Special Council Meeting Minutes

13 August 2018

Our Vision

A City which values its heritage, cultural diversity, sense of place and natural environment.

A progressive City which is prosperous, sustainable and socially cohesive, with a strong community spirit.

City of Norwood Payneham & St Peters

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& St Peters

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VENUE Council Chambers, Norwood Town Hall

HOUR 7.00pm

PRESENT

Council Members Mayor Robert Bria

Cr Lucy Marcuccitti
Cr Christel Mex
Cr Connie Granozio
Cr Carlo Dottore
Cr Kevin Duke

Cr Evonne Moore (entered the meeting at 7.01pm)

Cr John Frogley Cr Garry Knoblauch Cr Sue Whitington

Cr Paul Wormald (entered the meeting at 7.06pm)

Staff Mario Barone (Chief Executive Officer)

Peter Perilli (General Manager, Urban Services)

Carlos Buzzetti (General Manager, Urban Planning & Environment) Lisa Mara (General Manager, Governance & Community Affairs)

Sharon Perkins (General Manager, Corporate Services)

Keke Michalos (Manager, Economic Development & Strategic Projects)

Olivia Franco (Strategic Projects Co-ordinator)

Tina Zullo (Administration Officer, Governance & Community Affairs)

APOLOGIES Cr John Minney, Cr Mike Stock, Cr Kevin Shepherdson

ABSENT Nil

1. CONFIRMATION OF THE MINUTES OF THE COUNCIL MEETING HELD ON 6 AUGUST 2018

Cr Knoblauch moved that the minutes of the Council meeting held on 6 August 2018 be taken as read and confirmed. Seconded by Cr Duke.

Cr Moore entered the meeting at 7.01pm.

The motion was put and was carried.

2. STAFF REPORTS

2.1 SYD JONES RESERVE UPGRADE – OUTCOME OF THE STAGE 1 COMMUNITY CONSULTATION AND ENGAGEMENT PROCESS AND DRAFT CONCEPT PLANS

REPORT AUTHOR: Strategic Projects Coordinator

GENERAL MANAGER: Chief Executive Officer

CONTACT NUMBER: 8366 4524

FILE REFERENCE: S/05093 S/05254

ATTACHMENTS: A – F

PURPOSE OF REPORT

The purpose of this report is to present to the Council, the results of the Stage 1 community consultation and engagement process for the upgrade of Syd Jones Reserve, and the two (2) draft concept plans which have been developed, and to seek the Council's endorsement to undertake Stage 2 community consultation and engagement.

BACKGROUND

Syd Jones Reserve is a local neighbourhood park, located on the corner of Coorara Avenue and Sullivan Street, Firle. Syd Jones Reserve currently contains a building, which is leased to the Payneham Table Tennis Academy, a toilet building, two (2) decommissioned tennis courts, several pieces of play equipment, a grassed area and landscaping. Sixteen (16) 90° angled car parking spaces are located along Sullivan Street, which are generally used by patrons of the Academy. There are also two (2) Lemon Scented Gum Trees (Significant Trees), and a stobie pole located within the centre of the Reserve, adjacent to the play equipment. The site is 4,539 square metres in area, and is rectangular in shape. A copy of the site location plan is contained within **Attachment A**.

The Payneham Table Tennis Academy contains six (6) table tennis tables which are used daily for practicing, social and competition match play and a kitchen and toilets.

The Opportunity for Redevelopment

The opportunity to redevelop the Reserve was identified following the relocation of the Eastern Suburbs State Emergency Services (SES) to Norwood and the subsequent demolition in 2016, of all buildings and structures, which were used by the SES. The Council considered a report regarding the relocation of the SES at its meeting held on 1 February 2016. At that meeting, the Council made a number of resolutions in respect to the removal of the building, including the need to commence the community consultation and engagement process for the redevelopment of the Reserve.

Open Space Strategy

The Council's Open Space Strategy (developed in 2003) provides a framework for the Council to manage, maintain, enhance and develop its open space network. The Strategy provides an overview of the types of open spaces which exist within the City, and establishes recommended priorities for action based on the needs and demographics of the community.

The Open Space Strategy classifies Syd Jones Reserve as a 'Regional' level open space area, due principally to the presence of the two (2) tennis courts, although the scale of the Reserve, the existing playspace and the activities which are conducted on the Reserve are more reflective of a local/neighbourhood-scale Reserve. Specifically, in respect to Syd Jones Reserve, the Strategy states that the tennis courts could be upgraded to provide multiple use hard-court activities, such as netball and basketball.

The Open Space Strategy also highlights that the eastern portion of the City, where Syd Jones Reserve is located, is deficient in high quality open space to meet the needs of the current and future population. Additionally, the Strategy recognises the lack of available land and the high cost of land within the City, and recommends that the Council upgrade existing reserves with a mix of activities and facilities to cater for the needs of a broad range of users.

This is particularly important as backyards decrease in size and people seek respite from the highly urban environment through different active and passive recreational opportunities. As the population within the City changes, it will be important for the Council to provide open spaces which cater to a broad range of demographics, interests and abilities. The upgrade of Syd Jones Reserve will therefore enable the Council to address the gaps and action the recommendations identified in the Open Space Strategy.

In accordance with the above, and in recognition of the fact that Syd Jones Reserve is located in a pivotal location between the two (2) suburbs and will play an important role in meeting the needs of young children and the community generally, two (2) draft concept plans have been developed.

Public Health Plan

The Public Health Plan for the Eastern Region sets out the strategic directions to work towards delivering better living and better health, with a number of these directions sitting under the theme of 'Environments for better health'. The upgrade of Syd Jones Reserve will assist in achieving the direction of the Public Health Plan by creating an attractive, more useable and stimulating reserve, which provides opportunities for active and passive recreation and encourages physical activity, social interaction and social cohesion.

Climate Change Adaptation Plan

The Syd Jones Reserve Upgrade Project also aligns with the directions of the Eastern Region Climate Change Adaptation Plan, which establishes a number of priorities for action, including increasing the areas of open space in key locations and increasing plantings in urban areas to create a greener, cooler space. The upgrade of the Reserve will also assist in reducing and mitigating the impacts of climate change by acting as a green 'oasis'.

Project Overview

The objective of the Syd Jones Reserve Upgrade Project is to create a well-designed, attractive area of open space which contributes greater environmental, social and cultural benefits to the local community and to promote opportunities for healthier lifestyles and social activities. The demolition of the SES building and associated structures, as well as the removal of the tennis courts, provides the Council with the opportunity to return over 40% of the Reserve to open space.

Between June and July 2018, the Stage 1 community consultation and engagement process was undertaken to seek the initial ideas from the community to assist in the preparation of a concept plan. Details regarding the community engagement process and outcomes are included in the Consultation and Discussion sections of this report.

At the Information Briefing held with Elected Members on Monday 30 July 2018, an initial concept plan was presented for discussion. Based on the comments provided at the Information Briefing, two (2) draft concept plans are now presented to the Council for its consideration. Details regarding each of the draft concept plans is included in the Discussion section of this report.

The redevelopment of Syd Jones Reserve would establish a contemporary play setting, whilst improving the amenity of the Reserve through new footpaths, lighting, seating, a multi-purpose court and additional landscaping with the objective of providing opportunities for active and passive recreation, and creating a gathering point for the community.

RELEVANT STRATEGIC DIRECTIONS & POLICIES

The Syd Jones Reserve Upgrade Project will enable the Council to work towards achieving the following Outcomes, Objectives and Strategies of *CityPlan 2030*, as well as the objectives of a number of its strategic plans, as outlined in the Background section of this report.

CityPlan 2030

The Objectives and Strategies of the Council's Strategic Management Plan, *CityPlan 2030: Shaping Our Future – Update 2017*, which are relevant to the Project are provided below:

Outcome 1: Social Equity

- Objective 4: A strong, healthy, resilient and inclusive community.
 - Strategy 4.1 Encourage physical activity and support mental health to achieve healthier lifestyles and well-being.
 - Strategy 4.3 Provide spaces and facilities for people to meet, learn and connect with each other.

Outcome 2: Cultural Vitality

- Objective 4: Pleasant, well-designed and sustainable urban environments.
 - Strategy 4.2 Encourage sustainable and quality urban design outcomes.
 - Strategy 4.3 Maximise the extent of green landscaping provided in new development and in the public realm.

Outcome 3: Economic Prosperity

• Objective 5: A local economy supporting and supported by its community.

Outcome 4: Environmental Sustainability

- Objective 3: Sustainable and attractive streetscapes and open spaces.
 - Strategy 3.3 Establish a network of linked open spaces and wildlife corridors.
 - Strategy 3.6 Integrate green infrastructure into streetscapes and public spaces.

FINANCIAL AND BUDGET IMPLICATIONS

A project budget of \$25,000 for the preparation of a concept plan was approved by the Council in the 2016-2017 Council Budget, and a subsequent project budget of \$270,000 for the detail design and construction was approved in the 2018-2019 Council Budget. The Council was also successful in securing grant funding for the project through the Department of Planning Transport & Infrastructure (DPTI) Open Space Grant Fund, which was awarded on the condition that the Council contributes a minimum of 50% of the project funding. The total design and construction budget which is allocated for the Syd Jones Reserve Upgrade Project is therefore approximately \$450,000 (excluding GST).

EXTERNAL ECONOMIC IMPLICATIONS

The Syd Jones Reserve Upgrade Project is unlikely to have significant external economic implications, as it is a public area of open space established for the enjoyment of the local community.

SOCIAL ISSUES

Following the removal of the former SES building and associated structures located on the site, the Council identified the opportunity to redevelop this valuable piece of open space, and provide a contemporary and improved open space asset for the benefit of the local community. Given the limited availability and high cost of land within the City, together with the reduction in the size of backyards associated with new developments, the expectations and needs of the community have changed in recent years, which requires the Council to review and reassess how it provides and enhances open space to maximise the benefits for the community.

CULTURAL ISSUES

The provision of well-designed and innovative open spaces contributes to the fabric of the City of Norwood Payneham & St Peters. The opportunity to upgrade Syd Jones Reserve will contribute to creating a pleasant and well-designed area of open space, which will maximise the extent of green landscaping within the public realm.

ENVIRONMENTAL ISSUES

The Syd Jones Reserve Upgrade Project will seek to utilise appropriate plant species and increase the extent of landscaping and natural shade through tree planting.

RESOURCE ISSUES

Council staff will manage and coordinate the concept design and the detailed design and documentation stages of the Project. WAX Design (a landscape architecture firm) has been engaged to prepare the concept plan for the Project. The community consultation stages of the concept plan are being undertaken by Council staff, with input from WAX Design.

RISK MANAGEMENT

The existing assets within Syd Jones Reserve are becoming outdated and require increased ongoing inspections and maintenance. Currently, the non-functional tennis courts, and the declining useability of the existing play equipment will remain unresolved and subject to further deterioration without intervention by the Council. The redevelopment of the Reserve will provide the opportunity for the removal or replacement of these assets, and would lessen the maintenance demand associated with the Reserve; potentially providing operational savings for the Council.

The Project will also improve the permeability between Syd Jones Reserve and the two (2) adjoining streetscapes of Sullivan Street and Coorara Avenue by enhancing sightlines and safety to the adjoining streets through the removal of the decommissioned tennis courts, and the careful location of future planting and equipment in the Reserve. The access and amenity of the Reserve will also be improved through footpaths and new lighting, which will assist in increasing the safety and perception of activity on the site.

CONSULTATION

Elected Members

At its meeting held on 1 February 2016, the Council considered the proposal to demolish the SES building and associated structures, and resolved to commence a community engagement and consultation process for the redevelopment of Syd Jones Reserve.

Following the conclusion of the Stage 1 community consultation and engagement process, the Council considered a preliminary draft concept plan and were provided with an initial overview of the community responses at an Information Briefing, which was held on Monday 30 July 2018.

Community

Stage 1 of community consultation and engagement was conducted over a period of twenty-two (22) days, commencing on Monday 18 June 2018 and concluding on Monday 9 July 2018. Postcards were distributed to 773 residents within the vicinity of the Reserve, and were also available from the Libraries and the Norwood Town Hall. A community consultation webpage was released on the Council's website, which included information about the Project and a short online survey. This survey was also made available in hard copy.

A copy of the postcard which was distributed to residents within the vicinity of Syd Jones Reserve, as well as a copy of the promotional poster, are contained within **Attachment B**.

As part of the Stage 1 community consultation and engagement process, a Community Park Day was held at Syd Jones Reserve on Saturday 30 June 2018 from 12.00-3.00pm. The community was invited to provide its ideas for consideration in the development of the initial concept plan for the Reserve upgrade. Council staff and staff from WAX Design were in attendance at the information booth.

Approximately forty-six (46) members of the community visited the information booth at the Community Park Day. A total of thirteen (13) completed surveys were received during the consultation period, providing suggestions for the design of Syd Jones Reserve. A copy of all the submissions which were received are contained within **Attachment C**, and a summary of the Stage 1 community consultation and engagement responses are contained within **Attachment D**.

From the ideas which were provided at the Community Park Day and the community engagement responses which were received, WAX Design have developed two (2) draft concept plans, contained in **Attachment E**.

Should the Council endorse one or both of the draft concept plans for community consultation and engagement, the second stage of consultation will commence on Monday 20 August 2018 and will be undertaken in accordance with the Council's Community Consultation Policy.

Staff

Manager, Economic Development & Strategic Projects Manager, City Services Acting Manager, City Assets Team Leader, Parks & Gardens Works Coordinator Parks & Gardens Project Manager, Urban Design & Special Projects Sustainability Officer City Arborist

Other Agencies

Council staff have been in contact with representatives from SAPN, Telstra and nbn co. regarding the existing services and infrastructure located onsite (including the stobie pole and, phone line connections), and whether new infrastructure is required through the upgrade of Syd Jones Reserve.

Additionally, Council staff have provided regular reports to DPTI regarding the progress of the Project and the management of the Open Space Grant Funding allocation.

DISCUSSION

As previously discussed, two (2) draft concept plans for Syd Jones Reserve have been prepared based on the comments which have been received during the Stage 1 consultation and engagement process, and from initial comments which have been received from Elected Members and Council staff.

This section provides an overview of the outcomes of the Stage 1 community consultation and engagement process, describes the elements contained within the two (2) draft concept plans, and outlines the next steps of the Project.

Outcomes of Stage 1 Community Engagement

As outlined previously, Stage 1 of community consultation and engagement ran for a period of twenty-two (22) days commencing on Monday 18 June and concluding on Monday 9 July 2018.

A Community Park Day was held on Saturday 30 June 2018, which was attended by approximately forty-six (46) members of the community, who provided comments to help inform the design of the concept plan for the future upgrade of the Reserve. In addition to the comments which were provided at the Community Park Day, a total of thirteen (13) survey responses were received. Interestingly, the majority of survey respondents (85%) reported that they visit the Reserve on a weekly basis. A copy of all responses which were received during the Stage 1 community consultation and engagement process are contained within **Attachment C**.

The questions that were asked in relation to the upgrade of Syd Jones Reserve included:

- What do you like about Syd Jones Reserve?
- What don't you like about Syd Jones Reserve?
- What would you change about Syd Jones Reserve to improve it?
- What outdoor experiences would you like to see?
- What amenity would you like to see?
- Do you have any other ideas we should consider while developing the concept designs for Syd Jones Reserve?

A summary of the common responses received for each of these questions is provided below, and a more detailed summary of all responses in contained within **Attachment D**.

What do you like about Syd Jones Reserve?

- Open grassed areas
- Trees and landscaping
- Table Tennis Academy

What don't you like about Syd Jones Reserve?

- Tennis courts
- Toilets
- · Lacking amenity

What would you change about Syd Jones Reserve to improve it?

- Playground upgrade or replacement
- Basketball court and multi-purpose court
- New toilets or remove
- · Remove tennis courts and turn into car parking or basketball court
- More lighting at night
- Indoor facility for community sports
- Privacy fence around the Table Tennis Academy

What outdoor experiences would you like to see in Syd Jones Reserve?

- Ball sports/courts (especially basketball)
- 'Challenge' activities
- Exercise and fitness opportunities
- Swings and 'swinging' movement
- Equipment for children aged 11 or 12
- Functional space for community events and gatherings

What amenity would you like to see in Syd Jones Reserve?

- Seating and benches
- · Grassed area for ball sports
- More car parking
- Barbecue
- Security lighting
- Shelter and shade
- Bins and recycling

Do you have any other ideas we should consider while developing the concept designs for Syd Jones Reserve?

- Minimise noise
- Multi-purpose/use courts
- Remove landscaping and replace with grass
- Monkey bars
- Rock climbing
- More activation for youth
- Underground the power remove stobie

Syd Jones Reserve contains a number of outdated assets, including an old toilet building, which does not meet current accessibility standards and has structural cracking, as well as two (2) tennis courts which are dilapidated and no longer used. The existing toilet building is proposed to be removed. Through the Stage 2 community consultation and engagement process, the community will have the opportunity to provide comments in relation to whether a new toilet facility should be constructed. Additionally, in response to the comments which have been received during the Stage 1 community consultation and engagement process, it is proposed that the tennis courts be removed and replaced with a multi-purpose court which can be used for a wide range of sports and activities including tennis, and subsequently enjoyed by a broad selection of the community.

Concept Plan Options

In consideration of the comments which were received during the Stage 1 community consultation and engagement process, and from the comments which were received at the Information Briefing, two (2) draft concept plans have been prepared. The objective of both concept designs is to improve the function, appearance and variety of activities provided at the Reserve, whilst enhancing the safety and permeability from the adjoining street frontages. A new entry sign is also proposed as part of the upgrade of the Reserve.

Whilst the site is relatively flat in topography, a significant amount of site preparation works need to occur to accommodate the proposed upgrade, including demolition, earthworks, service connection and upgrade, and other preliminary items. From the initial cost estimates, it has been identified that over 35% of the project budget will need to be allocated towards site preparation works. It should also be noted that the draft concept plans have been developed based on preliminary first order cost estimates, which will be further assessed and confirmed through the detail design phase.

The draft concept plans incorporate the following items:

- re-aligned pedestrian path to support existing street trees and provide additional separation from the road edge along Coorara Avenue;
- removal of the existing tennis courts and replacement with a multi-purpose hard surface offering a range
 of different uses e.g. tennis, basketball, netball, and handball;
- development of a central playspace with a focus on swinging, spinning, risk and challenge activities;
- retention of the Table Tennis Academy building in its current form and installation of a new outdoor table tennis table to provide a connection to the Academy;
- new shelter with picnic benches and a drink fountain to support adjacent open space and proposed playspace location;
- · development of an open lawn space for informal recreation and ball sports;
- improved accessibility through additional footpaths, direct access from the Sullivan Street car parking spaces, and the inclusion of a 'loop' configuration and improved connections to the adjoining streetscapes;
- improved security to the rear of the Table Tennis Academy building;
- retention of the existing Significant Trees and open lawn space in the north-eastern section of the site;
- establishment of a landscape entry to define the Reserve and increase landscape separation from the adjoining street frontages. There is also an opportunity to develop entry sign to formalise the entrance to the Reserve;
- lawn mounds to provide level change, form defined edges and space, and provide an informal seating opportunity;
- integrated multi-purpose walling incorporating bouldering wall, applied games and edge to multi-purpose hard surface;
- an undulating rubber play surface with an in-ground trampoline, mounding, sunken pods and shade trees within the playspace;
- new seating to edge of the path under the shade trees; and
- landscape buffer to the edge of the Table Tennis Academy building and adjoining properties to support screening and separation. Opportunity to provide additional trees to support the provision of natural shade.

In addition, it should be noted that some of the existing landscaping, including shrubs and trees within the Reserve, will need to be removed to accommodate the proposed works. The exact number of trees and shrubs to be removed will be determined once the final concept plan is selected. For example, a Pencil Pine tree located in the south-western corner of the site is proposed to be removed as it is of low amenity value when considering habitat value and shade, and is potentially causing structural problems to the adjoining property located immediately to the west of the Reserve, along Coorara Avenue. The removal of this tree will also enable a new access point to be established into the Reserve. Wherever possible, trees, shrubs, and landscaping that are worthy of retention will be retained and incorporated into the final design of the upgrade.

The design of the final concept plan will be subject to the outcome of the detailed cost estimates and the responses received through the Stage 2 community consultation and engagement process.

An overview of the two (2) draft concept plans are set out below.

Option A

The draft concept plan for Option A, as contained within **Attachment E**, incorporates all of the elements outlined above. These elements, such as a multi-purpose hard space, new seating, areas of grassed open space and additional trees and landscaping, have all been identified by the community as desirable.

The elements not included in Option A are: a new toilet block, barbeque and additional car parking spaces. The reasons for not including these elements in Option A, are based on the project budget, the local nature of the Reserve, as well as the Reserve's proximity to other larger scale reserves such as the Payneham Oval and Adey Reserve, which the Council has also proposed to upgrade.

The photo montages contained in **Attachment E** provide an indicative image of the proposed upgrade based on the Option A concept plan.

Additionally, based on the first order cost estimates for Option A, this proposal (with the identified exclusions) could be accommodated within the total allocated project budget.

Option B

The draft concept plan for Option B, as contained within **Attachment E**, incorporates all of the elements outlined above, as well as the inclusion of a new toilet building, a barbeque and four (4) additional car parking spaces along Sullivan Street. The inclusion of the toilet building and barbeque proposed in Option B, which is based on the standard design currently used by the Council, would require an increase in the project budget allocation of approximately \$120,000.

However, it should be noted that the cost of incorporating the four (4) additional car parking spaces is yet to be determined, and will therefore be subject to additional costs should these car parking spaces be incorporated into the final concept plan for the upgrade.

To accommodate the additional car parks, three (3) configurations have been considered to maximise the extent of car parking spaces which could be provided. The diagrams and a description of the three (3) configurations are contained within **Attachment F**. It should be noted that a buffer area around the stobie pole and electrical connection on Sullivan Street, needs to be maintained, which is approximately the width of one (1) car parking space. Additionally, all three (3) of the car parking configurations contained within **Attachment F** need to incorporate a minimum setback of approximately twenty (20) metres from the intersection of Sullivan Street and Coorara Avenue to meet the relevant Australian Standards. An overview of each car parking configuration is provided below:

Configuration 1: Ninety degree parking adjoining the site, no parallel parking on Sullivan Street

- Configuration 1 extends the 90° parking along Sullivan Street.
- It should be noted that the current configuration of the existing sixteen (16) car parks along Sullivan Street is not compliant, as they do not maintain a minimum reversing distance of 5.8 metres from the existing on-street parallel car parks. Under this scenario, the parallel parking on Sullivan Street will need to be removed to allow for reversing space for the inclusion of seven (7) 90° car parks.
- Reduction in reserve open space of approximately 120 square metres.
- Car parking numbers: seven (7) new car parks, loss of four (4) on-street car parks, resulting in a net gain of three (3) car parks.

Configuration 2: Ninety degree parking within the site, maintain parallel parking on Sullivan Street

- To replicate the current configuration of the existing sixteen (16) car parks along Sullivan Street, a minimum reversing distance of 5.8 metres needs to be incorporated from the existing on-street parallel car parks. Accordingly this car parking arrangement requires the encroachment into the Reserve, and subsequently the removal of an area of open space.
- Configuration 2 will retain all existing parallel parking on Sullivan Street.
- Seven (7) 90° car parks to Syd Jones Reserve set within the Reserve to allow for compliant reversing area.
- Reduction in the Reserve open space of approximately 180 square metres.
- Car parking numbers: (7) new car parks, (4) on-street car parks, resulting in a net gain of seven (7) car parks.

Configuration 3: Indented parallel parking within the site, maintain parallel parking on Sullivan Street (shown on Option B)

- Configuration 3 maintains the four (4) existing parallel car parks and seeks to minimise the loss of open space by proposing a further four (4) indented parallel car parks within the eastern edge of the Reserve.
- Retention of existing parallel parking on Sullivan Street.
- Four (4) new parallel car parks to Syd Jones Reserve set within the edge of the Reserve.
- Reduction in the Reserve open space of approximately (60) square metres.
- Car parking numbers: four (4) new car parks, four (4) on-street car parks, resulting in a net gain of four (4) car parks.

Taking the above into account, together with the objective of maximising the number of car parking spaces, Configuration 3, which incorporates the indented car parking along Sullivan Street has been included in the Option B draft concept plan. This car parking configuration will result in four (4) additional car parking spaces whilst minimising the loss of open space and the costs associated with establishing compliant car parking.

Project Next Steps

Should the Council endorse one (1) or both of the two (2) draft concept plans for the final stage of community consultation and engagement, the consultation period will commence on Monday 20 August 2018. The community will be provided with the opportunity to comment on their preferred option, and provide any other suggestions. The results of the Stage 2 community consultation and engagement process will be presented to the Council, together with a final draft concept plan for endorsement in December 2018. The detailed design phase of the project will then commence, with a view to undertake construction works in mid-2019.

OPTIONS

The Council has three (3) options available in respect to the draft concept plans which have been developed. The Council can resolve to endorse the two (2) draft concept plans contained in **Attachment E** for the Stage 2 community consultation and engagement process, or it could resolve not to proceed with the Syd Jones Reserve Upgrade. Alternatively, the Council could resolve to endorse one of the concept plans for the Stage 2 community consultation and engagement process.

Option 1 - Do not proceed

The Council could resolve not to proceed with either of the two (2) draft Syd Jones Reserve Upgrade concept plans.

As the Council has previously resolved to undertake an upgrade of Syd Jones Reserve, this option is **not recommended**.

Option 2 - Endorse one (1) draft Concept Plan for Community Consultation and Engagement

The Council could endorse one (1) of the draft concept plans contained within **Attachment E** for release to the community as part of the Stage 2 community consultation and engagement.

Given that there may be differing views and opinions on the provision of a barbeque, toilets and car parking spaces within the Reserve, and that the two (2) concept plans do vary in budget, one of which exceeds the current allocated project budget, releasing only one concept plan would not provide the community with the opportunity to consider the various possibilities for the site.

In consideration of the above, Option 2 is not recommended.

Option 3 - Endorse the two (2) draft Concept Plans for Community Consultation and Engagement

The Council could endorse the two (2) draft concept plans for release to the community as part of the Stage 2 community consultation and engagement process.

As the Council has previously endorsed the Syd Jones Reserve Upgrade Project, and have allocated a budget for its redevelopment, **Option 3 is recommended**. This Option provides the community with alternative designs and enables the community to identify and visually compare the trade-offs between the two (2) draft concept plans. The differences between the two (2) draft concept plans would be clearly articulated in the promotional material for the Stage 2 community consultation and engagement process.

CONCLUSION

As noted previously, the suburbs of Firle and Payneham South are experiencing increased residential infill development. With a limited amount of open space within these suburbs, existing reserve space needs to be well designed and utilised. The community values highly the open space and recreation assets available within the City. It is therefore timely to upgrade Syd Jones Reserve.

The upgrade of Syd Jones Reserve will establish a contemporary and more useable area of open space, whilst improving the amenity of the Reserve and creating a focal point for the enjoyment of the local community. The upgrade of Syd Jones Reserve is timely, as the demographics of the surrounding suburbs are changing, and expectations of the role which public spaces play within the community is changing. The Project meets many of the strategic directions set out in the Council's strategic plans, and in particular, *CityPlan 2030*, and will breathe new life into this open space asset for the benefit of the community for years to come.

COMMENTS

Nil.

RECOMMENDATION

- That the Council endorses the two (2) Syd Jones Reserve Upgrade Project draft concept plans as contained within Attachment E, for Stage 2 community consultation and engagement in accordance with the Council's Community Consultation Policy.
- That the Chief Executive Officer be authorised to make any minor amendments to the Syd Jones
 Reserve Upgrade Project draft concept plans which are necessary to finalise the document in a form
 suitable for release for community consultation and engagement.
- 3. That the Council notes that the inclusion of a new toilet block, barbeque and car parking will require an increase to the budget which has been allocated to the Project.
- 4. The Council notes that a report on the results of the Stage 2 community consultation and engagement process, will be presented to the Council, together with the final Syd Jones Reserve Upgrade draft concept plan and revised cost estimates at its December 2018 meeting.

Cr Wormald entered the meeting at 7.06pm.

Cr Duke moved:

- 1. That the Council endorses the two (2) Syd Jones Reserve Upgrade Project draft concept plans as contained within Attachment E, for Stage 2 community consultation and engagement in accordance with the Council's Community Consultation Policy.
- 2. That the Chief Executive Officer be authorised to make any minor amendments to the Syd Jones Reserve Upgrade Project draft concept plans which are necessary to finalise the document in a form suitable for release for community consultation and engagement.
- 3. That the Council notes that the inclusion of a new toilet block, barbeque and car parking will require an increase to the budget which has been allocated to the Project.
- 4. The Council notes that a report on the results of the Stage 2 community consultation and engagement process, will be presented to the Council, together with the final Syd Jones Reserve Upgrade draft concept plan and revised cost estimates at its December 2018 meeting.

Seconded by Cr Dottore and carried unanimously.

2.2 NOMINATIONS – LOCAL GOVERNMENT ASSOCIATION OF SOUTH AUSTRALIA PRESIDENT & MEMBERS OF THE LGA GREATER ADELAIDE REGION ORGANISATION OF COUNCILS

REPORT AUTHOR: General Manager, Governance & Community Affairs

GENERAL MANAGER: Chief Executive Officer

CONTACT NUMBER: 8366 4549 **FILE REFERENCE:** S/00022 **ATTACHMENTS:** A - G

PURPOSE OF REPORT

The purpose of the report is to advise the Council of the call for nominations by the Local Government Association of South Australia (LGA), for the position of President of the LGA and Members of the Greater Region of Adelaide Organisation of Council (GAROC) and to invite the Council to submit a nomination/s.

BACKGROUND

At its meeting held on 3 April 2018, the Council considered a report regarding the Local Government Association of South Australia's (LGA), new draft Constitution, together with a range of Ancillary Documents to the Constitution, which included the following:

- Terms of reference for the LGA's Audit Committee;
- Terms of Reference for the South Australian Region Organisation of Councils (SAROC), and Greater Adelaide Region Organisation of Council (GAROC);
- Membership Proposition;
- Meeting Procedures; and
- CEO Advisory Committee.

At that time, Council staff have sought clarification from the LGA in respect to the matter and the exact nature of the consultation which was taking place. Based on the information which was provided by the LGA, it was determined that the Ancillary Documents were not the subject of consultation.

Notwithstanding the fact that the Ancillary Documents had been provided to Councils, the LGA also advised formal consideration of the Ancillary Documents would take place, following consideration of the Ancillary Documents at the LGA Ordinary Meeting in April 2018. Following consideration of the matter, the LGA advised that the Ancillary Documents would be released for consultation with Councils between April and November 2018.

The Council was therefore advised in the report presented to the Council at its meeting held on 3 April 2018, that:

It is therefore important to note that whilst the Ancillary Documents have been attached to this report, they are attached to ensure the Council is aware of the documents and how they influence the new draft Constitution.

The Ancillary Documents will be presented to Councils for formal consideration as part of the LGA's official consultation period.

Following consideration of the matter, the Council resolved the following:

That the Council advises the Local Government Association of South Australia, that whilst the Council generally supports the Association's new draft Constitution and Rules, the Council is not prepared to endorse the Constitution at this time and requests that further consultation be undertaken with Member Councils regarding the new draft Constitution and Rules, together with the Ancillary Documents.

Notwithstanding the Council's comments, as set out above, the new draft Constitution and Ancillary Documents were considered at the LGA Ordinary Meeting which was held in April 2018. The Ordinary Meeting resolved the following:

That the Ordinary General Meeting:

- 1. adopts the new LGA Constitution for commencement on 27 October 2018 with the removal of clauses 19.6.2 and 19.7 and consequential amendments to 19.4.2(e) and 19.9;
- 2. adopts the transitional arrangements inserted into the existing LGA Constitution:
- 3. notes the consultation being undertaken on the Ancillary Documents (listed below) to the new LGA Constitution:
 - a. Membership Proposition
 - b. Terms of reference for the South Australian Regional Organisation of Councils (SAROC)
 - c. Terms of reference for the Greater Adelaide Regional Organisation of Councils (GAROC)
 - d. Terms of reference for the Audit Committee
 - e. Terms of reference for the CEO Advisory Group
 - f. Meeting procedures.

To date, consultation undertaken in respect to the Ancillary Documents has been through a series of workshops.

Notwithstanding this, the LGA has forwarded correspondence to Councils inviting nominations for the position of President of the LGA. The term of office for the new President is a two year term, commencing from the 2018 LGA Annual General Meeting (ie 26 October 2018), and concluding at the 2020 LGA Annual General Meeting.

The LGA's current Constitution, sets put the process associated with the nominations for the role of President, however the new LGA *Constitution and Rules*, which was adopted at the LGA Ordinary Meeting held on 13 April 2018 to come into effect on 27 October 2018, sets out a slightly different process to the previous Constitution.

The new LGA Constitution and Rules requires that the Office of the LGA President will be elected on a biennial basis and nominations will be received from an Elected Member provided they are a current Elected Member and a current Member of either SAROC or GAROC. In addition, the candidates must have been a member of either SAROC or GAROC for a period of not less than one (1) year.

As stated above, the new LGA *Constitution and Rules* do not come into effect until after the 2018 LGA Annual General Meeting and therefore the nomination process has been amended slightly as part of the transitional arrangements between the current LGA Constitution and the new LGA *Constitution and Rules*.

For example, in accordance with the current LGA Constitution, a council could only nominate a person from their respective council, however under the new LGA *Constitution and Rules*, a council can nominate a person from another council.

In addition, as part of the transitional provisions moving towards the new LGA *Constitution and Rules*, nominations can be put forward for persons who have not served on the LGA Board for a period of at least 12 months.

The new LGA Constitution and Rules includes the establishment of two (2) regions, (ie the SAROC and the GAROC).

In terms of this structure, the Metropolitan region (ie GAROC), represents the greater Adelaide region based on North, South, East, West groupings of councils and the City of Adelaide and SAROC is based on the existing regional areas and areas outside the Adelaide metropolitan area.

This Council is a member of GAROC.

The LGA has also written to the Council inviting nominations for appointment of Members to the newly formulated Greater Region of Adelaide Organisation of Council (GAROC), which is represented by the following councils:

- Adelaide Hills Council;
- City of Burnside;
- Campbelltown City Council;
- City of Charles Sturt;
- Town of Gawler;
- City of Holdfast Bay;
- City of Marion;
- · City of Mitcham;
- City of Norwood Payneham & St Peters;
- City of Onkaparinga;
- · City of Playford;
- · City of Port Adelaide Enfield;
- City of Prospect;
- City of Salisbury;
- · City of Tea Tree Gully;
- City of Unley:
- Town of Walkerville; and
- City of West Torrens.

The LGA was advised as part of the Council's response to the new draft Constitution and Ancillary Documents that whilst the LGA has not articulated the boundaries for these regions, it is the Council's position that the "eastern" region component of the proposed GAROC should only include those Councils which form the Eastern Region Alliance, (City of Burnside, Campbelltown City Council, City of Prospect, City of Norwood Payneham & St Peters, City of Unley and the Town of Walkerville).

A copy of the letter to the LGA setting the Council's comments on the new Constitution and Ancillary Documents, is contained in **Attachment A**.

This Council's position in respect to GAROC is consistent with the view of the Eastern Region Alliance Councils and to this end, a letter on behalf of these Councils was forwarded by this Council's Chief Executie Officer to the LGA. Refer to **Attachment B**.

The call for nominations for GAROC however, does not articulate or define the regions within GAROC (ie, north, south, east and west), and therefore on the basis of a call for nominations and an election to fill the eight (8) positions on the GAROC in the absence of defining the regions, it is not clear how each region within GAROC will be represented equally (which was a clear objective of this exercise).

If the intent is to ensure that each region of the GAROC is truly representative of the metropolitan councils, it would seem logical to ensure that each region (ie north, south, east and west), is represented by two (2) positions from each region.

As the current proposal seeks nominations from the eighteen Councils listed above and then proceed to an election to elect eight (8) representatives from GAROC, there is the potential that the representatives who are elected will not comprise of two (2) members from each region within GAROC.

In addition to the concerns set out above, the real concern at this point, is the timing of this process.

The 2018 Local Government Election will commence on 4 September 2018 and conclude in early November 2018.

There is potential for both the LGA President and a number of GAROC Members to not be re-elected and therefore these positions would become vacant at the conclusion of the 2018 Local Government Election. The LGA has acknowledged this in the correspondence. Logic would dictate that it would be much more practical to call for the nominations following the 2018 Local Government Election.

Staff have discussed these concerns with the LGA. Notwithstanding this, the LGA is proceeding with the call for nominations.

A copy of the correspondence, dated 26 July 2018, (ie two (2) letters), which has been received from the LGA is contained within **Attachment C**.

RELEVANT POLICIES & STRATEGIC DIRECTIONS

Not Applicable.

DISCUSSION

President of the LGA

The role of the President is to:

- provide leadership to the LGA Board of Directors;
- chair meetings of the LGA Board of Directors;
- preside at meetings of the LGA (ie Ordinary Meetings, Annual General Meetings; etc);
- to act as the principal spokesperson of the LGA; and
- represent the LGA externally to government, stakeholders, etc.

An annual allowance is payable in relation to the position of President.

The term of office of the President is two (2) years.

The current LGA Constitution and the new LGA Constitution and Rules also stipulate a long standing protocol that the position of President alternates between metropolitan councils (now referred to as GAROC), and rural councils (now referred to as SAROC), every two (2) years.

The LGA is therefore calling for nominees from eligible members of rural councils.

A list of the eligible councils from which nominations will be accepted is contained within Attachment D.

Whilst a council may nominate a person from another council it is important to note that the Nomination Form requires that person to accept the nomination and sign the form. It is therefore incumbent on the Council to ensure that, if it does intend to nominate a person from another council, in this case a rural council, the nominee is aware of the proposed nomination and is prepared to accept the nomination.

A copy of the 2018 Nomination Form for the LGA President is contained within **Attachment E**.

Greater Region of Adelaide Organisation of Council (GAROC).

The Terms of Reference for the GAROC stipulates that the role of GAROC is to provide regional advocacy, policy initiation and review, leadership, engagement and capacity building in the region(s).

A copy of the draft GAROC Terms of Reference is contained within Attachment F.

Whilst there are eight (8) positions to be filled from the metropolitan councils, the Lord Mayor of the City of Adelaide, (or nominee), is a standing member of GAROC.

The term of office is for a two (2) year period.

Nominations are to be received by the Returning Officer, LGA no later than 5.00pm on Friday 24 August 2018.

All nominations must be forwarded to the LGA via the attached nomination form. A copy of the nomination form is contained within **Attachment G**.

RECOMMENDATION

President of the LGA

That the report be received and noted and the invitation to submit a nomination to the Local Government Association for the position of President of the Local Government Association of South Australia President be declined.

or

The Council nominates _____ to the Local Government Association for the position of President of the Local Government Association of South Australia.

Greater Region of Adelaide Organisation of Council (GAROC)

That the report be received and noted and the invitation to submit a nomination to the Local Government Association for the Local Government Association Board as a Member representing the Metropolitan Local Government Group be declined.

or

The Council nominates _____ to the Local Government Association for the Local Government Association Board as a Member representing the Metropolitan Local Government Group.

That the Local Government Association of South Australia be advised of the Council's concerns
regarding the election process for members of GAROC, including the timing of the election process and
the fact that the Ancillary Documents are yet to be formally approved by the Members of the Local
Government Association.

Cr Moore moved:

1. President of the LGA

That the report be received and noted and the invitation to submit a nomination to the Local Government Association for the position of President of the Local Government Association of South Australia President be declined.

Seconded by Cr Duke and carried unanimously.

Cr Duke moved:

2. Greater Region of Adelaide Organisation of Council (GAROC)

The Council nominates Cr Christel Mex to the Local Government Association for the Local Government Association Board as a Member representing the Metropolitan Local Government Group.

Seconded by Cr Frogley and carried.

Cr Wormald moved:

3. That the Local Government Association of South Australia be advised of the Council's concerns regarding the election process for members of GAROC, including the timing of the election process and the fact that the Ancillary Documents are yet to be formally approved by the Members of the Local Government Association.

Seconded by Cr Moore and carried unanimously.

3.	CLOSURE	

There being no	further business,	the Mayor	declared the	meeting close	ed at 7.27pm.
There being no	Turtifici business,	ti ic iviayoi	acciai ca ti ic	moduling didde	, a at 1 . 2 1 piii.

Mayor Robert Bria	
Minutes Confirmed on	
	(date)