variable and Fixed loans. Interest rates on borrowings are modelled on the LGFA indicative rates as at March 2026.

- Financial

  ERA Water's pricing policy currently sets water prices at 90% or, in some instances where network extension costs are being recovered, 95%, of the SA Water price. In this respect, price increases have been aligned with the ESCOSA Regulatory Determination applying to SA Water prices covering the period 1 July 2024 to 30 June 2028.

  The Water Security Charge that has been in place since 2023, is assumed to continue, indexed at 2.5% annually, as a means of accelerating the reduction of debt and the interest cost (budgeted at approximately 62% of total revenue in ERA Water's 2025-2026 Adopted Budget).

The base line volume of water sales has been assumed to be 240ML for the life of the LTFP, which is reflected in the 2025-2026 Budget. ERA Water's sales have varied from 165ML in 2022-2023 to 316ML in 2023-2024. A volume of 240ML is mid-point between those figures and an analysis of data for the first five (5) year period shows mean and median figures of around 240ML.

Additional sales of 120ML per annum have been assumed in coming years from projects to be undertaken as a result of the funding that ERA Water has received as part of the *Alternative Water Supply Efficiency Measures Program* (AWSEM).

In addition, the Draft Plan assumes that ERA Water will purchase its groundwater entitlement of 129ML at a cost of $3 per ML over a three (3) year period.

The final capital contribution of $200, 000 from the Town of Walkerville as part of the Water Security Charge that has been agreed to by the Constituent Councils, has also been included.

The cap on debt levels that has been placed on ERA Water by the Constituent Councils is $15.3 million. Based on the modelling undertaken by ERA Water, ERA Water should remain well within its borrowing cap over the life of the Draft LTFP.

The Draft LTFP assumes that ERA Water's assets will be revalued in years five (5) and ten (10). For planning purposes, a 2.5% uplift (equivalent of CPI) of the written down replacement value of ERA Waters assets, has been included in the Draft LTFP.

A structured increase in the annual provision for repairs of infrastructure has also been included in the Draft LTFP.

The 2025-2034 Long-Term Financial Plan will be reviewed and updated annually following the finalisation of each annual Budget.

OPTIONS

The Council can choose not to endorse the Draft ERA Water Long Term Financial Plan, however, there are no specific issues or activities which present a financial or risk management issue for this Council which would warrant the Council taking this course of action.

CONCLUSION

As with any Long-Term Financial Plan, the financial projections contained within the Draft LTFP, are meant to provide an indication of the direction and financial capacity, rather than predicting the future financial performance and position of ERA Water.

The Draft Plan is based on a number of assumptions, which have been determined with reference to available information and knowledge at the time of preparing the Draft LTFP. These assumptions have been reviewed and on the premise that the assumptions hold true, the financial projections provide a fair and reasonable prediction of the future financial performance and capacity of ERA Water.

RECOMMENDATION

The Council advises ERA Water that pursuant to Clause 5 of the ERA Water Charter, the Council has considered and hereby approves the Draft Updated 2025-2034 Long-Term Financial Plan, as contained in Attachment A.

Cr Duke moved:

The Council advises ERA Water that pursuant to Clause 5 of the ERA Water Charter, the Council has considered and hereby approves the Draft Updated 2025-2034 Long-Term Financial Plan, as contained in Attachment A.

Seconded by Cr Knoblauch and carried unanimously.

13.6 APPOINTMENT OF MEMBER TO THE EAST WASTE AUDIT & RISK COMMITTEE

REPORT AUTHOR: General Manager, Governance & Civic Affairs
APPROVED BY: Chief Executive Officer
ATTACHMENTS: Nil

PURPOSE OF THE REPORT

The purpose of this report is to seek the Council's approval of the appointment of Mr Andrian Wiguna as a Member of the East Waste Audit & Risk Committee.

BACKGROUND

The Eastern Waste Management Authority Incorporated (East Waste) is a Regional Subsidiary, established under Section 43 of the *Local Government Act 1999*, to provide at-cost kerbside waste collection services to its Constituent Councils. The membership base of East Waste comprises the Corporation of the Town of Walkerville, the City of Burnside, the City of Norwood Payneham & St Peters, the Campbelltown City Council, the City of Mitcham, the City of Prospect, the Adelaide Hills Council and the City of Unley.

East Waste is governed by a Board of Management which comprises Members appointed by each of the Constituent Councils.

In addition, Clause 31 of the East Waste Charter requires that East Waste must establish an Audit Committee (now referred to as the Audit & Risk Committee).

Clause 31 of the East Waste Charter requires that appointments to the Audit & Risk Committee are made in accordance with Schedule 2, Clause 30(3) of the *Local Government Act 1999 which specifies:*

> *Subject to the regulations, an audit committee will comprise persons determined or approved by the constituent councils (and may include persons who are members of a constituent council's audit committee).*

At its meeting held on 30 April 2026, the East Waste Board resolved to seek the Constituent Council's approval of the appointment of Mr Andrian Wiguna to the East Waste Audit & Risk Committee.

STRATEGIC DIRECTIONS

CityPlan 2030 Alignment

Not Applicable.

FINANCIAL AND BUDGET IMPLICATIONS

There are no financial implications for the Council associated with approving the appointment of Members to the East Waste Audit & Risk Committee.

RISK MANAGEMENT

The East Waste Charter requires the establishment of an Audit & Risk Committee. As such, appointment of the Audit & Risk Committee Members in accordance with the Charter, will ensure compliance with the Charter.

CONSULTATION

Elected Members

Not Applicable.

Community

Not Applicable.

Staff

Not Applicable.

Other Agencies

Not Applicable.

DISCUSSION

Mr Wiguna has over 20 years of experience in Local Government and is currently employed as the General Manager Infrastructure, Planning & Sustainability Services at Campbelltown City Council.

Mr Wiguna has served as a Deputy Director on the East Waste Board for a number of years and in November 2025 was appointed as a Director, following the resignation of Mr Paul Di Iulio, Chief Executive Officer, Campbelltown City Council.

The Constituent Councils, (Adelaide Hills Council, the City of Burnside, Campbelltown City Council, City of Mitcham, City of Prospect, City of Unley and the Town of Walkerville), have approved Mr Wiguna's appointment to the East Waste Audit & Risk Committee.

OPTIONS

The Council can choose to approve the appointment of Mr Wiguna's appointment to the East Waste Audit & Risk Committee or it can choose not to approve the appointment.

Based on the position of the East Waste Board and the approval of the appointment of Mr Wiguna by the other Constituent Councils, there are no specific issues which would indicate that the Council should not approve the appointment.

CONCLUSION

The appointment of Mr Wiguna to the East Waste Audit & Risk Committee must be approved by all Constituent Councils in accordance with the East Waste Charter.

RECOMMENDATION

That the appointment of Mr Andrian Wiguna as a Member of the Eastern Waste Management Authority (East Waste) Audit & Risk Committee, be approved.

Cr Excell declared a General Conflict of Interest regarding this matter as she is a fellow Board Member with Mr Wiguna. Cr Excell advised that she would remain in the meeting and take part in the discussion and vote in regard to this matter.

Cr Sims moved:

That the appointment of Mr Andrian Wiguna as a Member of the Eastern Waste Management Authority (East Waste) Audit & Risk Committee, be approved.

Seconded by Cr Duke and carried unanimously.

Cr Excell voted in favour of the motion.

13.7 ADOPTION OF THE 2026-2027 ANNUAL BUSINESS PLAN AND BUDGET AND DECLARATION OF RATES FOR 2026-2027

REPORT AUTHOR: Chief Financial Officer
APPROVED BY: Chief Executive Officer
ATTACHMENTS: A - D

PURPOSE OF THE REPORT

The purpose of this report is to present to the Council, the Draft 2026-2027 Annual Business Plan, Annual Budget and Rates Policy for consideration and adoption.

BACKGROUND

Pursuant to Section 123(8) of the *Local Government Act 1999* (the Act), the Council is required to adopt an Annual Business Plan and Budget, after 31 May and before 15 August each year.

Section 123(7) of the Act requires the Council to consider its budget in conjunction with the Council's Annual Business Plan and the Budget can only be adopted after the Council has adopted its Annual Business Plan.

The Draft 2026-2027 Annual Business Plan and Budget, were considered by the Council at its Meeting held on 7 April 2026, and was endorsed to be released for community consultation by the Council at its Meeting held on 5 May 2026.

In accordance with Section 123(4) of the Act, community consultation on the Draft 2026-2027 Annual Business Plan and Budget and the *April 2026 Final Report - Review of the Basis of Rating* report which was prepared by LgiQ, was subsequently undertaken for a period of 22 days, commencing on 9 May 2026 and concluding on 31 May 2026. Twenty-nine (29) written submissions were received as part of the consultation, thirty-four (34) people chose to attend a Public Meeting held on 26 May 2026, that was convened specifically for the purpose of receiving submissions on the Draft 2026-2027 Annual Business Plan and Draft Budget and fourteen (14) citizens made a submission at the Public Meeting.

At the Special Council Meeting held on 9 June 2026, the Council formally considered the written submissions that had been received during the community consultation period.

This report presents the Draft 2026-2027 Annual Business Plan and Budget, based on rates modelling that has been undertaken up to 15 June 2026.

A copy of the Draft 2025-2026 Annual Business Plan and Budget is contained within **Attachment A**.

STRATEGIC DIRECTIONS

CityPlan 2030 **Alignment**

Outcome 1: Social Equity
An inclusive, connected, accessible and friendly community.

Outcome 2: Cultural Vitality
A culturally rich and diverse City, with a strong identity, history and sense of place.

Outcome 3: Economic Prosperity
A dynamic and thriving centre for business and services.

Outcome 4: Environmental Sustainability
A leader in environmental sustainability.

FINANCIAL AND BUDGET IMPLICATIONS

The Draft Budget has been prepared in line within the Council's Budget Guidelines that were endorsed by the Council on 3 February 2026 and incorporates the various '*in principle*' decisions which have been made by the Council at its meetings held on 7 April 2026 and 5 May 2026.

The Draft Budget, as presented for consideration in this report, is based on a Rate Revenue increase of 7.9%. To achieve this Rate revenue, as a result of valuation growth, the Rate-in-the-Dollar has decreased by 0.05% and in turn, the average residential rate will increased by 5.37%.

RISK MANAGEMENT

Financial Management and the processes required to prepare the Annual Business Plan are governed by the *Local Government Act 1999* and Regulation 6 of the *Local Government (Financial Management) Regulations 2011*. The 2026-2027 Annual Business Plan and Budget has been prepared in accordance with the relevant statutory requirements to ensure the legislative provisions of the *Local Government Act 1999* and associated Regulations have been met.

CONSULTATION

Elected Members

Elected Members have been involved throughout the preparation of the Draft 2026-2027 Annual Business Plan and Budget process and have considered the various components of the Draft 2026-2027 Annual Business Plan and Budget at meetings held on 3 February 2026, 7 April 2026 and 5 May 2026 and made various '*in principle*' decisions to arrive at a Draft Annual Business Plan and Budget before it was released for community consultation.

Community

In line with the requirements of the Act, all ratepayers and citizens had the opportunity to comment on the Draft 2026-2027 Annual Business Plan. Twenty-nine (29) written submissions were received as part of the consultation and a total of fourteen (14) citizens provided a submission to the Council at the Public Meeting held on 26 May 2026. Thirty-four (34) citizens attended the Public Meeting that was held on 26 May 2026. These submissions were considered by the Council at the Special Council Meeting held on 9 June 2026.

Staff

The review of Operating Expenditure, Operating and Capital Projects and the Draft Annual Business Plan process has been completed with the involvement of the Chief Executive Officer, the Chief Financial Officer, Executive Leadership Team and the various Responsible Officers from across the organisation.

Other Agencies

Not Applicable.

DISCUSSION

Budgeted Recurrent costs and Operating Projects

Following the community consultation period, a number of refinements have been made to the Recurrent Budget and these have been incorporated into the Draft Budget. These adjustments include an increase in operating revenue of $50,000 based on the latest available rates calculation information, together with a reduction in depreciation expense due to the alignment of the practical completion date for the Payneham Memorial Swimming Centre Project (post 30 June 2026), thereby delaying recognition of the new asset by approximately 1.5 months. As a result, the forecast Operating Deficit has been reduced from $2,119,486, as presented in the Draft Budget that was released for community consultation, to $1,919,486, as reflected in the Draft Budget contained in this report.

As detailed in Table 1 below, based on 7.9% increase in Rate Revenue (as approved *'in principle'* by the Council at the Special Meeting held on 9 June 2026) the Draft Operating Deficit is estimated to be $1,919,486 which is based on a Recurrent Operating Deficit of $441,786 and an Operating Deficit relating to Operating Projects of $1,477,700.

It should be noted that the Draft Operating Surplus also includes the Council's share of the Net Loss ($194,326) from the Regional Subsidiaries of which this Council is a Constituent Council, but does not include Carry Forward expenditure relating to projects that have been approved in prior financial years and which have yet to be completed once 2025-2026 results are finalised.

It is important to note, that funding and budgets for the projects that are proposed to be carried forward (ie works-in-progress) have already been allocated and accounted for in 2025-2026. Any underspend or unused funds will need to be transferred to the 2026-2027 financial year in line with revised completion dates for the respective projects. While this alignment will create variances to the budgets in each of these years, there is no impact to the overall project budgets as Carry Forwards represent time phase reallocations.

The Budget Papers, which are set out in the prescribed format, are contained in **Attachment A - Appendix 3**.

TABLE 1: 2026-2027 PROPOSED BUDGETED STATEMENT OF COMPREHENSIVE INCOME

	Recurrent Budget 2026-2027	**Operating Projects 2026-2027**	**Capital Projects 2026-2027**	**Proposed Budget 2026-2027**
	$	**$**	**$**	**$**
INCOME				
Rates	54,947,025			54,947,025
Statutory Charges	2,349,065			2,349,065
User Charges	4,752,960			4,752,960
Grants, Subsidies & Contributions	2,868,077			2,868,077
Grants, Subsidies & Contributions - capital	688,369			688,369
Investment Income	10,500			10,500
Other Income	720,892			720,892
Net Gain - Joint Ventures & Associates				
Total Income	**66,336,888**			**66,336,888**
EXPENSES				
Employee Expenses	21,539,886			21,539,886
Materials, Contracts & Other Expenses	24,317,799	1,477,700		25,795,499
Depreciation, Amortisation & Impairment	16,654,050			16,654,050
Finance Costs	4,072,613			4,072,613
Net Loss - Joint Ventures & Associates	194,326			194,326
Total Expenses	**66,778,674**	**1,477,700**		**68,256,374**
OPERATING SURPLUS / (DEFICIT)	**(441,786)**	**(1,477,700)**		**(1,919,486)**
Net gain (loss) on disposal or revaluation of assets			35,601	35,601
Amounts specifically for new or upgraded assets			-	-
NET SURPLUS (DEFICIT)	**(441,786)**	**(1,477,700)**	**35,601**	**(1,883,885)**

Budgeted Capital Projects Including Capital Works

At the Special Council Meeting held on 5 May 2026, the Council endorsed '*in principle*', the Draft Capital Works Program with a combined value of $21.731 million, excluding the expenditure required to finalise the 2025-2026 Capital Projects which are not anticipated to be completed by 30 June 2026.

The total amount includes staff costs of $1.080 million which will be capitalised and included in the final cost of the asset. The Draft 2026-2027 New Capital Budget expenditure of $6.624million will be funded through cash borrowings and as usual, the Renewal Program will be funded through Depreciation (via Rate Revenue).

The funding allocation includes $14.026 million for the Council's *Whole-of-Life Capital Works Program* as detailed in Table 2 below:

TABLE 2: WHOLE-OF-LIFE CAPITAL WORKS PROGRAM

ITEM	EXPENDITURE $'000
Civil Infrastructure	6,635
Stormwater Drainage Program	2,045
Building Works Program	2,795
Recreation and Open Space	1,592
Plant and Depot Equipment Replacement	386
Other Infrastructure Asset Renewal *(includes Library Books, IT Equipment, Furniture & Fittings)*	572
TOTAL Whole-of Life	**14,026**

On a full accrual basis, the Capital Expenditure will not affect the Operating Result before Capital Revenues, except through future years' depreciation and financing costs on any associated loan borrowings. Any Grant income that is received and which relates to Capital Projects, will as standard practice, be included as Capital Income within the Budgeted Income Statement after the Operating Surplus/(Deficit), as required by the Model Financial Statements prescribed by the *Local Government Act 1999*.

Borrowings

Proposed capital expenditure of $21.731 million is proposed to be funded as follows:

- Use of depreciation recovered through rate revenue $15,106 million
- Grant Funding -
- Borrowings $ 6,624 million

In determining the timing and the level of loan borrowings that are required to fund the Capital Program, consideration has been given to the cash flow requirements and to inter-generational equity between current and future users/ratepayers (that is, an asset is funded from loan borrowings which is paid off over the life of the asset rather than raising rate revenue from current rate payers to pay up front for the asset).

Whilst these considerations form part of the Council's budget model, as per the Council's standard approach, these borrowings will be reviewed before a decision is made to lock in borrowings, as this is the most financially prudent method.

In respect to loan borrowings, the Council can use various financial instruments such as a Cash Advance Debenture (CAD) or Traditional Loan (Loan) provided by the Local Government Financing Authority (LGFA). It is important that borrowing decisions are made strategically, considering factors such as cost, risk, and suitability to the Council's financial objectives and for its ongoing financial sustainability.

The Total Borrowings drawdown by Council as at 31 May 2026 is set out below:

Cash Advance Debenture (CAD) used	$ 65,975,000
Fixed Rates Loan balance	$ 5,341,895
Total Borrowings	**$ 71,316,895**

Following consideration of the various borrowing options, the current unstable economic climate and conducting a thorough assessment of the Council's financial needs as part of the Draft 2026-2027 Budget, in order to minimise the interest costs and debt servicing needs, it is anticipated that $35 million of the CAD Facilities in 2026-2027, will be converted into a Traditional Loan.

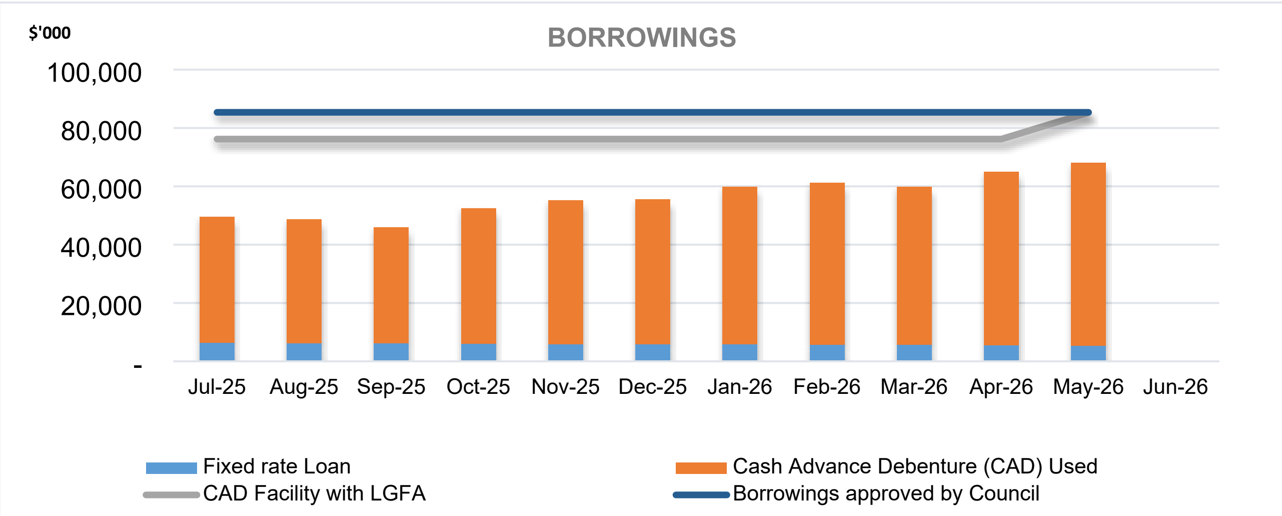
This will however be subject to further assessment as the Fixed Interest rate is considerably higher than the Variable Interest rate at this point in time (LGFA Fixed Interest rate 6.08% vs LGFA Variable CAD rate 5.85%).

This conversion from CAD to a Traditional Loan, is intended to secure long-term certainty as well as savings in interest costs. As such, staff will continue to monitor financial markets and borrowing requirements to ensure that funding strategies remain aligned with the Council's evolving financial position, market conditions and strategic priorities.

Consideration will be given to a structured approach to new borrowings (conversion) by assessing the optimal mix between short-term and long-term debt, including length of the borrowing period. This strategy aims to reduce financial pressure on on rates not only in the immediate years but across the full span of the Long-Term Financial Plan. To this end, borrowing arrangements will be adjusted as needed to optimise financial outcomes and effectively manage financial risks.

Graph 1 below, demonstrates 2025-2026 Actual Borrowings (funds drawn from the facility) against Projected Borrowings for the same year as per the Budget approved.

GRAPH 1: APPROVED FUNDING REQUIREMENTS FOR 2025-2026 VS. ACTUAL BORROWINGS IN 2025-2026

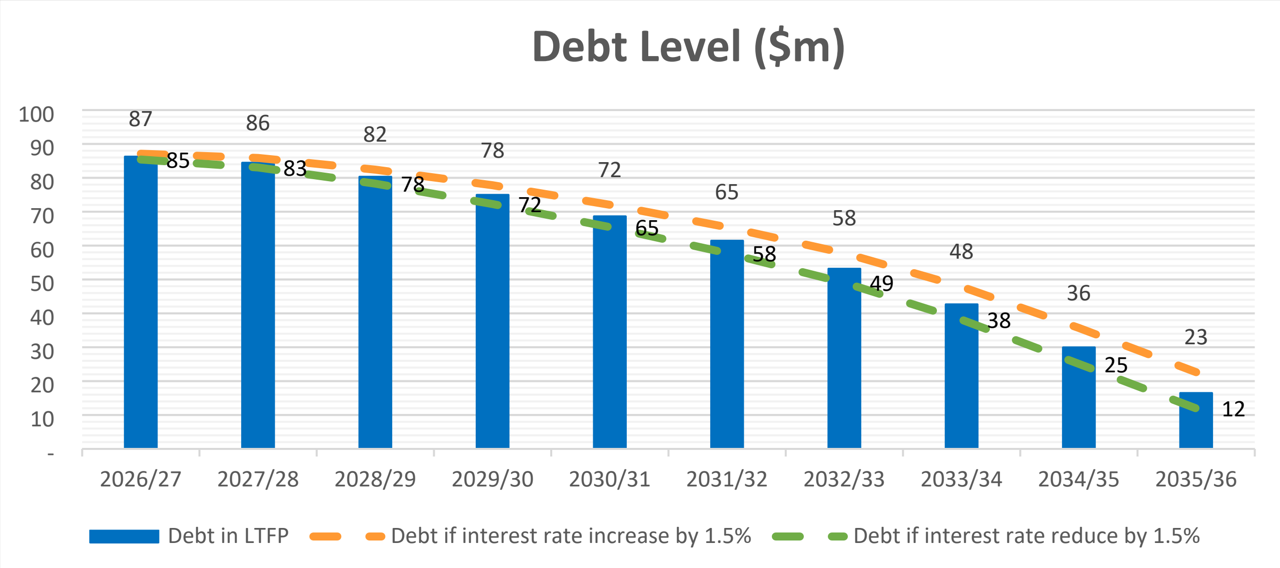


As detailed in the Budgeted Cash Flow Statement (**Attachment A - Appendix 3**), the closing cash balance is projected to be $500,000 at the end of the 2025-2026 financial year.

Graph 2 below, presents the Long-Term Financial Plan (LTFP) debt projections over the next ten (10) years, together with a sensitivity analysis showing the potential impact of changes in interest rates on the Council's Cash Advance Debenture (CAD) borrowings.

The sensitivity analysis, models scenarios where interest rates increase or decrease by 1.5% from the base forecast assumptions, illustrating the effect on projected debt levels and debt servicing costs over the ten (10) planning period.

GRAPH 2: DEBT LEVEL PROJECTED IN LONG TERM FINANCIAL PLAN



As previously advised, the Council's debt reduction strategy will focus on progressively reducing reliance on external borrowings through a combination of disciplined capital investment, improved operating outcomes, and enhanced financial sustainability measures as previously provided to the Council as part of its response to the ESCOSA Advice and Recommendations..

This will be achieved by prioritising renewal expenditure and essential infrastructure over discretionary capital expansion (new projects), actively reviewing and optimising the timing and scope of the capital program and limiting new borrowings to projects that are financially sustainable and aligned with Council's long-term strategic priorities.

In parallel, there will be a focus on improving operating performance through ongoing efficiency and productivity initiatives, strengthening cost recovery through regular review of fees and charges and pursuing external funding opportunities (Grants) where available to reduce pressure on rates and debt. These initiatives are are part of the Councils response to the ESCOSA Advice and Recommendations.

This strategy will be embedded within the Long-Term Financial Plan update and reviewed annually to ensure debt levels remain within sustainable parameters, while maintaining service delivery and intergenerational equity.

Long Term Financial Plan and Asset Management Plan Update

As part of Council's ongoing commitment to sound financial governance, an annual review of the Long-Term Financial Plan (LTFP) and Asset Management Plan, has been undertaken in accordance with legislative recommendations and Council's strategic financial management framework.

The review has incorporated the following:

- the 2025-2026 Third Budget Review;
- revising the scope and assumptions for capital and operational expenditure (mainly rescoping of The Parade Masterplan);
- Operational Model for the Payneham Memorial Swimming Centre Operations Management by an external manager;
- inclusion of the Gymnasium (noting that a final decision on the Gymnasium will be made by the Council at this meeting);
- interest rate and other key assumptions forecast;
- including any additional services as approved by Council during 2025-2026; and
- update to the Renewal Program to incorporate revised asset valuations (in line with the approved Asset Management Plans)

The update of the Long-Term Financial Plan is based on providing a realistic and forward-looking view of the Council's financial position, based on a set of key assumptions that reflect current economic conditions, known commitments and the endorsed strategic priorities. These assumptions have been informed by a combination of external benchmarks, including inflation and wage indices and internal factors such as service delivery requirements, asset management needs and the approved Capital Program.

Given the inherent uncertainty of long-term forecasting, particularly over a ten (10) year horizon, the Long-Term Financial Plan update incorporates a structured approach to identifying and assessing risks and opportunities that may impact financial outcomes. Key areas of sensitivity include inflation and cost escalation, wages growth, interest rates, availability of external funding and the scale and timing of capital investment (Capital Projects).

	2026-2027	2027-2028	2028-2029	2029-2030	2030-2031	2031-2032	2032-2033	2033-2034	2034-2035	2035-2036
Inflation	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Population Growth	1.4%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%
Capital Investments	3.5%	3.0%	2.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%
Rate Revenue	**7.9%**	**6.5%**	**6.0%**	**4.0%**	**4.0%**	**4.0%**	**4.0%**	**4.0%**	**4.0%**	**4.0%**
Wages	3.5%	3.5%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Income & Expenses	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
Interest rate - Loans	6.2%	6.2%	6.2%	6.2%	6.2%	6.2%	6.2%	6.2%	6.2%	6.2%
Cash Advance (CAD)	5.6%	6.2%	6.1%	6.1%	6.1%	6.3%	6.5%	6.6%	6.9%	7.0%

This approach ensures that the LTFP remains responsive to the current economic environment and continues to guide sustainable decision-making. The updated projections confirm that the Council remains financially sustainable over the forecast period, with a number of strategies already in place as well as development of new strategies to manage cost pressures, maintain service delivery and supports investment in key infrastructure.

Fees and Charges

At the Council Meeting held on 3 February 2026, the Council adopted *"in-principle"* the Draft 2026-2027 Schedule of Fees & Charges, as amended.

The amendments include the introduction of a Tier 4 Category fees for the hire of all community rooms providing a 75% discount for smaller community organisations and locally led community programs, as well as the provision of Cultural Heritage research and information requests of up to two hours at no cost for residents of the City.

At the Council meeting held on 2 June 2026, the Council considered and approved "*in-principle*" the proposed Fees and Charges for the Payneham Memorial Swimming Centre and the Norwood Swimming Centre. These new Fees have now been reflected in the 2026-2027 Schedule of Fees and Charges.

A copy of the 2026-2027 Schedule of Fees and Charges, as amended, is contained in **Attachment B**.

Rates Modelling

In 2025-2026, Council conducted the review of the Rating Strategy. The objective of the review was to ensure that the distribution of rates across the community is equitable, transparent and aligned with contemporary principles. In practical terms, the review considered how the total rate revenue requirement is apportioned between different categories of ratepayers. The review recommended that the Council adopt a revised differential rating framework to improve equity, transparency and alignment with taxation principles. It was recommended that the Council move toward a 150% differential for commercial, industrial land and vacant land uses over time, commencing with a 130% differential in 2026-2027 and increasing in a staged manner over a period of three to five years or as determined by the Council. The Differentials for Primary Production and other land uses, were recommended to be retained and have been retained at 120% to ensure consistency.

A copy of the *Final Report – Review of the Basis of Rating (April 2026)* that was prepared by LGiQ is contained in **Attachment C**.

The Average Rate

As Elected Members are aware, the average rate is calculated by dividing the total rate revenue by the number of properties within each land use category.

The change in the Average Residential Rate for 2026-2027, is influenced by a number of factors, including growth associated with new property development, changes in the residential proportion of the overall valuation base, the proposed increase in rate revenue and the impact of the revised basis of rating. For 2026-2027, it is proposed to redistribute the rate burden across the various land use categories, which affects the relative change in average rates compared to previous years.

In this context, the proposed rating structure is expected to influence the distribution of the overall rate increase, with the impact on residential ratepayers differing from that which would occur under the current rating approach.

The rate modelling information, that includes changes to the Differential Rates for commercial, industrial land and vacant land uses differential rate of 130% as per Rate Strategy review, formed part of the Draft 2026-2027 Annual Business Plan and Budget that was released for consultation and was based on property valuations as issued by the SA Valuer-General, as at 18 April 2026. Final valuations as at 15 June 2026, are now available and these valuations have been used to prepare the final Draft 2026-2027 Budget.

The rating structure, as summarised in Table 3 below, is based on a Rate Revenue increase of 7.9%.

TABLE 3: RATING STRATEGY

	2025-2026	2026-2027
Proposed Rate Revenue Increase	**8.50%**	**7.90%**
	$'000	$'000
Gross General Rate Revenue	$50,548	$54,476
Net Increase on Previous Year	$3,959	$3,928
Operating Surplus/(Deficit) *after rate revenue increases* *	**$755**	**-$1,911**
Residential Rate		
Rate Payable per Average Residential Property	$2,236	$2,356
Average Rate Difference	$192	$120
Increase from previous year	9.39%	5.37%
Rate-in-the-Dollar	0.0018297	0.0018287
Increase/(Decrease) from previous year	-2.40%	-0.05%
Commercial Rate		
Rate payable per Average Commercial Property	$3,459	$3,827
Average Rate Difference	$29	$368
Increase/(Decrease) from previous year	0.85%	10.64%
Rate-in-the-Dollar	0.0021956	0.0021944
Increase/(Decrease) from previous year	-2.39%	8.27%
Minimum Rate	**$1,386**	**$1,386**
Percentage of Assessment on Minimum Rate	**31.94%**	**27.07%**

For the 2026-2027 financial year, the "*average residential property*" has a capital value of $1,236,123, compared to the 2025-2026 "*average residential property*" capital value of $1,150,455. For the 2026-2027 financial year, the Capital Value of the "*average residential property*" has increased by 9.08% (as determined by the SA Valuer-General).

Table 4 sets out the details of the impact of the rates modelling on the rates payable across the residential ratepayers.

TABLE 4: RATES PAYABLE FOR RESIDENTIAL LAND USE

	Residential Properties	
Change in Rates Payable	**Number**	**%**
Reduction or remain unchanged	5,492	29.9%
Increase greater than 0% and less than 8%	5,186	28.3%
Increase greater than 8% and less than 10%	2,090	11.4%
Increase greater than 10% and less than 15%	4,601	25.1%
15% increase or greater *(eligible for Rate Capping)*	414	2.3%
Increase greater than 15% *(ineligible for Rate Capping)*	566	3.1%
Total	**18,349**	**100%**
Value of Rates Payable		
$0 to $1,500*	5,923	32.3%
$1,500 to $2,000	3,255	17.7%
$2,000 to $3,000	5,404	29.5%
$3,000 to $5,000	3,135	17.1%
over $5,000	632	3.4%
Total	**18,349**	**100%**

* *Includes 5,691 (or 27.07% of total Residential properties) properties on minimum rate of $1,386*

Minimum Rates

A minimum rate is the lowest amount of general rates that a property owner must pay, regardless of the property's value. The minimum rate ensures all ratepayers make a reasonable contribution towards the cost of providing and maintaining the broad range of services and infrastructure that benefit all properties within the City.

In the absence of a minimum rate, very low-valued properties would contribute a small amount despite benefiting from and having access to many of the same services as higher-value properties.

Minimum rates generally shift a greater proportion of the rating burden onto lower-valued residential properties (units, apartments) and small retail and commercial properties and vacant land with lower valuations.

As a general rule, a lower minimum rate results in lower rates being paid by lower-value properties and a relatively higher contribution from higher-value properties, whereas a higher minimum rate has the opposite effect.

Legislative provisions limit the application of a minimum rate to a maximum of 35% of rateable properties within a Local Government Area. This safeguard is intended to prevent over-reliance on the minimum rate, as a higher proportion would disproportionately impact lower-value property owners and undermine rating equity.

The key policy consideration for is about balancing Equity (higher-value properties vs lower-value properties), and Benefit received (all properties receive a base level of services).

Table 5 below details the impact of the proposed options in respect to the minimum rate. Unlike previous years the minimum rate is not proposed to be increased in line with the rate revenue increase, in order to maintain an appropriate margin below the maximum threshold of 35% of assessments as prescribed under Section 158(2)(d) of the *Local Government Act 1999.*

TABLE 5: IMPACT OF RATING STRATEGY ON MINIMUM RATES

	2025-2026 $'000	**2026-2027 $'000**
	8.50%	***7.90%***
Minimum Rate	$ 1,386	$ 1,386
$ difference from prior year	$109	$0
No. of assessments on Minimum Rate	6,613	5,691
% of assessments on Minimum Rate	31.94%	27.07%

Rate Capping

The Council currently applies a maximum increase, or capping, to residential ratepayers under Section 153 of the Local Government Act 1999. It is proposed that this approach continue in 2026-27.

In addition, to support the implementation of the revised rating structure, for 2026-2027, it is also recommended that the capping mechanism be introduced for commercial, industrial and vacant land ratepayers, under Section 166(1)(l) of the Act.

This is being applied specifically to manage the impact of the redistribution of the rate burden arising from the proposed changes to Differential Rates.

The application of capping for commercial, industrial and vacant land ratepayers provides a transitional mechanism to moderate year-on-year increases and support a staged implementation of the revised rating structure.

Regional Landscape Levy (formally known as the Natural Resource Management Levy)

For 2026-2027, the Council will be required to collect $1.608 million on behalf of *Green Adelaide* for the payment of the State Government Regional Landscape Levy. In this respect, Local Government acts as the revenue collector for the *Green Adelaide Board* (the Board) and the eight (8) Regional Landscape Boards and as such, the Council does not retain this revenue. The property owners within the City of Norwood Payneham & St Peters will contribute 4.47% of the total quantum of the Levy which is collected on behalf of the Board for 2026-2027 Financial year.

Councils can also charge the Regional Landscape Boards for the administrative cost associated with collecting the Regional Landscape Levy. For 2026-2027, the fee has been calculated using a fixed fee of $3,190 plus $0.32 per rateable assessment. The proposed collection fee, which has been incorporated within the draft Budget, for this Council is $10,000.

Capital Value

For 2026-2027, the Capital Value has increased (as advised by the Valuer-General) across the City of Norwood Payneham & St Peters by 8.5%. Table 6 details the Capital Value movements by land use for all property classes within the City of Norwood Payneham & St Peters.

TABLE 6: VALUATION INCREASE FROM 2025-2026 BY LAND USE

Land Use	2025-2026 Capital Value $'000	2026-2027 Capital Value $'000	Valuation Increase	% Increase
Residential	20,793,329	22,681,628	1,888,299	9.1%
Commercial	3,404,383	3,558,240	153,858	4.5%
Industrial	184,001	177,056	- 6,946	-3.8%
Vacant Land	176,753	219,590	42,838	24.2%
Other	508,099	535,532	27,433	5.4%
Primary Production	1,008	1,040	33	3.2%
Total Rateable	**25,067,572**	**27,173,086**	**2,105,515**	**8.4%**
Non Rateable	490,119	546,179	56,060	11.4%
Total	**25,557,691**	**27,719,265**	**2,161,574**	**8.5%**

Pursuant to Regulation 6(1)(ec) of the *Local Government (Financial Management Regulations) 2011,* the Council is required to express the increase in rate revenue for each land use, as the average change in the expected rates for the financial year (expressed as a whole number of dollars) for each land use category declared, compared to the expected rates for each category for the previous financial year. This is expressed as the Average Rate and is calculated by dividing the total rate revenue by the number of assessments. Table 7 below details the Average Rate (based on a Rate Revenue increase of 7.9%) and the change for each land use category compared to the 2025-2026 financial year.

TABLE 7: AVERAGE RATE BY TOTAL LAND USE

Land Use	Average Rate	Increase	% Change
Residential	2,356	120	5.37%
Commercial	3,827	368	10.64%
Industrial	3,336	368	12.39%
Vacant Land	2,798	349	14.26%
Other	4,904	278	6.02%
Primary Production	2,282	70	3.17%
Total Rateable	**2,536**	**150**	**6.30%**

Draft 2026-2027 Rating Policy

As part of the implementation of the revised rating methodology for 2026-2027, the Council has undertaken a review of its Rating Policy to ensure it reflects the updated approach to the basis of rating. The revised policy incorporates the application of differential rates, the updated approach to setting the minimum rate, and the use of capping mechanisms in accordance with the Local Government Act 1999. It also articulates the principles underpinning the Council's rating decisions, including equity, capacity to pay and benefit received, to provide a clear and transparent framework for the distribution of rates across the community.

The draft Rating Policy is provided in **Attachment A – Appendix 5** and incorporates the most up to date valuation data and incorporates the Rate Revenue increase of 7.9%.

BUDGET SUBMISSIONS

As Elected Members will recall, the Council has received twenty-nine (29) submissions in response to the consultation process that was conducted on the Draft 2026-2027 Annual Business Plan and Budget.

In addition, thirty-four (34) citizens attended the Public Meeting that was held on 26 May 2026 and a total of fourteen (14) citizens provided a submission to the Council at the Public Meeting. Elected Members will recall that a number of questions were asked at the Public Meeting and a commitment was made to ensure a response would be provided to those questions.

A copy of the questions and the response is set out in **Attachment D**.

Most submissions from residents and organisations raised concerns about Council's proposal to invest in the construction of a gymnasium and associated car park at the Payneham Memorial Swimming Centre, particularly given the Council's current debt level.

There were also concerns raised regarding the proposed rate increases.

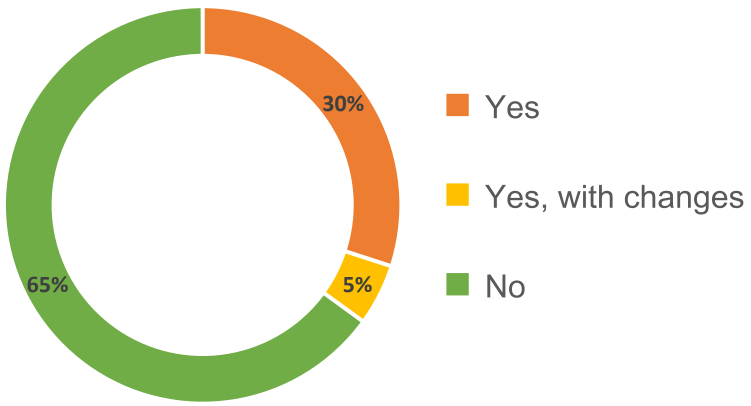
In respect to the Gymnasium and associated carpark at the northern end of Patterson Reserve, as Elected Members will recall at its meeting held on 11 March 2026, the Council specifically resolved to undertake consultation on the Gymasium Project as part of the Draft 2026-2027 Annual Business Plan and Budget, to assist in determining its position on the Project.

To this end, respondents were asked if they supported the Project through the following question:

> *Do you support the Councils proposal to invest in the construction of a gymnasium and associated car park at the payneham Memorial swimming Centre in order to reduce operating costs of the Paynham Memorial Swimming Centre.*

Of the 20 Feedback Forms that were submitted the feedback is shown in the graph below.

Do you support the Council's proposal to invest in the construction of a gymnasium and associated car park at the Payneham Memorial Swimming Centre in order to reduce operating costs of the Payneham Memorial Swimming Centre?



One (1) respondent supported the Project with changes regarding a range of improvements to Patterson Reserve, including protection for cars utilising the carpark, additional lighting in the south-western corner of the playing field, new storage facilities and alternate greenspace to be used for pre-game warm-up activities.

Based on the written submissions that have been made in respect to the draft 2026-2027 Annual Business Plan and budget, in repect to the proposed Gymnasium and carpark a number of themes have emerged.

A significant number of submissions have opposed the proposal to add a $5.9million Gymnasium at the PMSC citing:

a. Financial risk: a number of respondents viewed the Project as an unnecessary additional expense given the substantial investment that has already been made at the PMSC;
b. Market competition: Respondents argued that the local area is already well-served by private operated gymnasiums and that the Council should not use ratepayers funds to compete with private operations;

c. Fiscal restraint:Several submissions labelled the Gymnasium as a “nice to have” rather than a must have, suggesting that the funds would be better invested in core infrastructure such as roads and footpaths.

As the Council has yet to make a final decision on whether it will approve the Gymnasium and Carpark Project, in addition to taking into consideration the outcome of the consultation that has been undertaken, as set out above, the financial implications of this investment are set out in the table below. The information in the table below, compares the projected Operating Surplus/(Deficit) under two (2) scenarios: proceeding with the Gymnasium Project and not proceeding with the Project.

The comparison illustrates the impact of the proposed investment on the Council's operating result over the life of the Long-Term Financial Plan.

	2026-2027	*2027-2028*	*2028-2029*	*2029-2030*	*2030-2031*	*2031-2032*	*2032-2033*	*2033-2034*	*2034-2035*	*2035-2036*	*Total*
SURPLUS WITH GYMNASIUM	($1,919)	($762)	$1,324	$2,147	$3,422	$4,435	$5,333	$7,245	$8,897	$10,071	$40,193
SURPLUS WITHOUT GYMNASIUM	($1,759)	($314)	$1,492	$2,096	$3,134	$4,116	$4,974	$6,812	$8,383	$9,423	$38,359
CHANGE IN SURPLUS	($160)	($447)	($168)	$51	$288	$319	$359	$432	$513	$648	$1,834

At the time the Draft 2026-2027 Annual Business Plan and Budget was released for consultation, the proposed Rate Revenue increase of 7.9% translated to an increase in the Average Residential Rate of 5.45% (or $122 per annum). In respect to Commercial properties, this translated to an increase of 11.39% (or $397 per annum).

As set out in this report, based on a Rate Revenue increase of 7.9% and based on the updated property valuations provided by the SA Valuer-General (as at 15 June 2026), the value of the average residential property is now $1,236,123 (compared to $1,150,455 in 2025-2026). On the basis of an increase in Rate Revenue of 7.9%, the Average Residential Rate increase is 5.37% (or $120 per annum) and the Average Commercial Rate is 10.64% (or $368 per annum).

To assist the Council in determining the final increase, a comparison of residential rates of the City of Burnside, City of Unley, City Prospect, Campbelltown City Council, Town of Walkerville and the City of Tea Tree Gully for 2025-2026 presented below.

Declared cent in a dollar for 2025-2026 for residential rates

Council	Average Property Value in NPSP in 2025-2026	2025–26 Rate in Dollar	Calculated Rates
City of Tea Tree Gully	$ 1,150,455	0.00270020	$ 3,106.46
Campbelltown City Council	$ 1,150,455	0.00217122	$ 2,497.89
City of Prospect	$ 1,150,455	0.00213770	$ 2,459.33
City of Norwood Payneham & St Peters	$ 1,150,455	0.00182970	$ 2,104.99
City of Burnside	$ 1,150,455	0.00168550	$ 1,939.09
City of Unley	$ 1,150,455	0.00165000	$ 1,898.25
Town of Walkerville	$ 1,150,455	0.00161989	$ 1,863.61

For comparison purposes, the Average Residential Rate increase as per the draft 2026-2027 Annual Business Plans and Budgets that was released for consultation by the comparison Councils is set out below:

Council	2026-2027 proposed Average Residential Rate Increase
City of Burnside	5.69%
City of Tea Tree Gully	5.50%
Town of Walkerville	4.90%
City of Unley	4.90%
City of Campbelltown	4.09% (3.30% + 0.79% growth)

OPTIONS

The Council has a number of options in respect to progressing its adoption of the Draft 2026-2027 Budget. For the purposes of simplicity, the following options are put forward for the Council's consideration:

1. Adopt the Draft 2026-2027 Annual Business Plan and Budget, which plans to deliver an Operating Deficit of $1,919,486 and an overall Net Deficit (including Capital Income) of $1.884 million, as contained in **Attachment A**, which:

   - is in line with the components which have been adopted '*in principle*' by the Council at its Meetings held on 3 February 2026, 7 April 2026 and 5 May 2026;
   - incorporates the adjustments approved '*in principle*' at those meetings; and
   - is based on a Rate Revenue increase of 7.9%.

2. Amend the Draft 2026-2027 Annual Business Plan and Budget by either:

   - increasing or decreasing rate revenue; and/or
   - amending the Capital works or Operating Projects expenditure; and/or
   - amending the Recurrent Income and Expenditure Budget.

The Council is required to adopt a budget which it believes is fair and reasonable, while also positioning the Council to achieve and maintain on-going financial sustainability.

In this respect, Option 1 is recommended, noting that as part of its decision, the Council will need to determine its final decision on the proposed Gymnasium and Carpark Project.

CONCLUSION

Through the adoption of the *Long-term Financial Plan*, the Council already has and continue evolve a clear strategy of achieving financial sustainability. Financial sustainability means having a financial position capable of meeting long term service and infrastructure levels and standards, which are acceptable to the community plus having the financial capacity to meet its financial obligations from cash generated from operations or cash reserves.

The Draft Annual Business Plan and Budget, as contained in **Attachment A**, aims to ensure that the Council's emerging and continuing priorities are appropriately funded.

RECOMMENDATION

That in exercise of the powers contained in Chapters 8, 9 and 10 of the Local Government Act 1999 and in respect to the Financial Year ending 30 June 2027, the following recommendations be adopted by the Council.

1. ***Final Report – Review of the Basis of Rating (April 2026)***

Pursuant to and in accordance with Section 151(5) of the Local Government Act 1999, the Final Report – Review of the Basis of Rating (April 2026) prepared by LGiQ, as contained within ***Attachment C****, and the public consultation undertaken during the period 9 May 2026 to 31 May 2026 regarding the aforementioned report (of which no public submissions were received), be noted.*

2. Adoption of 2026-2027 Annual Business Plan

(a) Pursuant to and in accordance with the provisions of Section 123 of the Local Government Act 1999 and Regulation 6 of the Local Government (Financial Management) Regulations 2011, and having considered all submissions received in accordance with Section 123 (6) of the Local Government Act 1999, the Annual Business Plan for the 2026-2027 Financial Year, as contained within ***Attachment A*** *and the Council's Rating Policy as contained in* ***Attachment A - Appendix 5****, be adopted.*

(b) That the Chief Executive Officer be authorised to make any required editorial changes to the 2026-2027 Annual Business Plan as contained within ***Attachment A*** *prior to the final publication.*

3. Adoption of 2026-2027 Annual Budget

That having adopted the 2026-2027 Annual Business Plan and having considered the Budget for the 2026-2027 Financial Year in conjunction with, and determined it to be consistent with, the 2026-2027 Annual Business Plan:

Pursuant to and in accordance with Section 123 of the Local Government Act 1999 and Regulation 7 of the Local Government (Financial Management) Regulations 2011:

(a) the Budgeted Income Statement, Budgeted Balance Sheet, Budgeted Cash Flow Statement, the Budgeted Statement of Changes in Equity as contained within ***Attachment A****, be adopted;*
(b) the statement regarding the Operating Surplus Position contained within ***Attachment A****, be adopted;*
(c) the Uniform Presentation of Finances as contained within ***Attachment A****, be adopted; and*
(d) the Financial Indicators as contained within ***Attachment A****, be adopted.*

*4. **Adoption of Valuation***

Pursuant to the provisions of Section 167(2) (a) of the Local Government Act 1999, the Council adopts, for rating purposes, the Valuer-General's Valuation of Capital Values applicable to land within the area of the Council for the 2026-2027 Financial Year totalling $27,719,265,760 (an increase of 8.5%) and that 1 July 2026, is specified as the date on which such valuations are adopted.

*5. **Rate Capping***

a. That pursuant to Section 153(3) of the Local Government Act 1999, the Council determines to fix a maximum increase on rateable land within its area that constitutes the principal place of residence of a principal rate payer for the Financial Year ended 30 June 2027. For 2026-2027, the maximum increase will be set at 15.8%.

b. That pursuant to Section 166(1)(l) of the Act, the application of capping to the maximum increase of 15.8% for commercial, industrial and vacant land ratepayers to provide a transitional mechanism to moderate year-on-year increases and support a staged implementation of the revised rating structure.

*6. **Declaration of Rates***

Having taken into account the general principles of rating contained in Section 150 of the Local Government Act, 1999 and the requirements of Section 153 (2) of the Local Government Act, 1999, in exercise of the powers in Section 153(1)(b) and pursuant to Section 156(1)(a) of the Local Government Act 1999, the Council declares differential general rates, based on the Capital Value of rateable land, such differential rates varying according to the use of the land as designated in Regulation 14(1) of the Local Government (General) Regulations 2013, for the Financial Year ending 30 June 2027, as follows:

Residential	*0.0018287 cents-in-the-dollar*
Commercial – Shop	*0.0023773 cents-in-the-dollar*
Commercial – Office	*0.0023773 cents-in-the-dollar*
Commercial – Other	*0.0023773 cents-in-the-dollar*
Industry – Light	*0.0023773 cents-in-the-dollar*
Industry – Other	*0.0023773 cents-in-the-dollar*
Vacant Land	*0.0023773 cents-in-the-dollar*
Primary Production	*0.0021944 cents-in-the-dollar*
Other	*0.0021944 cents-in-the-dollar*

*7. **Minimum Rate***

Pursuant to the provisions of Section 158(1) (a) of the Local Government Act 1999 and in accordance with the provisions of Section 158 (2) of the Local Government Act 1999, the Council fixes $1,386 as the minimum amount payable by way of general rates for the Financial Year ending 30 June 2027.

*8. **Separate Rate***

Pursuant to the provisions of Section 154(1) of the Local Government Act 1999 and Section 69 of the Landscape South Australia Act 2019, in order to reimburse to the Council the amount contributed to The Green Adelaide Board, the Council declares a separate rate based on the value of the land the subject of the rate of 0.00006035 cents-in-the-dollar on the Capital Value of rateable property within the area of the Council and of the Board for the Financial Year ending 30 June 2027.

9. The Parade Precinct Development Separate Rate

For the Financial Year ending 30 June 2027, pursuant to the provisions of Section 154 of the Local Government Act 1999 and Regulation 14 of the Local Government (General) Regulations 2013, in order to support and improve business viability, profitability, trade and commerce, being an activity that is intended to be of particular benefit to the land in that part of the Council's area comprising the following geographical boundary:

- *Urban Corridor (Main Street) Zone surrounding The Parade, Norwood between Portrush Road to the east and Osmond Terrace to the west*
- *Suburban Main Street surrounding The Parade, Norwood between Osmond Terrace to the east and Eastry Street to the west*
- *Suburban Business on The Parade, Norwood between Elizabeth Street to the east*
- *Business Neighbourhood Zone between Harris Street, Norwood and Webbe Street, Norwood*
- *Business Neighbourhood Zone on The Parade Norwood between Eastry Street to the east and Fullarton Road to the west.*

where such zones are identified in the SA Property and Planning Atlas:

the Council declares pursuant to sections 154(7) and 156(1)(a) of the Act a differential separate rate of 0.000412 cents-in-the-dollar on the Capital Value of all land classified as Category 2 – Commercial Shop, Category 3 – Commercial Office Category 4 – Commercial Other and Category 5 - Industrial Light.
the Council grants a discretionary rebate of 50% of The Parade Precinct Development Separate Rate under Section 166(1) (a) of the Local Government Act 1999, to all properties that fall within the geographical boundary described above and which have a land use of Category 3 – Commercial Office.

10. Payment of Rates

Pursuant to Section 181 of the Local Government Act 1999, all rates, for the Financial Year ending 30 June 2027, shall be payable in four (4) equal or approximately equal instalments, falling due on 4 September 2026, 4 December 2026, 5 March 2027 and 4 June 2027 provided that in cases where the account requiring payment of rates is not sent out at least 30 days prior to the due date for payment, the authority to fix the date by which rates must be paid in respect to those assessments, be determined by the Chief Executive Officer.

11. Loan Borrowings

(a) That the Council endorses 'in principle', Loan Borrowings for the 2026-2027 Financial Year, up to a maximum of $7.0 million in addition to the existing borrowings and Cash Advance Facilities for the purposes of funding Capital Expenditure.

(b) The Chief Executive Officer is authorised to negotiate the most beneficial financial terms for the Council with a lending authority after obtaining competitive written quotes at a time considered appropriate by management and arrange the drawdown of the loan.

(c) The Chief Executive Officer is authorised to sign all documentation associated with the Loan Borrowings referred to in (a) and (b) above. Further, where any such documentation is executed under seal that in accordance with the Local Government Act 1999, the Mayor and Chief Executive Officer will attend to the affixation of the common seal.

12. Fees & Charges

Pursuant to Section 188 (1) of the Local Government Act 1999, the Schedule of Fees and Charges for the 2026-2027 Financial Year detailed in ***Attachment B,*** *be adopted.*

Cr Sims moved:

That in exercise of the powers contained in Chapters 8, 9 and 10 of the Local Government Act 1999 and in respect to the Financial Year ending 30 June 2027, the following recommendations be adopted by the Council.

1. Final Report – Review of the Basis of Rating (April 2026)

Pursuant to and in accordance with Section 151(5) of the Local Government Act 1999, the Final Report – Review of the Basis of Rating (April 2026) prepared by LGiQ, as contained within ***Attachment C****, and the public consultation undertaken during the period 9 May 2026 to 31 May 2026 regarding the aforementioned report (of which no public submissions were received), be noted.*

2. Adoption of 2026-2027 Annual Business Plan

(a) Pursuant to and in accordance with the provisions of Section 123 of the Local Government Act 1999 and Regulation 6 of the Local Government (Financial Management) Regulations 2011, and having considered all submissions received in accordance with Section 123 (6) of the Local Government Act 1999, the Annual Business Plan for the 2026-2027 Financial Year, as contained within ***Attachment*** *A, with the exclusion of the Gymnasium and Carpark Project, and the Council's Rating Policy as contained in* ***Attachment A - Appendix 5****, be adopted.*

(b) That the Chief Executive Officer be authorised to make any required editorial changes to the 2026-2027 Annual Business Plan as contained within ***Attachment A*** *prior to the final publication.*

3. Adoption of 2026-2027 Annual Budget

That having adopted the 2026-2027 Annual Business Plan and having considered the Budget for the 2026-2027 Financial Year in conjunction with, and determined it to be consistent with, the 2026-2027 Annual Business Plan:

Pursuant to and in accordance with Section 123 of the Local Government Act 1999 and Regulation 7 of the Local Government (Financial Management) Regulations 2011:

(a) the Budgeted Income Statement, Budgeted Balance Sheet, Budgeted Cash Flow Statement, the Budgeted Statement of Changes in Equity as contained within ***Attachment A****, be adopted;*
(b) the statement regarding the Operating Surplus Position contained within ***Attachment A****, be adopted;*
(c) the Uniform Presentation of Finances as contained within ***Attachment A****, be adopted; and*
(d) the Financial Indicators as contained within ***Attachment A****, be adopted.*

4. Adoption of Valuation

Pursuant to the provisions of Section 167(2) (a) of the Local Government Act 1999, the Council adopts, for rating purposes, the Valuer-General's Valuation of Capital Values applicable to land within the area of the Council for the 2026-2027 Financial Year totalling $27,719,265,760 (an increase of 8.5%) and that 1 July 2026, is specified as the date on which such valuations are adopted.

5. Rate Capping

a. That pursuant to Section 153(3) of the Local Government Act 1999, the Council determines to fix a maximum increase on rateable land within its area that constitutes the principal place of residence of a principal rate payer for the Financial Year ended 30 June 2027. For 2026-2027, the maximum increase will be set at 15.8%.

b. That pursuant to Section 166(1)(l) of the Act, the application of capping to the maximum increase of 15.8% for commercial, industrial and vacant land ratepayers to provide a transitional mechanism to moderate year-on-year increases and support a staged implementation of the revised rating structure.

6. Declaration of Rates

Having taken into account the general principles of rating contained in Section 150 of the Local Government Act, 1999 and the requirements of Section 153 (2) of the Local Government Act, 1999, in exercise of the powers in Section 153(1)(b) and pursuant to Section 156(1)(a) of the Local Government Act 1999, the Council declares differential general rates, based on the Capital Value of rateable land, such differential rates varying according to the use of the land as designated in Regulation 14(1) of the Local Government (General) Regulations 2013, for the Financial Year ending 30 June 2027, as follows:

Residential	*0.0018287 cents-in-the-dollar*
Commercial – Shop	*0.0023773 cents-in-the-dollar*
Commercial – Office	*0.0023773 cents-in-the-dollar*
Commercial – Other	*0.0023773 cents-in-the-dollar*
Industry – Light	*0.0023773 cents-in-the-dollar*
Industry – Other	*0.0023773 cents-in-the-dollar*
Vacant Land	*0.0023773 cents-in-the-dollar*
Primary Production	*0.0021944 cents-in-the-dollar*
Other	*0.0021944 cents-in-the-dollar*

7. Minimum Rate

Pursuant to the provisions of Section 158(1) (a) of the Local Government Act 1999 and in accordance with the provisions of Section 158 (2) of the Local Government Act 1999, the Council fixes $1,386 as the minimum amount payable by way of general rates for the Financial Year ending 30 June 2027.

8. Separate Rate

Pursuant to the provisions of Section 154(1) of the Local Government Act 1999 and Section 69 of the Landscape South Australia Act 2019, in order to reimburse to the Council the amount contributed to The Green Adelaide Board, the Council declares a separate rate based on the value of the land the subject of the rate of 0.00006035 cents-in-the-dollar on the Capital Value of rateable property within the area of the Council and of the Board for the Financial Year ending 30 June 2027.

9. The Parade Precinct Development Separate Rate

For the Financial Year ending 30 June 2027, pursuant to the provisions of Section 154 of the Local Government Act 1999 and Regulation 14 of the Local Government (General) Regulations 2013, in order to support and improve business viability, profitability, trade and commerce, being an activity that is intended to be of particular benefit to the land in that part of the Council's area comprising the following geographical boundary:

- *Urban Corridor (Main Street) Zone surrounding The Parade, Norwood between Portrush Road to the east and Osmond Terrace to the west*
- *Suburban Main Street surrounding The Parade, Norwood between Osmond Terrace to the east and Eastry Street to the west*
- *Suburban Business on The Parade, Norwood between Elizabeth Street to the east*
- *Business Neighbourhood Zone between Harris Street, Norwood and Webbe Street, Norwood*
- *Business Neighbourhood Zone on The Parade Norwood between Eastry Street to the east and Fullarton Road to the west.*

where such zones are identified in the SA Property and Planning Atlas:

the Council declares pursuant to sections 154(7) and 156(1)(a) of the Act a differential separate rate of 0.000412 cents-in-the-dollar on the Capital Value of all land classified as Category 2 – Commercial Shop, Category 3 – Commercial Office Category 4 – Commercial Other and Category 5 - Industrial Light.
the Council grants a discretionary rebate of 50% of The Parade Precinct Development Separate Rate under Section 166(1) (a) of the Local Government Act 1999, to all properties that fall within the geographical boundary described above and which have a land use of Category 3 – Commercial Office.

10. Payment of Rates

Pursuant to Section 181 of the Local Government Act 1999, all rates, for the Financial Year ending 30 June 2027, shall be payable in four (4) equal or approximately equal instalments, falling due on 4 September 2026, 4 December 2026, 5 March 2027 and 4 June 2027 provided that in cases where the account requiring payment of rates is not sent out at least 30 days prior to the due date for payment, the authority to fix the date by which rates must be paid in respect to those assessments, be determined by the Chief Executive Officer.

11. Loan Borrowings

(a) That the Council endorses 'in principle', Loan Borrowings for the 2026-2027 Financial Year, up to a maximum of $1.0 million in addition to the existing borrowings and Cash Advance Facilities for the purposes of funding Capital Expenditure.

(b) The Chief Executive Officer is authorised to negotiate the most beneficial financial terms for the Council with a lending authority after obtaining competitive written quotes at a time considered appropriate by management and arrange the drawdown of the loan.

(c) The Chief Executive Officer is authorised to sign all documentation associated with the Loan Borrowings referred to in (a) and (b) above. Further, where any such documentation is executed under seal that in accordance with the Local Government Act 1999, the Mayor and Chief Executive Officer will attend to the affixation of the common seal.

12. Fees & Charges

*Pursuant to Section 188 (1) of the Local Government Act 1999, the Schedule of Fees and Charges for the 2026-2027 Financial Year detailed in **Attachment B,** be adopted.*

Seconded by Cr Duke.

Cr Sims left the meeting at 9.53pm.
Cr Sims returned to the meeting at 9.54pm.

<u>Amendment</u>

Cr Excell moved:

That in exercise of the powers contained in Chapters 8, 9 and 10 of the Local Government Act 1999 and in respect to the Financial Year ending 30 June 2027, the following recommendations be adopted by the Council.

1. Final Report – Review of the Basis of Rating (April 2026)

*Pursuant to and in accordance with Section 151(5) of the Local Government Act 1999, the Final Report – Review of the Basis of Rating (April 2026) prepared by LGiQ, as contained within **Attachment C**, and the public consultation undertaken during the period 9 May 2026 to 31 May 2026 regarding the aforementioned report (of which no public submissions were received), be noted.*

2. Adoption of 2026-2027 Annual Business Plan

*(a) Pursuant to and in accordance with the provisions of Section 123 of the Local Government Act 1999 and Regulation 6 of the Local Government (Financial Management) Regulations 2011, and having considered all submissions received in accordance with Section 123 (6) of the Local Government Act 1999, the Annual Business Plan for the 2026-2027 Financial Year, as contained within **Attachment A** and the Council's Rating Policy as contained in **Attachment A - Appendix 5**, be adopted, with the exclusion of the Gymnasium and Carpark Project and the inclusion of the following:*

.

- *an additional $20,000 be allocated to the Ninth Avenue Christmas lights budget for the provision of some minor traffic management measures to be undertaken as part of the 2026 event.*

*(b) That the Chief Executive Officer be authorised to make any required editorial changes to the 2026-2027 Annual Business Plan as contained within **Attachment A** prior to the final publication.*

3. Adoption of 2026-2027 Annual Budget

That having adopted the 2026-2027 Annual Business Plan and having considered the Budget for the 2026-2027 Financial Year in conjunction with, and determined it to be consistent with, the 2026-2027 Annual Business Plan:

Pursuant to and in accordance with Section 123 of the Local Government Act 1999 and Regulation 7 of the Local Government (Financial Management) Regulations 2011:

*(a) the Budgeted Income Statement, Budgeted Balance Sheet, Budgeted Cash Flow Statement, the Budgeted Statement of Changes in Equity as contained within **Attachment A**, be adopted;*
*(b) the statement regarding the Operating Surplus Position contained within **Attachment A**, be adopted;*
*(c) the Uniform Presentation of Finances as contained within **Attachment A**, be adopted; and*
*(d) the Financial Indicators as contained within **Attachment A**, be adopted.*

4. Adoption of Valuation

Pursuant to the provisions of Section 167(2) (a) of the Local Government Act 1999, the Council adopts, for rating purposes, the Valuer-General's Valuation of Capital Values applicable to land within the area of the Council for the 2026-2027 Financial Year totalling $27,719,265,760 (an increase of 8.5%) and that 1 July 2026, is specified as the date on which such valuations are adopted.

5. Rate Capping

a. That pursuant to Section 153(3) of the Local Government Act 1999, the Council determines to fix a maximum increase on rateable land within its area that constitutes the principal place of residence of a principal rate payer for the Financial Year ended 30 June 2027. For 2026-2027, the maximum increase will be set at 15.8%.

b. That pursuant to Section 166(1)(l) of the Act, the application of capping to the maximum increase of 15.8% for commercial, industrial and vacant land ratepayers to provide a transitional mechanism to moderate year-on-year increases and support a staged implementation of the revised rating structure.

*6. **Declaration of Rates***

Having taken into account the general principles of rating contained in Section 150 of the Local Government Act, 1999 and the requirements of Section 153 (2) of the Local Government Act, 1999, in exercise of the powers in Section 153(1)(b) and pursuant to Section 156(1)(a) of the Local Government Act 1999, the Council declares differential general rates, based on the Capital Value of rateable land, such differential rates varying according to the use of the land as designated in Regulation 14(1) of the Local Government (General) Regulations 2013, for the Financial Year ending 30 June 2027, as follows:

Residential	*0.0018287 cents-in-the-dollar*
Commercial – Shop	*0.0023773 cents-in-the-dollar*
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Industry – Light	*0.0023773 cents-in-the-dollar*
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Other	*0.0021944 cents-in-the-dollar*

*7. **Minimum Rate***

Pursuant to the provisions of Section 158(1) (a) of the Local Government Act 1999 and in accordance with the provisions of Section 158 (2) of the Local Government Act 1999, the Council fixes $1,386 as the minimum amount payable by way of general rates for the Financial Year ending 30 June 2027.

*8. **Separate Rate***

Pursuant to the provisions of Section 154(1) of the Local Government Act 1999 and Section 69 of the Landscape South Australia Act 2019, in order to reimburse to the Council the amount contributed to The Green Adelaide Board, the Council declares a separate rate based on the value of the land the subject of the rate of 0.00006035 cents-in-the-dollar on the Capital Value of rateable property within the area of the Council and of the Board for the Financial Year ending 30 June 2027.

*9. **The Parade Precinct Development Separate Rate***

For the Financial Year ending 30 June 2027, pursuant to the provisions of Section 154 of the Local Government Act 1999 and Regulation 14 of the Local Government (General) Regulations 2013, in order to support and improve business viability, profitability, trade and commerce, being an activity that is intended to be of particular benefit to the land in that part of the Council's area comprising the following geographical boundary:

- *Urban Corridor (Main Street) Zone surrounding The Parade, Norwood between Portrush Road to the east and Osmond Terrace to the west*
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- *Suburban Business on The Parade, Norwood between Elizabeth Street to the east*
- *Business Neighbourhood Zone between Harris Street, Norwood and Webbe Street, Norwood*
- *Business Neighbourhood Zone on The Parade Norwood between Eastry Street to the east and Fullarton Road to the west.*

where such zones are identified in the SA Property and Planning Atlas:

the Council declares pursuant to sections 154(7) and 156(1)(a) of the Act a differential separate rate of 0.000412 cents-in-the-dollar on the Capital Value of all land classified as Category 2 – Commercial Shop, Category 3 – Commercial Office Category 4 – Commercial Other and Category 5 - Industrial Light.
the Council grants a discretionary rebate of 50% of The Parade Precinct Development Separate Rate under Section 166(1) (a) of the Local Government Act 1999, to all properties that fall within the geographical boundary described above and which have a land use of Category 3 – Commercial Office.

10. Payment of Rates

Pursuant to Section 181 of the Local Government Act 1999, all rates, for the Financial Year ending 30 June 2027, shall be payable in four (4) equal or approximately equal instalments, falling due on 4 September 2026, 4 December 2026, 5 March 2027 and 4 June 2027 provided that in cases where the account requiring payment of rates is not sent out at least 30 days prior to the due date for payment, the authority to fix the date by which rates must be paid in respect to those assessments, be determined by the Chief Executive Officer.

11. Loan Borrowings

(a) That the Council endorses 'in principle', Loan Borrowings for the 2026-2027 Financial Year, up to a maximum of $1.0 million in addition to the existing borrowings and Cash Advance Facilities for the purposes of funding Capital Expenditure.

(b) The Chief Executive Officer is authorised to negotiate the most beneficial financial terms for the Council with a lending authority after obtaining competitive written quotes at a time considered appropriate by management and arrange the drawdown of the loan.

(c) The Chief Executive Officer is authorised to sign all documentation associated with the Loan Borrowings referred to in (a) and (b) above. Further, where any such documentation is executed under seal that in accordance with the Local Government Act 1999, the Mayor and Chief Executive Officer will attend to the affixation of the common seal.

12. Fees & Charges

Pursuant to Section 188 (1) of the Local Government Act 1999, the Schedule of Fees and Charges for the 2026-2027 Financial Year detailed in ***Attachment B,*** *be adopted.*

Seconded by Cr Moorhouse

The amendment was put and lost.

Cr Wilkinson moved:

That the original motion be put.

Seconded by Cr Knoblauch and carried.

The original motion was put and carried.

14 COMMITTEE REPORTS & RECOMMENDATIONS

14.1 COMMITTEE REPORTS & RECOMMENDATIONS

REPORT AUTHOR: General Manager, Governance & Civic Affairs
APPROVED BY: Chief Executive Officer
ATTACHMENTS: A

PURPOSE OF THE REPORT

The purpose of the report is to present to the Council the Minutes of the following Committee Meeting for the Council's consideration and adoption of the recommendations contained within the Minutes:

- Business & Economic Development Advisory Committee – 16 June 2026
  (A copy of the minutes of the Business & Economic Development Advisory Committee meeting is included as **Attachment A**.)

ADOPTION OF COMMITTEE RECOMMENDATIONS

- **Business and Economic Development Advisory Committee**

  Cr Knoblauch moved:

  That the Minutes of the meeting of the Business & Economic Development Advisory Committee held on 16 June 2026, be received and that the resolutions set out therein as recommendations to the Council are adopted as decisions of the Council.

  Seconded by Cr Piggott and carried unanimously.

15 OTHER BUSINESS

Voting in Local Government Elections - Non-Resident Ratepayers

Cr Piggott moved:

That Council seeks to improve the access for non-resident ratepayers of the City of Norwood Payneham & St Peters to vote in Local Government elections and requests that:

1. *the Chief Executive Officer write to the Minister for Local Government requesting that the Property franchise entitlement to vote be reinstated to eliminate the requirement for Non-Resident Sole Owners or Occupiers, to re-enrol for each Local Government Election to secure their democratic rights to vote; and*

2. *the Administration:*

   - *include messaging across all communication channels informing non-resident ratepayers of the requirement to re-enrol to the Voting Roll, including messaging with the 2nd quarter rates notice;*
   - *progress any other strategy to ensure that non -resident ratepayers are encouraged to enrol to vote; and*
   - *provide an update to Elected Members by a memorandum prior to 31 December 2026 in respect to actions taken.*

Cr Robinson left the meeting at 10.21pm.
Cr Robinson returned to the meeting at 10.22pm.
Cr Granozio left the meeting at 10.22pm.
Cr Granozio returned to the meeting at 10.23pm.

Seconded by Cr Wilkinson.

Amendment

Cr Mex moved:

That the Council seeks to improve the access for non-resident ratepayers of the City of Norwood Payneham & St Peters to vote in Local Government Elections and requests that:

1. *the Chief Executive Officer write to the Minister for Local Government requesting that the Property Franchise entitlement to vote be reinstated to eliminate the requirement for Non-Resident Sole Owners or Occupiers, to re-enrol for each Local Government Election to secure their democratic rights to vote, and*

2. *this matter be referred to the Local Government Association of South Australia for consideration as an Item of Business for the 2026 Annual General Meeting.*

3. *the Administration:*

   - *include messaging across all communication channels informing non-resident ratepayers of the requirement to re-enrol to the Voting Roll, including messaging with the 2nd quarter rates notice;*
   - *progress any other strategy to ensure that non -resident ratepayers are encouraged to enrol to vote; and*
   - *provide an update to Elected Members by a memorandum prior to 31 December 2026 in respect to actions taken.*

Seconded by Cr Sims.

The amendment was put and carried.

The motion, as amended, was put and carried unanimously.

16 CONFIDENTIAL REPORTS

16.1 NORWOOD SWIMMING CENTRE MANAGEMENT AGREEMENT

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(d) commercial information of a confidential nature (not being a trade secret) the disclosure of which -
- *(i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and*
- *(ii) would, on balance, be contrary to the public interest.*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Cr Sims moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; Acting General Manager; Community Development; General Manager, Infrastructure & Major Projects; Manager, Governance; Manager, Strategic Communications & Advocacy; Chief Financial Officer and Administration Assistant, Governance & Civic Affairs], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(d) commercial information of a confidential nature (not being a trade secret) the disclosure of which -
- *(i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and*
- *(ii) would, on balance, be contrary to the public interest.*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Knoblauch and carried unanimously.

Cr McFarlane left the meeting at 10.25pm.
Cr McFarlane returned to the meeting at 10.27pm.

Cr Piggott moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that:

- *the report (excluding Attachment A), discussion and minutes be kept confidential until the contract has been signed; and*
- *Attachment A be kept confidential for a period of five (5) years.*

Seconded by Cr Knoblauch and carried unanimously.

16.2 BAD DEBTS WRITE OFF (OTHER THAN RATES)

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which -
- *(i) could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
- *(ii) would, on balance, be contrary to the public interest.*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Cr Wilkinson moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; Acting General Manager; Community Development; General Manager, Infrastructure & Major Projects; Manager, Governance; Manager, Strategic Communications & Advocacy; Chief Financial Officer and Administration Assistant, Governance & Civic Affairs], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(b) information the disclosure of which -
- *(i) could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
- *(ii) would, on balance, be contrary to the public interest.*

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Duke and carried.

Cr Sims left the meeting at 10.35pm.
Cr Sims returned to the meeting at 10.37pm.

Cr Robinson moved:

That in accordance with Section 143 of the Local Government Act, 1999, the amount of the outstanding debt by the Boston Building Group totalling $10,488.50 be written-off in the 2025-2026 Financial Statements.

Seconded by Cr Wilkinson and carried unanimously.

Cr Robinson moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report and discussion and be kept confidential for a period of five (5) years.

Seconded by Cr Wilkinson and carried unanimously.

16.3 FINANCIAL MATTER

RECOMMENDATION 1

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present, be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Cr Moorhouse moved:

That pursuant to Section 90(2) and (3) of the Local Government Act 1999 the Council orders that the public, with the exception of the Council staff present [Chief Executive Officer; General Manager, Governance & Civic Affairs; General Manager, Urban Planning & Environment; Acting General Manager; Community Development; General Manager, Infrastructure & Major Projects; Manager, Governance; Manager, Strategic Communications & Advocacy; Chief Financial Officer and Administration Assistant, Governance & Civic Affairs], be excluded from the meeting on the basis that the Council will receive, discuss and consider:

(a) information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).

and the Council is satisfied that, the principle that the meeting should be conducted in a place open to the public, has been outweighed by the need to keep the receipt/discussion/consideration of the information confidential.

Seconded by Cr Wilkinson and carried.

<u>Extension of Council Meeting</u>

At 11.09pm Cr Piggott moved:

That the Council meeting be extended for a further 15 minutes.

Seconded by Cr Robinson and carried.

Cr Moorhouse moved:

Under Section 91(7) and (9) of the Local Government Act 1999 the Council orders that the report, discussion and minutes be kept confidential for a period of five (5) years.

Seconded by Cr McFarlane.

17 CLOSURE

There being no further business, the Mayor declared the meeting closed at 11.24pm.

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Mayor Robert Bria

Minutes Confirmed on ______________________________
(date)